REPORT OF THE AUDIT OF THE LAUREL COUNTY CLERK

For The Year Ended December 31, 2021



MIKE HARMON AUDITOR OF PUBLIC ACCOUNTS auditor.ky.gov

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MIKE HARMON AUDITOR OF PUBLIC ACCOUNTS

Independent Auditor's Report

The Honorable David Westerfield, Laurel County Judge/Executive The Honorable Tony Brown, Laurel County Clerk Members of the Laurel County Fiscal Court

Report on the Audit of the Financial Statement

Opinions

We have audited the accompanying Statement of Receipts, Disbursements, and Excess Fees - Regulatory Basis of the County Clerk of Laurel County, Kentucky, for the year ended December 31, 2021, and the related notes to the financial statement.

Unmodified Opinion on Regulatory Basis of Accounting

In our opinion, the accompanying financial statement presents fairly, in all material respects, the receipts, disbursements, and excess fees of the Laurel County Clerk for the year ended December 31, 2021, in accordance with the basis of accounting practices prescribed or permitted by the Commonwealth of Kentucky as described in Note 1.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles section of our report, the financial statement does not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Laurel County Clerk, for the year ended December 31, 2021, or changes in financial position or cash flows thereof for the year then ended.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and the *Audit Program for County Fee Officials*. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statement section of our report. We are required to be independent of the Laurel County Clerk and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



The Honorable David Westerfield, Laurel County Judge/Executive The Honorable Tony Brown, Laurel County Clerk Members of the Laurel County Fiscal Court

Basis for Opinion (Continued)

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statement, the financial statement is prepared by the Laurel County Clerk on the basis of the accounting practices prescribed or permitted by the laws of Kentucky to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive.

Responsibilities of Management for the Financial Statement

Management is responsible for the preparation and fair presentation of this financial statement in accordance with accounting practices prescribed or permitted by the laws of Kentucky to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of a financial statement that is free from material misstatement, whether due to fraud or error.

Auditor's Responsibilities for the Audit of the Financial Statement

Our objectives are to obtain reasonable assurance about whether the financial statement as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statement.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statement, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statement.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Laurel County Clerk's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statement.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that
 raise substantial doubt about the Laurel County Clerk's ability to continue as a going concern for a
 reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we have identified during the audit.

The Honorable David Westerfield, Laurel County Judge/Executive The Honorable Tony Brown, Laurel County Clerk Members of the Laurel County Fiscal Court

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated July 11, 2022, on our consideration of the Laurel County Clerk's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Laurel County Clerk's internal control over financial reporting and compliance.

Respectfully submitted,

Mike Harmon

Auditor of Public Accounts

Frankfort, KY

July 11, 2022

LAUREL COUNTY TONY BROWN, COUNTY CLERK STATEMENT OF RECEIPTS, DISBURSEMENTS, AND EXCESS FEES - REGULATORY BASIS

For The Year Ended December 31, 2021

-	• .	
Кe	ceipts	
110	CCIPIS	

State Fees For Services			
Registration of Voters	\$ 32,994		
Delinquent Tax Commission	 3,184	\$	36,178
Fiscal Court			
Tax Bill Preparation Fee	11,491		
Election Expense Reimbursement	 2,731		14,222
Licenses and Taxes:			
Motor Vehicle-			
Licenses and Transfers	2,274,841		
Usage Tax	9,713,049		
Tangible Personal Property Tax	5,315,428		
Notary Fees	708		
Other-			
Marriage Licenses	19,440		
Occupational Licenses	196		
Deed Transfer Tax	276,313		
Delinquent Tax	975,925		
Delinquent Tax Deposits	1,256,384	1	19,832,284
Fees Collected for Services:			
Recordings-			
Deeds, Easements, and Contracts	89,931		
Real Estate Mortgages	180,164		
Chattel Mortgages and Financing Statements	237,589		
Powers of Attorney	10,101		
Affordable Housing Trust	61,830		
Storage Fees	108,250		
All Other Recordings	135,759		
Charges for Other Services-			
Candidate Filing Fees	2,000		
Copy Work	20,492		
Postage	8,111		
Miscellaneous	 12,347		866,574
O.4			
Other:	50.167		
Refunds/Overpayments	50,167		£1 0£5
Miscellaneous Income/Refunds/Bank Credit Memo	 888		51,055
Interest Earned			482
Total Receipts		2	20,800,795

The accompanying notes are an integral part of this financial statement.

LAUREL COUNTY TONY BROWN, COUNTY CLERK STATEMENT OF RECEIPTS, DISBURSEMENTS, AND EXCESS FEES - REGULATORY BASIS For The Year Ended December 31, 2021 (Continued)

Disbursements

Motor Vehicle- Licenses and Transfers \$ 1,610,835 Usage Tax 9,422,398 Tangible Personal Property Tax 2,270,848 Licenses, Taxes, and Fees- Delinquent Tax 102,168 Legal Process Tax 60,315 Affordable Housing Trust 61,830 \$ 13,528,394	Payments to State:		
Usage Tax	Motor Vehicle-		
Tangible Personal Property Tax	Licenses and Transfers	\$ 1,610,835	
Licenses, Taxes, and Fees-Delinquent Tax 102,168 Legal Process Tax 60,315 Affordable Housing Trust 61,830 \$ 13,528,394 Payments to Fiscal Court: Tangible Personal Property Tax 441,316 441,316 56,010 56,010 59,824 Payments to Other Districts: 262,498 759,824 Payments to Other Districts: 32,390,647 2,907,593 Payments to Sheriff 75,687 Payments to County Attorney 131,329 Other Regulatory Payments: 313,329 Other Refunds 1,256,384 Other Refunds 47,315 1,303,699 Operating Disbursements: 789,761 Employer's Paid Health Insurance 192,574 Contracted Services-Deputies' Share Social Security 67,682 56,682 Employer's Paid Health Insurance 192,574 67,682 Contracted Services-CPA Firm 4,650 4,650 Lease Equipment and Software 118,805 4,640 Advertising 684 Materials and Supplies-Office Supplies 47,624 Office Supplies 31,367	Usage Tax	9,422,398	
Delinquent Tax 102,168 Legal Process Tax 60,315 Affordable Housing Trust 61,830 \$ 13,528,394 Payments to Fiscal Court: Tangible Personal Property Tax 441,316 56,010 759,824 Dedinquent Tax 262,498 759,824 759,824 Payments to Other Districts: 2,390,647 2,907,593 2,907,593 Payments to Sheriff 75,687 2,907,593 3,329 Payments to County Attorney 131,329 131,329 Other Regulatory Payments: 2,207,593 1,256,384 1,303,699 Other Refunds 1,256,384 1,303,699 1,303,699 Operating Disbursements: Personnel Services- 789,761 1,303,699 Operating Disbursements: Personnel Services- 789,761 1,303,699 Operating Disbursements: Personnel Services- 1,652 1,256,384 1,303,699 Operating Disbursements: Personnel Services- 1,652 1,652 1,652 1,652 1,652 1,652 1,652 1,652 1,652 1,652	Tangible Personal Property Tax	2,270,848	
Legal Process Tax Affordable Housing Trust 60,315 d1,830 \$ 13,528,394 Payments to Fiscal Court:	Licenses, Taxes, and Fees-		
Affordable Housing Trust 61,830 \$ 13,528,394 Payments to Fiscal Court:	Delinquent Tax	102,168	
Payments to Fiscal Court: Tangible Personal Property Tax Delinquent Tax Deed Transfer Tax Payments to Other Districts: Tangible Personal Property Tax Delinquent Tax Tangible Personal Property Tax Delinquent Tax Delinquent Tax Tangible Personal Property Tax Delinquent Tax Deposit Refunds Other Regulatory Payments: Delinquent Tax Deposit Refunds Other Refunds Delinquent Tax Deposit Refunds Other Refunds Deposit Refunds Tay Delinquent Tax Deposit Refunds Other Refunds Tay Delinquent Tax Deposit Refunds Other Refunds Tay Delinquent Tax Deposit Refunds Other Regulatory Payments: Delinquent Tax Deposit Refunds	Legal Process Tax	60,315	
Tangible Personal Property Tax 441,316 Delinquent Tax 56,010 Deed Transfer Tax 262,498 759,824 Payments to Other Districts: Tangible Personal Property Tax 2,390,647 2,907,593 Payments to Sheriff 75,687 75,687 Payments to County Attorney 131,329 Other Regulatory Payments: 31,256,384 32,200,047 Delinquent Tax Deposit Refunds 47,315 1,303,699 Operating Disbursements: Personnel Services- 32,200,044 32,200,047 Deputies' Salaries 789,761 32,200,049 Employer Senic Social Security 67,682 32,200,049 Employer's Paid Health Insurance 192,574 32,200,049 Contracted Services- 32,200,049 32,200,049 CPA Firm 4,650 4,650 Lease Equipment and Software 118,805 Advertising 684 Materials and Supplies- 67,624 Office Supplies 47,624 Miscellaneous Expenses 31,367 <td>Affordable Housing Trust</td> <td>61,830</td> <td>\$ 13,528,394</td>	Affordable Housing Trust	61,830	\$ 13,528,394
Tangible Personal Property Tax 441,316 Delinquent Tax 56,010 Deed Transfer Tax 262,498 759,824 Payments to Other Districts: Tangible Personal Property Tax 2,390,647 2,907,593 Payments to Sheriff 75,687 75,687 Payments to County Attorney 131,329 Other Regulatory Payments: 31,256,384 32,200,047 Delinquent Tax Deposit Refunds 47,315 1,303,699 Operating Disbursements: Personnel Services- 32,200,044 32,200,047 Deputies' Salaries 789,761 32,200,049 Employer Senic Social Security 67,682 32,200,049 Employer's Paid Health Insurance 192,574 32,200,049 Contracted Services- 32,200,049 32,200,049 CPA Firm 4,650 4,650 Lease Equipment and Software 118,805 Advertising 684 Materials and Supplies- 67,624 Office Supplies 47,624 Miscellaneous Expenses 31,367 <td>Payments to Fiscal Court</td> <td></td> <td></td>	Payments to Fiscal Court		
Delinquent Tax 56,010 Deed Transfer Tax 262,498 759,824 Payments to Other Districts: 2,390,647 2,907,593 Payments to Sheriff 516,946 2,907,593 Payments to Sheriff 75,687 Payments to County Attorney 131,329 Other Regulatory Payments: 313,329 Delinquent Tax Deposit Refunds 47,315 1,303,699 Operating Disbursements: 47,315 1,303,699 Operating Disbursements: 789,761 Employer's Paid Health Insurance Deputies' Salaries 789,761 Employer's Paid Health Insurance Employer's Paid Health Insurance 192,574 Contracted Services- CPA Firm 4,650	•	441 316	
Payments to Other Districts: Tangible Personal Property Tax Delinquent Tax Payments to Sheriff Payments to Sheriff Payments to County Attorney Other Regulatory Payments: Delinquent Tax Deposit Refunds Other Refunds Other Regulatory Payments: Delinquent Tax Deposit Refunds Other Regulatory Payments: Delinquent Tax Other Regulatory Payments: 131,329 Other Regulatory Payments: Delinquent Tax Other Regulatory Payments: 131,329 Other Regulatory Payments: Delinquent Tax Other Regulatory Payments: 131,329 Other Regulator			
Payments to Other Districts: Tangible Personal Property Tax Delinquent Tax 2,390,647 Delinquent Tax 516,946 2,907,593 Payments to Sheriff 75,687 Payments to County Attorney 131,329 Other Regulatory Payments: Delinquent Tax Deposit Refunds Other Refunds 1,256,384 Other Refunds 1,256,384 Other Refunds 1,303,699 Operating Disbursements: Personnel Services- Deputies' Salaries Fersonnel Services- Deputies' Salaries Employee Benefits- Employee Benefits- Employer's Paid Health Insurance 192,574 Contracted Services- CPA Firm 4,650 Lease Equipment and Software Advertising 684 Materials and Supplies- Office Supplies Office Supplies Af,624 Miscellaneous Expenses 31,367	•		750 824
Tangible Personal Property Tax Delinquent Tax 2,390,647 Delinquent Tax 516,946 2,907,593 Payments to Sheriff 75,687 Payments to County Attorney 131,329 Other Regulatory Payments: Delinquent Tax Deposit Refunds Other Refunds 1,256,384 Other Refunds 1,256,384 Other Refunds 1,303,699 Operating Disbursements: Personnel Services- Deputies' Salaries Personnel Services- Deputies' Salaries Employee Benefits- Employee Benefits- Employer's Paid Health Insurance 192,574 Contracted Services- CPA Firm 4,650 Lease Equipment and Software Advertising Materials and Supplies- Office Supplies Office Supplies Af,624 Miscellaneous Expenses 31,367	Deed Transfer Tax	202,498	739,624
Delinquent Tax 516,946 2,907,593 Payments to Sheriff 75,687 Payments to County Attorney 131,329 Other Regulatory Payments: Delinquent Tax Deposit Refunds 1,256,384 Other Refunds 47,315 1,303,699 Operating Disbursements: Personnel Services- Deputies' Salaries 789,761 Employee Benefits- Employer's Share Social Security 67,682 Employer's Paid Health Insurance 192,574 Contracted Services- CPA Firm 4,650 Lease Equipment and Software 118,805 Advertising 684 Materials and Supplies- Office Supplies 47,624 Miscellaneous Expenses 31,367	Payments to Other Districts:		
Payments to Sheriff 75,687 Payments to County Attorney 131,329 Other Regulatory Payments: Delinquent Tax Deposit Refunds 1,256,384 Other Refunds 47,315 1,303,699 Operating Disbursements: Personnel Services- Deputies' Salaries 789,761 Employee Benefits- Employer's Share Social Security 67,682 Employer's Paid Health Insurance 192,574 Contracted Services- CPA Firm 4,650 Lease Equipment and Software 118,805 Advertising 684 Materials and Supplies- Office Supplies 47,624 Miscellaneous Expenses 31,367	Tangible Personal Property Tax	2,390,647	
Payments to County Attorney Other Regulatory Payments: Delinquent Tax Deposit Refunds Other Refunds Other Refunds Other Refunds Operating Disbursements: Personnel Services- Deputies' Salaries Employee Benefits- Employer's Share Social Security Employer's Paid Health Insurance Contracted Services- CPA Firm Contracted Services- Advertising Advertising Materials and Supplies- Office Supplies Office Supplies Af,624 Miscellaneous Expenses 131,329 1,256,384 1,256,384 1,303,699 1,303,699	Delinquent Tax	516,946	2,907,593
Other Regulatory Payments: Delinquent Tax Deposit Refunds Other Refunds 1,256,384 Other Refunds 47,315 1,303,699 Operating Disbursements: Personnel Services- Deputies' Salaries Employee Benefits- Employee's Share Social Security Employer's Paid Health Insurance Contracted Services- CPA Firm 4,650 Lease Equipment and Software Advertising Materials and Supplies- Office Supplies Office Supplies Miscellaneous Expenses 31,367	Payments to Sheriff		75,687
Delinquent Tax Deposit Refunds Other Refunds 1,256,384 Other Refunds 47,315 1,303,699 Operating Disbursements: Personnel Services- Deputies' Salaries Employee Benefits- Employer's Share Social Security Employer's Paid Health Insurance Contracted Services- CPA Firm 4,650 Lease Equipment and Software Advertising Materials and Supplies- Office Supplies Office Supplies Miscellaneous Expenses 31,367	Payments to County Attorney		131,329
Delinquent Tax Deposit Refunds Other Refunds 1,256,384 Other Refunds 47,315 1,303,699 Operating Disbursements: Personnel Services- Deputies' Salaries Employee Benefits- Employer's Share Social Security Employer's Paid Health Insurance Contracted Services- CPA Firm 4,650 Lease Equipment and Software Advertising Materials and Supplies- Office Supplies Office Supplies Miscellaneous Expenses 31,367	Other Regulatory Payments		
Other Refunds 47,315 1,303,699 Operating Disbursements: Personnel Services- Deputies' Salaries 789,761 Employee Benefits- Employer's Share Social Security 67,682 Employer's Paid Health Insurance 192,574 Contracted Services- CPA Firm 4,650 Lease Equipment and Software 118,805 Advertising 684 Materials and Supplies- Office Supplies 47,624 Miscellaneous Expenses 31,367		1 256 384	
Operating Disbursements: Personnel Services- Deputies' Salaries Employee Benefits- Employer's Share Social Security Employer's Paid Health Insurance Contracted Services- CPA Firm 4,650 Lease Equipment and Software Advertising Advertising 684 Materials and Supplies- Office Supplies Office Supplies 31,367			1 303 600
Personnel Services- Deputies' Salaries 789,761 Employee Benefits- Employer's Share Social Security 67,682 Employer's Paid Health Insurance 192,574 Contracted Services- CPA Firm 4,650 Lease Equipment and Software 118,805 Advertising 684 Materials and Supplies- Office Supplies 47,624 Miscellaneous Expenses 31,367	Other Returns	47,313	1,303,099
Deputies' Salaries 789,761 Employee Benefits- Employer's Share Social Security 67,682 Employer's Paid Health Insurance 192,574 Contracted Services- CPA Firm 4,650 Lease Equipment and Software 118,805 Advertising 684 Materials and Supplies- Office Supplies 47,624 Miscellaneous Expenses 31,367	Operating Disbursements:		
Employee Benefits- Employer's Share Social Security 67,682 Employer's Paid Health Insurance 192,574 Contracted Services- CPA Firm 4,650 Lease Equipment and Software 118,805 Advertising 684 Materials and Supplies- Office Supplies 47,624 Miscellaneous Expenses 31,367	Personnel Services-		
Employer's Share Social Security Employer's Paid Health Insurance 192,574 Contracted Services- CPA Firm 4,650 Lease Equipment and Software Advertising 684 Materials and Supplies- Office Supplies 47,624 Miscellaneous Expenses 31,367	Deputies' Salaries	789,761	
Employer's Paid Health Insurance 192,574 Contracted Services- CPA Firm 4,650 Lease Equipment and Software 118,805 Advertising 684 Materials and Supplies- Office Supplies 47,624 Miscellaneous Expenses 31,367	Employee Benefits-		
Contracted Services- CPA Firm 4,650 Lease Equipment and Software 118,805 Advertising 684 Materials and Supplies- Office Supplies 47,624 Miscellaneous Expenses 31,367	Employer's Share Social Security	67,682	
CPA Firm 4,650 Lease Equipment and Software 118,805 Advertising 684 Materials and Supplies- Office Supplies 47,624 Miscellaneous Expenses 31,367	Employer's Paid Health Insurance	192,574	
Lease Equipment and Software Advertising 684 Materials and Supplies- Office Supplies 47,624 Miscellaneous Expenses 31,367	Contracted Services-		
Advertising 684 Materials and Supplies- Office Supplies 47,624 Miscellaneous Expenses 31,367	CPA Firm	4,650	
Materials and Supplies- Office Supplies 47,624 Miscellaneous Expenses 31,367	Lease Equipment and Software	118,805	
Office Supplies 47,624 Miscellaneous Expenses 31,367		684	
Office Supplies 47,624 Miscellaneous Expenses 31,367	•		
Miscellaneous Expenses 31,367	**	47,624	
	* *		

The accompanying notes are an integral part of this financial statement.

LAUREL COUNTY

TONY BROWN, COUNTY CLERK

STATEMENT OF RECEIPTS, DISBURSEMENTS, AND EXCESS FEES - REGULATORY BASIS

For The Year Ended December 31, 2021

(Continued)

<u>Disbursements</u> (Continued)

Operating I	Disbursements: (Continue	d)
Other C	Charges-	

other charges	
Phone	\$ 14,213
Miscellaneous Bank Transactions	393
Travel/Convention/Training	6,680
Postage	15,038

Dues and Memberships 3,680 \$ 1,294,059

Total Disbursements		\$20	0,000,585
Net Receipts			800,210
Less: Statutory Maximum			113,652
Excess Fees			686,558
Less: Expense Allowance	3,600		000,220
Training Incentive Benefit	3,280		6,880
Balance Due Fiscal Court at Completion of Audit*		\$	679,678

^{* -} The county clerk presented a check in the amount of \$556,542 to the fiscal court for excess fees on March 24, 2022, leaving a balance due of \$123,136.

LAUREL COUNTY NOTES TO FINANCIAL STATEMENT

December 31, 2021

Note 1. Summary of Significant Accounting Policies

A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of receipts over disbursements to facilitate management control, accountability, and compliance with laws.

B. Basis of Accounting

KRS 64.820 directs the fiscal court to collect any amount, including excess fees, due from the county clerk as determined by the audit. KRS 64.152 requires the county clerk to pay to the governing body of the county any fees, commissions, and other income of his or her office, including income from investments, which exceed the sum of his or her maximum salary as permitted by the Constitution and other reasonable expenses, including compensation of deputies and assistants by March 15 of each year. KRS 64.830 requires an outgoing clerk to make a final settlement with the fiscal court by March 15 immediately following the expiration of his or her term of office.

The financial statement has been prepared on a regulatory basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. This basis demonstrates compliance with the laws of Kentucky and is a special purpose framework. Under this regulatory basis of accounting, receipts and disbursements are generally recognized when cash is received or disbursed, with the exception of accrual of the following items (not all-inclusive) as of December 31 that may be included in the excess fees calculation:

- Interest receivable
- Collection on accounts due from others for 2021 services
- Reimbursements for 2021 activities
- Payments due other governmental entities for December tax and fee collections and payroll
- Payments due vendors for goods or services provided in 2021

The measurement focus of a fee official is upon excess fees. Remittance of excess fees is due to the county treasurer in the subsequent year.

C. Cash and Investments

KRS 66.480 authorizes the county clerk's office to invest in obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

Note 2. Employee Retirement System and Other Post-Employment Benefits

The clerk's office has elected to participate, pursuant to KRS 78.530, in the County Employees Retirement System (CERS), which is administered by the Kentucky Public Pensions Authority (KPPA). This is a cost-sharing, multiple-employer, defined benefit pension plan, which covers all eligible full-time employees and provides for retirement, disability, and death benefits to plan members. Benefit contributions and provisions are established by statute.

Nonhazardous covered employees are required to contribute five percent of their salary to the plan. Nonhazardous covered employees who begin participation on or after September 1, 2008, are required to contribute six percent of their salary to be allocated as follows: five percent will go to the member's account and one percent will go to the Kentucky Retirement System insurance fund.

In accordance with Senate Bill 2, signed by the Governor on April 4, 2013, plan members who began participating on or after January 1, 2014, were required to contribute to the Cash Balance Plan. The Cash Balance Plan is known as a hybrid plan because it has characteristics of both a defined benefit plan and a defined contribution plan. Members in the plan contribute a set percentage of their salary each month to their own accounts. Nonhazardous covered employees contribute five percent of their annual creditable compensation. Nonhazardous members also contribute one percent to the health insurance fund which is not credited to the member's account and is not refundable. The employer contribution rate is set annually by the CERS Board of Directors based on an actuarial valuation. The employer contributes a set percentage of the member's salary. Each month, when employer contributions are received, an employer pay credit is deposited to the member's account. A member's account is credited with a four percent employer pay credit. The employer pay credit represents a portion of the employer contribution.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Nonhazardous employees who begin participation on or after September 1, 2008, must meet the rule of 87 (member's age plus years of service credit must equal 87, and the member must be a minimum of 57 years of age) or the member is age 65, with a minimum of 60 months service credit.

The county's contribution rate for nonhazardous employees was 24.06 percent for the first six months and 26.95 percent for the last six months.

Other Post-Employment Benefits (OPEB)

A. <u>Health Insurance Coverage - Tier 1</u>

CERS provides post-retirement health care coverage as follows:

For members participating prior to July 1, 2003, years of service and respective percentages of the maximum contribution are as follows:

Years of Service	% Paid by Insurance Fund	% Paid by Member through Payroll Deduction
20 or more	100%	0%
15-19	75%	25%
10-14	50%	50%
4-9	25%	75%
Less than 4	0%	100%

Note 2. Employee Retirement System and Other Post-Employment Benefits (Continued)

Other Post-Employment Benefits (OPEB) (Continued)

A. Health Insurance Coverage - Tier 1 (Continued)

As a result of House Bill 290 (2004 General Assembly), medical insurance benefits are calculated differently for members who began participation on or after July 1, 2003. Once members reach a minimum vesting period of ten years, non-hazardous employees whose participation began on or after July 1, 2003, they earn ten dollars per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount. This dollar amount is subject to adjustment annually based on the retiree cost of living adjustment, which is updated annually due to changes in the Consumer Price Index.

Benefits are covered under KRS 78.5536.

B. Health Insurance Coverage - Tier 2 and Tier 3 - Nonhazardous

Once members reach a minimum vesting period of 15 years, they earn ten dollars per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount. This dollar amount is subject to adjustment annually by 1.5 percent. This was established for Tier 2 members during the 2008 Special Legislative Session by House Bill 1. During the 2013 Legislative Session, Senate Bill 2 was enacted, creating Tier 3 benefits for members.

The monthly insurance benefit has been increased annually as a 1.5 percent cost of living adjustment (COLA) since July 2003 when the law changed. The annual increase is cumulative and continues to accrue after the member's retirement.

Tier 2 member benefits are covered by KRS 78.5536. Tier 3 members are not covered by the same provisions.

C. Cost of Living Adjustments - Tier 1

The 1996 General Assembly enacted an automatic cost of living adjustment (COLA) provision for all recipients of KRS benefits. During the 2008 Special Session, the General Assembly determined that each July beginning in 2009, retirees who have been receiving a retirement allowance for at least 12 months will receive an automatic COLA of 1.5 percent. The COLA is not a guaranteed benefit. If a retiree has been receiving a benefit for less than 12 months, and a COLA is provided, it will be prorated based on the number of months the recipient has been receiving a benefit.

D. Cost of Living Adjustments - Tier 2 and Tier 3

No COLA is given unless authorized by the legislature with specific criteria. To this point, no COLA has been authorized by the legislature for Tier 2 or Tier 3 members.

E. Death Benefit

If a retired member is receiving a monthly benefit based on at least 48 months of service credit, KRS will pay a \$5,000 death benefit payment to the beneficiary designated by the member specifically for this benefit. Members with multiple accounts are entitled to only one death benefit.

Note 2. Employee Retirement System and Other Post-Employment Benefits (Continued)

Kentucky Retirement System Annual Financial Report and Proportionate Share Audit Report

Kentucky Retirement System issues a publicly available annual financial report that includes financial statements and required supplementary information on CERS. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, KY 40601-6124, or by telephone at (502) 564-4646.

Kentucky Retirement System also issues proportionate share audit reports for both total pension liability and other post-employment benefits for CERS determined by actuarial valuation as well as each participating county's proportionate share. Both the Schedules of Employer Allocations and Pension Amounts by Employer and the Schedules of Employer Allocations and OPEB Amounts by Employer reports and the related actuarial tables are available online at https://kyret.ky.gov. The complete actuarial valuation report, including all actuarial assumptions and methods, is also available on the website or can be obtained as described in the paragraph above.

Note 3. Deposits

The Laurel County Clerk maintained deposits of public funds with federally insured banking institutions as required by the Department for Local Government's (DLG) County Budget Preparation and State Local Finance Officer Policy Manual. The DLG Manual strongly recommends perfected pledges of securities covering all public funds except direct federal obligations and funds protected by federal insurance. In order to be perfected in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the county clerk and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. These requirements were met.

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the county clerk's deposits may not be returned. The Laurel County Clerk does not have a deposit policy for custodial credit risk, but rather follows the requirements of the DLG County Budget Preparation and State Local Finance Officer Policy Manual. As of December 31, 2021, all deposits were covered by FDIC insurance or a properly executed collateral security agreement.

Note 4. Lease Agreements

The Laurel County Clerk's office was committed to the following lease agreements as of December 31, 2021:

Item Purchased	Monthly Payment		Term Of Agreement	Ending Date	pipal Balance orber 31, 2021
Hardware Service Agreement Software Agreement Postage Meter Lease	\$	1,752 3,425 75	60 Months 60 Months 36 months	1/6/2024 1/6/2024 10/20/2022	\$ 42,048 82,200 675
Totals	\$	5,252			\$ 124,923

Note 5. Fiduciary Account - Escrow Account

The Laurel County Clerk maintains an escrow account for deposits required by Kentucky Revised Statutes. As of January 1, 2021, the clerk's escrow balance totaled \$68,553. The clerk received deposits of \$463, disbursed \$65,409, and incurred bank fees of \$9 leaving a balance of \$3,598 as of December 31, 2021. The ending balance is comprised of the following:

- The county clerk has deposited a total of \$2,279 of stale checks into the escrow account.
- The county clerk has deposited a total of \$342 in accordance with a Notice of Allowance of Claims filed pursuant to Chapter 13 bankruptcy filed in United States Bankruptcy Court, Eastern District of Kentucky, London Division.
- A business provided a \$1,000 bond to the county clerk in accordance with KRS 365.410 to 365.480 and 365.992 (Going out of business sale).



REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS





MIKE HARMON AUDITOR OF PUBLIC ACCOUNTS

Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With *Government Auditing Standards*

Independent Auditor's Report

The Honorable David Westerfield, Laurel County Judge/Executive The Honorable Tony Brown, Laurel County Clerk Members of the Laurel County Fiscal Court

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the Statement of Receipts, Disbursements, and Excess Fees - Regulatory Basis of the Laurel County Clerk for the year ended December 31, 2021, and the related notes to the financial statement and have issued our report thereon dated July 11, 2022. The Laurel County Clerk's financial statement is prepared on a regulatory basis of accounting, which demonstrates compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statement, we considered the Laurel County Clerk's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the Laurel County Clerk's internal control. Accordingly, we do not express an opinion on the effectiveness of the Laurel County Clerk's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statement will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.



Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With *Government Auditing Standards* (Continued)

Compliance And Other Matters

As part of obtaining reasonable assurance about whether the Laurel County Clerk's financial statement is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statement. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

Mike Harmon

Auditor of Public Accounts

Frankfort, KY

July 11, 2022