# REPORT OF THE AUDIT OF THE RUSSELL COUNTY FISCAL COURT

For The Year Ended June 30, 2023



# ALLISON BALL AUDITOR OF PUBLIC ACCOUNTS auditor.ky.gov

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# ALLISON BALL AUDITOR OF PUBLIC ACCOUNTS

#### Independent Auditor's Report

To the People of Kentucky
The Honorable Andy Beshear, Governor
Holly M. Johnson, Secretary
Finance and Administration Cabinet
The Honorable Randy Marcum, Russell County Judge/Executive
Members of the Russell County Fiscal Court

#### Report on the Audit of the Financial Statement

#### **Opinions**

We have audited the accompanying Statement of Receipts, Disbursements, and Changes in Fund Balances – Regulatory Basis of the Russell County Fiscal Court, for the year ended June 30, 2023, and the related notes to the financial statement, which collectively comprise the Russell County Fiscal Court's financial statement as listed in the table of contents.

Unmodified Opinion on Regulatory Basis of Accounting

In our opinion, the accompanying financial statement referred to above presents fairly, in all material respects, the receipts, disbursements, and changes in fund balances – regulatory basis of the Russell County Fiscal Court, for the year ended June 30, 2023, in accordance with accounting practices prescribed or permitted by the Commonwealth of Kentucky as described in Note 1.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles section of our report, the financial statements do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of each fund of the Russell County Fiscal Court, for the year ended June 30, 2023, or the changes in financial position and cash flows thereof for the year then ended.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS), the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and the *Fiscal Court Audit Guide* issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statement section of our report. We are required to be independent of Russell County Fiscal Court and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



To the People of Kentucky
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Holly M. Johnson, Secretary
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#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statement, the financial statement is prepared by the Russell County Fiscal Court on the basis of the accounting practices prescribed or permitted by the Department for Local Government to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive.

# Responsibilities of Management for the Financial Statement

Russell County Fiscal Court's management is responsible for the preparation and fair presentation of the financial statement in accordance with accounting practices prescribed or permitted by the Department for Local Government to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws. This includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of a financial statement that is free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibilities for the Audit of the Financial Statement

Our objectives are to obtain reasonable assurance about whether the financial statement is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statement.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statement, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statement.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that
  are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
  effectiveness of the Russell County Fiscal Court's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statement.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Russell County Fiscal Court's ability to continue as a going concern for a reasonable period of time.

To the People of Kentucky
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#### Auditor's Responsibilities for the Audit of the Financial Statement (Continued)

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Other Matters**

#### Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statement taken as a whole of the Russell County Fiscal Court. The Budgetary Comparison Schedules and the Schedule of Expenditures of Federal Awards, as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) are presented for purposes of additional analysis and are not a required part of the financial statement; however, they are required to be presented in accordance with accounting practices prescribed or permitted by the Department for Local Government to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws.

The accompanying Budgetary Comparison Schedules and Schedule of Expenditures of Federal Awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statement. Such information has been subjected to the auditing procedures applied in the audit of the financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statement or to the financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Budgetary Comparison Schedules and the Schedule of Expenditures of Federal Awards are fairly stated in all material respects in relation to the financial statement as a whole.

#### Other Information

Management is responsible for the other information included in this report. The other information is comprised of the schedule of capital assets but does not include the financial statement and our auditor's report thereon. Our opinions on the financial statement do not cover the other information, and we do not express an opinion or any form of assurance thereon. In connection with our audit of the financial statement, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the financial statement, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

To the People of Kentucky
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#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 26, 2024, on our consideration of the Russell County Fiscal Court's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Russell County Fiscal Court's internal control over financial reporting and compliance.

Respectfully submitted,

Allian Ball

Allison Ball

Auditor of Public Accounts

Frankfort, Ky

March 26, 2024

#### RUSSELL COUNTY OFFICIALS

#### For The Year Ended June 30, 2023

#### **Fiscal Court Members:**

Gary Robertson County Judge/Executive (July 1, 2022 to December 31, 2022)

Randy Marcum County Judge/Executive (January 1, 2023 to June 30, 2023)

Terry Waddell Magistrate
Mickey Garner Magistrate

Ronald Johnson Magistrate (July 1, 2022 to December 31, 2022)

Zach Wilson Magistrate (January 1, 2023 to June 30, 2023)

Steve Richardson Magistrate

Larry Holt Magistrate (July 1, 2022 to December 31, 2022)

Larry Skaggs Magistrate (January 1, 2023 to June 30, 2023)

#### **Other Elected Officials:**

Kevin Shearer County Attorney

Bobby Dunbar Jailer

Patti Glover County Clerk

Tony Kerr Circuit Court Clerk

Derek Polston Sheriff

Tim Popplewell Property Valuation Administrator

Mark Coots Coroner

# **Appointed Personnel:**

Kim Blanchet County Treasurer

Bobbie Garner Occupational Tax Administrator

Luanne Adams Finance Officer/Administrative Assistant



# RUSSELL COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS

For The Year Ended June 30, 2023

# RUSSELL COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS

# For The Year Ended June 30, 2023

	Budgeted Funds							
	General Fund	Road Fund	Jail Fund	Local Government Economic Assistance Fund				
RECEIPTS								
Taxes	\$ 3,374,617	\$	\$	\$				
In Lieu Tax Payments	163,973							
Excess Fees	116,794							
Licenses and Permits	6,103							
Intergovernmental	915,092	1,511,682	1,092,135	2,451				
Charges for Services	230	610	50,496					
Miscellaneous	243,603	11,466	88,129	98				
Interest	846	687	577					
Total Receipts	4,821,258	1,524,445	1,231,337	2,549				
DISBURSEMENTS								
General Government	1,427,331			25,491				
Protection to Persons and Property	191,372		1,531,072					
General Health and Sanitation	389,799							
Social Services	60,078							
Recreation and Culture	72,039							
Roads		1,251,263						
Airports								
Debt Service	31,515		351,773					
Capital Projects		51,869						
Administration	988,943	178,976	597,348					
Total Disbursements	3,161,077	1,482,108	2,480,193	25,491				
Excess (Deficiency) of Receipts Over Disbursements Before Other Adjustments to Cash (Uses)	1,660,181	42,337	(1,248,856)	(22,942)				
Other Adjustments to Cash (Uses)								
Transfers From Other Funds	12,101	164,100	1,403,436	19,593				
Transfers To Other Funds	(1,555,681)	101,100	1,103,130	17,575				
Total Other Adjustments to Cash (Uses)	(1,543,580)	164,100	1,403,436	19,593				
Net Change in Fund Balance	116,601	206,437	154,580	(3,349)				
Fund Balance - Beginning (Restated)	1,825,079	308,587	227,984	3,931				
Fund Balance - Ending	\$ 1,941,680	\$ 515,024	\$ 382,564	\$ 582				
Composition of Fund Balance	£ 1.070.200	¢ 515.075	ф 207.02 <b>7</b>	¢ (40				
Bank Balance Plus: Deposits In Transit	\$ 1,970,280	\$ 515,075	\$ 386,825	\$ 649				
Less: Outstanding Checks	(28,600)	(51)	(4,261)	(67)				
Fund Balance - Ending	\$ 1,941,680	\$ 515,024	\$ 382,564	\$ 582				

The accompanying notes are an integral part of the financial statement.

# RUSSELL COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS For The Year Ended June 30, 2023 (Continued)

						Bud	lgeted Funds						
Alcohol Substance Abuse Program Fund		Grants Fund		S	Emergency Shelter Fund		American Rescue Plan Act Fund		Touris m Fund		Dispatch Fund		Airport Fund
\$		\$		\$		\$		\$	158,775	\$	177,115	\$	
20,0	00	10	),000		3,000						1,646 107,314		
											398		70,598
20,0		1.0	0,000		3,002		34,279 34,279		158,783		286,560		70,715
20,0		10	<del>),000</del>	-	3,002		34,279		136,763		280,300	-	/0,/13
			0,000 3,100				608,985				350,111		
16,0	05				3,042				190,147				
													126,303
											20,760		
											122,081		7,578
16,0	05_	43	3,100		3,042		608,985		190,147		492,952		133,881
3,9	95	(33	,100)		(40)		(574,706)		(31,364)		(206,392)		(63,166)
		33	3,100		1,500		(250,000)		25,000		173,952		227,520
		33	3,100		1,500		(250,000)		25,000		173,952		227,520
3,9	95		_		1,460		(824,706)		(6,364)		(32,440)		164,354
144,4	09				4,274		2,495,515		20,684		127,959		81,879
\$ 148,4	04	\$	0	\$	5,734	\$	1,670,809	\$	14,320	\$	95,519	\$	246,233
\$ 148,4	04	\$		\$	5,734	\$	1,670,809	\$	14,320	\$	97,549	\$	246,877
											(2,030)		(644)
\$ 148,4	04	\$	0	\$	5,734	\$	1,670,809	\$	14,320	\$	95,519	\$	246,233

The accompanying notes are an integral part of the financial statement.

# RUSSELL COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS For The Year Ended June 30, 2023 (Continued)

	Budgeted Funds							
		Airport Project Fund		rug Free ommunity Fund		Airport Board Fund	Te: Pr	irport rminal oject Yund
RECEIPTS								
Taxes	\$		\$		\$		\$	
In Lieu Tax Payments								
Excess Fees								
Licenses and Permits		2 712 601						
Intergovernmental Charges for Services		2,713,681						
Miscellaneous		4,000				75,654		
Interest		7,000				80		
Total Receipts		2,717,681				75,734		
					-	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		
DISBURSEMENTS General Government								
Protection to Persons and Property								
General Health and Sanitation								
Social Services								
Recreation and Culture								
Roads								
Airports						73,354		
Debt Service								
Capital Projects		2,292,704						
Administration								
Total Disbursements		2,292,704				73,354		
Excess (Deficiency) of Receipts Over								
Disbursements Before Other								
Adjustments to Cash (Uses)		424,977				2,380		
Other Adjustments to Cash (Uses)								
Transfers From Other Funds								
Transfers To Other Funds		(212,520)		(12,101)				
Total Other Adjustments to Cash (Uses)		(212,520)		(12,101)				
Net Change in Fund Balance		212,457		(12,101)		2,380		
Fund Balance - Beginning (Restated)		9,613		12,101		65,831		
Fund Balance - Ending	\$	222,070	\$	0	\$	68,211	\$	0
Composition of Fund Balance								
Bank Balance	\$	222,070	\$		\$	68,211	\$	
Plus: Deposits In Transit	Ψ	222,070	Ψ		Ψ	00,211	Ψ	
Investments								
Fund Balance - Ending	\$	222,070	\$	0	\$	68,211	\$	0
				<u> </u>		55,211		<u> </u>

# RUSSELL COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS For The Year Ended June 30, 2023 (Continued)

			nds	ed Fur	Unbudget				ınds	d F	Budgete	
Total Funds	Jail mmissary Fund	Con	Public operties rporation Fund	Pro Cor	nty Clerk rage Fee Fund	Sto	Local ssistance nd Tribal nsistency Fund	Aı	Opioid ettlement Fund	S	Alcohol everage Control Fund	Be
\$ 3,809,646 163,973 116,794 7,749		\$		\$		\$		\$		\$	99,139	\$
7,383,640 70,869			856,656		19,533		151,629					
1,059,439 39,085	309,214				3		2,239		256,254 62		25 98	
12,651,195	309,214		856,656		19,536		153,868		256,316		99,262	
2,157,275 2,105,655 389,799 79,125					1,128						84,340	
570,799 1,251,263 199,657	308,613											
1,239,944 2,365,333 1,899,862			856,656						6		4,930	
12,258,712	308,613		856,656		1,128				6		89,270	
392,483	601				18,408		153,868		256,310		9,992	
2,060,302 (2,060,302)											(30,000)	
392,483 5,686,979	601 242,163		10,804		18,408		153,868		256,310		(20,008) 106,166	
\$ 6,079,462	242,764	\$	10,804	\$	18,408	\$	153,868	\$	256,310	\$	86,158	\$
\$ 6,117,813 691 (39,042)	245,462 691 (3,389)	\$	10,804	\$	18,408	\$	153,868	\$	256,310	\$	86,158	\$
\$ 6,079,462	242,764	\$	10,804	\$	18,408	\$	153,868	\$	256,310	\$	86,158	\$

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#### RUSSELL COUNTY NOTES TO FINANCIAL STATEMENT

June 30, 2023

#### **Note 1. Summary of Significant Accounting Policies**

#### A. Reporting Entity

The financial statement of Russell County includes all budgeted and unbudgeted funds under the control of the Russell County Fiscal Court. Budgeted funds included within the reporting entity are those funds presented in the county's approved annual budget and reported on the quarterly reports submitted to the Department for Local Government. Unbudgeted funds may include non-fiduciary financial activities, private purpose trust funds, and internal service funds that are within the county's control. Unbudgeted funds may also include any corporation to act for and on behalf of, and as the agency and instrumentality of the fiscal court in the acquisition and financing of any public project which may be undertaken by the fiscal court pursuant to the provisions of Kentucky law and thus accomplish a public purpose of the fiscal court. The unbudgeted funds are not presented in the annual approved budget or in the quarterly reports submitted to the Department for Local Government.

Lake Cumberland Tourism Commission would have been included in the reporting entity under accounting principles generally accepted in the United States of America (GAAP) as established by the Governmental Accounting Standards Board. However, under the regulatory basis, they no longer are required components of the reporting entity.

#### B. Basis of Accounting

The financial statement is presented on a regulatory basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as established by the Governmental Accounting Standards Board. This basis of accounting involves the reporting of fund balances and the changes therein resulting from cash inflows (cash receipts) and cash outflows (cash disbursements) to meet the financial reporting requirements of the Department for Local Government and the laws of the Commonwealth of Kentucky.

This regulatory basis of accounting differs from GAAP primarily because the financial statement format does not include the GAAP presentations of government-wide and fund financial statements, cash receipts are recognized when received in cash rather than when earned and susceptible to accrual, and cash disbursements are recognized when paid rather than when incurred or subject to accrual.

Generally, except as otherwise provided by law, property taxes are assessed as of January 1, levied (mailed) November 1, due at discount November 30, due at face value December 31, delinquent January 1 following the assessment, and subject to sale ninety days following April 15.

#### C. Basis of Presentation

#### **Budgeted Funds**

The fiscal court reports the following budgeted funds:

General Fund - This is the primary operating fund of the fiscal court. It accounts for all financial resources of the general government, except where the Department for Local Government requires a separate fund or where management requires that a separate fund be used for some function.

Road Fund - This fund is for road and bridge construction and repair. The primary sources of receipts for this fund are state payments for truck license distribution, municipal road aid, and transportation grants. The Department for Local Government requires the fiscal court to maintain these receipts and disbursements separately from the general fund.

#### **Note 1. Summary of Significant Accounting Policies (Continued)**

#### C. Basis of Presentation (Continued)

#### **Budgeted Funds (Continued)**

Jail Fund - The primary purpose of this fund is to account for the jail expenses of the county. The primary sources of receipts for this fund are reimbursements from the state and federal governments, payments from other counties for housing prisoners, and transfers from the general fund. The Department for Local Government requires the fiscal court to maintain these receipts and disbursements separately from the general fund.

Local Government Economic Assistance Fund - The primary purpose of this fund is to account for grants and related disbursements. The primary sources of receipts for this fund are grants from the state government.

Alcohol Substance Abuse Program Fund - The primary purpose of this fund is to account for receipts and disbursements in association with drug abuse prevention. The primary sources of receipts for this fund are grants from the state and federal governments.

Grants Fund - The primary purpose of this fund is to account for federal grants and related disbursements. The primary sources of receipts for this fund are grants from the federal government.

Emergency Shelter Fund - The primary purpose of this fund is to account receipts and disbursements associated with the emergency shelter needs for the county. The primary sources of receipts for this fund are contributions from city governments and transfers from the general fund.

American Rescue Plan Act Fund - The primary purpose of this fund is to account for federal receipts and disbursements associated with the American Rescue Plan Act.

Tourism Fund - The primary purpose of this fund is to account for tourism taxes collected and the passed through to the Tourism Commission.

Dispatch Fund - The primary purpose of this fund is to account for the dispatch expenses of the county. The primary source of receipts for this fund is the 911 telephone surcharge.

Airport Fund - The primary purpose of this fund is to account for receipts and disbursements associated with the operation of the airport. The primary source of receipts for this fund is rentals on hangers.

Airport Project Fund - The primary purpose of this fund is to account for receipts and disbursements associated with the projects at the airport. The primary sources of receipts for this fund are grants from the state and federal governments.

Drug Free Community Fund - The primary purpose of this fund is to account for receipts and disbursements associated with community drug prevention.

Airport Board Fund - The primary purpose of this fund is to account for receipts and disbursements associated with the airport board. The primary source of receipts for this fund is sale of fuel.

Airport Terminal Project Fund - The primary purpose of this fund is to account for federal and state receipts associated with the building of the airport terminal. During fiscal year 2023, this fund was budgeted but had no financial activity.

#### **Note 1. Summary of Significant Accounting Policies (Continued)**

#### C. Basis of Presentation (Continued)

#### **Budgeted Funds (Continued)**

Alcohol Beverage Control Fund - The primary purpose of this fund is to account for receipts and disbursements associated with the distribution of alcohol within the county. The primary source of receipts for this fund is regulatory license fees.

Opioid Settlement Fund - The primary purpose of this fund is to account for receipts and disbursements associated with the funds received from the state's settlement with three major pharmaceutical distributors in the United States.

#### **Unbudgeted Funds**

The fiscal court reports the following unbudgeted funds:

Local Assistance and Tribal Consistency Fund - The primary purpose of this fund is to account for federal receipts and disbursements associated with funds received from the federal Local Assistance and Tribal Consistency Fund as an eligible revenue sharing county under the American Rescue Plan Act. An eligible revenue sharing county has federal lands within their jurisdiction.

County Clerk Storage Fee Fund - The primary purpose of this fund is to account for storage fees collected by the county clerk and disbursements related to permanent storage for the county clerk's office. These funds are required to be held and budgeted by the county treasurer for the use of the county clerk. However, the fiscal court did not budget this fund as required by the Department for Local Government.

Public Properties Corporation Fund - The primary purpose of this fund is to account for the debt service requirements of the revenue bond that was issued to fund construction of the Russell County Judicial Center.

Jail Commissary Fund - The canteen operations are authorized pursuant to KRS 441.135. The profits generated from the sale of items are to be used for the benefit and to enhance the well-being of the inmates, or to enhance safety and security within the jail. The jailer is required to maintain accounting records and report annually to the county treasurer the receipts and disbursements of the jail commissary fund.

#### D. Budgetary Information

Annual budgets are adopted on a regulatory basis of accounting according to the laws of Kentucky as required by the state local finance officer, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as established by the Governmental Accounting Standards Board.

The county judge/executive is required to submit estimated receipts and proposed disbursements to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the state local finance officer. Disbursements may not exceed budgeted appropriations at the activity level.

#### **Note 1. Summary of Significant Accounting Policies (Continued)**

#### D. Budgetary Information (Continued)

The state local finance officer does not require the public properties corporation fund to be budgeted. Bond indentures and other relevant contractual provisions require specific payments to and from this fund annually.

The state local finance officer does not require the jail commissary fund to be budgeted because the fiscal court does not approve the expenses of this fund.

#### E. Russell County Elected Officials

Kentucky law provides for election of the officials listed below from the geographic area constituting Russell County. Pursuant to state statute, these officials perform various services for the Commonwealth of Kentucky, its judicial courts, the fiscal court, various cities and special districts within the county, and the board of education. In exercising these responsibilities, however, they are required to comply with state laws. Audits of their financial statements are issued separately and individually and can be obtained from their respective administrative offices. These financial statements are not required to be included in the financial statement of the Russell County Fiscal Court.

- Circuit Court Clerk
- County Attorney
- Property Valuation Administrator
- County Clerk
- County Sheriff

#### F. Deposits and Investments

The government's fund balance is considered to be cash on hand, demand deposits, certificates of deposit, and short-term investments with original maturities of three months or less from the date of acquisition. The government's fund balance includes cash and cash equivalents and investments.

KRS 66.480 authorizes the county to invest in obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

#### G. Long-term Obligations

The fund financial statement recognizes bond interest, as well as bond issuance costs when received or when paid, during the current period. The principal amount of the debt and interest are reported as disbursements. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as disbursements. Debt proceeds are reported as other adjustments to cash.

#### **Note 1. Summary of Significant Accounting Policies (Continued)**

#### H. Jointly Governed Organizations

A legal entity or other organization that results from a contractual agreement and that is owned, operated, or governed by two or more participants as a separate activity subject to joint control, in which the participants retain (a) an ongoing financial interest or (b) an ongoing financial responsibility is a joint venture. Based on this criteria, the following is considered a joint venture of the Russell County Fiscal Court:

Russell County Industrial Development Authority

#### Note 2. Deposits

The fiscal court maintained deposits of public funds with federally insured banking institutions as required by the Department for Local Government's (DLG) County Budget Preparation and State Local Finance Officer Policy Manual. The DLG Manual strongly recommends perfected pledges of securities covering all public funds except direct federal obligations and funds protected by federal insurance. In order to be perfected in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the fiscal court and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. These requirements were met.

### Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the government's deposits may not be returned. The government does not have a deposit policy for custodial credit risk, but rather follows the requirements of the DLG County Budget Preparation and State Local Finance Officer Policy Manual. As of June 30, 2023, all deposits were covered by FDIC insurance or a properly executed collateral security agreement.

Note 3. Transfers

The table below shows the interfund operating transfers for fiscal year 2023.

	General Fund	 ARPA Fund	Airport Project Fund	rug Free ommunity Fund	Bev	cohol verage vol Fund	T	Total ransfers In
General Fund	\$	\$	\$	\$ 12,101	\$		\$	12,101
Road Fund	164,100							164,100
Jail Fund	1,138,436	250,000				15,000		1,403,436
LGEA Fund	19,593							19,593
Grants Fund	33,100							33,100
Emergency Shelter Fund	1,500							1,500
Tourism Fund	25,000							25,000
Dispatch Fund	158,952					15,000		173,952
Airport Fund	15,000		212,520					227,520
		<u>.</u>						
Total Transfers Out	\$ 1,555,681	\$ 250,000	\$ 212,520	\$ 12,101	\$	30,000	\$	2,060,302

#### Note 3. Transfers (Continued)

Reason for transfers:

To move resources from and to the general fund and other funds, for budgetary purposes, to the funds that will expend them.

#### Note 4. Custodial Fund

Custodial funds report only those resources held in a trust or custodial capacity for individuals, private organizations, or other governments. In accordance with the regulatory basis of accounting, custodial funds are not presented on the financial statement.

The fiscal court has the following custodial fund:

Jail Inmate Fund - This fund accounts for funds received from the inmates. The balance in the jail inmate fund as of June 30, 2023, was \$1,999.

#### Note 5. Leases

#### 1. Lessor - Administrative Office of the Courts - Judicial Center

In November 2009, the Russell County Public Properties Corporation, a blended component unit of the fiscal court, began leasing the judicial center to the Administrative Office of the Courts (AOC). The lease is for two year periods and the rental payments shall agree to the annual principal and interest costs on the bonds issued for the financing of the building construction. On July 1 of each even numbered year, the lease may be renewed by AOC, for another biennial period of two years. The lease renewal shall automatically be considered to have affirmatively exercised each even numbered year by AOC, unless notice of its election not to exercise the option for the biennial period be given by AOC to the corporation, the trustee, and the fiscal court in writing at least 60 days prior to the renewal date hereof. The corporation recognized \$856,656 in lease revenue during the current fiscal year. As of June 30, 2023, the corporation's receivable for lease payments was \$5,138,809.

#### 2. Lessee - Postage Meter - County Judge/Executive's Office

In March 2022, the Russell County Fiscal Court entered into a five-year lease agreement as lessee for the acquisition and use of a postage meter. An initial lease liability was recorded in the amount of \$3,271 in fiscal year 2022. As of June 30, 2023, the value of the lease liability was \$2,453. The Russell County Fiscal Court is required to make monthly principal payments of \$164. The future lease payments as of June 30, 2023, were as follows:

Fiscal Year Ended June 30	A	mount
2024 2025 2026 2027	\$	654 654 654 491
Total Minimum Lease Payments	\$	2,453

#### Note 5. Leases (Continued)

#### 3. Lessee - Copier - County Judge/Executive's Office

In June 2023, the Russell County Fiscal Court entered into a five-year lease agreement as lessee for the acquisition and use of a copier for the county judge/executive's office. An initial lease liability was recorded in the amount of \$13,578 in the current fiscal year. As of June 30, 2023, the value of the lease liability was \$13,580. The Russell County Fiscal Court is required to make monthly principal payments of \$226. The future lease payments as of June 30, 2023, were as follows:

Fiscal Year Ended June 30	 Amount
2024	\$ 2,716
2025	2,716
2026	2,716
2027	2,715
2028	2,715
Total Minimum Lease Payments	\$ 13,578

#### 4. Lessee - Copier - DES

In November 2018, the Russell County Fiscal Court entered into a five-year lease agreement as lessee for the acquisition and use of a copier for disaster and emergency services. An initial lease liability was recorded in the amount of \$5,811 in the 2019 fiscal year. As of June 30, 2023, the value of the lease liability was \$291. The Russell County Fiscal Court is required to make monthly principal payments of \$97. The future lease payments as of June 30, 2023, were as follows:

Fiscal Year Ended June 30	An	nount
2024	\$	291
Total Minimum Lease Payments	\$	291

#### 5. Lessee - Copier - County Attorney's Office

In November 2022, the Russell County Fiscal Court entered into a five-year lease agreement as lessee for the acquisition and use of a copier for the county attorney's office. An initial lease liability was recorded in the amount of \$10,070 in the current fiscal year. As of June 30, 2023, the value of the lease liability was \$8,559. The Russell County Fiscal Court is required to make monthly principal payments of \$168. The future lease payments as of June 30, 2023, were as follows:

#### Note 5. Leases (Continued)

#### 5. Lessee - Copier - County Attorney's Office (Continued)

Fiscal Year Ended June 30	A	mount
2024 2025 2026	\$	2,014 2,014 2,014
2027 2028		2,014 503
Total Minimum Lease Payments	\$	8,559

#### Note 6. Long-term Debt

#### A. Other Debt

#### 1. General Obligation Refunding Bonds, Series 2017

On September 6, 2017, the Russell County Fiscal Court issued general obligation refunding bonds, series 2017 in the amount of \$3,885,000 to retire part of the general obligation bonds, series 2010 that were used to construct the detention center and fund the detention center project. Under Resolution No. 17-02, the fiscal court authorized the refunding at a fixed interest rate of 2.05% The fiscal court utilized \$2,900,000 of the principal to place in an escrow account for the Series 2010 bonds to be paid as of December 2019. Principal is payable annually in December and interest is payable semiannually in December and June. The final maturity date of the 2017 series bonds is December 1, 2029. The bonds are guaranteed by the general revenues of the fiscal court. Principal outstanding as of June 30, 2023, was \$2,200,000. Future principal and interest requirements are:

Fiscal Year Ending	Scheduled					
June 30		Principal	Interest			
2024	\$	295,000	\$	42,076		
2025		300,000		35,978		
2026		310,000		29,725		
2027		315,000		23,319		
2028		320,000		16,810		
2029-2030		660,000		13,632		
				_		
Totals	\$	2,200,000	\$	161,540		

#### Note 6. Long-term Debt (Continued)

#### A. Other Debt (Continued)

# 2. First Mortgage Refunding Revenue Bonds, Series 2016

On September 13, 2016, the Russell County Public Properties Corporation issued first mortgage refunding revenue bonds, series 2016 in the amount of \$6,585,000 to retire part of the first mortgage revenue bonds, series 2009 used to construct the judicial center and complete the judicial center project. Under Resolution No. 15-01, the fiscal court authorized the refunding at a variable interest rate between 2.00% and 2.50%. The fiscal court utilized \$5,840,000 of the principal to place in an escrow account for the Series 2009 bonds to be paid as of November 2020. Principal is payable annually in November and interest is payable semiannually in November and May. The final maturity date of the 2016 series bonds is November 1, 2028. A mortgage has been issued secured by the judicial center. In the event of default, the judicial center will be repossessed by the financial institution. The Russell County Public Properties Corporation has entered into an agreement to lease the Russell County Judicial Center to the Administrative Office of the Courts, Commonwealth of Kentucky, for the amount of the bond payments. Principal outstanding as of June 30, 2023, was \$4,830,000. Future principal and interest requirements are:

Fiscal Year Ending		Scheduled			
June 30	 Principal	Interest			
2024	\$ 765,000	\$	91,506		
2025	780,000		76,056		
2026	795,000		60,306		
2027	815,000		44,206		
2028	830,000		27,757		
2029	845,000		8,978		
	 	-			
Totals	\$ 4,830,000	\$	308,809		

#### **B.** Direct Borrowings

#### 1. Detention Center Debt Lease

On November 24, 2010, the Russell County Fiscal Court entered into an agreement with the Kentucky Area Development Districts Financing Trust in the amount of \$260,000. The lease proceeds were used to pay the Russell County Detention Center General Obligation Bonds, Series 2010 principal and interest payment for November 2010. Interest rate is 4.8% and due on May 20th and November 20th each year through fiscal year 2031. One principal payment is due November 30, 2030; however, the fiscal court made this principal payment on October 19, 2023. In the event of default, the detention center will be repossessed by the financial institution. Principal outstanding as of June 30, 2023, was \$260,000. Future principal and interest requirements are:

Fiscal Year Ending June 30	F	Principal	Scheduled Interest				
2024	\$	260,000	\$	5,683			
Totals	\$	260,000	\$	5,683			

#### **Note 6.** Long-term Debt (Continued)

#### **B.** Direct Borrowings (Continued)

#### 2. Roll Off Truck

On July 19, 2019, the Russell County Fiscal Court entered into an agreement with the Kentucky Association of Counties Leasing Trust Program in the amount of \$158,760. The funds were used to purchase a roll off truck. Interest rate was 4.95% and was paid monthly. Principal payment was due in a lump sum at the maturity date of the lease, February 20, 2021. On June 29, 2020, the roll off truck was refinanced and the Russell County Fiscal Court entered into a new agreement with the Kentucky Association of Counties Leasing Trust Program in the amount of \$158,760. Interest rate is 3.07% and is paid monthly. Principal payments are due monthly on the 20th of the month. The final payment is scheduled for July 20, 2025. The lease is secured by the truck and upon default of the lease, the lessor has the option to reclaim the truck. Principal outstanding as of June 30, 2023, was \$71,566. Future principal and interest requirements are:

Fiscal Year Ending June 30	P	rincipal	Scheduled Interest			
2024 2025 2026	\$	35,267 33,469 2,830	\$	1,839 645 7		
Totals	\$	71,566	\$	2,491		

#### C. Changes In Long-term Debt

Long-term Debt activity for the year ended June 30, 2023, was as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Other Debt	\$ 8,070,000	\$	\$1,040,000	\$ 7,030,000	\$ 1,060,000
Direct Borrowings and Direct Placements	360,623		29,057	331,566	295,267
Total Long-term Debt	\$ 8,430,623	\$ 0	\$ 1,069,057	\$ 7,361,566	\$ 1,355,267

#### Note 6. Long-term Debt (Continued)

#### D. Aggregate Debt Schedule

The amount of required principal and interest payments on long-term obligations at June 30, 2023, were as follows:

	Other	Debt	Direct Borrowings			
Fiscal Year Ended June 30	Principal	Principal Interest Pr		Interest		
2024 2025 2026 2027 2028 2029-2030	\$ 1,060,000 1,080,000 1,105,000 1,130,000 1,150,000 1,505,000	\$ 133,582 112,034 90,031 67,525 44,567 22,610	\$ 295,267 33,469 2,830	\$ 7,522 645 7		
Totals	\$ 7,030,000	\$ 470,349	\$ 331,566	\$ 8,174		

#### Note 7. Employee Retirement System

The fiscal court has elected to participate, pursuant to KRS 78.530, in the County Employees Retirement System (CERS), which is administered by the Board of Trustees of the Kentucky Retirement Systems (Ky. Ret. Sys.). This is a cost-sharing, multiple-employer, defined benefit pension plan, which covers all eligible full-time employees and provides for retirement, disability, and death benefits to plan members. Benefit contributions and provisions are established by statute. Effective April 1, 2021, the Kentucky Public Pension Authority (KPPA) was created by KRS 61.505 to provide staffing and daily administrative needs for CERS and Ky. Ret. Sys. The CERS nine (9) member board of trustees is responsible for the governance of the CERS pension and insurance plans.

The county's contribution for FY 2021 was \$625.928, FY 2022 was \$736.948, and FY 2023 was \$760,680.

#### **Nonhazardous**

Nonhazardous covered employees are required to contribute five percent (5%) of their salary to the plan. Nonhazardous covered employees who begin participation on or after September 1, 2008, are required to contribute six percent (6%) of their salary to be allocated as follows: five percent (5%) will go to the member's account and one percent (1%) will go to the Ky. Ret. Sys. insurance fund.

In accordance with Senate Bill 2, signed by the Governor on April 4, 2013, plan members who began participating on or after January 1, 2014, were required to contribute to the Cash Balance Plan. The Cash Balance Plan is known as a hybrid plan because it has characteristics of both a defined benefit plan and a defined contribution plan. Members in the plan contribute a set percentage of their salary each month to their own accounts. Nonhazardous covered employees contribute five percent (5%) of their annual creditable compensation. Nonhazardous members also contribute one percent (1%) to the health insurance fund which is not credited to the member's account and is not refundable. The employer contribution rate is set annually by the Ky. Ret. Sys. Board of Directors based on an actuarial valuation. The employer contributes a set percentage of the member's salary. Each month, when employer contributions are received, an employer pay credit is deposited to the member's account. A member's account is credited with a four percent (4%) employer pay credit. The employer pay credit represents a portion of the employer contribution.

#### Note 7. Employee Retirement System (Continued)

#### Nonhazardous (Continued)

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Nonhazardous employees who begin participation on or after September 1, 2008, must meet the rule of 87 (member's age plus years of service credit must equal 87, and the member must be a minimum of 57 years of age) or the member is age 65, with a minimum of 60 months service credit.

The county's contribution rate for nonhazardous employees was 26.79 percent.

# Other Post-Employment Benefits (OPEB)

#### A. <u>Health Insurance Coverage - Tier 1</u>

CERS provides post-retirement health care coverage as follows:

For members participating prior to July 1, 2003, years of service and respective percentages of the maximum contribution are as follows:

Years of Service	% Paid by Insurance Fund	% Paid by Member through Payroll Deduction
20 or more	100%	0%
15-19	75%	25%
10-14	50%	50%
4-9	25%	75%
Less than 4	0%	100%

As a result of House Bill 290 (2004 General Assembly), medical insurance benefits are calculated differently for members who began participation on or after July 1, 2003. Once members reach a minimum vesting period of ten years, non-hazardous employees whose participation began on or after July 1, 2003, earn ten dollars per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount. This dollar amount is subject to adjustment annually based on the retiree cost of living adjustment, which is updated annually due to changes in the Consumer Price Index.

Benefits are covered under KRS 78.5536.

# B. <u>Health Insurance Coverage - Tier 2 and Tier 3 - Nonhazardous</u>

Once members reach a minimum vesting period of 15 years, they earn ten dollars per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount. This dollar amount is subject to adjustment annually by 1.5 percent. This was established for Tier 2 members during the 2008 Special Legislative Session by House Bill 1. During the 2013 Legislative Session, Senate Bill 2 was enacted, creating Tier 3 benefits for members.

#### **Note 7.** Employee Retirement System (Continued)

Other Post-Employment Benefits (OPEB) (Continued)

#### B. Health Insurance Coverage - Tier 2 and Tier 3 – Nonhazardous (Continued)

The monthly insurance benefit has been increased annually as a 1.5 percent cost of living adjustment (COLA) since July 2003 when the law changed. The annual increase is cumulative and continues to accrue after the member's retirement.

Tier 2 member benefits are covered by KRS 78.5536. Tier 3 members are not covered by the same provisions.

#### C. Cost of Living Adjustments - Tier 1

The 1996 General Assembly enacted an automatic cost of living adjustment (COLA) provision for all recipients of Ky. Ret. Sys. benefits. During the 2008 Special Session, the General Assembly determined that each July beginning in 2009, retirees who have been receiving a retirement allowance for at least 12 months will receive an automatic COLA of 1.5 percent. The COLA is not a guaranteed benefit. If a retiree has been receiving a benefit for less than 12 months, and a COLA is provided, it will be prorated based on the number of months the recipient has been receiving a benefit.

#### D. Cost of Living Adjustments - Tier 2 and Tier 3

No COLA is given unless authorized by the legislature with specific criteria. To this point, no COLA has been authorized by the legislature for Tier 2 or Tier 3 members.

#### E. Death Benefit

If a retired member is receiving a monthly benefit based on at least 48 months of service credit, KPPA will pay a \$5,000 death benefit payment to the beneficiary designated by the member specifically for this benefit. Members with multiple accounts are entitled to only one death benefit.

#### F. Annual Financial Report and Proportionate Share Audit Report

Ky. Ret. Sys. issues a publicly available annual financial report that includes financial statements and required supplementary information on CERS. This report may be obtained by writing the Kentucky Public Pensions Authority, 1260 Louisville Road, Frankfort, KY 40601-6124, or by telephone at (502) 564-4646.

KPPA also issues proportionate share audit reports for both total pension liability and other post-employment benefits for CERS determined by actuarial valuation as well as each participating county's proportionate share. Both the Schedules of Employer Allocations and Pension Amounts by Employer and the Schedules of Employer Allocations and OPEB Amounts by Employer reports and the related actuarial tables are available online at https://kyret.ky.gov. The complete actuarial valuation report, including all actuarial assumptions and methods, is also available on the website or can be obtained as described in the paragraph above.

#### **Note 8.** Deferred Compensation

The Russell County Fiscal Court voted to allow all eligible employees to participate in deferred compensation plans administered by the Kentucky Public Employees' Deferred Compensation Authority. The Kentucky Public Employees' Deferred Compensation Authority is authorized under KRS 18A.230 to 18A.275 to provide administration of tax-sheltered supplemental retirement plans for all state, public school and university employees, and employees of local political subdivisions that have elected to participate.

These deferred compensation plans permit all full-time employees to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. Participation by eligible employees in the deferred compensation plans is voluntary.

Historical trend information showing the Kentucky Public Employees' Deferred Compensation Authority's progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Public Employees' Deferred Compensation Authority's annual financial report. This report may be obtained by writing the Kentucky Public Employees' Deferred Compensation Authority at 501 High Street, 2nd Floor, Frankfort, KY 40601, or by telephone at (502) 573-7925.

#### Note 9. Insurance

For the fiscal year ended June 30, 2023, the Russell County Fiscal Court was a member of the Kentucky Association of Counties' All Lines Fund (KALF). KALF is a self-insurance fund and was organized to obtain lower cost coverage for general liability, property damage, public officials' errors and omissions, public liability, and other damages. The basic nature of a self-insurance program is that of collectively shared risk by its members. If losses incurred for covered claims exceed the resources contributed by the members, the members are responsible for payment of the excess losses.

#### Note 10. Subsequent Events – Detention Center Debt Lease

On October 19, 2023, the Russell County Fiscal Court paid the one principal payment in the amount of \$260,000 that was due November 30, 2030 per their agreement dated November 24, 2010 with the Kentucky Area Development Districts Financing Trust related to the detention center.

#### Note 11. Prior Period Adjustments

	E General Fund			 Airport Fund	Drug Free Community Fund	
Ending Fund Balance Prior Year Prior Year Payroll Account Balance	\$ 2,063,114 (238,555)	\$	4,032	\$ 81,696	\$	12,102
Prior Year Voided Checks FY 2021 Voided Checks	483		242	184		
Rounding	(1)			 (1)		(1)
Beginning Fund Balance Restated	\$ 1,825,079	\$	4,274	\$ 81,879	\$	12,101

# RUSSELL COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis

For The Year Ended June 30, 2023



# RUSSELL COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis

# For The Year Ended June 30, 2023

CEN	VER	A T	DT I	VI.
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	-					
	Budg Original	eted A	mounts Final	Actual Amounts, (Budgetary Basis)	Variance with Final Budget Positive (Negative)	
RECEIPTS						
Taxes	\$ 2,754,57		, , , , , , , , , , , , , , , , , , ,	\$ 3,374,617	\$ 620,045	
In Lieu Tax Payments	151,95	50	151,950	163,973	12,023	
Excess Fees	131,88		131,880	116,794	(15,086)	
Licenses and Permits	3,67		3,675	6,103	2,428	
Intergovernmental	627,76	52	787,142	915,092	127,950	
Charges for Services	30	00	300	230	(70)	
Miscellaneous	64,15	50	104,861	243,603	138,742	
Interest	90	00	900	846	(54)	
Total Receipts	3,735,18	39	3,935,280	4,821,258	885,978	
DISBURSEMENTS						
General Government	1,289,43	33	1,596,240	1,427,331	168,909	
Protection to Persons and Property	144,39		220,700	191,372	29,328	
General Health and Sanitation	417,86		437,081	389,799	47,282	
Social Services	78,77		81,471	60,078	21,393	
Recreation and Culture	49,07		77,913	72,039	5,874	
Debt Service	34,37		34,376	31,515	2,861	
Administration	1,666,32		1,536,778	988,943	547,835	
Total Disbursements	3,680,24		3,984,559	3,161,077	823,482	
Excess (Deficiency) of Receipts Over Disbursements Before Other Adjustments to Cash (Uses)	54,94	<u> 47</u>	(49,279)	1,660,181	1,709,460	
Other Adjustments to Cash (Uses)						
Transfers From Other Funds				12,101	12,101	
Transfers To Other Funds	(1,731,81	17)	(1,731,817)	(1,555,681)	176,136	
Total Other Adjustments to Cash (Uses)	(1,731,81	<u> 17)</u>	(1,731,817)	(1,543,580)	188,237	
Net Change in Fund Balance	(1,676,87	70)	(1,781,096)	116,601	1,897,697	
Fund Balance - Beginning (Restated)	1,676,87		1,824,596	1,825,079	483	
Fund Balance - Ending	\$	0 \$	3 43,500	\$ 1,941,680	\$ 1,898,180	

# RUSSELL COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis For The Year Ended June 30, 2023 (Continued)

	ROAD FUND								
		Budgeted Amounts Original Final				Actual Amounts, (Budgetary Basis)		riance with nal Budget Positive Negative)	
RECEIPTS	-	Original		1 HKH		Dusis)		(tegative)	
Intergovernmental	\$	1,599,905	\$	1,641,817	\$	1,511,682	\$	(130,135)	
Charges for Services		200		200		610		410	
Miscellaneous		2,500		10,231		11,466		1,235	
Interest		500		500		687		187	
Total Receipts		1,603,105		1,652,748		1,524,445		(128,303)	
DISBURSEMENTS									
Roads		1,235,890		1,423,443		1,251,263		172,180	
Capital Projects		60,000		60,000		51,869		8,131	
Administration		379,019		482,393		178,976		303,417	
Total Disbursements		1,674,909		1,965,836		1,482,108		483,728	
Excess (Deficiency) of Receipts Over Disbursements Before Other									
Adjustments to Cash (Uses)		(71,804)		(313,088)		42,337		355,425	
Other Adjustments to Cash (Uses)									
Transfers From Other Funds		4,501		4,501		164,100		159,599	
Total Other Adjustments to Cash (Uses)		4,501		4,501		164,100		159,599	
Net Change in Fund Balance		(67,303)		(308,587)		206,437		515,024	
Fund Balance - Beginning		67,303		308,587		308,587			
Fund Balance - Ending	\$	0	\$	0	\$	515,024	\$	515,024	

# RUSSELL COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis For The Year Ended June 30, 2023 (Continued)

	JAIL FUND								
		Budgeted Amounts Original Final				Actual Amounts, Budgetary Basis)	Variance with Final Budget Positive (Negative)		
RECEIPTS						,		· · · · · ·	
Intergovernmental	\$	607,108	\$	739,680	\$	1,092,135	\$	352,455	
Charges for Services		29,000		29,000		50,496		21,496	
Miscellaneous		51,200		51,200		88,129		36,929	
Interest		660		660		577		(83)	
Total Receipts		687,968		820,540		1,231,337		410,797	
Protection to Persons and Property		1,599,299		1,648,816		1,531,072		117,744	
Debt Service		351,773		351,773		351,773			
Administration		698,510		781,565		597,348		184,217	
Total Disbursements		2,649,582		2,782,154		2,480,193		301,961	
Excess (Deficiency) of Receipts Over Disbursements Before Other									
Adjustments to Cash (Uses)		(1,961,614)		(1,961,614)		(1,248,856)		712,758	
Other Adjustments to Cash (Uses)									
Transfers From Other Funds		1,532,914		1,532,914		1,403,436		(129,478)	
Total Other Adjustments to Cash (Uses)		1,532,914		1,532,914		1,403,436		(129,478)	
Net Change in Fund Balance		(428,700)		(428,700)		154,580		583,280	
Fund Balance - Beginning		428,700		428,700		227,984		(200,716)	
Fund Balance - Ending	\$	0	\$	0	\$	382,564	\$	382,564	

RUSSELL COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis For The Year Ended June 30, 2023 (Continued)

# LOCAL GOVERNMENT ECONOMIC ASSISTANCE FUND

D.F. CIDADATO		Budgeted Amounts Original Final				Actual Amounts, (Budgetary Basis)		Variance with Final Budget Positive (Negative)	
RECEIPTS	¢	2.000	ø	2.000	¢	2.451	¢	451	
Intergovernmental Miscellaneous	\$	2,000	\$	2,000	\$	2,451	\$	451	
Total Receipts		2,050		2,050		98 2,549		48	
DISBURSEMENTS									
General Government		10,500		27,434		25,491		1,943	
Administration		4,000		997				997	
Total Disbursements		14,500		28,431		25,491		2,940	
Excess (Deficiency) of Receipts Over Disbursements Before Other									
Adjustments to Cash (Uses)		(12,450)		(26,381)		(22,942)		3,439	
Other Adjustments to Cash (Uses)									
Transfers From Other Funds		8,950		8,950		19,593		10,643	
Total Other Adjustments to Cash (Uses)	-	8,950		8,950		19,593		10,643	
Net Change in Fund Balance		(3,500)		(17,431)		(3,349)		14,082	
Fund Balance - Beginning		3,500		3,931		3,931			
Fund Balance - Ending	\$	0	\$	(13,500)	\$	582	\$	14,082	

### ALCOHOL SUBSTANCE ABUSE PROGRAM (ASAP) FUND

	 Budgeted Amounts Original Final				Actual amounts, Budgetary Basis)	Fir	riance with nal Budget Positive Negative)
RECEIPTS							
Intergovernmental	\$ 22,000	\$	22,000	\$	20,000	\$	(2,000)
Total Receipts	22,000		22,000		20,000		(2,000)
DISBURSEMENTS							
Social Services	22,000		22,000		16,005		5,995
Administration	125,720		125,720				125,720
Total Disbursements	147,720		147,720		16,005		131,715
Net Change in Fund Balance	(125,720)		(125,720)		3,995		129,715
Fund Balance - Beginning	 125,720		125,720		144,409		18,689
Fund Balance - Ending	\$ 0	\$	0	\$	148,404	\$	148,404

				GRAN	TS FU	JND		
		Budgeted	l Amoi	unts	A	Actual mounts, sudgetary	Fir	riance with nal Budget Positive
		Original		Final		Basis)	(Negative)	
RECEIPTS								
Intergovernmental	\$	40,000	\$	83,100	\$	10,000	\$	(73,100)
Total Receipts		40,000		83,100		10,000		(73,100)
DISBURSEMENTS								
General Government		40,000		50,000		10,000		40,000
Protection to Persons and Property				33,100		33,100		
Total Disbursements		40,000		83,100		43,100		40,000
Excess (Deficiency) of Receipts Over								
Disbursements Before Other								
Adjustments to Cash (Uses)		_		_		(33,100)		(33,100)
Other Adjustments to Cash (Uses)								
Transfers From Other Funds						33,100		33,100
Total Other Adjustments to Cash (Uses)						33,100		33,100
Net Change in Fund Balance								
Fund Balance - Beginning								
1 and Damiec - Deginning	-							
Fund Balance - Ending	\$	0	\$	0	\$	0	\$	0

		EM	ERGENCY	SHEI	TER FUN	D	
	 Budgeted Original	Amo	unts Final	A (B	Actual mounts, udgetary Basis)	Fi	riance with nal Budget Positive Negative)
RECEIPTS							
Intergovernmental	\$ 3,000	\$	3,000	\$	3,000	\$	
Miscellaneous	1,000		1,000				(1,000)
Interest	 6		6		2		(4)
Total Receipts	 4,006		4,006		3,002		(1,004)
DISBURSEMENTS							
Social Services	5,500		5,500		3,042		2,458
Administration	 1,006		4,038				4,038
Total Disbursements	6,506		9,538		3,042		6,496
Excess (Deficiency) of Receipts Over Disbursements Before Other							
Adjustments to Cash (Uses)	 (2,500)		(5,532)		(40)		5,492
Other Adjustments to Cash (Uses)							
Transfers From Other Funds	1,500		1,500		1,500		
Total Other Adjustments to Cash (Uses)	1,500		1,500		1,500		
Net Change in Fund Balance	(1,000)		(4,032)		1,460		5,492
Fund Balance - Beginning (Restated)	 1,000		4,032		4,274		242
Fund Balance - Ending	\$ 0	\$	0	\$	5,734	\$	5,734

		AMER	ICA	N RESCUE	PLA	N ACT (ARI	PA) F	UND
		Budgeted	l Am			Actual Amounts, Budgetary		Variance with Final Budget Positive
DECEIDTS		Original		Final		Basis)		(Negative)
RECEIPTS	\$	1 740 ((7	Φ	1 740 ((7	¢		Φ	(1.740.667)
Intergovernmental	Э	1,740,667	\$	1,740,667	\$	24.270	\$	(1,740,667)
Interest		21,651		21,651		34,279		12,628
Total Receipts		1,762,318		1,762,318		34,279		(1,728,039)
DISBURSEMENTS								
General Government				608,985		608,985		
Administration		2,986,409		3,648,848				3,648,848
Total Disbursements	_	2,986,409		4,257,833		608,985		3,648,848
Excess (Deficiency) of Receipts Over								
Disbursements Before Other								
Adjustments to Cash (Uses)		(1,224,091)		(2,495,515)		(574,706)		1,920,809
Other Adjustments to Cash (Uses)								
Transfers To Other Funds						(250,000)		(250,000)
Total Other Adjustments to Cash (Uses)	_					(250,000)		(250,000)
Net Change in Fund Balance		(1,224,091)		(2,495,515)		(824,706)		1,670,809
Fund Balance - Beginning		1,224,091		2,495,515		2,495,515		, , ,
	-	· ·		· ·		<u> </u>		
Fund Balance - Ending	\$	0	\$	0	\$	1,670,809	\$	1,670,809

			TOURI	SM I	FUND		
	 Budgeted Original	. Amc	ounts Final		Actual Amounts, Budgetary Basis)	Variance with Final Budget Positive (Negative)	
RECEIPTS							8 )
Taxes	\$ 160,000	\$	160,000	\$	158,775	\$	(1,225)
Interest	100		100		8		(92)
Total Receipts	160,100		160,100		158,783		(1,317)
DISBURSEMENTS							
Recreation and Culture	160,000		210,000		190,147		19,853
Administration	40,100		25,783				25,783
Total Disbursements	 200,100		235,783		190,147		45,636
Excess (Deficiency) of Receipts Over							
Disbursements Before Other							
Adjustments to Cash (Uses)	 (40,000)		(75,683)		(31,364)		44,319
Other Adjustments to Cash (Uses)							
Transfers From Other Funds	25,000		25,000		25,000		
Total Other Adjustments to Cash (Uses)	25,000		25,000		25,000		
Net Change in Fund Balance	(15,000)		(50,683)		(6,364)		44,319
Fund Balance - Beginning	 15,000		20,683		20,684		1
Fund Balance - Ending	\$ 0	\$	(30,000)	\$	14,320	\$	44,320

				DISPAT	CH I	FUND		
		Budgeted Original	Amo	ounts Final		Actual Amounts, Budgetary Basis)	Variance with Final Budget Positive (Negative)	
RECEIPTS						,		
Taxes	\$	164,325	\$	164,325	\$	177,115	\$	12,790
Licenses and Permits		1,645		1,645		1,646		1
Intergovernmental		95,000		102,674		107,314		4,640
Miscellaneous		300		300		398		98
Interest		130		130		87		(43)
Total Receipts		261,400		269,074		286,560		17,486
DISBURSEMENTS								
Protection to Persons and Property		375,863		409,410		350,111		59,299
Capital Projects				20,760		20,760		
Administration		178,256		140,876		122,081		18,795
Total Disbursements		554,119		571,046		492,952		78,094
Excess (Deficiency) of Receipts Over Disbursements Before Other								
Adjustments to Cash (Uses)		(292,719)		(301,972)		(206,392)		95,580
Other Adjustments to Cash (Uses)								
Transfers From Other Funds		173,952		173,952		173,952		
Total Other Adjustments to Cash (Uses)		173,952		173,952		173,952		
Net Change in Fund Balance		(118,767)		(128,020)		(32,440)		95,580
Fund Balance - Beginning		118,767		127,959		127,959		
Fund Balance - Ending	\$	0	\$	(61)	\$	95,519	\$	95,580

			AIRPO	RT F	UND		
	 Budgeted Original	Amo	ounts Final		Actual Amounts, Budgetary Basis)	Variance with Final Budget Positive (Negative)	
RECEIPTS	 						
Miscellaneous	\$ 57,100	\$	57,100	\$	70,598	\$	13,498
Interest	 40		40		117		77
Total Receipts	 57,140		57,140		70,715		13,575
DISBURSEMENTS							
Airports	84,286		155,233		126,303		28,930
Administration	96,609		228,701		7,578		221,123
Total Disbursements	180,895		383,934		133,881		250,053
Excess (Deficiency) of Receipts Over Disbursements Before Other							
Adjustments to Cash (Uses)	 (123,755)		(326,794)		(63,166)		263,628
Other Adjustments to Cash (Uses)							
Transfers From Other Funds	 15,000		215,000		227,520		12,520
Total Other Adjustments to Cash (Uses)	15,000		215,000		227,520		12,520
Net Change in Fund Balance	(108,755)		(111,794)		164,354		276,148
Fund Balance - Beginning (Restated)	 108,755	-	108,755		81,879		(26,876)
Fund Balance - Ending	\$ 0	\$	(3,039)	\$	246,233	\$	249,272

			1	AIRPORT P	ROJ	AIRPORT PROJECT FUND										
		Budgeted	Am			Actual Amounts, (Budgetary	Variance with Final Budget Positive									
RECEIPTS		Original		Final		Basis)	()	Negative)								
Intergovernmental	\$	2,592,591	\$	2,592,591	\$	2,713,681	\$	121,090								
Miscellaneous	Ψ	2,372,371	Ψ	2,372,371	Ψ	4,000	Ψ	4,000								
Total Receipts		2,592,591		2,592,591		2,717,681		125,090								
DISBURSEMENTS																
Capital Projects		2,592,591		2,592,591		2,292,704		299,887								
Administration		9,614		6,514				6,514								
Total Disbursements		2,602,205	_	2,599,105	_	2,292,704		306,401								
Excess (Deficiency) of Receipts Over																
Disbursements Before Other																
Adjustments to Cash (Uses)		(9,614)		(6,514)		424,977		431,491								
Other Adjustments to Cash (Uses)																
Transfers To Other Funds						(212,520)		(212,520)								
Total Other Adjustments to Cash (Uses)						(212,520)		(212,520)								
Net Change in Fund Balance		(9,614)		(6,514)		212,457		218,971								
Fund Balance - Beginning		9,614		9,614		9,613		(1)								
Fund Balance - Ending	\$	0	\$	3,100	\$	222,070	\$	218,970								

		DR	UG F	REE COM	MUNITY (DFC)	FUND	_
		Budgeted	Amo		Actual Amounts, (Budgetary	Variance with Final Budget Positive (Negative)	
DISBURSEMENTS		Original		Final	Basis)	(1	vegative)
Administration	\$	12,102	\$	12,102	\$	\$	12 102
Total Disbursements	Φ	12,102	Ф	12,102	Φ	Φ	12,102 12,102
Total Disoursements	-	12,102		12,102			12,102
Excess (Deficiency) of Receipts Over							
Disbursements Before Other							
Adjustments to Cash (Uses)		(12,102)		(12,102)			12,102
Other Adjustments to Cash (Uses)							
Transfers To Other Funds					(12,101)		(12,101)
Total Other Adjustments to Cash (Uses)					(12,101)		(12,101)
Net Change in Fund Balance		(12,102)		(12,102)	(12,101)		1
Fund Balance - Beginning (Restated)		12,102)		12,102)	12,101)		(1)
ruid Damice - Degilling (Restated)		12,102		12,102	12,101		(1)
Fund Balance - Ending	\$	0	\$	0	\$ 0	\$	0

		1	AIRPORT I	BOAR	ED FUND		
	 Budgeted Amounts Original Final					Variance with Final Budget Positive (Negative)	
RECEIPTS							
Miscellaneous	\$ 50,000	\$	53,154	\$	75,654	\$	22,500
Interest	 45		45		80		35
Total Receipts	 50,045		53,199		75,734		22,535
DISBURSEMENTS							
Airports	59,000		102,571		73,354		29,217
Administration	26,706		16,459				16,459
Total Disbursements	 85,706		119,030		73,354		45,676
Net Change in Fund Balance	(35,661)		(65,831)		2,380		68,211
Fund Balance - Beginning	 35,661		65,831		65,831		
Fund Balance - Ending	\$ 0	\$	0	\$	68,211	\$	68,211

#### AIRPORT TERMINAL PROJECT FUND Actual Variance with Final Budget Amounts, **Budgeted Amounts** (Budgetary Positive Original Final Basis) (Negative) RECEIPTS Intergovernmental (57,597)57,597 57,597 Total Receipts 57,597 57,597 (57,597) DISBURSEMENTS Capital Projects 57,597 57,597 57,597 **Total Disbursements** 57,597 57,597 57,597 Net Change in Fund Balance Fund Balance - Beginning Fund Balance - Ending 0 \$ 0 \$ 0 \$ 0 \$

	ALCOHOL BEVERAGE CONTROL (ABC) FUND										
		Budgeted Original	Amo	ounts Final	A	Actual amounts, Budgetary Basis)	Fin	Variance with Final Budget Positive (Negative)			
RECEIPTS											
Taxes	\$	100,000	\$	100,000	\$	99,139	\$	(861)			
Miscellaneous		210		210		25		(185)			
Interest		60		60		98		38			
Total Receipts		100,270		100,270		99,262		(1,008)			
DISBURSEMENTS											
General Government		96,416		136,075		84,340		51,735			
Administration		43,854		40,361		4,930		35,431			
Total Disbursements		140,270		176,436		89,270		87,166			
Excess (Deficiency) of Receipts Over											
Disbursements Before Other											
Adjustments to Cash (Uses)		(40,000)		(76,166)		9,992		86,158			
Other Adjustments to Cash (Uses)											
Transfers To Other Funds		(30,000)		(30,000)		(30,000)					
Total Other Adjustments to Cash (Uses)		(30,000)		(30,000)		(30,000)					
Net Change in Fund Balance		(70,000)		(106,166)		(20,008)		86,158			
Fund Balance - Beginning		70,000		106,166		106,166					
Fund Balance - Ending	\$	0	\$	0	\$	86,158	\$	86,158			

		OPIOID SETTLEMENT FUND									
	Budget	ed Amo	ounts		Actual Amounts, Budgetary	Variance with Final Budget Positive					
	Original		Final		Basis)	(1	Negative)				
RECEIPTS											
Miscellaneous	\$	\$	256,248	\$	256,254	\$	6				
Interest					62		62				
Total Receipts			256,248		256,316		68				
DISBURSEMENTS											
Administration			256,248		6		256,242				
Total Disbursements			256,248		6		256,242				
Net Change in Fund Balance Fund Balance - Beginning					256,310		256,310				
Fund Balance - Ending	\$ 0	\$	0	\$	256,310	\$	256,310				

### RUSSELL COUNTY NOTES TO REGULATORY SUPPLEMENTARY INFORMATION - BUDGETARY COMPARISON SCHEDULES

June 30, 2023

### Note 1. Budgetary Information

Annual budgets are adopted on a regulatory basis of accounting according to the laws of Kentucky as required by the state local finance officer, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as established by the Governmental Accounting Standards Board.

The county judge/executive is required to submit estimated receipts and proposed disbursements to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the state local finance officer. Disbursements may not exceed budgeted appropriations at the activity level.

### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

For The Year Ended June 30, 2023



### RUSSELL COUNTY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

### For The Year Ended June 30, 2023

Federal Grantor/Pass-Through Grantor/ Program or Cluster Title	Federal Assistance Listing Number	Pass-Through Entity's Identifying Number	Provided to Subrecipient	Total Federal Expenditures
U. S. Department of Transportation				
Direct Program - Aviation Administration				
Airport Improvement Program - Taxi Way Project	20.106	N/A	\$	\$ 2,226,942
Total U.S. Department of Transportation				2,226,942
U. S. Department of Justice				
Passed-Through Kentucky Justice and Public Safety Cabinet				
Crime Victims Assistance	16.575	OCA-FR-2022-Russell-00061	\$	\$ 6,137
Crime Victims Assistance	16.575	OCA-FR-2022-Russell-00088		15,633
Total U.S. Department of Justice				21,770
U. S. Department of Homeland Security				
Passed-Through Kentucky Department of Homeland Security				
Homeland Security Grant Program	97.067	SC 094 2300001091	\$	\$ 33,100
Passed-Through Kentucky Department of Military Affairs	07.040	EN ( ) 2021 ED 00012		0.107
Emergency Management Performance Grant	97.042	EMA-2021-EP-00012		8,186
Total U.S. Department of Homeland Security				41,286
U. S. Department of Treasury				
Direct Program				
COVID-19 - Coronavirus State and Local Fiscal				
Recovery Fund - American Rescue Plan Act	21.027	N/A		\$ 858,984
Total U.S. Department of Treasury				858,984
Total Expenditures of Federal Awards			\$ 0	\$3,148,982

### RUSSELL COUNTY NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

June 30, 2023

#### Note 1. Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards (Schedule) includes the federal award activity of Russell County, Kentucky under programs of the federal government for the year ended June 30, 2023. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of Russell County, Kentucky, it is not intended to and does not present the financial position, changes in net assets, or cash flows of Russell County, Kentucky.

### Note 2. Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the basis of the accounting practices prescribed or permitted by the Department for Local Government to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years.

#### Note 3. Indirect Cost Rate

Russell County has not adopted an indirect cost rate and has not elected to use the 10 percent de minimis indirect cost rate allowed under the Uniform Guidance.

### Note 4. Pertaining to Novel Coronavirus Pandemic Relief

In order to identify COVID-19 funds on Schedule of Expenditures of Federal Awards, the prefix will precede the Program Tittle on the Grantor Schedule.

COVID-19 - Coronavirus State and Local Fiscal Recovery Fund

### RUSSELL COUNTY SCHEDULE OF CAPITAL ASSETS Other Information - Regulatory Basis

For The Year Ended June 30, 2023



### RUSSELL COUNTY SCHEDULE OF CAPITAL ASSETS Other Information - Regulatory Basis

### For The Year Ended June 30, 2023

The fiscal court reports the following Schedule of Capital Assets:

	`	Restated)						
	В	eginning						Ending
	]	Balance		Additions		eletions		Balance
	<b>•</b>	644 <b>2</b> 00	•	4.7.000	<b>•</b>		•	6 <b>.</b> 0. <b>.</b> 00
Land and Land Improvements	\$	644,500	\$	15,000	\$		\$	659,500
Buildings and Building Improvements *	2	2,804,532						22,804,532
Construction In Progress *		1,236,224		1,143,896				2,380,120
Machinery and Equipment		2,113,161		253,088		550,840		1,815,409
Vehicles		2,399,333		110,426		75,309		2,434,450
Infrastructure	1	5,827,320		1,227,970				17,055,290
Total Capital Assets	\$ 4	5,025,070	\$	2,750,380	\$	626,149	\$	47,149,301

# RUSSELL COUNTY NOTES TO OTHER INFORMATION - REGULATORY BASIS SCHEDULE OF CAPITAL ASSETS

June 30, 2023

### Note 1. Capital Assets

Capital assets, which include land, land improvements, buildings, furniture, and office equipment, building improvements, machinery, equipment, and infrastructure assets (roads and bridges) that have a useful life of more than one reporting period based on the government's capitalization policy, are reported as other information. Such assets are recorded at historical cost or estimated historical cost when purchased or constructed.

	Cap	italization	Useful Life
	T	hreshold	(Years)
Land Improvements	\$	12,500	10-75
<b>Buildings and Building Improvements</b>	\$	25,000	10-60
Equipment	\$	2,500	10-25
Vehicles	\$	2,500	2-10
Infrastructure	\$	20,000	10-60

### Note 2. Prior Period Adjustments

The beginning balances reported on the Schedule of Capital Assets for buildings and building improvements and construction in progress have been restated. Construction in progress of \$1,008,562 was erroneously included in buildings and building improvements in the prior year.

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS





# ALLISON BALL AUDITOR OF PUBLIC ACCOUNTS

Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With *Government Auditing Standards* 

Independent Auditor's Report

The Honorable Randy Marcum, Russell County Judge/Executive Members of the Russell County Fiscal Court

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the Statement of Receipts, Disbursements, and Changes in Fund Balances - Regulatory Basis of the Russell County Fiscal Court for the fiscal year ended June 30, 2023 and the related notes to the financial statement which collectively comprise the Russell County Fiscal Court's financial statement and have issued our report thereon dated March 26, 2024.

### Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statement, we considered the Russell County Fiscal Court's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the Russell County Fiscal Court's internal control. Accordingly, we do not express an opinion on the effectiveness of the Russell County Fiscal Court's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statement will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.



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Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With *Government Auditing Standards* (Continued)

### **Report on Compliance And Other Matters**

As part of obtaining reasonable assurance about whether the Russell County Fiscal Court's financial statement is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statement. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

Allisa Pall

Allison Ball

Auditor of Public Accounts

Frankfort, Ky

March 26, 2024

# REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH THE UNIFORM GUIDANCE





# ALLISON BALL AUDITOR OF PUBLIC ACCOUNTS

Report On Compliance For Each Major Federal Program
And Report On Internal Control Over Compliance
In Accordance With The Uniform Guidance

Independent Auditor's Report

The Honorable Randy Marcum, Russell County Judge/Executive Members of the Russell County Fiscal Court

### Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited the Russell County Fiscal Court's compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) Compliance Supplement that could have a direct and material effect on each of the Russell County Fiscal Court's major federal programs for the year ended June 30, 2023. The Russell County Fiscal Court's major federal programs are identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs.

In our opinion, Russell County Fiscal Court complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2023.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Russell County Fiscal Court and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of Russell County Fiscal Court's compliance with the compliance requirements referred to above.



Report On Compliance For Each Major Federal Program And Report On Internal Control Over Compliance In Accordance With The Uniform Guidance (Continued)

### **Responsibilities of Management for Compliance**

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to Russell County Fiscal Court's federal programs.

### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Russell County Fiscal Court's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Russell County Fiscal Court's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, Government Auditing Standards, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and
  perform audit procedures responsive to those risks. Such procedures include examining, on a test basis,
  evidence regarding Russell County Fiscal Court's compliance with the compliance requirements
  referred to above and performing such other procedures as we considered necessary in the
  circumstances.
- Obtain an understanding of Russell County Fiscal Court's internal control over compliance relevant to
  the audit in order to design audit procedures that are appropriate in the circumstances and to test and
  report on internal control over compliance in accordance with the Uniform Guidance, but not for the
  purpose of expressing an opinion on the effectiveness of Russell County Fiscal Court's internal control
  over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### Report on Internal Control over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Report On Compliance For Each Major Federal Program And Report On Internal Control Over Compliance In Accordance With The Uniform Guidance (Continued)

### **Report on Internal Control over Compliance (Continued)**

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the result of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,

Alhin Ball

Allison Ball

Auditor of Public Accounts

Frankfort, Ky

March 26, 2024



## RUSSELL COUNTY SCHEDULE OF FINDINGS AND QUESTIONED COSTS

For The Year Ended June 30, 2023



### **RUSSELL COUNTY** SCHEDULE OF FINDINGS AND QUESTIONED COSTS

### For The Year Ended June 30, 2023

Section I:	Summary	y of Auditor's	Results
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Financial S	Statement
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Internal	control	over	tinancial	reporting:
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Type of report the auditor issued on wheth Adverse on GAAP and Unmodified on R		audited was prepared in	n accordance with GAAP:
Internal control over financial reporting:			
Are any material weaknesses identified	1?	□Yes	⊠No
Are any significant deficiencies identif	ied?	□ Yes	■ None Reported
Are any noncompliances material to fin noted?	nancial statements	□ Yes	<b>⋈</b> No
Federal Awards			
Internal control over major programs:			
Are any material weaknesses identified		□ Yes	<b>⋉</b> No
Are any significant deficiencies identif		☐ Yes	■ None Reported
Type of auditor's report issued on com	pliance for major		
federal programs: Unmodified  Are any audit findings disclosed that are	ro required to be		
reported in accordance with 2 CFR 200	*	□ Yes	<b>⋉</b> No
Identification of major programs:			
Assistance Listing Number	Name of Federal Pr	rogram or Cluster	
20.106	Airport Improveme	ent Program – Taxi Wa	
21.027	COVID-19 – Coronavirus State and Local Fiscal Recovery Fund –		

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Assistance Listing Number	Name of Federal Program or Cluster
20.106	Airport Improvement Program – Taxi Way Project
21.027	COVID-19 – Coronavirus State and Local Fiscal Recovery Fund –
	American Rescue Plan Act

Dollar threshold used to distinguish between Type A and		
Type B programs:	\$750,000	
Auditee qualified as a low-risk auditee?	☐ Yes	ĭ No

### **Section II: Financial Statement Findings**

None.

Section III: Federal Award Findings And Questioned Costs

None.

Section IV: Summary Schedule of Prior Audit Findings

None.



### CERTIFICATION OF COMPLIANCE - LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

### RUSSELL COUNTY FISCAL COURT

For The Year Ended June 30, 2023



### CERTIFICATION OF COMPLIANCE

### LOCAL GOVERNMENT ECONOMIC ASSISTANCE

### RUSSELL COUNTY FISCAL COURT

For The Year Ended June 30, 2023

The Russell County Fiscal Court hereby certifies that assistance received from the Local Government Economic Assistance Program was expended for the purpose intended as dictated by the applicable Kentucky Revised Statutes.

County Judge/Executive

County Treasurer