# REPORT OF THE AUDIT OF THE MARTIN COUNTY FISCAL COURT

For The Year Ended June 30, 2023



# ALLISON BALL AUDITOR OF PUBLIC ACCOUNTS auditor.ky.gov

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# ALLISON BALL AUDITOR OF PUBLIC ACCOUNTS

To the People of Kentucky
The Honorable Andy Beshear, Governor
Holly M. Johnson, Secretary
Finance and Administration Cabinet
The Honorable Lon Lafferty, Martin County Judge/Executive
The Honorable Colby Kirk, Former Martin County Judge/Executive
Members of the Martin County Fiscal Court

The enclosed report prepared by Patrick & Associates, LLC presents the financial statement of Martin County, Kentucky, for the year ended June 30, 2023.

We engaged Patrick & Associates, LLC to perform the audit of this financial statement. We worked closely with the firm during our report review process; Patrick & Associates, LLC evaluated the Martin County Fiscal Court's internal controls and compliance with applicable laws and regulations.

Respectfully submitted

Allisa Ball

Allison Ball

Auditor of Public Accounts

Frankfort, Ky

Enclosure





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Independent Auditor's Report

## **Opinions**

We have audited the accompanying Statement of Receipts, Disbursements, and Changes in Fund Balances – Regulatory Basis of the Martin Fiscal Court, for the year ended June 30, 2023, and the related notes to the financial statement, which collectively comprise the Martin County Fiscal Court's financial statement as listed in the table of contents.

Unmodified Opinion on Regulatory Basis of Accounting

In our opinion, the accompany financial statement referred to above presents fairly, in all material respects, the receipts, disbursements, and changes in fund balances – regulatory basis of the Martin County Fiscal Court, for the year ended June 30, 2023, in accordance with accounting practices prescribed or permitted by the Commonwealth of Kentucky as described in Note 1.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles section of our report, the financial statements do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of each fund of the Martin County Fiscal Court, for the year ended June 30, 2023, or the changes in financial position and cash flows thereof for the year then ended.

#### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS), the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and the *Fiscal Court Audit Guide* issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statement section of our report. We are required to be independent of Martin County Fiscal Court and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statement, the financial statement is prepared by the Martin County Fiscal Court on the basis of the accounting practices prescribed or permitted by the Department for Local Government to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive.

#### Responsibilities of Management for the Financial Statement

Martin County Fiscal Court's management is responsible for the preparation and fair presentation of the financial statement in accordance with accounting practices prescribed or permitted by the Department for Local Government to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws. This includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of a financial statement that is free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibilities for the Audit of the Financial Statement

Our objectives are to obtain reasonable assurance about whether the financial statement is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statement.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statement, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statement.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that
  are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
  effectiveness of the Martin County Fiscal Court's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statement.
- Conclude whether, in our judgement, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Martin County Fiscal Court's ability to continue as a going concern for a reasonable period of time.

#### Auditor's Responsibilities for the Audit of the Financial Statement (Continued))

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Other Matters**

#### Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statement taken as a whole of the Martin County Fiscal Court. The Budgetary Comparison Schedules are presented for purposes of additional analysis and are not a required part of the financial statement; however, they are required to be presented in accordance with accounting practices prescribed or permitted by the Department for Local Government to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws.

The accompanying Budgetary Comparison Schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statement. Such information has been subjected to the auditing procedures applied in the audit of the financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statement or to the financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Budgetary Comparison Schedules are fairly stated in all material respects in relation to the financial statement as a whole.

#### Other Information

Management is responsible for the other information included in this report. The other information is comprised of the schedule of capital assets but does not include the financial statement and our auditor's report thereon. Our opinions on the financial statement do not cover the other information, and we do not express an opinion or any form of assurance thereon. In connection with our audit of the financial statement, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the financial statement, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated April 10, 2024, on our consideration of the Martin County Fiscal Court's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Martin County Fiscal Court's internal control over financial reporting and compliance.

Receipts, And Reporting Processes

## Other Reporting Required by Government Auditing Standards (Continued)

Based on the results of our audit, we present the accompanying Schedule of Findings and Responses included herein, which discusses the following report findings:

2023-001	The Martin County Fiscal Court Failed To Implement Adequate Controls Over Debt Related
	Transactions That Resulted In Exceeding The Approved Budget
2023-002	The Martin County Fiscal Court Did Not Have Effective Internal Controls, Review Procedures,
	And Oversight For The Budget And Reporting Processes
2023-003	The Martin County Fiscal Court Does Not Have Adequate Segregation Of Duties Over Cash,

Respectfully submitted,

Tammy R. Patrick, CPA Patrick & Associates, LLC

farming R. Patrick, CPA

April 10, 2024

#### MARTIN COUNTY OFFICIALS

#### For The Year Ended June 30, 2023

#### **Fiscal Court Members:**

Lon Lafferty (Beginning October 28, 2022 to Present)

County Judge/Executive

Colby Kirk (Beginning January 10, 2022 to October 27, 2022)

County Judge/Executive

Junior Hunt Jr. Magistrate
Kermit Howell Magistrate
Cody Slone Magistrate
Tracy Spence Magistrate
Ronald Workman Magistrate

#### Other Elected Officials:

Melissa F. Phelps County Attorney

Bill Preece Jailer

Karen Susie Skyles County Clerk

Denise M. Guaze Circuit Court Clerk

John Kirk Sheriff

Bobby Hale Property Valuation Administrator

Christopher Todd Coroner

## **Appointed Personnel:**

Susan Hale (Through October 21, 2022)

County Treasurer
Christina Frazier (Beginning October 24, 2022 to April 19, 2023)

County Treasurer
Tammy Slone (Beginning April 20, 2023 to June 30, 2023)

County Treasurer



# MARTIN COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS

For The Year Ended June 30, 2023

**Budgeted Funds** 

# MARTIN COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS

# For The Year Ended June 30, 2023

		Duagetea Funas				
		General Fund		Road Fund		Jail Fund
RECEIPTS						
Taxes	\$	582,663	\$		\$	
Excess Fees		30,977				
Licenses and Permits		240.600		4.460.00=		
Intergovernmental		349,609		1,168,227		77,131
Charges for Services		444 400		161016		
Miscellaneous		441,499		164,316		
Interest		140		357		36
Total Receipts		1,404,888		1,332,900		77,167
DISBURSEMENTS						
General Government		1,423,032				
Protection to Persons and Property		54,429		470		445,781
General Health and Sanitation						
Social Services		1,616				
Recreation and Culture						
Roads				648,819		
Road Facilities				69,857		
Debt Service		17,283		71,744		
Administration		454,249		407,167		64,018
Total Disbursements		1,950,609		1,198,057		509,799
Excess (Deficiency) of Receipts Over						
Disbursements Before Other						
Adjustments to Cash (Uses)		(545,721)		134,843		(432,632)
				·		
Other Adjustments to Cash (Uses)		422 517		472 (90		250,000
Transfers From Other Funds Transfers To Other Funds		422,517		472,680		350,000
		422.517		(197,517)		250,000
Total Other Adjustments to Cash (Uses)		422,517		275,163		350,000
Net Change in Fund Balance		(123,204)		410,006		(82,632)
Fund Balance - Beginning (Restated)		313,608		214,236		144,727
Fund Balance - Ending	\$	190,404	\$	624,242	\$	62,095
Composition of Fund Balance						
Bank Balance	\$	216,106	\$	637,736	\$	63,670
Less: Outstanding Checks	_	(25,702)	_	(13,494)		(1,575)
Fund Balance - Ending	\$	190,404	\$	624,242	\$	62,095

# MARTIN COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS For The Year Ended June 30, 2023 (Continued)

**Budgeted Funds** Local Government **Economic** State Federal Solid Occupational HUD **Assistance** Grant Grant Waste Tax Fund **Fund Fund Fund Fund Fund** \$ \$ \$ \$ \$ 1,509,992 28,958 740,368 691,727 1,013,039 23,331 1 4,314 111 145 156 122 740,479 691,872 1,013,040 52,292 1,510,148 4,436 45,583 30,212 8,968 1,704 17,585 33,644 17,871 2,200 60,802 37,288 50,000 586 185,830 720,474 420,698 11,595 928 17,276 12,000 341,804 98,793 738,345 431,866 84,397 662,719 928 641,686 (46,473)(32,105)847,429 3,508 581,174 (150,000)(472,680)(425,000)(150,000)(472,680)(425,000)491,686 (46,473)108,494 (32,105)422,429 3,508 37,980 246,013 36,488 47,968 175,859 266,639 199,540 144,982 270,147 529,666 15,863 \$ 598,288 \$ 530,703 144,982 \$ \$ 199,540 \$ 18,756 917,273 270,147 (1,037)(2,893)(318,985)199,540 \$ 144,982 529,666 15,863 598,288 270,147

# MARTIN COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS For The Year Ended June 30, 2023 (Continued)

				Budgete	ed Fu	ınds	
		mergency Dispatch 911 Fund	Per S	Clerk manent torage Fund		Federal American Rescue Plan Act Fund	Opioid ettlement Fund
RECEIPTS							
Taxes	\$		\$		\$		\$
Excess Fees							
Licenses and Permits							
Intergovernmental		156,893					
Charges for Services		243,557					
Miscellaneous				7,460			216,801
Interest		46		1		777	26
Total Receipts		400,496		7,461		777	216,827
DISBURSEMENTS General Government Protection to Persons and Property General Health and Sanitation Social Services Recreation and Culture Roads Other Transportation Facilities and Services Debt Service Administration		407,147 110,957				631	7,287 2,540
Total Disbursements		518,104			·	631	9,827
Excess (Deficiency) of Receipts Over Disbursements Before Other Adjustments to Cash (Uses)  Other Adjustments to Cash (Uses)	_	(117,608)		7,461		146	207,000
Transfers From Other Funds							
Transfers To Other Funds Total Other Adjustments to Cash (Uses)							 
Net Change in Fund Balance		(117,608)		7,461		146	207,000
Fund Balance - Beginning (Restated)		237,570		,		2,090,845	
Fund Balance - Ending	\$	119,962	\$	7,461	\$	2,090,991	\$ 207,000
Composition of Fund Balance							
Bank Balance	\$	126,962	\$	7,461	\$	2,090,991	\$ 207,000
Less: Outstanding Checks		(7,000)					 
Ending Fund Balance	\$	119,962	\$	7,461	\$	2,090,991	\$ 207,000

# MARTIN COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS For The Year Ended June 30, 2023 (Continued)

Volunteer Fire	Public Propertic Corporati				
Department Fund	Bond Fund	on 	Total Funds		
\$	\$		\$	2,092,655	
•	*		*	30,977	
				28,958	
				4,220,325	
				243,557	
				834,391	
				1,920	
				7,452,783	
				1,506,114	
				936,084	
				151,805	
				51,616	
				186,416	
				648,819	
				69,857	
				1,241,794	
				1,411,570	
				6,204,075	
				1,248,708	
				1,245,197	
				(1,245,197)	
				1,248,708	
15		25		3,811,973	
\$ 15	\$	25	\$	5,060,681	
\$ 15	\$	25	\$	5,431,367 (370,686)	
\$ 15	\$	25	\$	5,060,681	

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#### MARTIN COUNTY NOTES TO FINANCIAL STATEMENT

June 30, 2023

#### Note 1. Summary of Significant Accounting Policies

#### A. Reporting Entity

The financial statement of Martin County includes all budgeted and unbudgeted funds under the control of the Martin County Fiscal Court. Budgeted funds included within the reporting entity are those funds presented in the county's approved annual budget and reported on the quarterly reports submitted to the Department for Local Government. Unbudgeted funds may include non-fiduciary financial activities, private purpose trust funds, and internal service funds that are within the county's control. Unbudgeted funds may also include any corporation to act as the fiscal court in the acquisition and financing of any public project which may be undertaken by the fiscal court pursuant to the provisions of Kentucky law and thus accomplish a public purpose of the fiscal court. The unbudgeted funds are not presented in the annual approved budget or in the quarterly reports submitted to the Department for Local Government.

The Martin County Economic Development Authority would have been included in the reporting entity under accounting principles generally accepted in the United States of America (GAAP) as established by the Governmental Accounting Standards Board. However, under the regulatory basis, they are no longer are required components of the reporting entity.

#### B. Basis of Accounting

The financial statement is presented on a regulatory basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as established by the Governmental Accounting Standards Board. This basis of accounting involves the reporting of fund balances and the changes therein resulting from cash inflows (cash receipts) and cash outflows (cash disbursements) to meet the financial reporting requirements of the Department for Local Government and the laws of the Commonwealth of Kentucky.

This regulatory basis of accounting differs from GAAP primarily because the financial statement format does not include the GAAP presentations of government-wide and fund financial statements, cash receipts are recognized when received in cash rather than when earned and susceptible to accrual, and cash disbursements are recognized when paid rather than when incurred or subject to accrual.

Generally, except as otherwise provided by law, property taxes are assessed as of January 1, levied (mailed) November 1, due at discount November 30, due at face value December 31, delinquent January 1 following the assessment, and subject to sale ninety days following April 15.

#### C. Basis of Presentation

#### **Budgeted Funds**

The fiscal court reports the following budgeted funds:

General Fund - This is the primary operating fund of the fiscal court. It accounts for all financial resources of the general government, except where the Department for Local Government requires a separate fund or where management requires that a separate fund be used for some function.

Road Fund - This fund is for road and bridge construction and repair. The primary sources of receipts for this fund are state payments for truck license distribution, municipal road aid, and transportation grants. The Department for Local Government requires the fiscal court to maintain these receipts and disbursements separately from the general fund.

#### Note 1. Summary of Significant Accounting Policies (Continued)

#### C. Basis of Presentation (Continued)

#### **Budgeted Funds** (Continued)

Jail Fund - The primary purpose of this fund is to account for the jail disbursements of the county. The primary sources of receipts for this fund are reimbursements from the state and federal governments, payments from other counties for housing prisoners, and transfers from the general fund. The Department for Local Government requires the fiscal court to maintain these receipts and disbursements separately from the general fund.

Local Government Economic Assistance Fund - The primary purpose of this fund is to account for grants and related disbursements. The primary sources of receipts for this fund are grants from the state and federal governments.

State Grant Fund - The primary purpose of this fund is to account for state grant disbursements of the county. The primary source of receipts for this fund is from the state.

Federal Grant Fund - The primary purpose of this fund is to account for federal grant disbursements of the county. The primary sources of receipts for this fund are federal grants.

Solid Waste Fund - The primary purpose of this fund is to account for fees collected for solid waste haulers providing services to customers in the county. The primary source of receipts for this fund is from the collection of solid waste license and permits.

Occupational Tax Fund - The primary purpose of this fund is to account for additional disbursements of the county. The primary source of receipts for this fund is from the collection of occupational taxes.

HUD Fund - The primary purpose of this fund is to account for a federal housing program in Martin County. The county received federal funds and payments from citizens that participated in the program.

Emergency Dispatch 911 Fund - The primary purpose of this fund is to account for the receipts and disbursements of the 911 system. The primary source of receipts for this fund is from the collection of 911 fees.

Clerk Permanent Storage Fund - The primary purpose of this fund is to account for receipts and disbursements of funds relating to the county clerk's office for storage and expenses.

Federal American Rescue Plan Act Fund - The primary purpose of this fund is to account for the American Rescue Plan Act grant receipts and disbursements. The primary source of receipts for this fund is from the American Rescue Plan Act grant.

Opioid Settlement Fund - The primary purpose of this fund is to account for the opioid settlement receipts and disbursements.

#### **Unbudgeted Funds**

The fiscal court reports the following unbudgeted funds:

Volunteer Fire Department Fund - The primary purpose of this fund is to account for the receipts and disbursements of the Warfield Fire Department. The primary source of receipts for this fund is from fire services fees.

#### Note 1. Summary of Significant Accounting Policies (Continued)

#### C. Basis of Presentation (Continued)

#### **Unbudgeted Funds** (Continued)

Public Properties Corporation Bond Fund - The primary purpose of this fund is to account for the proceeds and debt service of revenue bonds that were issued to fund construction of public buildings.

#### D. Budgetary Information

Annual budgets are adopted on a regulatory basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as established by the Governmental Accounting Standards Board and according to the laws of Kentucky as required by the state local finance officer.

The county judge/executive is required to submit estimated receipts and proposed disbursements to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the state local finance officer. Disbursements may not exceed budgeted appropriations at the activity level.

The state local finance officer does require the volunteer fire department fund to be budgeted, however this fund was not budgeted.

The state local finance officer does not require the public properties corporation fund to be budgeted. Bond indentures and other relevant contractual provisions require specific payments to and from this fund annually.

#### E. Martin County Elected Officials

Kentucky law provides for election of the officials listed below from the geographic area constituting Martin County. Pursuant to state statute, these officials perform various services for the Commonwealth of Kentucky, its judicial courts, the fiscal court, various cities and special districts within the county, and the board of education. In exercising these responsibilities, however, they are required to comply with state laws. Audits of their financial statements are issued separately and individually and can be obtained from their respective administrative offices. These financial statements are not required to be included in the financial statement of the Martin County Fiscal Court.

- Circuit Court Clerk
- County Attorney
- Property Valuation Administrator
- County Clerk
- County Sheriff

# F. Deposits and Investments

The government's fund balance is considered to be cash on hand, demand deposits, certificates of deposit, and short-term investments with original maturities of three months or less from the date of acquisition. The government's fund balance includes cash and cash equivalents and investments.

#### Note 1. Summary of Significant Accounting Policies (Continued)

#### F. Deposits and Investments (Continued)

KRS 66.480 authorizes the county to invest in obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

## G. Long-term Obligations

The fund financial statement recognizes bond interest, as well as bond issuance costs when received or when paid, during the current period. The principal amount of the debt and interest are reported as disbursements. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as disbursements. Debt proceeds are reported as other adjustments to cash.

#### Note 2. Deposits

The fiscal court maintained deposits of public funds with federally insured banking institutions as required by the Department for Local Government's (DLG) County Budget Preparation and State Local Finance Officer Policy Manual. The DLG Manual strongly recommends perfected pledges of securities covering all public funds except direct federal obligations and funds protected by federal insurance. In order to be perfected in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the fiscal court and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. These requirements were met.

#### Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the government's deposits may not be returned. The government does not have a deposit policy for custodial credit risk, but rather follows the requirements of the DLG County Budget Preparation and State Local Finance Officer Policy Manual. As of June 30, 2023, all deposits were covered by FDIC insurance or a properly executed collateral security agreement.

#### Note 3. Transfers

The table below shows the interfund operating transfers for fiscal year 2023.

		Local			
		Government			
	Road	Economic	Occupational	Federal	Total
	Fund	Assistance Fund	Tax Fund	Grant Fund	Transfers In
General Fund	\$ 197,517	\$	\$ 225,000	\$	\$ 422,517
Road Fund				472,680	472,680
Jail Fund		150,000	200,000		350,000
Total Transfers Out	\$ 197,517	\$ 150,000	\$ 425,000	\$ 472,680	\$1,245,197

#### Note 3. Transfers (Continued)

Reason for transfers:

To move resources from and to the general fund and other funds, for budgetary purposes, to the funds that will expend them.

#### Note 4. Lease

#### Lessor

During the current fiscal year, the Martin County Fiscal Court leased office space to Administrative Office Of The Courts (AOC) for CDW/Drug Court space. The original lease was dated May 17, 2019 and was effective for the period of August 1, 2019 through June 30, 2020. Upon the end of the agreement date, the lease is automatically renewed for a two-year period unless 30 written notice by either party is sent to the other. As of June 30, 2022, the lease was renewed for an additional two-year period. The Martin County Fiscal Court will receive quarterly payments of \$5,752. The Martin County Fiscal Court recognized \$23,008 in lease revenue during the fiscal year ended June 30, 2023, related to this lease. As of June 30, 2023, the Martin County Fiscal Court's receivable for lease payments was \$23,008.

#### Note 5. Receivable- Martin County Water District

In July 2005, the Martin County Fiscal Court issued financing obligations of \$200,000 to the Martin County Water District. The financing proceeds were paid directly to the water district. The water district makes the lease payments directly to the trustee of the lease to pay the principal and interest. The receivable reflects the principal amount due from the Martin County Water District of \$26,222 outstanding as of June 30, 2023. (See Note 6 A.1.)

#### Note 6. Long-term Debt

#### A. Direct Borrowings and Direct Placements

#### 1. Martin County Water District - Financing Obligation

In July 2005, the Martin County Fiscal Court entered into a lease agreement with Kentucky Association of counties (KACO) and then issued financing obligations of \$200,000 to the Martin County Water District. (See Note 4). The financing proceeds were paid directly to the water Company. The water company makes the lease payments directly to the trustee of the lease to pay principal and interest. The note requires an annual interest and principal payment due March 20th of each year with a final payment due in March 2025.

The lease contains provisions that in an event of default the following (a) terminate the lease term and give notice to the lessee to vacate or surrender the project within 60 days from the date of such notice (b) sell or re-lease the project or any portion thereof (c) recover from the fiscal court the lease rental payments which would otherwise have been payable during the lease, occupy or retain possession of the project (d) take whatever action at law or in equity may appear necessary or desirable to enforce its right in and to the project under this lease (including, without limitation, the right to possession of the project and the right to sell or re-lease or otherwise dispose of the project in accordance with applicable law); and/or take whatever action at law or in equity may appear necessary or desirable to enforce performance by the lessee of the applicable covenants and agreement of lessee under the lessee under this lease (subject, however, to the limitations thereon contained in this lease) and to recover damages for the breach thereof.

#### Note 6. Long-term Debt (Continued)

#### A. Direct Borrowings and Direct Placements (Continued)

#### 1. Martin County Water District - Financing Obligation (Continued)

As of June 30, 2023, the principal balance amount outstanding corresponds to the receivable due to the county (as outlined in Note 5A). As of June 30, 2023, the principal amount outstanding was \$26,222. Payments for the remaining years are as follows:

Fiscal Year Ended June 30	Scheduled Principal		Scheduled Interest		
2024 2025	\$	15,000 11,222	\$	1,459 630	
Totals	\$	26,222	\$	2,089	

#### 2. Excavator - Financing Obligation

On August 6, 2019, the Martin County Fiscal Court entered into a lease agreement to finance the purchase of an excavator. In the event of default, CAT Financial will have all rights and remedies available under applicable law. In addition, they may declare all lease payments due or to become due during the fiscal year in which the event of default occurs to be immediately due and payable and/or we may repossess the units by giving written notice to deliver the units to CAT Financial in the manner provided, or in the event of failure to do so within (10) days after receipt of such notice, and subject to all applicable laws, CAT Financial may enter upon the premises and take possession of the units. The principal amount of the lease was \$221,350. The agreement requires variable monthly payments for five years to be paid in full August 6, 2025. As of June 30, 2023, the principal amount outstanding was \$55,789. Payments for the remaining years are as follows:

Fiscal Year Ended June 30	Scheduled Principal		Scheduled Interest		
2024 2025	\$	47,654 8,135	\$	1,444 49	
Totals	\$	55,789	\$	1,493	

#### Note 6. Long-term Debt (Continued)

#### **B.** Direct Borrowings and Direct Placements (Continued)

# 3. Lease Agreement - Government Center Building and Refinancing of KACO Leases (Revenue Bonds 2014A)

In March 2014, the Martin County Fiscal Court entered into a lease agreement with Kentucky Association of Counties (KACO) for the construction of their new government center building and the refinancing of existing KACO leases. The principal amount of the lease was \$10,000,000. The agreement requires variable monthly payments for 24 years to be paid in full December 20, 2038. In case of default, the lessor may (a) by appropriate court action, enforce the pledge set forth in this lease so that during the remaining lease term there is levied on all the taxable property of the lessee, in addition to all other taxes, without limitation as to the rate or amount, a direct tax annually in an amount sufficient to the pay the lease rental payments when and as due, (b) take legal title to, and sell or re-lease the project or any portion thereof, or (c) take whatever action at law or in equity may appear necessary or desirable to enforce its rights in and to the project under this lease (including, without limitation, the right to possession of the project and the right to sell or re-lease or otherwise dispose of the project in accordance with applicable law); and/or take whatever action at law or in equity may appear necessary or desirable to enforce performance by the lessee of the applicable covenants and agreements of the lessee under this lease (subject, however, to the limitations thereon contained in this lease) and to recover damages for the breach thereof. As of June 30, 2023, the principal amount outstanding was \$7,388,750. Payments for the remaining years are as follows:

Fiscal Year Ended	Scheduled		S	Scheduled		
June 30	Principal		Interest			
2024	\$	352,500	\$	295,044		
2025		365,000		284,469		
2026		377,500		271,669		
2027		392,500		256,569		
2028		410,000		240,869		
2028-2032		2,327,500		943,945		
2033-2037		2,872,500		431,153		
2038-2039		291,250		13,200		
Totals	\$	7,388,750	\$	2,736,918		

#### 4. Flood Relief

On May 21, 2021, the Martin County Fiscal Court entered into a lease agreement with Kentucky Association of Counties (KACO) for funding assistance due flooding in the county. The principal amount of the lease was \$500,000. The agreement requires fixed monthly payments beginning in July 2023, at a fixed interest rate of 3.74%. If the principal is paid in full prior to the first payment being due no interest will be incurred. In the case of default, the lessor may take legal title to and sell or re-lease the project or any portion thereof or recover from the lessee lease payment which would otherwise have been payable hereunder during any period in which the lessee continues to use, occupy, or retain possession of the project assets. As of June 30, 2023, this agreement was paid in full.

#### Note 6. Long-term Debt (Continued)

#### **B.** Changes In Long-term Debt

Long-term Debt activity for the year ended June 30, 2023, was as follows:

	Beginning			Ending	Due Within
	Balance	Additions Reductions		Balance	One Year
Direct Borrowings and					
Direct Placements	\$ 8,319,370	\$	\$ 848,609	\$ 7,470,761	\$ 415,154
Total Long-term Debt	\$ 8,319,370	\$ 0	\$ 848,609	\$ 7,470,761	\$ 415,154

## C. Aggregate Debt Schedule

The amounts of required principal and interest payments on long-term obligations at June 30, 2023, were as follows:

	Direct Borrowings and Direct Placements								
Fiscal Year Ended									
June 30		Principal	Interest						
2024	\$	415,154	\$	297,947					
2025		384,357		285,148					
2026		377,500		271,669					
2027		392,500		256,569					
2028		410,000		240,869					
2028-2032		2,327,500		943,945					
2033-2037		2,872,500		431,153					
2028-2039		291,250		13,200					
Totals	\$	7,470,761	\$	2,740,500					

#### Note 7. Employee Retirement System

The fiscal court has elected to participate, pursuant to KRS 78.530, in the County Employees Retirement System (CERS), which is administered by the Board of Trustees of the Kentucky Retirement Systems. This is a cost-sharing, multiple-employer, defined benefit pension plan, which covers all eligible full-time employees and provides for retirement, disability, and death benefits to plan members. Benefit contributions and provisions are established by statute. Effective April 1, 2023, the Kentucky Retirement Systems as an agency of the Commonwealth is now known as the Kentucky Public Pensions Authority (KPPA). The governance of CERS has been transferred to a separate 9-member board of trustees that is responsible for the governance of the CERS pension and insurance plans.

The county's contribution for FY 2021 was \$321,821, FY 2022 was \$372,222 and FY 2023 was \$392,828.

#### Note 7. Employee Retirement System (Continued)

#### Nonhazardous

Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. Nonhazardous covered employees who begin participation on or after September 1, 2008, are required to contribute 6 percent of their salary to be allocated as follows: 5 percent will go to the member's account and 1 percent will go to the KRS insurance fund.

In accordance with Senate Bill 2, signed by the Governor on April 4, 2013, plan members who began participating on or after January 1, 2014, were required to contribute to the Cash Balance Plan. The Cash Balance Plan is known as a hybrid plan because it has characteristics of both a defined benefit plan and a defined contribution plan. Members in the plan contribute a set percentage of their salary each month to their own accounts. Nonhazardous covered employees contribute 5 percent of their annual creditable compensation. Nonhazardous members also contribute 1 percent to the health insurance fund which is not credited to the member's account and is not refundable. The employer contribution rate is set annually by the KRS Board of Directors based on an actuarial valuation. The employer contributes a set percentage of the member's salary. Each month, when employer contributions are received, an employer pay credit is deposited to the member's account.

Each month, when employer contributions are received, an employer pay credit is deposited to the member's account. A member's account is credited with a 4 percent employer pay credit. The employer pay credit represents a portion of the employer contribution.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Nonhazardous employees who begin participation on or after September 1, 2008, must meet the rule of 87 (member's age plus years of service credit must equal 87, and the member must be a minimum of 57 years of age) or the member is age 65, with a minimum of 60 months service credit.

The county's contribution rate for nonhazardous employees was 26.79 percent.

#### Other Post-Employment Benefits (OPEB)

#### A. Health Insurance Coverage - Tier 1

CERS provides post-retirement health care coverage as follows:

For members participating prior to July 1, 2003, years of service and respective percentages of the maximum contribution are as follows:

Years of Service	% Paid by Insurance Fund	% Paid by Member through Payroll Deduction
20 or more	100%	0%
15-19	75%	25%
10-14	50%	50%
4-9	25%	75%
Less than 4	0%	100%

#### Note 7. Employee Retirement System (Continued)

Other Post-Employment Benefits (OPEB) (Continued)

#### A. Health Insurance Coverage - Tier 1 (Continued)

As a result of House Bill 290 (2004 General Assembly), medical insurance benefits are calculated differently for members who began participation on or after July 1, 2003. Once members reach a minimum vesting period of ten years, non-hazardous employees whose participation began on or after July 1, 2003, earn ten dollars per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount. This dollar amount is subject to adjustment annually based on the retiree cost of living adjustment, which is updated annually due to changes in the Consumer Price Index.

Benefits are covered under KRS 161.714 with exception of COLA and retiree health benefits after July 2003.

#### B. Health Insurance Coverage - Tier 2 and Tier 3 - Nonhazardous

Once members reach a minimum vesting period of 15 years, they earn ten dollars per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount. This dollar amount is subject to adjustment annually by 1.5 percent. This was established for Tier 2 members during the 2008 Special Legislative Session by House Bill 1. During the 2013 Legislative Session, Senate Bill 2 was enacted, creating Tier 3 benefits for members.

The monthly insurance benefit has been increased annually as a 1.5 percent cost of living adjustment (COLA) since July 2003 when the law changed. The annual increase is cumulative and continues to accrue after the member's retirement.

Tier 2 member benefits are covered by KRS 161.714 with exception of COLA and retiree health benefits after July 2003. Tier 3 members are not covered by the same provisions.

#### C. Cost of Living Adjustments - Tier 1

The 1996 General Assembly enacted an automatic cost of living adjustment (COLA) provision for all recipients of KRS benefits. During the 2008 Special Session, the General Assembly determined that each July beginning in 2009, retirees who have been receiving a retirement allowance for at least 12 months will receive an automatic COLA of 1.5 percent. The COLA is not a guaranteed benefit. If a retiree has been receiving a benefit for less than 12 months, and a COLA is provided, it will be prorated based on the number of months the recipient has been receiving a benefit.

#### D. Cost of Living Adjustments - Tier 2 and Tier 3

No COLA is given unless authorized by the legislature with specific criteria. To this point, no COLA has been authorized by the legislature for Tier 2 or Tier 3 members.

#### E. Death Benefit

If a retired member is receiving a monthly benefit based on at least 48 months of service credit, KPPA will pay a \$5,000 death benefit payment to the beneficiary designated by the member specifically for this benefit. Members with multiple accounts are entitled to only one death benefit.

#### **Note 7.** Employee Retirement System (Continued)

#### KRS Annual Financial Report and Proportionate Share Audit Report

KRS issues a publicly available annual financial report that includes financial statements and required supplementary information on CERS. This report may be obtained by writing the Kentucky Public Pension Authority, 1260 Louisville Road, Frankfort, KY 40601-6124, or by telephone at (502) 564-4646.

KPPA also issues proportionate share audit reports for both total pension liability and other post-employment benefits for CERS determined by actuarial valuation as well as each participating county's proportionate share. Both the Schedules of Employer Allocations and Pension Amounts by Employer and the Schedules of Employer Allocations and OPEB Amounts by Employer reports and the related actuarial tables are available online at https://kyret.ky.gov. The complete actuarial valuation report, including all actuarial assumptions and methods, is also available on the website or can be obtained as described in the paragraph above.

#### **Note 8.** Deferred Compensation

The Martin County Fiscal Court voted to allow all eligible employees to participate in deferred compensation plans administered by the Kentucky Public Employees' Deferred Compensation Authority. The Kentucky Public Employees' Deferred Compensation Authority is authorized under KRS 18A.230 to 18A.275 to provide administration of tax sheltered supplemental retirement plans for all state, public school and university employees, and employees of local political subdivisions that have elected to participate.

These deferred compensation plans permit all full time employees to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. Participation by eligible employees in the deferred compensation plans is voluntary.

Historical trend information showing the Kentucky Public Employees' Deferred Compensation Authority's progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Public Employees' Deferred Compensation Authority's annual financial report. This report may be obtained by writing the Kentucky Public Employees' Deferred Compensation Authority at 501 High Street, 2nd Floor, Frankfort, KY 40601, or by telephone at (502) 573-7925.

#### Note 9. Insurance

For the fiscal year ended June 30, 2023, the Martin County Fiscal Court was a member of the Kentucky Association of Counties' All Lines Fund (KALF). KALF is a self-insurance fund and was organized to obtain lower cost coverage for general liability, property damage, public officials' errors and omissions, public liability, and other damages. The basic nature of a self-insurance program is that of collectively shared risk by its members. If losses incurred for covered claims exceed the resources contributed by the members, the members are responsible for payment of the excess losses.

#### Note 10. Agency Trust Funds

Agency trust funds report only those resources held on a trust or custodial capacity for individuals, private organizations, or other governments.

The fiscal court has the following agency trust funds:

#### Note 10. Agency Trust Funds (Continued)

Non Structural Flood Control - The primary purpose of this fund is to account for the Martin County Fiscal Court writing checks for the city of Inez. Since this fund is a fiduciary fund in nature, it is not represented in the financial statement. The balance in the non-structural flood control fund as of June 30, 2023, was \$113,435.

Local Emergency Planning Committee - The primary purpose of this fund is to provide emergency planning to protect public health and the environment. This account is for the activity of Local Emergency Planning Committee. Since this fund is a fiduciary fund in nature, it is not represented in the financial statement. The balance in the local emergency planning committee fund as of June 30, 2023, was \$486.

#### Note 11. Related Party Transactions

For the fiscal year ending June 30, 2023, the fiscal court did business with a cleaning service that employs one of the magistrates (termed ended December 31, 2022). The fiscal court spent \$46,066 for these cleaning services for this fiscal year.

For the fiscal year ending June 30, 2023, the fiscal court did business with a trucking company that is owned by a parent of the county attorney. The total disbursed to the trucking company during the year was \$79,900.

#### Note 12. Prior Year Adjustments

The prior year ending fund balance was increased due to prior year voided checks in the general fund, jail fund, occupational tax fund, and the emergency dispatch 911 fund by \$63, \$417, \$23,116, and \$177, respectively.

# MARTIN COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis

For The Year Ended June 30, 2023



# MARTIN COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis

# For The Year Ended June 30, 2023

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				O.D. (EL)	 0112		
		Budgeted Amounts Original Final			Actual Amounts, Budgetary Basis)	Variance with Final Budget Positive (Negative)	
RECEIPTS							
Taxes	\$	507,334	\$	507,334	\$ 582,663	\$	75,329
Excess Fees					30,977		30,977
Intergovernmental		178,100		189,388	349,609		160,221
Miscellaneous		388,045		397,735	441,499		43,764
Interest		75		75	140		65
Total Receipts		1,073,554		1,094,532	 1,404,888		310,356
DISBURSEMENTS							
General Government		1,340,120		1,478,743	1,423,032		55,711
Protection to Persons and Property		52,610		50,710	54,429		(3,719)
General Health and Sanitation		200		200			200
Social Services		1,650		1,650	1,616		34
Debt Service				383	17,283		(16,900)
Administration		547,915		489,637	454,249		35,388
Total Disbursements		1,942,495		2,021,323	1,950,609		70,714
Excess (Deficiency) of Receipts Over Disbursements Before Other							
Adjustments to Cash (Uses)		(868,941)		(926,791)	 (545,721)		381,070
Other Adjustments to Cash (Uses)							
Transfers From Other Funds		683,375		683,375	422,517		(260,858)
Total Other Adjustments to Cash (Uses)		683,375		683,375	 422,517		(260,858)
Net Change in Fund Balance		(185,566)		(243,416)	(123,204)		120,212
Fund Balance - Beginning (Restated)		185,566		243,416	 313,608		70,192
Fund Balance - Ending	\$	0	\$	0	\$ 190,404	\$	190,404

# MARTIN COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis For The Year Ended June 30, 2023 (Continued)

	ROAD FUND							
	Budgeted Original	l Amounts Final	Actual Amounts, (Budgetary Basis)	Variance with Final Budget Positive (Negative)				
RECEIPTS								
Intergovernmental	\$ 1,607,887	\$ 1,647,923	\$ 1,168,227	\$ (479,696)				
Miscellaneous		158,195	164,316	6,121				
Interest	150	150	357	207				
Total Receipts	1,608,037	1,806,268	1,332,900	(473,368)				
DISBURSEMENTS								
Protection to Persons and Property	470	470	470					
Roads	1,576,847	1,408,790	648,819	759,971				
Road Facilities		69,857	69,857					
Debt Service	87,216	87,716	71,744	15,972				
Administration	245,138	551,216	407,167	144,049				
Total Disbursements	1,909,671	2,118,049	1,198,057	919,992				
Excess (Deficiency) of Receipts Over Disbursements Before Other								
Adjustments to Cash (Uses)	(301,634)	(311,781)	134,843	446,624				
Other Adjustments to Cash (Uses)								
Transfers From Other Funds	313,936	313,936	472,680	158,744				
Transfers To Other Funds	(197,517)	(197,517)	(197,517)					
Total Other Adjustments to Cash (Uses)	116,419	116,419	275,163	158,744				
Net Change in Fund Balance	(185,215)	(195,362)	410,006	605,368				
Fund Balance Beginning	185,215	195,362	214,236	18,874				
Fund Balance - Ending	\$ 0	\$ 0	\$ 624,242	\$ 624,242				

# MARTIN COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis For The Year Ended June 30, 2023 (Continued)

	JAIL FUND							
		Budgeted Original	ounts Final	Actual Amounts, (Budgetary Basis)		Variance with Final Budget Positive (Negative)		
RECEIPTS		Original		Тпат		Dasis)		vegative)
Intergovernmental	\$	75,915	\$	75,915	\$	77,131	\$	1,216
Interest Earned		20		20		36		16
Total Receipts		75,935		75,935		77,167		1,232
DISBURSEMENTS								
Protection to Persons and Property		496,467		511,567		445,781		65,786
Administration		64,020		82,471		64,018		18,453
Total Disbursements		560,487		594,038		509,799		84,239
Excess (Deficiency) of Receipts Over								
Disbursements Before Other								
Adjustments to Cash (Uses)		(484,552)		(518,103)		(432,632)		85,471
Other Adjustments to Cash (Uses)								
Transfers From Other Funds		373,797		373,797		350,000		(23,797)
Total Other Adjustments to Cash (Uses)		373,797		373,797		350,000		(23,797)
Net Change in Fund Balance		(110,755)		(144,306)		(82,632)		61,674
Fund Balance - Beginning (Restated)		110,755		144,306		144,727		421
Fund Balance - Ending	\$	0	\$	0	\$	62,095	\$	62,095

# MARTIN COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis For The Year Ended June 30, 2023 (Continued)

# LOCAL GOVERNMENT ECONOMIC ASSISTANCE FUND

		Budgeted Amounts Original Final				Actual Amounts, (Budgetary Basis)		Variance with Final Budget Positive (Negative)	
RECEIPTS			_		_		_		
Intergovernmental	\$ 146,316		\$	146,316	\$	740,368	\$	594,052	
Interest		50		50		111		61	
Total Receipts		146,366		146,366		740,479		594,113	
DISBURSEMENTS									
General Government		29,047		58,607		45,583		13,024	
Protection to Persons and Property		9,204		9,144		1,704		7,440	
General Health and Sanitation		37,000		41,000		33,644		7,356	
Social Services		1,300		1,300				1,300	
Recreation and Culture				3,500		586		2,914	
Administration		20,027		20,027		17,276		2,751	
Total Disbursements		96,578		133,578		98,793		34,785	
Excess (Deficiency) of Receipts Over Disbursements Before Other Adjustments to Cash (Uses)		49,788		12,788		641,686		628,898	
Other Adjustments to Cash (Uses)									
Transfers To Other Funds		(87,870)		(87,870)		(150,000)		(62,130)	
Total Other Adjustments to Cash (Uses)		(87,870)		(87,870)		(150,000)		(62,130)	
Net Change in Fund Balance		(38,082)		(75,082)		491,686		566,768	
Fund Balance Beginning		38,082		38,082		37,980		(102)	
Fund Balance - Ending	\$	0	\$	(37,000)	\$	529,666	\$	566,666	

	STATE GRANT FUND								
	Budgeted Amounts					Actual Amounts, Budgetary	Variance with Final Budget Positive		
		Original		Final		Basis)	(	Negative)	
RECEIPTS									
Intergovernmental	\$	824,486	\$	824,486	\$	691,727	\$	(132,759)	
Interest						145		145	
Total Receipts		824,486		824,486		691,872		(132,614)	
DISBURSEMENTS									
Protection to Persons and Property		10,000		10,000				10,000	
General Health and Sanitation				17,871		17,871			
Debt Service		693,730		720,630		720,474		156	
Administration		297,230		321,998				321,998	
Total Disbursements		1,000,960		1,070,499		738,345		332,154	
Excess (Deficiency) of Receipts Over									
Disbursements Before Other									
Adjustments to Cash (Uses)		(176,474)		(246,013)		(46,473)		199,540	
Net Change in Fund Balance		(176,474)		(246,013)		(46,473)		199,540	
Fund Balance Beginning		176,474		246,013		246,013			
Fund Balance - Ending	\$	0	\$	0	\$	199,540	\$	199,540	

	FEDERAL GRANT FUND								
	Budgeted Amounts Original Final			Actual Amounts, Budgetary Basis)	Variance with Final Budget Positive (Negative)				
RECEIPTS								<u> </u>	
Intergovernmental	\$	823,363	\$	823,363	\$	1,013,039	\$	189,676	
Miscellaneous				0		1		1	
Total Receipts		823,363	823,363			1,013,040		189,677	
DISBURSEMENTS									
Protection to Persons and Property		79,000		79,000		8,968		70,032	
General Health and Sanitation				2,200		2,200			
Debt Service		419,139		420,698		420,698			
Administration		63,631		183,365				183,365	
Total Disbursements		561,770		685,263		431,866		183,365	
Excess (Deficiency) of Receipts Over Disbursements Before Other									
Adjustments to Cash (Uses)		261,593		138,100		581,174		373,042	
Other Adjustments to Cash (Uses)									
Transfers From Other Funds		27,500		27,500				(27,500)	
Transfers To Other Funds		(313,936)	-	(313,936)		(472,680)		(158,744)	
Total Other Adjustments to Cash (Uses)		(286,436)		(286,436)		(472,680)		(186,244)	
Net Change in Fund Balance		(24,843)		(148,336)		108,494		256,830	
Fund Balance Beginning		24,843		148,336		36,488		(111,848)	
Fund Balance - Ending	\$	0	\$	0	\$	144,982	\$	144,982	

	SOLID WASTE FUND									
		Budgeted	Amo	unts	A	Actual mounts, dudgetary	Fin	ance with al Budget Positive		
		Original		Final		Basis)		(Negative)		
RECEIPTS										
Licenses and Permits	\$	37,500	\$	37,500	\$	28,958	\$	(8,542)		
Intergovernmental		18,000		18,000		23,331		5,331		
Interest						3		3		
Total Receipts		55,500		55,500		52,292		(3,208)		
DISBURSEMENTS										
General Health and Sanitation		66,000		76,243		60,802		15,441		
Debt Service		12,972		12,972		11,595		1,377		
Administration		28,278		18,035		12,000		6,035		
Total Disbursements		107,250		107,250		84,397		22,853		
Excess (Deficiency) of Receipts Over										
Disbursements Before Other										
Adjustments to Cash (Uses)		(51,750)		(51,750)		(32,105)		19,645		
Net Change in Fund Balance		(51,750)		(51,750)		(32,105)		19,645		
Fund Balance Beginning		51,750		51,750		47,968		(3,782)		
Fund Balance - Ending	\$	0	\$	0	\$	15,863	\$	15,863		

	OCCUPATIONAL TAX FUND								
	Budgeted Amounts Original Final		Actual Amounts, (Budgetary Basis)		F	ariance with inal Budget Positive (Negative)			
RECEIPTS								(= 8)	
Taxes	\$	1,409,000	\$	1,409,000	\$	1,509,992	\$	100,992	
Interest		,,	•	,,	•	156	•	156	
Total Receipts		1,409,000		1,409,000		1,510,148		101,148	
DISBURSEMENTS									
General Government		44,609		44,609		30,212		14,397	
Protection to Persons and Property		16,000		20,000		17,585		2,415	
General Health and Sanitation		49,000		49,000		37,288		11,712	
Social Services		50,000		50,000		50,000			
Recreation and Culture		200,798		200,298		185,830		14,468	
Administration		422,282		441,898		341,804		100,094	
Total Disbursements		782,689		805,805		662,719		143,086	
Excess (Deficiency) of Receipts Over									
Disbursements Before Other									
Adjustments to Cash (Uses)		626,311		603,195		847,429		244,234	
Other Adjustments to Cash (Uses)									
Transfers To Other Funds		(771,785)		(771,785)		(425,000)		346,785	
Total Other Adjustments to Cash (Uses)		(771,785)		(771,785)		(425,000)		346,785	
Net Change in Fund Balance		(145,474)		(168,590)		422,429		591,019	
Fund Balance - Beginning (Restated)		145,474		168,590		175,859		7,269	
Fund Balance - Ending	_\$	0_	\$	0_	\$	598,288	\$	598,288	

	HUD FUND								
		Budgeted Original	Actual Amounts, Budgetary Basis)	Variance with Final Budget Positive (Negative)					
RECEIPTS									
Miscellaneous	\$	3,528	\$	3,528	\$	4,314	\$	786	
Interest		120		120		122		2	
Total Receipts		3,648		3,648		4,436		788	
DISBURSEMENTS									
Social Services		264,148		264,148				264,148	
Administration						928		(928)	
Total Disbursements		264,148		264,148		928		263,220	
Excess (Deficiency) of Receipts Over									
Disbursements Before Other									
Adjustments to Cash (Uses)		(260,500)		(260,500)		3,508		264,008	
Net Change in Fund Balance		(260,500)		(260,500)		3,508		264,008	
Fund Balance Beginning		260,500		260,500		266,639		6,139	
Fund Balance - Ending	\$	0	\$	0	\$	270,147	\$	270,147	

Fund Balance - Ending

**EMERGENCY DISPATCH 911 FUND** Actual Variance with Amounts, Final Budget **Budgeted Amounts** Positive (Budgetary Original Final Basis) (Negative) RECEIPTS \$ \$ 5,293 Intergovernmental 151,600 151,600 156,893 250,000 250,000 (6,443)Charge for Services 243,557 Interest 46 46 401,600 401,600 400,496 (1,104)Total Receipts DISBURSEMENTS Protection to Persons and Property 383,966 422,966 407,147 15,819 191,283 67,705 Administration 178,662 110,957 Total Disbursements 575,249 601,628 518,104 83,524 Excess (Deficiency) of Receipts Over Disbursements Before Other Adjustments to Cash (Uses) (173,649)(200,028)(117,608)82,420 Other Adjustments to Cash (Uses) Transfers To Other Funds (27,500)(27,500)27,500 (27,500)(27,500)27,500 Total Other Adjustments to Cash (Uses) Net Change in Fund Balance (201,149)(227,528)(117,608)109,920 Fund Balance - Beginning (Restated) 201,149 227,528 237,570 10,042

0\_ \$

0

\$

119,962

\$

119,962

	CLERK PERMANENT STORAGE FUND								
D.P. CELIPTE	(	Budgeted Original	Amou	ınts Final	Ai (Bi	Actual mounts, udgetary Basis)	Fina P	ance with al Budget ositive egative)	
RECEIPTS  Miscellaneous	\$	5,000	\$	5,000	\$	7,460	\$	2,460	
Interest	Ф	20	Ф	20	Ф	7, <del>4</del> 00	Φ	(19)	
Total Receipts		5,020		5,020		7,461		2,441	
DISBURSEMENTS									
General Government		5,020		5,020				5,020	
Total Disbursements		5,020		5,020				5,020	
Excess (Deficiency) of Receipts Over Disbursements Before Other									
Adjustments to Cash (Uses)						7,461		7,461	
Net Change in Fund Balance Fund Balance Beginning						7,461		7,461	
Fund Balance - Ending	\$	0	\$	0	\$	7,461	\$	7,461	

	FEDERAL AMERICAN RESCUE PLAN ACT FUND									
		Budgeted Original	Am	nounts Final	Actual Amounts, (Budgetary Basis)		F	ariance with  Cinal Budget  Positive  (Negative)		
RECEIPTS										
Interest	\$	300	\$	300	\$	777	\$	477		
Total Receipts		300		300		777		477		
DISBURSEMENTS										
Administration		2,091,132		2,091,132		631		2,090,501		
Total Disbursements	_	2,091,132		2,091,132		631		2,090,501		
Excess (Deficiency) of Receipts Over Disbursements Before Other										
Adjustments to Cash (Uses)		(2,090,832)		(2,090,832)		146		2,090,978		
Net Change in Fund Balance		(2,090,832)		(2,090,832)		146		2,090,978		
Fund Balance Beginning		2,090,832		2,090,832		2,090,845		13		
Fund Balance - Ending	\$	0	\$	0	\$	2,090,991	\$	2,090,991		

	OPIOID SETTLEMENT FUND								
	Budge Original	ted Amounts Final		Actual Amounts, Budgetary Basis)	Fi	riance with nal Budget Positive Negative)			
RECEIPTS									
Miscellaneous	\$	\$	\$	216,801	\$	216,801			
Interest				26		26			
Total Receipts				216,827		216,827			
DISBURSEMENTS									
General Government		14,70	)	7,287		7,413			
Administration		5,30	)	2,540		2,760			
Total Disbursements		20,00	)	9,827		10,173			
Excess (Deficiency) of Receipts Over Disbursements Before Other									
Adjustments to Cash (Uses)		(20,00	0)	207,000		227,000			
Net Change in Fund Balance Fund Balance Beginning		(20,000	0)	207,000		227,000			
Fund Balance - Ending	\$	0 \$ (20,00	0) \$	207,000	\$	227,000			

## MARTIN COUNTY NOTES TO REGULATORY SUPPLEMENTARY INFORMATION - BUDGETARY COMPARISON SCHEDULES

June 30, 2023

#### Note 1. Budgetary Information

Annual budgets are adopted on a regulatory basis of accounting which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as established by the Governmental Accounting Standards Board and according to the laws of Kentucky as required by the state local finance officer.

The county judge/executive is required to submit estimated receipts and proposed disbursements to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the state local finance officer. Disbursements may not exceed budgeted appropriations at the activity level.

## **Note 2.** Excess of Disbursements Over Appropriations

The general fund, protection to persons and property disbursements, exceeded budgeted appropriations by \$3,719.

The general fund, debt service disbursements, exceeded budgeted appropriations by \$16,900.

The HUD fund, administration disbursements, exceeded budgeted appropriations by \$928.

# MARTIN COUNTY SCHEDULE OF CAPITAL ASSETS Other Information - Regulatory Basis

For The Year Ended June 30, 2023



# MARTIN COUNTY SCHEDULE OF CAPITAL ASSETS Other Information - Regulatory Basis

# For The Year Ended June 30, 2023

The fiscal court reports the following Schedule of Capital Assets:

	Beginning			Ending
	Balance	Additions	Deletions	Balance
Land	\$ 681,020	\$	\$	\$ 681,020
Construction In Progress	61,246			61,246
Land Improvements	370,770			370,770
Buildings	12,504,396			12,504,396
Vehicles and Equipment	3,036,591			3,036,591
Infrastructure	2,505,250			2,505,250
Total Capital Assets	\$ 19,159,273	\$ 0	\$ 0	\$19,159,273

## MARTIN COUNTY NOTES TO OTHER INFORMATION - REGULATORY BASIS SCHEDULE OF CAPITAL ASSETS

June 30, 2023

#### Note 1. Capital Assets

Capital assets, which include land, land improvements, buildings, furniture, and office equipment, building improvements, machinery, equipment, and infrastructure assets (roads and bridges) that have a useful life of more than one reporting period based on the government's capitalization policy, are reported as other information. Such assets are recorded at historical cost or estimated historical cost when purchased or constructed.

	Cap	oitalization	Useful Life
	T	hreshold	(Years)
Land Improvements	\$	12,500	10-60
Buildings and Building Improvements	\$	25,000	10-75
Other Equipment	\$	2,500	3-25
Vehicles	\$	2,500	3-25
Infrastructure	\$	20,000	10-50

## Note 2. Capital Assets Schedule

There was no activity reported by the county during the year or a listing maintained. The prior year schedule was carried forward.

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS





The Honorable Lon Lafferty, Martin County Judge/Executive The Honorable Colby Kirk, Former Martin County Judge/Executive Members of the Martin County Fiscal Court

> Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With *Government Auditing Standards*

#### Independent Auditor's Report

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the Statement of Receipts, Disbursements, and Changes in Fund Balances - Regulatory Basis of the Martin County Fiscal Court for the fiscal year ended June 30, 2023, and the related notes to the financial statement which collectively comprise the Martin County Fiscal Court's financial statement and have issued our report thereon dated April 10, 2024.

## **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statement, we considered the Martin County Fiscal Court's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the Martin County Fiscal Court's internal control. Accordingly, we do not express an opinion on the effectiveness of the Martin County Fiscal Court's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies, and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying Schedule of Findings and Responses, we identified a certain deficiency in internal control that we consider to be a material weakness and other deficiencies that we consider to be significant deficiencies.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statement will not be prevented or detected and corrected on a timely basis. We consider the deficiency described in the accompanying Schedule of Findings and Responses as item 2023-003 to be a material weakness.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying Schedule of Findings and Responses as items 2023-001 and 2023-002 to be significant deficiencies.

Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With *Government Auditing Standards* (Continued)

#### **Compliance And Other Matters**

As part of obtaining reasonable assurance about whether the Martin County Fiscal Court's financial statement is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Views of Responsible Officials and Planned Corrective Action

Martin County's views and planned corrective action for the finding identified in our audit is included in the accompanying Schedule of Findings and Responses. The county's response is not subjected to the auditing procedures applied in the audit of the financial statement, and accordingly, we express no opinion on it.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

Tammy R. Patrick, CPA Patrick & Associates, LLC

farming R. Patrick, CPA

April 10, 2024

# MARTIN COUNTY SCHEDULE OF FINDINGS AND RESPONSES

For The Year Ended June 30, 2023



#### MARTIN COUNTY SCHEDULE OF FINDINGS AND RESPONSES

#### For The Year Ended June 30, 2023

#### **INTERNAL CONTROL - SIGNIFICANT DEFICIENCIES:**

2023-001 The Martin County Fiscal Court Failed To Implement Adequate Controls Over Debt Related Transactions That Resulted In Exceeding The Approved Budget

This is a repeat finding and was included in the prior year audit report as finding 2022-001. During the year, there was a debt instrument where the principal and interest was paid on the county's behalf by another party totaling \$17,283. These transactions were not included in the receipts and disbursements of the county. As a result, the fiscal court failed to properly budget for the debt-related receipts and disbursements in the general fund. Failing to account for this activity resulted in appropriations in excess of budget in the general fund debt service category of \$16,900.

Management was unaware that financing obligations proceeds, and activity paid on the county's behalf by a third party must be shown on the financial statement and budgeted, even when the county does not receive the proceeds, or the funds do not flow through the county.

The occurrence described above resulted in adjustments to include this activity on the fourth quarter financial report which resulted in county appropriations exceeding the approved budget.

KRS 68.300 states, "[a]ny appropriation made or claim allowed by the fiscal court in excess of any budget fund, and any warrant or contract not within the budget appropriations, shall be void." KRS 68.280 gives fiscal courts the ability to amend the budget when necessary, which would have prevented appropriations from exceeding the approved budget. Because the fiscal court is obligated for these financing obligations, all debt should be budgeted for and recorded.

We recommend fiscal court comply with KRS 68.300 and KRS 68.280 by budgeting all fiscal court disbursements and amending the budget as necessary to reflect all receipts and disbursements involving obligations of the county.

## Views of Responsible Official and Planned Corrective Action:

County Judge/Executive's Response: This item was set up by the previous administration. We are going to add the line-item in our upcoming budget and create a journal entry with a debit and credit to show that the liability payment was covered.

2023-002 The Martin County Fiscal Court Did Not Have Effective Internal Controls, Review Procedures, And Oversight For The Budget And Reporting Processes

The budget amendments were not properly recorded in the fourth quarter financial report. Also, interfund transfers did not balance and therefore resulted in an unbalanced budget of \$57,000. Furthermore, the county exceeded line-item budget appropriations in several instances.

The fiscal court did not have effective internal controls, review procedures, and oversight for the budget, budget amendment, and financial reporting processes to ensure that correct budget amounts were approved and reported on the fourth quarter report.

Inadequate controls over the budget process resulted in the undetected errors noted above. The fiscal court relies on information presented in the quarterly financial reports and inaccurate information could lead to improper decision making.

MARTIN COUNTY SCHEDULE OF FINDINGS AND RESPONSES For The Year Ended June 30, 2023 (Continued)

## **INTERNAL CONTROL - SIGNIFICANT DEFICIENCIES: (Continued)**

2023-002 The Martin County Fiscal Court Did Not Have Effective Internal Controls, Review Procedures, And Oversight For The Budget And Reporting Processes (Continued)

KRS 68.210 states, "[t]he administration of the county uniform budget system shall be under the supervision of the state local finance officer who may inspect and shall supervise the administration of accounts and financial operations and shall prescribe and shall install, by July 1, 1985, a system of uniform accounts for all counties and county officials." The County Budget Preparation and State Local Finance Officer Policy Manual requires county officials to submit quarterly reports that show, among other things, the amounts from the original budget for each category of receipts and expenditures. The fourth quarter financial report must agree to the original budget and budget amendments submitted to and approved by the Department for Local Government (DLG). In addition, the County Budget Preparation and State Local Finance Officer Policy Manual states that "purchase requests shall not be approved in an amount that exceeds the available line item appropriation unless the necessary and appropriate transfers have been made".

We recommend the fiscal court implement effective internal controls, oversight, and review procedures to ensure all budgeted amounts reflected on the fourth quarter financial report are complete and accurate and agree to the original budget. We also recommend that necessary line-item transfers be performed as necessary to ensure budget appropriations are available.

#### Views of Responsible Official and Planned Corrective Action:

County Judge/Executive's Response: This was an oversight of all the changes in administration. We will make sure all necessary line-item transfers be performed as necessary to ensure budget appropriations are available. We will make sure all budgeted amounts reflected on the fourth quarter financial report are complete and accurate and agree to the original budget.

#### INTERNAL CONTROL - MATERIAL WEAKNESS:

2023-003 The Martin County Fiscal Court Does Not Have Adequate Segregation Of Duties Over Cash, Receipts, And Reporting Processes

The Martin County Fiscal Court does not have adequate segregation of duties over cash, receipts, and reporting processes. The county treasurer prepares deposits tickets and posts receipts to the receipt ledger for all receipts for all funds without any documented review from an independent party. Occupational tax department receives and deposit receipts for all collections without any documented review from an independent party. The county's financial statement also does not appear to be properly reviewed prior to submission. This condition is a result of a limited budget, which restricts the number of employees the fiscal court can hire or delegate duties to and the failure to implement compensating controls.

A lack of segregation of duties increases the risk of misappropriation of assets, errors, and inaccurate financial reporting. Adequate segregation of duties would prevent the same person from having a significant role in these incompatible functions. In addition, proper segregation of duties protects employees in the normal course of performing their daily responsibilities. If segregation of duties is not feasible due to limited staff or budget, the implementation of compensating controls can reduce the risk that a misstatement could occur and go undetected.

We recommend the fiscal court implement segregation of duties over cash, receipts, and the reporting processes. If this is not possible due to a lack of staff, then the fiscal court should implement compensating controls.

MARTIN COUNTY SCHEDULE OF FINDINGS AND RESPONSES For The Year Ended June 30, 2023 (Continued)

## **INTERNAL CONTROL - MATERIAL WEAKNESS: (Continued)**

2023-003 The Martin County Fiscal Court Does Not Have Adequate Segregation Of Duties Over Cash, Receipts, And Reporting Processes (Continued)

## Views of Responsible Official and Planned Corrective Action:

County Judge/Executive's Response: Judge/Executive Secretary logs all checks and monies. After the Treasurer makes the deposits, she will print a report showing the deposits with the deposit slip from the bank on all deposits including the occupational tax deposits for the Secretary to check with her log and sign off on. Also, the Finance Officer will check over it and initial the deposit slip from the bank. The Occupational Tax Administrator also has the Judge/Executive Secretary sign off on her paperwork.



# CERTIFICATION OF COMPLIANCE - LOCAL GOVERNMENT ECONOMIC ASSISTANCE AND DEVELOPMENT PROGRAMS

## MARTIN COUNTY FISCAL COURT

For The Year Ended June 30, 2023



#### CERTIFICATION OF COMPLIANCE

# LOCAL GOVERNMENT ECONOMIC ASSISTANCE AND DEVELOPMENT PROGRAMS

## MARTIN COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2023

The Martin County Fiscal Court hereby certifies that assistance received from the Local Government Economic Assistance and Development Programs were expended for the purpose intended as dictated by the applicable Kentucky Revised Statutes.

County Judge/Executive

County Treasurer