

Auditor of Public Accounts Mike Harmon

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Harmon Releases Audit of Former Crittenden County Sheriff's Tax Settlement

FRANKFORT, Ky. – State Auditor Mike Harmon today released the audit of the sheriff's settlement – 2021 taxes for former Crittenden County Sheriff Wayne Agent. State law requires the auditor to annually audit the accounts of each county sheriff. In compliance with this law, the auditor issues two sheriff's reports each year: one reporting on the audit of the sheriff's tax account, and the other reporting on the audit of the fee account used to operate the office.

Auditing standards require the auditor's letter to communicate whether the former sheriff's settlement presents fairly the taxes charged, credited and paid in accordance with accounting principles generally accepted in the United States of America. The former sheriff's settlement is prepared on the regulatory basis, which is described in the auditor's opinion letter. Regulatory basis reporting for the former sheriff's settlement is an acceptable reporting methodology, and this reporting methodology is followed for all 120 sheriff settlements in Kentucky.

The former sheriff's financial statement fairly presents the taxes charged, credited and paid for the period April 16, 2021 through August 31, 2022 in conformity with the regulatory basis of accounting.

As part of the audit process, the auditor must comment on noncompliance with laws, regulations, contracts, and grants. The auditor must also comment on material weaknesses involving the internal control over financial operations and reporting.

The audit contains the following findings:

The former Crittenden County Sheriff failed to settle taxes for the past five tax years: This is a repeat finding and was included in the prior year audit report as Finding 2020-001. The former Crittenden County Sheriff has failed to settle the prior five years of tax collections in a

timely manner. At the conclusion of each audit, auditors provided the former sheriff a detailed breakdown of the amounts due to the sheriff's office and amounts the former sheriff owed in order to close out each tax year; however, the former sheriff has not taken proper action to settle these accounts. The following table summarizes the total amount of receivables and liabilities of the former sheriff's tax accounts:

| | TY 2016 | | TY 2017 | | TY 2018 | | TY 2019 | | TY 2020 | | TOTALS | |
|---|---------|-------|---------|-------|---------|-------|---------|-------|---------|-------|--------|--------|
| Reconciled Cash Balance - August 31, 2022 | \$ | | \$ | 2,870 | \$ | 1,689 | \$ | 2,783 | \$ | 9,137 | \$ | 16,479 |
| NET ASSETS | | | | 2,870 | | 1,689 | | 2,783 | | 9,137 | | 16,479 |
| RECEIVABLES: | | | | | | | | | | | | |
| 2016 Tax Year | | 6,740 | | | | | | | | | | 6,740 |
| 2017 Tax Year | | | | 1,406 | | | | | | | | 1,406 |
| 2018 Tax Year | | | | | | 4,806 | | | | | | 4,806 |
| 2019 Tax Year | | | | | | | | 4,151 | | | | 4,151 |
| 2020 Tax Year | | | | | | | | | | 247 | | 247 |
| TOTAL RECEIVABLES | | 6,740 | | 1,406 | | 4,806 | | 4,151 | | 247 | | 17,350 |
| UNPAID LIABILITIES | | | | | | | | | | | | |
| Taxing Districts - | | | | | | | | | | | | |
| 2016 Tax Year | | 6,526 | | | | | | | | | | 6,526 |
| 2017 Tax Year | | | | 4,475 | | | | | | | | 4,475 |
| 2018 Tax Year | | | | | | 3,291 | | | | | | 3,291 |
| 2019 Tax Year | | | | | | | | 6,098 | | | | 6,098 |
| 2020 Tax Year | | | | | | | | | | 9,317 | | 9,317 |
| TOTAL UNPAID LIABILITIES | | 6,526 | | 4,475 | | 3,291 | | 6,098 | | 9,317 | | 29,707 |
| Ending Balance - August 31, 2022 | \$ | 214 | \$ | (199) | \$ | 3,204 | \$ | 836 | \$ | 67 | \$ | 4,122 |

The amounts that make up the receivables and liabilities of the individual tax accounts are listed in the following tables:

| Reconciled Cash Balance as of August 31, 2022 | | \$ 0 |
|---|-----------|-------------|
| Receivables: | | |
| Taxing Districts - | | |
| State | \$ 900 | |
| County | 52 | |
| School | 3,315 | \$ 4,267 |
| Escrow Account | | 2,196 |
| 2017 Tax Account | | 277 |
| Total Assets | | \$ 6,740 |
| <u>Liabilities</u> | | |
| Unpaid Obligations: | | |
| Interest Due School | 44 | |
| Fee Account - | | |
| Interest Due Fee Account | 4 | |
| Commissions Due Fee Account | 4,416 | |
| Sheriff's Add-on Fees | 2,033 | |
| Miscellaneous | 29 | |
| Total Unpaid Obligations | | 6,526 |
| Total Fund Balance as of August 31, 2022 | | \$ 214 |

| Reconciled Cash Balance as of August 31, | 2022 | | | \$ 2,870 |
|--|------|-------|----------|-------------|
| Receivables: | | | | |
| Taxing Districts - | | | | |
| State | \$ | 3 | | |
| School | | 901 | | |
| Crittenden VFD | | 29 | | |
| Salem VFD | | 58 | 991 | |
| Escrow Account - | | | | |
| Amt transferred to Escrow in error | | | 415 | 1,406 |
| Total Assets | | | | \$ 4,276 |
| <u>Liabilities</u> | | | | |
| Unpaid Obligations: | | | | |
| Taxing Districts - | | | | |
| Library | | | \$ 33 | |
| Interest Due School | | | 7 | |
| Fee Account - | | | | |
| Current Year Interest Earned | | 12 | | |
| Fee Account | | 4,146 | 4,158 | |
| 2016 Tax Account | | | 277 | |
| Total Unpaid Obligations | | | | 4,475 |
| Total Fund (Deficit) as of August 31, 2022 | 2 | | | \$ (199) |

<u>Assets</u>

| Reconciled Cash Balance as of August 31, | 2022 | | | \$ 1,689 |
|--|------|-------|-----------|-------------|
| Receivables: | | | | |
| Taxing Districts - | | | | |
| State | \$ | 34 | | |
| School | | 795 | \$ 829 | |
| Fee Account - | | | | |
| Tax Commissions | | 3,894 | | |
| Check Charges | | 63 | | |
| Dormant Acct Fees | | 20 | 3,977 | 4,806 |
| Total Assets | | | | \$ 6,495 |
| <u>Liabilities</u> | | | | |
| Unpaid Obligations: | | | | |
| Taxing Districts - | | | | |
| Health | \$ | 1,408 | | |
| Extension | - | 1,814 | 3,222 | |
| Interest Due School | | | 59 | |
| Fee Account - Current Year Interest | | | 10 | |
| Total Unpaid Obligations | | | | 3,291 |
| Total Fund Balance as of August 31, 2022 | | | | \$ 3,204 |

| Assets |
|--------|
|--------|

| Reconciled Cash Balance as of August 31, 2 | 2022 | | | | \$ 2,783 |
|--|------|-------|----|-------|-------------|
| Receivables: Taxing Districts - | | | ¢ | 22 | |
| Salem VFD | | | \$ | 32 | |
| School Commission | | | | 192 | |
| Fee Account - Tax Commissions | | | | 3,927 | 4,151 |
| Total Assets | | | | | 6,934 |
| <u>Liabilities</u> | | | | | |
| Unpaid Obligations: Taxing Districts - | | | | | |
| School | \$ | 3,015 | | | |
| Extension | · | 3,007 | | | |
| Tradewater | | 5 | | 6,027 | |
| Interest Due School | | | | 36 | |
| Fee Account - Current Year Interest | | | | 35 | |
| Total Unpaid Obligations | | | | | 6,098 |
| Total Fund Balance as of August 31, 2022 | | | | | \$ 836 |

Assets

| Reconciled Cash Balance as of August 31, 2022 | | | \$ 9,137 |
|---|---------|-----------|-------------|
| Receivables: | | | |
| Taxing Districts - | | | |
| State | \$ 7 | | |
| School | 155 | | |
| Library | 33 | \$ 195 | |
| Fee Account - Dormant Fees | | 52 | 247 |
| Total Assets | | | \$ 9,384 |
| Liabilities | | | |
| Unpaid Obligations: | | | |
| Taxing Districts - | | | |
| Salem Fire | | 90 | |
| Fee Account - | | | |
| Current Year Interest | 34 | | |
| Tax Commissions Due Fee Account | 4,994 | | |
| Sheriff's Add-on Fees Due Fee Account | 4,194 | | |
| Returned Check Fees Due Fee Account | 5 | 9,227 | |
| Total Unpaid Obligations | | | 9,317 |
| Total Fund Balance as of August 31, 2022 | | | \$ 67 |

Because the former sheriff has failed to settle property taxes associated with tax years 2016, 2017, 2018, 2019, and 2020 amounts due to taxpayers and taxing districts have not been paid, and the former sheriff is not in compliance with KRS 134.192. KRS 134.192(2)(b) states, "[t]he sheriff shall settle his or her accounts with the county, the school district, and any other taxing district for which he or she collects taxes." KRS 134.192(7) states, in part, "[o]n the final settlement, the sheriff shall pay to the county treasurer all money that remains in his or her hands attributable to amounts charged against the sheriff relating to the collection of property taxes... The sheriff shall pay any additional amounts charged against him or her as a result of the settlement."

The proper distribution of prior years' taxes collected by the Crittenden County Sheriff's Office requires the collection of these receivables, including overpayments to some taxing districts, and the payment of these funds to the appropriate taxing districts, fee account, or other taxpayers.

Effective internal controls should be in place to ensure compliance with state regulations and that all tax years have been properly settled.

According to the former sheriff's bookkeeper, this is due to districts not responding to the sheriff's office's requests for refunds for overpayments. In addition, this is due to the former sheriff's failure to distribute amounts that have been collected.

We recommend the former sheriff settle taxes associated with prior years by collecting all receivables and paying all liabilities. Any uncashed checks should be escrowed, and the remaining surplus should be paid to fiscal court. Once prior year taxes have been properly settled, the former sheriff should close the respective tax accounts.

Former Sheriff's Response: We have at this time closed all accounts.

The former Crittenden County Sheriff lacked adequate segregation of duties: This is a repeat finding and was included in the prior year audit report as Finding 2020-002. The former Crittenden County Sheriff's office lacked adequate segregation of duties and did not have proper internal controls in place over the tax collection process. The bookkeeper was required to perform multiple tasks such as: collecting taxes from customers, preparing deposits, reconciling the bank accounts, processing monthly reports, and preparing and signing checks for disbursements. No reviews of the bookkeeper's work were documented.

A lack of segregation of duties or strong oversight increases the risk that errors or fraud could have occurred and not been detected. The former sheriff failed to implement any internal control procedures or provide adequate oversight of the financial operations of the sheriff's office.

Segregation of duties, or the implementation of compensating controls when limited by the number of staff, is essential for providing protection against the misappropriation of assets and inaccurate financial reporting. Additionally, proper segregation of duties protects employees in the normal course of performing their daily responsibilities.

We recommend the Crittenden County Sheriff's Office segregate the duties noted above by allowing different deputies to perform these functions. However, if those duties cannot be segregated due to a limited staff, strong management oversight by the sheriff or designee should be performed. This oversight should include reviewing daily checkout sheets and deposits, reviewing monthly tax reports, and reviewing the monthly bank reconciliations. Documentation, such as the sheriff's or a designee's initials or signature should be provided on those items that are reviewed. Dual signatures should also be required on all checks.

Former Sheriff's Response: We have since hired other people to help eliminate this comment.

The sheriff's responsibilities include collecting property taxes, providing law enforcement and performing services for the county fiscal court and courts of justice. The sheriff's office is funded through statutory commissions and fees collected in conjunction with these duties.

The audit report can be found on the auditor's website.

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