REPORT OF THE AUDIT OF THE HARLAN COUNTY FISCAL COURT

For The Year Ended June 30, 2022



MIKE HARMON AUDITOR OF PUBLIC ACCOUNTS auditor.ky.gov

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MIKE HARMON AUDITOR OF PUBLIC ACCOUNTS

Independent Auditor's Report

To the People of Kentucky
The Honorable Andy Beshear, Governor
Holly M. Johnson, Secretary
Finance and Administration Cabinet
The Honorable Dan Mosley, Harlan County Judge/Executive
Members of the Harlan County Fiscal Court

Report on the Audit of the Financial Statement

Opinions

We have audited the accompanying Statement of Receipts, Disbursements, and Changes in Fund Balances – Regulatory Basis of the Harlan County Fiscal Court, for the year ended June 30, 2022, and the related notes to the financial statement, which collectively comprise the Harlan County Fiscal Court's financial statement as listed in the table of contents.

Unmodified Opinion on Regulatory Basis of Accounting

In our opinion, the accompany financial statement referred to above presents fairly, in all material respects, the receipts, disbursements, and changes in fund balances – regulatory basis of the Harlan County Fiscal Court, for the year ended June 30, 2022, in accordance with accounting practices prescribed or permitted by the Commonwealth of Kentucky as described in Note 1.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles section of our report, the financial statements do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of each fund of the Harlan County Fiscal Court, for the year ended June 30, 2022, or the changes in financial position and cash flows thereof for the year then ended.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS), the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and the *Fiscal Court Audit Guide* issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statement section of our report. We are required to be independent of Harlan County Fiscal Court and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



To the People of Kentucky
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Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statement, the financial statement is prepared by the Harlan County Fiscal Court on the basis of the accounting practices prescribed or permitted by the Department for Local Government to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive.

Responsibilities of Management for the Financial Statement

Harlan County Fiscal Court's management is responsible for the preparation and fair presentation of the financial statement in accordance with accounting practices prescribed or permitted by the Department for Local Government to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws. This includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of a financial statement that is free from material misstatement, whether due to fraud or error.

Auditor's Responsibilities for the Audit of the Financial Statement

Our objectives are to obtain reasonable assurance about whether the financial statement is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statement.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statement, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statement.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that
 are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
 effectiveness of the Harlan County Fiscal Court's internal control. Accordingly, no such opinion is
 expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statement.
- Conclude whether, in our judgement, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Harlan County Fiscal Court's ability to continue as a going concern for a reasonable period of time.

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Responsibilities of Management for the Financial Statement (Continued)

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Other Matters

Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statement taken as a whole of the Harlan County Fiscal Court. The Budgetary Comparison Schedules are presented for purposes of additional analysis and are not a required part of the financial statement; however, they are required to be presented in accordance with accounting practices prescribed or permitted by the Department for Local Government to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws.

The accompanying Budgetary Comparison Schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statement. Such information has been subjected to the auditing procedures applied in the audit of the financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statement or to the financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Budgetary Comparison Schedules are fairly stated in all material respects in relation to the financial statement as a whole.

Other Information

Management is responsible for the other information included in this report. The other information is comprised of the schedule of capital assets but does not include the financial statement and our auditor's report thereon. Our opinions on the financial statement do not cover the other information, and we do not express an opinion or any form of assurance thereon. In connection with our audit of the financial statement, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the financial statement, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 31, 2022, on our consideration of the Harlan County Fiscal Court's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Harlan County Fiscal Court's internal control over financial reporting and compliance.

To the People of Kentucky
The Honorable Andy Beshear, Governor
Holly M. Johnson, Secretary
Finance and Administration Cabinet
The Honorable Dan Mosley, Harlan County Judge/Executive
Members of the Harlan County Fiscal Court

Other Reporting Required by Government Auditing Standards (Continued)

Based on the results of our audit, we present the accompanying Schedule of Findings and Responses included herein, which discusses the following report finding:

2022-001 The Harlan County Fiscal Court Does Not Have Sufficient Internal Controls Over Waste Removal Collections

Respectfully submitted,

Mike Harmon

Auditor of Public Accounts

Frankfort, Ky

October 31, 2022

HARLAN COUNTY OFFICIALS

For The Year Ended June 30, 2022

Fiscal Court Members:

Dan Mosley County Judge/Executive

Clark Middleton Magistrate
Bill Moore Magistrate
Paul Browning Magistrate
Jim Roddy Magistrate
James Howard Magistrate

Other Elected Officials:

Fred Busroe County Attorney

Bradley J. Burkhart Jailer

Donna Hoskins County Clerk

Wendy Flanary Circuit Court Clerk

Leslie E. Smith Sheriff

Felicia Wooten Property Valuation Administrator

Phillip Bianchi Coroner

Appointed Personnel:

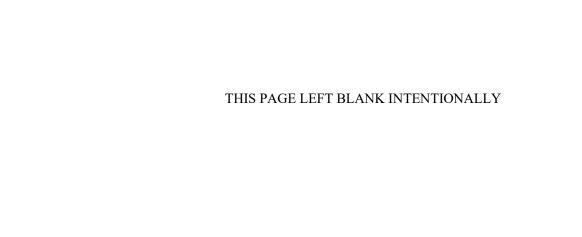
Ryan Creech County Treasurer

Colby Goss Deputy Judge

Keri Stevans Administrative Assistant

Alice Hensley Finance Officer/Time Data Entry Clerk

Stacey Madon Account Payables



HARLAN COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS

For The Year Ended June 30, 2022

Budgeted Funds

HARLAN COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS

For The Year Ended June 30, 2022

	-			8		
		a .				
		General		Road		Jail
		Fund		Fund		Fund
RECEIPTS						
Taxes	\$	3,655,898	\$		\$	
In Lieu Tax Payments		9,768		1,540		
Excess Fees		125,528				
Licenses and Permits		161,820				
Intergovernmental		1,562,248		2,185,591		1,793,560
Charges for Services		1,627,671				24,288
Miscellaneous		395,887		2,517		179,234
Interest		20,297		8,300		
Total Receipts		7,559,117		2,197,948		1,997,082
DISBURSEMENTS						
General Government		2,632,033				
Protection to Persons and Property		286,655				2,049,172
General Health and Sanitation		2,605,665				, ,
Social Services		42,668				
Recreation and Culture		409,452				
Transportation Facility and Services		29,440				
Roads		13,456		1,950,060		
Debt Service		78,976		117,741		
Capital Projects		, 0,,, , 0		117,7.11		
Administration		1,895,691		408,157		686,408
Total Disbursements	-	7,994,036		2,475,958		2,735,580
Excess (Deficiency) of Receipts Over						
Disbursements Before Other						
Adjustments to Cash (Uses)		(434,919)		(278,010)		(738,498)
Other Adjustments to Cash (Uses)			-			
Transfers From Other Funds		90,098				750,500
Transfers To Other Funds		(750,500)				,
Total Other Adjustments to Cash (Uses)		(660,402)				750,500
Net Change in Fund Balance		(1,095,321)		(278,010)		12,002
Fund Balance - Beginning (Restated)		8,094,679		3,186,833		60,443
Fund Balance - Ending	\$	6,999,358	\$	2,908,823	\$	72,445
Composition of Fund Balance	 					
Bank Balance	\$	6,659,331	\$	2,955,927	\$	120,614
Plus: Deposits In Transit	Ψ	0,037,331	Ψ	2,722,721	Ψ	120,017
Less: Outstanding Checks		(297,099)		(47,104)		(48,169)
Certificates of Deposit		637,126		(77,104)		(40,109)
Fund Balance - Ending	\$	6,999,358	\$	2,908,823	\$	72,445
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The accompanying notes are an integral part of the financial statement.

HARLAN COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS For The Year Ended June 30, 2022 (Continued)

Budgeted Funds Local Local Government Governmental **Economic** Federal Economic **American Rescue Emergency** Development 911 **Assistance** Grant **Sinking** Airport Plan Act Fund Fund **Fund Fund Fund** Fund **Fund** \$ \$ \$ \$ \$ \$ \$ 228,738 1,110,903 221,000 1,033,626 292,628 2,526,069 10,362 3,261 10 146 1,967 1,114,164 221,010 10,508 1,033,626 523,333 2,526,069 40,575 59,266 85,664 83,886 404,336 225,686 201,000 24,803 710,273 219,298 200,452 15,000 56,621 843,166 125,000 14,900 117,213 8,301 583,774 710,273 669,590 216,000 843,166 412,637 (832,658)444,574 5,010 449,852 110,696 1,815,796 500,000 (500,000)(90,098)500,000 (500,000)(90,098)444,574 5,010 (90,098)110,696 (332,658)(50,148)1,815,796 1,676,255 99,145 342,759 934,891 90,098 659,623 2,120,829 10,101 884,743 \$ 770,319 1,815,796 104,155 0 \$ \$ 2,138,368 \$ 104,155 \$ 10,101 \$ 971,514 \$ 773,495 \$ 1,815,796 (17,539)(86,771) (3,176)

The accompanying notes are an integral part of the financial statement.

884,743 \$

0

770,319

\$

1,815,796

2,120,829

\$

104,155

10,101

\$

HARLAN COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS For The Year Ended June 30, 2022 (Continued)

	Unbudgete			
	Justice Center Public Properties Corporation Fund	Jail Commissary Fund	Total Funds	
RECEIPTS				
Taxes	\$	\$	\$ 3,884,636	
In Lieu Tax Payments			11,308	
Excess Fees			125,528	
Licenses and Permits			161,820	
Intergovernmental	672,600		11,398,225	
Charges for Services			1,651,959	
Miscellaneous		609,904	1,197,904	
Interest	1		33,982	
Total Receipts	672,601	609,904	18,465,362	
DISBURSEMENTS				
General Government			2,731,874	
Protection to Persons and Property			2,909,713	
General Health and Sanitation			3,767,427	
Social Services			261,966	
Recreation and Culture		546,861	1,228,386	
Transportation Facility and Services			29,440	
Roads			1,963,516	
Debt Service	671,100		1,835,983	
Capital Projects			14,900	
Administration	1,500		3,117,270	
Total Disbursements	672,600	546,861	17,860,475	
Excess (Deficiency) of Receipts Over Disbursements Before Other Adjustments to Cash (Uses) Other Adjustments to Cash (Uses) Transfers From Other Funds Transfers To Other Funds	1	63,043	1,340,598 (1,340,598)	
Total Other Adjustments to Cash (Uses)				
Net Change in Fund Balance	1	63,043	604,887	
Fund Balance - Beginning (Restated)	2,877	141,863	15,289,466	
Fund Balance - Ending	\$ 2,878	\$ 204,906	\$ 15,894,353	
Composition of Fund Balance Bank Balance Plus: Deposits In Transit Less: Outstanding Checks Certificates of Deposit	\$ 2,878	\$ 206,864 358 (2,316)	\$ 15,759,043 358 (502,174) 637,126	
_	¢ 2070	\$ 204.006		
Fund Balance - Ending	\$ 2,878	\$ 204,906	\$ 15,894,353	

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HARLAN COUNTY NOTES TO FINANCIAL STATEMENT

June 30, 2022

Note 1. Summary of Significant Accounting Policies

A. Reporting Entity

The financial statement of Harlan County includes all budgeted and unbudgeted funds under the control of the Harlan County Fiscal Court. Budgeted funds included within the reporting entity are those funds presented in the county's approved annual budget and reported on the quarterly reports submitted to the Department for Local Government. Unbudgeted funds may include non-fiduciary financial activities, private purpose trust funds, and internal service funds that are within the county's control. Unbudgeted funds may also include any corporation to act for and on behalf of, and as the agency and instrumentality of the fiscal court in the acquisition and financing of any public project which may be undertaken by the fiscal court pursuant to the provisions of Kentucky law and thus accomplish a public purpose of the fiscal court. The unbudgeted funds are not presented in the annual approved budget or in the quarterly reports submitted to the Department for Local Government.

The Harlan County Industrial Development Authority Board, Tucker Guthrie Airport, and Sleepy Hollow Golf Course would have been included in the reporting entity under accounting principles generally accepted in the United States of America (GAAP) as established by the Governmental Accounting Standards Board. However, under the regulatory basis, they no longer are required components of the reporting entity. The audit of the Harlan County Industrial Development Authority Board can be obtained from the Harlan County Fiscal Court, PO Box 956, Harlan, KY. 40831.

B. Basis of Accounting

The financial statement is presented on a regulatory basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as established by the Governmental Accounting Standards Board. This basis of accounting involves the reporting of fund balances and the changes therein resulting from cash inflows (cash receipts) and cash outflows (cash disbursements) to meet the financial reporting requirements of the Department for Local Government and the laws of the Commonwealth of Kentucky.

This regulatory basis of accounting differs from GAAP primarily because the financial statement format does not include the GAAP presentations of government-wide and fund financial statements, cash receipts are recognized when received in cash rather than when earned and susceptible to accrual, and cash disbursements are recognized when paid rather than when incurred or subject to accrual.

Generally, except as otherwise provided by law, property taxes are assessed as of January 1, levied (mailed) November 1, due at discount November 30, due at face value December 31, delinquent January 1 following the assessment, and subject to sale ninety days following April 15.

C. Basis of Presentation

Budgeted Funds

The fiscal court reports the following budgeted funds:

General Fund - This is the primary operating fund of the fiscal court. It accounts for all financial resources of the general government, except where the Department for Local Government requires a separate fund or where management requires that a separate fund be used for some function.

Note 1. Summary of Significant Accounting Policies (Continued)

C. Basis of Presentation (Continued)

Budgeted Funds (Continued)

Road Fund - This fund is for road and bridge construction and repair. The primary sources of receipts for this fund are state payments for truck license distribution, municipal road aid, and transportation grants. The Department for Local Government requires the fiscal court to maintain these receipts and disbursements separately from the general fund.

Jail Fund - The primary purpose of this fund is to account for the jail expenses of the county. The primary sources of receipts for this fund are reimbursements from the state and federal governments, payments from other counties for housing prisoners, and transfers from the general fund. The Department for Local Government requires the fiscal court to maintain these receipts and disbursements separately from the general fund.

Local Government Economic Assistance Fund - The primary purpose of this fund is to account for grants and related disbursements. The primary sources of receipts for this fund are grants from the state and federal governments.

Federal Grant Fund - The primary purpose of this fund is to account for federal grants and related disbursements. The primary source of receipts for this fund is federal grants.

Sinking Fund - The primary purpose of this fund is to process debt payments. The primary sources of receipts for this fund are general fund, local government economic assistance fund, and local government economic development fund monies.

Local Government Economic Development Fund - The purpose of this fund is to account for projects funded by local government economic development funds. The primary sources of receipts are grants received from the Department for Local Government.

Airport Fund - The purpose of this fund is to account for insurance proceeds and disbursements to repair the airport terminal. The primary source of receipts is an insurance settlement as a result of damage that occurred to the airport facilities.

Emergency 911 Fund - The purpose of this fund is to account for emergency 911 receipts and disbursements. The sole source of receipts for this fund is telephone tax.

American Rescue Plan Act Fund - The purpose of this fund is to account for Coronavirus state and local fiscal recovery funds and related disbursements. The primary source of receipts for this fund are federal Coronavirus grant funds.

Unbudgeted Funds

The fiscal court reports the following unbudgeted funds:

Justice Center Public Properties Corporation Fund - The primary purpose of this fund is to account for the proceeds and debt service of revenue bonds that were issued to fund construction of public buildings.

Note 1. Summary of Significant Accounting Policies (Continued)

C. Basis of Presentation (Continued)

<u>Unbudgeted Funds</u> (Continued)

Jail Commissary Fund - The canteen operations are authorized pursuant to KRS 441.135. The profits generated from the sale of items are to be used for the benefit and to enhance the well-being of the inmates, or to enhance safety and security within the jail. The jailer is required to maintain accounting records and report annually to the county treasurer the receipts and disbursements of the jail commissary fund.

D. Budgetary Information

Annual budgets are adopted on a regulatory basis of accounting according to the laws of Kentucky as required by the state local finance officer, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as established by the Governmental Accounting Standards Board.

The county judge/executive is required to submit estimated receipts and proposed disbursements to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the state local finance officer. Disbursements may not exceed budgeted appropriations at the activity level.

The state local finance officer does not require the jail commissary fund to be budgeted because the fiscal court does not approve the expenses of this fund.

The state local finance officer does not require the justice center public properties corporation fund to be budgeted. Bond indentures and other relevant contractual provisions require specific payments to and from this fund annually.

E. Harlan County Elected Officials

Kentucky law provides for election of the officials listed below from the geographic area constituting Harlan County. Pursuant to state statute, these officials perform various services for the Commonwealth of Kentucky, its judicial courts, the fiscal court, various cities and special districts within the county, and the board of education. In exercising these responsibilities, however, they are required to comply with state laws. Audits of their financial statements are issued separately and individually and can be obtained from their respective administrative offices. These financial statements are not required to be included in the financial statement of the Harlan County Fiscal Court.

- Circuit Court Clerk
- County Attorney
- Property Valuation Administrator
- County Clerk
- County Sheriff

Note 1. Summary of Significant Accounting Policies (Continued)

F. Deposits and Investments

The government's fund balance is considered to be cash on hand, demand deposits, certificates of deposit, and short-term investments with original maturities of three months or less from the date of acquisition. The government's fund balance includes cash and cash equivalents and investments.

KRS 66.480 authorizes the county to invest in obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

G. Long-term Obligations

The fund financial statement recognizes bond interest, as well as bond issuance costs when received or when paid, during the current period. The principal amount of the debt and interest are reported as disbursements. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as disbursements. Debt proceeds are reported as other adjustments to cash.

H. Related Obligations

A related organization is an entity for which a primary government is not financially accountable. It does not impose will or have a financial benefit or burden relationship, even if the primary government appoints a voting majority of the related organization's governing board. Based on this criteria, the Harlan County Outdoor Recreation Board Authority (HCORBA) is considered a related organization of the Harlan County Fiscal Court.

Note 2. Deposits

The fiscal court maintained deposits of public funds with federally insured banking institutions as required by the Department for Local Government's (DLG) County Budget Preparation and State Local Finance Officer Policy Manual. The DLG Manual strongly recommends perfected pledges of securities covering all public funds except direct federal obligations and funds protected by federal insurance. In order to be perfected in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the fiscal court and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. These requirements were met.

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the government's deposits may not be returned. The government does not have a deposit policy for custodial credit risk, but rather follows the requirements of the DLG *County Budget Preparation and State Local Finance Officer Policy Manual*. As of June 30, 2022, all deposits were covered by FDIC insurance or a properly executed collateral security agreement.

Note 3. Transfers

The table below shows the interfund operating transfers for fiscal year 2022.

				Local				
	Government							
			Е	conomic				
		General	De	velopment	A	Airport		Total
		Fund		Fund		Fund	T:	ransfers In
General Fund	\$		\$		\$	90,098	\$	90,098
Jail Fund		750,500						750,500
Sinking Fund				500,000				500,000
Total Transfers Out	\$	750,500	\$	500,000	\$	90,098	\$	1,340,598

Reason for transfers:

To move resources from and to the general fund and other funds, for budgetary purposes, to the funds that will expend them.

Note 4. Custodial Funds

Custodial funds report only those resources held in a trust or custodial capacity for individuals, private organizations, or other governments. In accordance with the regulatory basis of accounting, custodial funds are not presented on the financial statement.

The fiscal court has the following custodial funds:

Louellen Escrow Fund - The fund is held by the Harlan County Fiscal Court for the Army Corps of Engineers for sewer projects located in Harlan County. The balance in the Louellen escrow fund as of June 30, 2022, was \$226,579.

Cloverfork Escrow Fund - This fund is held by the Harlan County Fiscal Court for the Army Corps of Engineers for flood projects located in Harlan County. The balance in the Cloverfork escrow fund as of June 30, 2022, was \$3,112.

Flood Control Fund - This fund is held by the Harlan County Fiscal Court for the Army Corps of Engineers for flood projects located in Harlan County. The balance in the flood control fund as of June 30, 2022, was \$1,104.

City of Cumberland Hazard Mitigation Project - This fund is jointly held by the Harlan County Fiscal Court and a local banking institution for the City of Cumberland for assistance with various hazard mitigation activities to prevent flood damage, including but not limited to retrofitting sewage lift stations, construction of sewer lines, construction of concrete box culverts and ditching, installing weather warning sirens, and installing generators. The balance in the City of Cumberland hazard mitigation project as of June 30, 2022, was \$4,019.

Jail Inmate Fund - This fund accounts for funds received from the inmates. The balance in the jail inmate fund as of June 30, 2022, was \$6,204.

Note 5. Leases

A. Lessor

1. Coldiron - AXP Energy Lease

During the current fiscal year, the Harlan County Fiscal Court began leasing office and warehouse space in the Coldiron buildings in Harlan County to AXP Energy, Inc. The lease is for three years and the Harlan County Fiscal Court will receive monthly payments of \$2,850. The Harlan County Fiscal Court recognized \$14,250 in lease revenue during the current fiscal year related to this lease. As of June 30, 2022, the Harlan County Fiscal Court's receivable for lease payments was \$88,350.

2. Putney - JRL Coal Lease

During fiscal year 2021, the Harlan County Fiscal Court began leasing office and warehouse space at Putney in Harlan County to JRL Coal, Inc. The lease is for three years and the Harlan County Fiscal Court will receive monthly payments of \$2,100. The Harlan County Fiscal Court recognized \$25,200 in lease revenue during the current fiscal year related to this lease. As of June 30, 2022, the Harlan County Fiscal Court's receivable for lease payments was \$37,800.

B. Lessee

1. Lease Agreement - Enterprise FM Trust

On July 7, 2015, the Harlan County Fiscal Court entered into a lease agreement with Enterprise FM Trust to lease several vehicles for use by the Harlan County Fiscal Court. Enterprise FM Trust will, on or about the date of delivery of each vehicle to the county, include a schedule covering the vehicle, which will include a description of the vehicle, the lease term and the monthly rental and other payments due with respect to the vehicle. The agreement is a lease only and the county will not have right, title, or interest in or to the vehicles except for the use of the vehicles as described in the agreement. The lease term commences on the delivery date of the vehicle and ends either 60 or 48 months after the first full month rental payment date with an option to continue month-to-month for an unlimited period of time. During fiscal year 2022, the county leased 29 vehicles with a total outstanding lease balance of \$441,167 as of June 30, 2022. The lease payments required under the leasing agreement for the fiscal years ending June 30, 2023, and thereafter are as follows:

Fiscal Year Ending June 30		Amount
tune 50	- 	- IIIIo GIII
2023	\$	150,675
2024		141,401
2025		74,986
2026		42,562
2027		31,543
Totals	\$	441,167

Note 5. Leases (Continued)

B. Lessee (Continued)

2. Copier Lease

During the current fiscal year, the Harlan County Detention Center entered into a four-year lease agreement as lessee for the acquisition and use of a copier. An initial lease liability was recorded in the amount of \$900 during the current fiscal year. As of June 30, 2022, the value of the lease liability was \$3,900. The Harlan County Detention Center is required to make monthly principal payments of \$100.

The future principal lease payments as of June 30, 2023, were as follows:

Fiscal Year Ended		
June 30	A	mount
2023	\$	1,200
2024		1,200
2025		1,200
2026		300
Total Minimum Lease Payments	\$	3,900

3. Copier, Printer, Scanner Lease

During fiscal year 2020, the Harlan County Detention Center entered into a four-year lease agreement as lessee for the acquisition and use of a copier, printer, and scanner. A lease liability was recorded in the amount of \$4,080 during the current fiscal year. As of June 30, 2022, the value of the lease liability was \$8,500. The Harlan County Detention Center is required to make monthly principal payments of \$340.

The future principal lease payments as of June 30, 2023, were as follows:

Fiscal Year Ended June 30	A	mount
2023	\$	4,080
2024	Ψ	4,080
2025		340
Total Minimum Lease Payments	\$	8,500

Note 5. Leases (Continued)

B. Lessee (Continued)

4. Land Lease

On August 17, 2001, the Harlan County Fiscal Court entered into a lease agreement as lessee for the use of land for the purpose of constructing and maintaining a community park. A lease liability was recorded in the amount of \$25 during the current fiscal year. As of June 30, 2022, the value of the lease liability could not be determined due to the lease being for an indefinite period of time. The Harlan County Fiscal Court is required to make annual payments of \$25.

Note 6. Reserved For Youth Activities And Facilities - Certificate Of Deposit

On January 11, 2010, the Harlan County Circuit Court ordered \$500,000 to be donated to the Harlan County Fiscal Court from two defendants in a criminal action case. These funds were ordered to be designated for the sole use of drug abuse prevention through youth activities and facilities. These funds are maintained in the general fund. During September 2016, funds were transferred into a certificate of deposit. The balance in the certificate of deposit as of June 30, 2022, was \$528,809.

Note 7. Legal Contingencies

The county is involved in multiple lawsuits. While individually they may not be significant, in the aggregate they could negatively or favorably impact the county's financial position. Due to the uncertainty of the litigation, a reasonable estimate of the financial impact on the county cannot be made at this time.

Note 8. Long-term Debt

A. Direct Borrowings and Direct Placements

1. Kentucky Association of Counties (KACO) Lease Trust Program - Series 2018

On November 15, 2018, the Harlan County Fiscal Court entered into a financing agreement with Kentucky Association of Counties (KACo) leasing trust program in the amount of \$5,065,000 for the refinance of the Kentucky Association of Counties (KACo) leasing trust, series 2008, and the refinance of the Kentucky Area Development District (KADD) lease, 2007 issue. In order to secure all of its obligations, the lessee grants to the lessor a first and prior security interest in any and all right, title and interest of the lessee in the portion of the project that constitute personal property and in all additions, attachments, accessories, and substitutions thereto, and on any proceeds therefrom. The debt requirements stipulate an annual principal payment and two semiannual interest payments with the lease termination date of February 1, 2038. As of June 30, 2022, the principal amount outstanding was \$4,150,000. Debt service requirements for the fiscal years ending June 30, 2022, and thereafter are as follows:

Note 8. Long-term Debt (Continued)

A. Direct Borrowings and Direct Placements (Continued)

1. Kentucky Association of Counties (KACO) Lease Trust Program - Series 2018 (Continued)

Fiscal Year Ending June 30	Principal	Schedule ncipal Interest	
	 •		
2023	\$ 310,000	\$	191,805
2024	330,000		175,030
2025	345,000		157,330
2026	360,000		138,842
2027	380,000		119,443
2028-2032	1,515,000		333,369
2033-2037	740,000		135,169
2038	170,000		6,140
Totals	\$ 4,150,000	\$	1,257,128

2. Financing Obligation – Trucks

The county entered into a new lease in the amount of \$438,478 with Magnolia Bank through KACo Leasing Trust on April 21, 2020, to refinance the lease dated March 12, 2020, and to also lease an additional three trucks with an option to purchase. The terms of the new lease called for 18 months at an interest rate of 2.55% (which includes an administrative fee of .40%) ending on October 20, 2021, to be secured by the trucks. The loan called for monthly interest payments with the principal amount being due on October 20, 2021. The lease was revised on September 9, 2021 to extend the principal amount to be due on October 20, 2022. The lease was revised due to a new truck not being available at the end of the original lease date. The balance at June 30, 2022, was \$293,556.

Fiscal Year Ending June 30	F	Principal	 heduled nterest
2023	\$	293,556	\$ 2,495
Totals	\$	293,556	\$ 2,495

Note 8. Long-term Debt (Continued)

A. Direct Borrowings and Direct Placements (Continued)

3. Financing Obligation – Truck

On June 4, 2021, the Harlan County Fiscal Court entered into a lease in the amount of \$145,422 with an option to purchase with Magnolia Bank through Kentucky Association of Counties (KACo) Leasing Trust. The terms of the lease called for 18 months at an interest rate of 3.74% ending on December 20, 2022, to be secured by the truck. The loan called for monthly interest payments with the principal amount being due on December 20, 2022. The balance at June 30, 2022 was \$145,422.

Fiscal Year Ending			Sc	heduled
June 30	F	Principal	I1	nterest
2023	\$	145,422	\$	2,719
Totals	\$	145,422	\$	2,719

B. Other Debt

1. Detention Center General Obligation Bond - 2013 Series

On May 7, 2013, the county issued \$5,350,000 of general obligation bonds. These bonds were issued for the purpose of refinancing the general obligation bonds, series 2004, for the acquisition, construction, and equipping of construction of the detention center facility. The bonds require two semiannual interest payments be made on March 1 and September 1 of each year beginning September 1, 2013. Principal payments are due September 1 of each year until September 1, 2034. As of June 30, 2022, the principal amount outstanding was \$3,680,000. Debt service requirements for the fiscal years ending June 30, 2023, and thereafter are as follows:

Fiscal Year Ending		S	Scheduled			
June 30	 Principal		Interest			
2023	\$ 235,000	\$	105,850			
2024	240,000		100,500			
2025	255,000		94,312			
2026	255,000		87,619			
2027	260,000		80,213			
2028-2032	1,440,000		276,325			
2033-2035	 995,000		49,318			
Totals	\$ 3,680,000	\$	794,137			

Note 8. Long-term Debt (Continued)

B. Other Debt (Continued)

2. Justice Center Public Properties Corporation Refunding Revenue Bonds - 2010 Series

On November 23, 2010, the Harlan County Fiscal Court issued revenue bonds for the purpose of advanced refunding of the first mortgage revenue bonds, series 2002, associated with the justice center project. The principal amount of the refunding bonds when issued was \$6,865,000 and interest varies from 2 percent to 3.5 percent. Interest payments are due each March 1 and each September 1 until March 2025. Principal payments are due with the March interest payment beginning in 2013. The principal balance at June 30, 2022, is \$1,875,000. Debt service requirements for the fiscal years ending June 30, 2023, and thereafter are as follows:

Fiscal Year Ending		Scheduled			
June 30]	Principal	Interest		
2023	\$	605,000	\$	65,625	
2024		625,000		44,450	
2025		645,000		22,575	
Totals	\$	1,875,000	\$	132,650	

C. Changes In Long-term Debt

Long-term Debt activity for the year ended June 30, 2022, was as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Direct Borrowings and	A 002 070	0	Ф. 205.000	A 500 070	Ф. 740.070
Direct Placements Other Debt	\$ 4,883,978 6,370,000	\$	\$ 295,000 815,000	\$ 4,588,978 5,555,000	\$ 748,978 840,000
Total Long-term Debt	\$ 11,253,978	\$ 0	\$ 1,110,000	\$10,143,978	\$ 1,588,978

Note 8. Long-term Debt (Continued)

D. Aggregate Debt Schedule

The amounts of required principal and interest payments on long-term obligations at June 30, 2022, were as follows:

			Direct Borrowings and				
	Other	Debt	Direct Placements				
Fiscal Year Ended							
June 30	Principal	Interest	Principal	Interest			
2023	\$ 840,000	\$ 171,475	\$ 748,978	\$ 197,019			
2024	865,000	144,950	330,000	175,030			
2025	900,000	116,887	345,000	157,330			
2026	255,000	87,619	360,000	138,842			
2027	260,000	80,213	380,000	119,443			
2028-2032	1,440,000	276,325	1,515,000	333,369			
2033-2037	995,000	49,318	740,000	135,169			
2038			170,000	6,140			
Totals	\$ 5,555,000	\$ 926,787	\$ 4,588,978	\$ 1,262,342			

Note 9. Contingent Liability

On May 15, 2012, the Harlan County Fiscal Court, for and on behalf of the Harlan County Outdoor Recreation Board Authority (HCORBA) entered into a mortgage agreement with the Harlan Revitalization Association for \$175,000 for financing of a zip-line located at the Black Mountain Off Road Adventure Area at Evarts, Kentucky. This loan is secured by county owned property. The HCORBA is responsible for debt payments to the Harlan Revitalization Association. As of June 30, 2022, the ending principal balance of the loan was \$105,157.

Note 10. Conduit Debt

A. The Laurels Addition Project

On October 26, 2000, the Harlan County Fiscal Court adopted an ordinance authorizing the execution of an indenture of trust (indenture) between the Harlan County Fiscal Court (county) and the Bank of Harlan, Harlan, Kentucky, (trustee) under which bonds were authorized to be issued. Health Care Facility Revenue Bonds, Series 2000, were issued in the principal amount of \$1,530,000. The bonds are a limited obligation of the Harlan County Fiscal Court payable solely from annual rental payments received from Laurels, Inc. The proceeds of the issue were applied to the cost of constructing a 32 bed personal care facility immediately adjacent to the existing Laurels Nursing Home.

The ordinance also authorizes the execution of a lease agreement by and among the county, as lessor, and the Laurels, Inc., as lessee. Under the lease, Laurels, Inc. will lease the project from the county for the term of the bonds, at annual rentals sufficient to pay the principal and interest requirements on the bonds as the same become due. The county pledged to provide a standby guarantee on the debt service for an initial term ending June 30, 2001. The bonds and related interest do not represent or constitute an indebtedness of Harlan County Fiscal Court. As of June 30, 2022, the outstanding principal balance due was \$780,000.

Note 10. Conduit Debt (Continued)

B. Black Mountain Utility District - Collateral Deposit Account

On June 16, 2015, the Harlan County Fiscal Court entered into an assignment of deposit account with the Black Mountain Utility District, Baxter, Kentucky, and the Bank of Harlan, Harlan, Kentucky in the amount of \$150,000. This assignment of deposit was renewed on August 28, 2019, and was executed among the Harlan County Fiscal Court (grantor); the Black Mountain Utility District (borrower); and the Monticello Banking Company (formerly Bank of Harlan, lender). The agreement was renewed as a Commercial Security Agreement between the Harlan County Fiscal Court (collateral owner), the Black Mountain Utility District (debtor); and Monticello Banking Company (lender) as a \$144,000 line of credit for Black Mountain Utility District. The specific collateral covered by this agreement is the certificate of deposit totaling \$150,000 held by the Monticello Banking Company for the Harlan County Fiscal Court. The certificate of deposit held by the Monticello Banking Company for the Harlan County Fiscal Court for collateral for Black Mountain Utility District totaling \$150,000 was decreased to \$107,624 with an updated Commercial Security Agreement issued on July 1, 2020. As of June 30, 2022, the balance in the certificate of deposit account held for collateral was \$108,318 and Black Mountain Utility Districts loan balance on the line of credit is \$101,197.

Note 11. Flex Spending Arrangement

The Harlan County Fiscal Court has established a flexible spending arrangement to provide employees an additional health benefit. The arrangement provides for employee elected pre-tax withholdings, to be maintained by the treasurer, and used to reimburse medical related expenses. The county does not contribute to the employees' accounts. Employees are required to provide the treasurer documentation of expenses prior to receiving reimbursement. As of June 30, 2022, the county maintained \$0 for employees.

Note 12. Employee Retirement System

The fiscal court has elected to participate, pursuant to KRS 78.530, in the County Employees Retirement System (CERS), which is administered by the Board of Trustees of the Kentucky Retirement Systems (Ky. Ret. Sys.). This is a cost-sharing, multiple-employer, defined benefit pension plan, which covers all eligible full-time employees and provides for retirement, disability, and death benefits to plan members. Benefit contributions and provisions are established by statute. Effective April 1, 2021, the Kentucky Public Pension Authority (KPPA) was created by KRS 61.505 to provide staffing and daily administrative needs for CERS and Ky. Ret. Sys. The CERS nine (9) member board of trustees is responsible for the governance of the CERS pension and insurance plans.

The county's contribution for FY 2020 was \$795,357, FY 2021 was \$842,262, and FY 2022 was \$953,403.

Nonhazardous

Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. Nonhazardous covered employees who begin participation on or after September 1, 2008, are required to contribute 6 percent of their salary to be allocated as follows: 5 percent will go to the member's account and 1 percent will go to the Ky. Ret. Sys. insurance fund.

Note 12. Employee Retirement System (Continued)

Nonhazardous (Continued)

In accordance with Senate Bill 2, signed by the Governor on April 4, 2013, plan members who began participating on or after January 1, 2014, were required to contribute to the Cash Balance Plan. The Cash Balance Plan is known as a hybrid plan because it has characteristics of both a defined benefit plan and a defined contribution plan. Members in the plan contribute a set percentage of their salary each month to their own accounts. Nonhazardous covered employees contribute 5 percent of their annual creditable compensation. Nonhazardous members also contribute 1 percent to the health insurance fund which is not credited to the member's account and is not refundable. The employer contribution rate is set annually by the Ky. Ret. Sys. Board of Directors based on an actuarial valuation. The employer contributes a set percentage of the member's salary. Each month, when employer contributions are received, an employer pay credit is deposited to the member's account. A member's account is credited with a 4 percent employer pay credit. The employer pay credit represents a portion of the employer contribution.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Nonhazardous employees who begin participation on or after September 1, 2008, must meet the rule of 87 (member's age plus years of service credit must equal 87, and the member must be a minimum of 57 years of age) or the member is age 65, with a minimum of 60 months service credit.

The county's contribution rate for nonhazardous employees was 26.95 percent.

Other Post-Employment Benefits (OPEB)

A. Health Insurance Coverage - Tier 1

CERS provides post-retirement health care coverage as follows:

For members participating prior to July 1, 2003, years of service and respective percentages of the maximum contribution are as follows:

Years of Service	% Paid by Insurance Fund	% Paid by Member through Payroll Deduction
20 or more	100%	0%
15-19	75%	25%
10-14	50%	50%
4-9	25%	75%
Less than 4	0%	100%

As a result of House Bill 290 (2004 General Assembly), medical insurance benefits are calculated differently for members who began participation on or after July 1, 2003. Once members reach a minimum vesting period of ten years, non-hazardous employees whose participation began on or after July 1, 2003, earn ten dollars per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount. This dollar amount is subject to adjustment annually based on the retiree cost of living adjustment, which is updated annually due to changes in the Consumer Price Index.

Benefits are covered under KRS 78.5536.

Note 12. Employee Retirement System (Continued)

Other Post-Employment Benefits (OPEB) (Continued)

B. Health Insurance Coverage - Tier 2 and Tier 3 - Nonhazardous

Once members reach a minimum vesting period of 15 years, they earn ten dollars per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount. This dollar amount is subject to adjustment annually by 1.5 percent. This was established for Tier 2 members during the 2008 Special Legislative Session by House Bill 1. During the 2013 Legislative Session, Senate Bill 2 was enacted, creating Tier 3 benefits for members.

The monthly insurance benefit has been increased annually as a 1.5 percent cost of living adjustment (COLA) since July 2003 when the law changed. The annual increase is cumulative and continues to accrue after the member's retirement.

Tier 2 member benefits are covered by KRS 78.5536. Tier 3 members are not covered by the same provisions

C. Cost of Living Adjustments - Tier 1

The 1996 General Assembly enacted an automatic cost of living adjustment (COLA) provision for all recipients of Ky. Ret. Sys. benefits. During the 2008 Special Session, the General Assembly determined that each July beginning in 2009, retirees who have been receiving a retirement allowance for at least 12 months will receive an automatic COLA of 1.5 percent. The COLA is not a guaranteed benefit. If a retiree has been receiving a benefit for less than 12 months, and a COLA is provided, it will be prorated based on the number of months the recipient has been receiving a benefit.

D. Cost of Living Adjustments - Tier 2 and Tier 3

No COLA is given unless authorized by the legislature with specific criteria. To this point, no COLA has been authorized by the legislature for Tier 2 or Tier 3 members.

E. <u>Death Benefit</u>

If a retired member is receiving a monthly benefit based on at least 48 months of service credit, KPPA will pay a \$5,000 death benefit payment to the beneficiary designated by the member specifically for this benefit. Members with multiple accounts are entitled to only one death benefit.

Ky. Ret. Sys. Annual Financial Report and Proportionate Share Audit Report

Ky. Ret. Sys. issues a publicly available annual financial report that includes financial statements and required supplementary information on CERS. This report may be obtained by writing the Kentucky Public Pensions Authority, 1260 Louisville Road, Frankfort, KY 40601-6124, or by telephone at (502) 564-4646.

KPPA also issues proportionate share audit reports for both total pension liability and other post-employment benefits for CERS determined by actuarial valuation as well as each participating county's proportionate share. Both the Schedules of Employer Allocations and Pension Amounts by Employer and the Schedules of Employer Allocations and OPEB Amounts by Employer reports and the related actuarial tables are available online at https://kyret.ky.gov. The complete actuarial valuation report, including all actuarial assumptions and methods, is also available on the website or can be obtained as described in the paragraph above.

Note 13. Deferred Compensation

The Harlan County Fiscal Court voted to allow all eligible employees to participate in deferred compensation plans administered by the Kentucky Public Employees' Deferred Compensation Authority. The Kentucky Public Employees' Deferred Compensation Authority is authorized under KRS 18A.230 to 18A.275 to provide administration of tax-sheltered supplemental retirement plans for all state, public school and university employees, and employees of local political subdivisions that have elected to participate.

These deferred compensation plans permit all full-time employees to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. Participation by eligible employees in the deferred compensation plans is voluntary.

Historical trend information showing the Kentucky Public Employees' Deferred Compensation Authority's progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Public Employees' Deferred Compensation Authority's annual financial report. This report may be obtained by writing the Kentucky Public Employees' Deferred Compensation Authority at 501 High Street, 2nd Floor, Frankfort, KY 40601, or by telephone at (502) 573-7925.

Note 14. Insurance

For the fiscal year ended June 30, 2022, the Harlan County Fiscal Court was a member of the Kentucky Association of Counties' All Lines Fund (KALF). KALF is a self-insurance fund and was organized to obtain lower cost coverage for general liability, property damage, public officials' errors and omissions, public liability, and other damages. The basic nature of a self-insurance program is that of collectively shared risk by its members. If losses incurred for covered claims exceed the resources contributed by the members, the members are responsible for payment of the excess losses.

Note 15. Prior Period Adjustments

	G	eneral Fund	LGEA Fund		
Fund Balance - Beginning	\$ 8,091,866		\$	1,676,254	
Rounding				1	
Add: Federal Seizure Account	2,813				
Fund Balance - Beginning (Restated)	\$	8,094,679	\$	1,676,255	



HARLAN COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis

For The Year Ended June 30, 2022



HARLAN COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis

For The Year Ended June 30, 2022

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	GENERAL FUND					
	Budgeted Original	l Amounts Final	Actual Amounts, (Budgetary Basis)	Variance with Final Budget Positive (Negative)		
RECEIPTS		A 406.000	A A C T T C C C C C C C C C C	4.50.000		
Taxes	\$ 3,496,000	\$ 3,496,000	\$ 3,655,898	\$ 159,898		
In Lieu Tax Payments	200	200	9,768	9,568		
Excess Fees	150,000	150,000	125,528	125,528		
Licenses and Permits	158,000	158,000	161,820	3,820		
Intergovernmental	4,780,926	4,780,926	1,562,248	(3,218,678)		
Charges for Services	1,495,500	1,495,500	1,627,671	132,171		
Miscellaneous	210,000	210,000	395,887	185,887		
Interest	25,000	25,000	20,297	(4,703)		
Total Receipts	10,165,626	10,165,626	7,559,117	(2,606,509)		
DISBURSEMENTS						
General Government	3,167,515	3,016,775	2,632,033	384,742		
Protection to Persons and Property	762,164	995,181	286,655	708,526		
General Health and Sanitation	2,030,000	2,691,111	2,605,665	85,446		
Social Services	2,967,000	2,878,578	42,668	2,835,910		
Recreation and Culture	2,415,000	1,853,264	409,452	1,443,812		
Transportation Facilities and Services	300,000	91,040	29,440	61,600		
Roads		13,456	13,456			
Debt Service	84,700	84,700	78,976	5,724		
Capital Projects	2,000	2,000		2,000		
Administration	1,932,616	2,034,989	1,895,691	139,298		
Total Disbursements	13,660,995	13,661,094	7,994,036	5,667,058		
Excess (Deficiency) of Receipts Over Disbursements Before Other						
Adjustments to Cash (Uses)	(3,495,369)	(3,495,468)	(434,919)	3,060,549		
Other Adjustments to Cash (Uses)						
Transfers From Other Funds	90,000	90,099	90,098	(1)		
Transfers To Other Funds	(734,686)	(884,686)	(750,500)	134,186		
Total Other Adjustments to Cash (Uses)	(644,686)	(794,587)	(660,402)	134,185		
Net Change in Fund Balance	(4,140,055)	(4,290,055)	(1,095,321)	3,194,734		
Fund Balance - Beginning (Restated)	4,140,055	4,290,055	8,094,679	3,804,624		
Fund Balance - Ending	\$ 0	\$ 0	\$ 6,999,358	\$ 6,999,358		

HARLAN COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis For The Year Ended June 30, 2022 (Continued)

	ROAD FUND							
	Budgeted Amounts Original Final		Actual Amounts, (Budgetary Basis)		Variance with Final Budget Positive (Negative)			
RECEIPTS								
In Lieu Tax Payments	\$	2,000	\$	2,000	\$	1,540	\$	(460)
Intergovernmental		1,866,098		1,866,098		2,185,591		319,493
Miscellaneous		450,000		450,000		2,517		(447,483)
Interest		10,000		10,000		8,300		(1,700)
Total Receipts		2,328,098		2,328,098		2,197,948		(130,150)
DISBURSEMENTS								
Roads		1,830,100		2,039,800		1,950,060		89,740
Debt Service		602,000		602,000		117,741		484,259
Administration		531,900		414,200		408,157		6,043
Total Disbursements		2,964,000		3,056,000		2,475,958		580,042
Excess (Deficiency) of Receipts Over Disbursements Before Other								
Adjustments to Cash (Uses)		(635,902)		(727,902)		(278,010)		449,892
Other Adjustments to Cash (Uses)								
Borrowed Money		300,000		300,000				(300,000)
Total Other Adjustments to Cash (Uses)		300,000		300,000				(300,000)
Net Change in Fund Balance		(335,902)		(427,902)		(278,010)		149,892
Fund Balance - Beginning		335,902		427,902		3,186,833		2,758,931
Fund Balance - Ending	\$	0	\$	0	\$	2,908,823	\$	2,908,823

	JAIL FUND								
	Budgeted Amounts		Actual Amounts, (Budgetary		F	ariance with inal Budget Positive			
RECEIPTS		Original		Final		Basis)		(Negative)	
	\$	1 961 000	\$	1 061 000	\$	1 702 560	¢	(67.440)	
Intergovernmental Charges for Services	Э	1,861,000 28,700	Ф	1,861,000 28,700	Ф	1,793,560	\$	(67,440) (4,412)	
Miscellaneous		102,500		102,500		24,288 179,234		76,734	
Total Receipts		1,992,200		1,992,200		1,997,082		4,882	
DISBURSEMENTS									
Protection to Persons and Property		1,906,000		2,134,524		2,049,172		85,352	
Administration		895,886		817,362		686,408		130,954	
Total Disbursements		2,801,886		2,951,886		2,735,580		216,306	
Excess (Deficiency) of Receipts Over Disbursements Before Other									
Adjustments to Cash (Uses)		(809,686)		(959,686)		(738,498)		221,188	
Other Adjustments to Cash (Uses)									
Transfers From Other Funds		734,686		884,686		750,500		(134,186)	
Total Other Adjustments to Cash (Uses)		734,686		884,686		750,500		(134,186)	
Net Change in Fund Balance		(75,000)		(75,000)		12,002		87,002	
Fund Balance - Beginning		75,000		75,000		60,443		(14,557)	
Fund Balance - Ending	\$	0	\$	0	\$	72,445	\$	72,445	

LOCAL GOVERNMENT ECONOMIC ASSISTANCE FUND

RECEIPTS		Budgeted Original	d Amounts Final			Actual Amounts, (Budgetary Basis)		ariance with Final Budget Positive (Negative)
	\$	526,169	\$	616,169	\$	1,110,903	\$	404 724
Intergovernmental Interest	Ф	3,000	Ф	3,000	Ф	3,261	Ф	494,734 261
Total Receipts		529,169		619,169		1,114,164		494,995
DISBURSEMENTS								
General Government		39,000		57,275		40,575		16,700
Protection to Persons and Property		70,000		95,000		85,664		9,336
General Health and Sanitation		216,500		241,500		225,686		15,814
Recreation and Culture		180,000		227,700		200,452		27,248
Administration		154,500		128,525		117,213		11,312
Total Disbursements		660,000		750,000		669,590		80,410
Excess (Deficiency) of Receipts Over								
Disbursements Before Other								
Adjustments to Cash (Uses)		(130,831)		(130,831)		444,574		575,405
Net Change in Fund Balance		(130,831)		(130,831)		444,574		575,405
Fund Balance - Beginning (Restated)		130,831)		130,831)		1,676,255		1,545,424
1 the Databee - Deginning (Restated)		130,031		150,051		1,070,233		1,575,724
Fund Balance - Ending	\$	0	\$	0	\$	2,120,829	\$	2,120,829

	FEDERAL GRANT FUND								
	_	Budgeted Amounts Original Final			Actual Amounts, (Budgetary Basis)		Variance with Final Budget Positive (Negative)		
RECEIPTS									
Intergovernmental	\$	700,000	\$	1,650,000	\$	221,000	\$	(1,429,000)	
Interest		12		12		10		(2)	
Total Receipts		700,012		1,650,012		221,010		(1,429,002)	
DISBURSEMENTS									
Protection to Persons and Property		500,012		1,250,012				1,250,012	
General Health and Sanitation		300,000		300,000		201,000		99,000	
Recreation and Culture				200,000		15,000		185,000	
Total Disbursements		800,012		1,750,012		216,000		1,534,012	
Excess (Deficiency) of Receipts Over Disbursements Before Other									
Adjustments to Cash (Uses)		(100,000)		(100,000)		5,010		105,010	
Net Change in Fund Balance		(100,000)		(100,000)		5,010		105,010	
Fund Balance - Beginning		100,000		100,000		99,145		(855)	
Fund Balance - Ending	\$	0	\$	0	\$	104,155	\$	104,155	

	SINKING FUND							
	Budgeted Amounts			Actual Amounts, (Budgetary		Variance with Final Budget Positive		
		Original		Final		Basis)	(1)	Negative)
RECEIPTS								
Miscellaneous	\$		\$		\$	10,362	\$	10,362
Interest		1,000		1,000		146		(854)
Total Receipts		1,000		1,000		10,508		9,508
DISBURSEMENTS								
Debt Service		833,000		844,000		843,166		834
Administration		11,000						
Total Disbursements		844,000		844,000		843,166		834
Excess (Deficiency) of Receipts Over								
Disbursements Before Other								
Adjustments to Cash (Uses)		(843,000)		(843,000)		(832,658)		10,342
Other Adjustments to Cash (Uses)								
Transfers From Other Funds		500,000		500,000		500,000		
Total Other Adjustments to Cash (Uses)		500,000		500,000		500,000		
Net Change in Fund Balance		(343,000)		(343,000)		(332,658)		10,342
Fund Balance - Beginning		343,000		343,000		342,759		(241)
rund Dalance - Degining		343,000		343,000		342,139		(241)
Fund Balance - Ending	\$	0	\$	0	\$	10,101	\$	10,101

LOCAL GOVERNMENT ECONOMIC DEVELOPMENT FUND

					Actual Amounts,	Fi	riance with
	 Budgeted	Am	ounts	(Budgetary		Positive
	 Original		Final		Basis)	(Negative)
RECEIPTS							
Intergovernmental	\$ 1,429,082	\$	1,429,082	\$	1,033,626	\$	(395,456)
Total Receipts	 1,429,082		1,429,082		1,033,626		(395,456)
DISBURSEMENTS							
General Government	150,000		144,913		59,266		85,647
Protection to Persons and Property	86,000		86,000		83,886		2,114
General Health and Sanitation			25,600		24,803		797
Social Services	307,965		307,965		219,298		88,667
Recreation and Culture	135,117		114,604		56,621		57,983
Debt Service	125,000		125,000		125,000		
Capital Projects	 125,000		125,000		14,900		110,100
Total Disbursements	929,082		929,082		583,774		345,308
Excess (Deficiency) of Receipts Over Disbursements Before Other							
Adjustments to Cash (Uses)	 500,000		500,000		449,852		(50,148)
Other Adjustments to Cash (Uses)							
Transfers To Other Funds	(500,000)		(500,000)		(500,000)		
Total Other Adjustments to Cash (Uses)	(500,000)		(500,000)		(500,000)		
Net Change in Fund Balance					(50,148)		(50,148)
Fund Balance - Beginning	 				934,891		934,891
Fund Balance - Ending	\$ 0	\$	0	\$	884,743	\$	884,743

	AIRPORT FUND								
		Budgeted	Amou	nts	Actual Amounts, (Budgetary	Fina	nce with l Budget ositive		
	(Original		Final	Basis)	(Ne	egative)		
DISBURSEMENTS									
Airports	\$		\$		\$	\$			
Total Disbursements									
Excess (Deficiency) of Receipts Over									
Disbursements Before Other									
Adjustments to Cash (Uses)									
Other Adjustments to Cash (Uses)									
Transfers To Other Funds		(90,000)		(90,099)	(90,098)	<u> </u>	1		
Total Other Adjustments to Cash (Uses)		(90,000)		(90,099)	(90,098)	<u> </u>	1		
Net Change in Fund Balance		(90,000)		(90,099)	(90,098))	1		
Fund Balance - Beginning		90,000		90,099	90,098		(1)		
Fund Balance - Ending	\$	0	\$	0	\$ 0	\$	0		

	EMERGENCY 911 FUND								
		Budgeted Original	ounts Final	Actual Amounts, (Budgetary Basis)		Variance with Final Budget Positive (Negative)			
RECEIPTS		<u> </u>						. (• <u>B</u> ()	
Taxes	\$	205,000	\$	205,000	\$	228,738	\$	23,738	
Intergovernmental		260,000		260,000		292,628		32,628	
Interest		1,000		1,000		1,967		967	
Total Receipts		466,000		466,000		523,333		57,333	
DISBURSEMENTS									
Protection to Persons and Property		460,000		470,000		404,336		65,664	
Administration		19,020		9,020		8,301		719	
Total Disbursements		479,020		479,020		412,637		66,383	
Excess (Deficiency) of Receipts Over									
Disbursements Before Other									
Adjustments to Cash (Uses)		(13,020)		(13,020)		110,696		123,716	
Net Change in Fund Balance		(13,020)		(13,020)		110,696		123,716	
Fund Balance - Beginning		13,020		13,020		659,623		646,603	
Fund Balance - Ending	\$	0	\$	0	\$	770,319	\$	770,319	

	AMERICAN RESCUE PLAN ACT FUND							
	Budgeted	l Amounts	Actual Amounts, (Budgetary	Variance with Final Budget Positive				
	Original	Final	Basis)	(Negative)				
RECEIPTS								
Intergovernmental	\$	\$	\$ 2,526,069	\$ 2,526,069				
Total Receipts			2,526,069	2,526,069				
DISBURSEMENTS								
General Health and Sanitation	2,522,000	2,522,000	710,273	1,811,727				
Total Disbursements	2,522,000	2,522,000	710,273	1,811,727				
Excess (Deficiency) of Receipts Over								
Disbursements Before Other								
Adjustments to Cash (Uses)	(2,522,000)	(2,522,000)	1,815,796	4,337,796				
Net Change in Fund Balance	(2,522,000)	(2,522,000)	1,815,796	4,337,796				
Fund Balance - Beginning	2,522,000	2,522,000		(2,522,000)				
Fund Balance - Ending	\$ 0	\$ 0	\$ 1,815,796	\$ 1,815,796				

HARLAN COUNTY NOTES TO REGULATORY SUPPLEMENTARY INFORMATION - BUDGETARY COMPARISON SCHEDULES

June 30, 2022

Note 1. Budgetary Information

Annual budgets are adopted on a regulatory basis of accounting according to the laws of Kentucky as required by the state local finance officer, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as established by the Governmental Accounting Standards Board.

The county judge/executive is required to submit estimated receipts and proposed disbursements to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the state local finance officer. Disbursements may not exceed budgeted appropriations at the activity level.



HARLAN COUNTY SCHEDULE OF CAPITAL ASSETS Other Information - Regulatory Basis

For The Year Ended June 30, 2022



HARLAN COUNTY SCHEDULE OF CAPITAL ASSETS Other Information - Regulatory Basis

For The Year Ended June 30, 2022

The fiscal court reports the following Schedule of Capital Assets:

	Beginning			Ending
	Balance	Additions	Deletions	Balance
Vehicles & Equipment	\$ 2,971,549	\$ 510,978	\$ 241,296	\$ 3,241,231
Other Equipment	1,331,870	156,999	396,943	1,091,926
Land and Land Improvements	3,160,007			3,160,007
Buildings	21,606,402			21,606,402
Infrastructure	26,881,018	873,325		27,754,343
Total Capital Assets	\$ 55,950,846	\$ 1,541,302	\$ 638,239	\$ 56,853,909

HARLAN COUNTY NOTES TO OTHER INFORMATION - REGULATORY BASIS SCHEDULE OF CAPITAL ASSETS

June 30, 2022

Note 1. Capital Assets

Capital assets, which include land, land improvements, buildings, furniture and office equipment, building improvements, machinery, equipment, and infrastructure assets (roads and bridges) that have a useful life of more than one reporting period based on the government's capitalization policy, are reported as other information. Such assets are recorded at historical cost or estimated historical cost when purchased or constructed.

	Caj	pitalization	Useful Life	
	T	hreshold	(Years)	
Land and Land Improvements	\$	50,000	10-60	
Buildings	\$	100,000	10-75	
Other Equipment	\$	10,000	3-25	
Vehicles and Equipment	\$	10,000	3-25	
Infrastructure	\$	60,000	10-50	

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS





MIKE HARMON AUDITOR OF PUBLIC ACCOUNTS

Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With *Government Auditing Standards*

Independent Auditor's Report

The Honorable Dan Mosley, Harlan County Judge/Executive Members of the Harlan County Fiscal Court

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the Statement of Receipts, Disbursements, and Changes in Fund Balances - Regulatory Basis of the Harlan County Fiscal Court for the fiscal year ended June 30, 2022, and the related notes to the financial statement which collectively comprise the Harlan County Fiscal Court's financial statement and have issued our report thereon dated October 31, 2022.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statement, we considered the Harlan County Fiscal Court's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the Harlan County Fiscal Court's internal control. Accordingly, we do not express an opinion on the effectiveness of the Harlan County Fiscal Court's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies, and therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as described in the accompanying Schedule of Findings and Responses, we identified a certain deficiency in internal control that we consider to be a material weakness.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statement will not be prevented or detected and corrected on a timely basis. We consider the deficiency described in the accompanying Schedule of Findings and Responses as item 2022-001 to be a material weakness.



Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With *Government Auditing Standards* (Continued)

Compliance And Other Matters

As part of obtaining reasonable assurance about whether the Harlan County Fiscal Court's financial statement is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statement. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Views of Responsible Officials and Planned Corrective Action

Harlan County's views and planned corrective action for the finding identified in our audit are included in the accompanying Schedule of Findings and Responses. The county's response was not subjected to the auditing procedures applied in the audit of the financial statement, and accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

Mike Harmon

Auditor of Public Accounts

Frankfort, Ky

October 31, 2022

HARLAN COUNTY SCHEDULE OF FINDINGS AND RESPONSES

For The Year Ended June 30, 2022



HARLAN COUNTY SCHEDULE OF FINDINGS AND RESPONSES

For The Year Ended June 30, 2022

INTERNAL CONTROL - MATERIAL WEAKNESS:

2022-001 The Harlan County Fiscal Court Does Not Have Sufficient Internal Controls Over Waste Removal Collections

This is a repeat finding and was included in the prior year audit report as finding 2021-001. The Harlan County Fiscal Court has failed to implement controls to ensure compliance with requirements of the Solid Waste Franchise Renewal Agreement. The following controls were not in place for fiscal year 2022:

- The fiscal court does not have written agreements with districts for garbage collections.
- The fiscal court does not receive delinquent lists for all outstanding collections.
- The fiscal court does not receive sufficient documentation of garbage fees collected by all the utility districts.

As of June 30, 2022, the fiscal court is aware of at least \$663,866 in accounts receivables for collection of residential and commercial solid waste throughout Harlan County. Utility districts do not provide monthly collection reports or lists of delinquent residents to the fiscal court. As such, the fiscal court cannot verify the amount of gross residential garbage removal fees collected by the districts or the amount of garbage removal fees remitted to the fiscal court. The lack of delinquent lists prevents the fiscal court from effectively monitoring uncollected revenues. Also, the fiscal court cannot provide a listing of delinquent residential customers to the company with the solid waste franchise.

The Harlan County Fiscal Court collects fees for garbage collections as allowed by KRS 109.056(2) and has chosen to collect these fees under the provisions of KRS 109.056(3). KRS 109.056(3) states the fiscal court "may enter into an agreement with other utilities either public or private to collect such charges." Good internal controls require these agreements be in writing to provide all parties with the terms of the agreements. These written agreements should also include the supporting documentation to be provided to the fiscal court by third parties for fees collected and delinquent. In addition, the Solid Waste Franchise Renewal Agreement requires the fiscal court to provide quarterly to the company with the solid waste franchise a list of residential customers with delinquent accounts that are subject to having pickup services terminated.

We recommend the fiscal court enter into written agreements with the utility districts detailing recordkeeping requirements for waste collections, monthly financial reports, and delinquent listings. When procedures are implemented to create a list of delinquent customers, the fiscal court should provide the listing to the county attorney for potential collection efforts and the company with the solid waste franchise for potential termination of services, as necessary.

Views of Responsible Official and Planned Corrective Action:

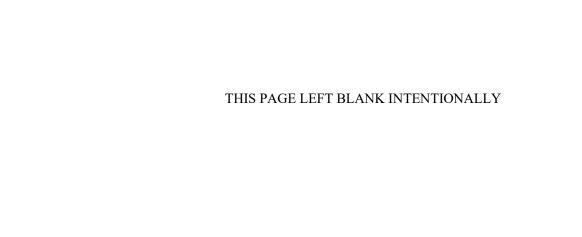
County Judge/Executive's Response: From January 2015 through June 30, 2022, over \$10 million has been paid to the fiscal court for garbage service. From the reports that we receive from the districts, this places the county at over a 90% collection rate. We realize we can't truly calculate the collection rate with the information we receive, but we believe this to be in line with other collection services, and consider it to be a good collection rate and a tremendous improvement from several years ago when it was below 50%. The court has worked with the County Attorney and the districts to prepare a written agreement and enter into a contract with all districts for garbage collections. Some districts have signed and returned the agreement, while some have not. The court has also been working with the County's District Court in resolving delinquent matters and have been successful in the cases that have been presented to date.



CERTIFICATION OF COMPLIANCE - LOCAL GOVERNMENT ECONOMIC ASSISTANCE AND DEVELOPMENT PROGRAM

HARLAN COUNTY FISCAL COURT

For The Year Ended June 30, 2022



CERTIFICATION OF COMPLIANCE

LOCAL GOVERNMENT ECONOMIC ASSISTANCE AND DEVELOPMENT PROGRAM COUNTY FISCAL COURT

For The Year Ended June 30, 2022

The Harlan County Fiscal Court hereby certifies that assistance received from the Local Government Economic Assistance and Development Program was expended for the purpose intended as dictated by the applicable Kentucky Revised Statutes.

County Judge/Executive

County Treasurer