REPORT OF THE AUDIT OF THE BOYD COUNTY FISCAL COURT

For The Year Ended June 30, 2023



ALLISON BALL AUDITOR OF PUBLIC ACCOUNTS auditor.ky.gov

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Allison Ball Auditor of Public Accounts

To the People of Kentucky The Honorable Andy Beshear, Governor Holly M. Johnson, Secretary Finance and Administration Cabinet The Honorable Eric Chaney, Boyd County Judge/Executive Members of the Boyd County Fiscal Court

The enclosed report prepared by Kelley, Galloway, Smith, Goolsby, PSC, presents the financial statement of Boyd County, Kentucky, for the year ended June 30, 2023.

We engaged Kelley, Galloway, Smith, Goolsby, PSC, to perform the audit of this financial statement. We worked closely with the firm during our report review process; Kelley, Galloway, Smith, Goolsby, PSC, evaluated the Boyd County Fiscal Court's internal controls and compliance with applicable laws and regulations.

Respectfully submitted,

allisa Ball

Allison Ball Auditor of Public Accounts Frankfort, KY

Enclosure

209 ST. CLAIR STREET FRANKFORT, KY 40601-1817 TELEPHONE 502.564.5841 Facsimile 502.564.2912 AUDITOR.KY.GOV THIS PAGE LEFT BLANK INTENTIONALLY

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To the People of Kentucky The Honorable Andy Beshear, Governor Holly M. Johnson, Secretary Finance and Administration Cabinet The Honorable Eric Chaney, Boyd County Judge/Executive Members of the Boyd County Fiscal Court

Independent Auditor's Report

Report on the Audit of the Financial Statement

Opinions

We have audited the accompanying Statement of Receipts, Disbursements, and Changes in Fund Balances – Regulatory Basis of the Boyd County Fiscal Court, for the year ended June 30, 2023, and the related notes to the financial statement, which collectively comprise the Boyd County Fiscal Court's financial statement as listed in the table of contents.

Unmodified Opinion on Regulatory Basis of Accounting

In our opinion, the accompanying financial statement referred to above presents fairly, in all material respects, the receipts, disbursements, and changes in fund balances – regulatory basis of the Boyd County Fiscal Court, for the year ended June 30, 2023, in accordance with accounting practices prescribed or permitted by the Commonwealth of Kentucky as described in Note 1.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles section of our report, the financial statements do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of each fund of the Boyd County Fiscal Court, for the year ended June 30, 2023, or the changes in financial position and cash flows thereof for the year then ended.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS), the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and the *Fiscal Court Audit Guide* issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statement section of our report. We are required to be independent of Boyd County Fiscal Court and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

To the People of Kentucky The Honorable Andy Beshear, Governor Holly M. Johnson, Secretary Finance and Administration Cabinet The Honorable Eric Chaney, Boyd County Judge/Executive Members of the Boyd County Fiscal Court

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statement, the financial statement is prepared by the Boyd County Fiscal Court on the basis of the accounting practices prescribed or permitted by the Department for Local Government to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive.

Responsibilities of Management for the Financial Statement

Boyd County Fiscal Court's management is responsible for the preparation and fair presentation of the financial statement in accordance with accounting practices prescribed or permitted by the Department for Local Government to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws. This includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of a financial statement that is free from material misstatement, whether due to fraud or error.

Auditor's Responsibilities for the Audit of the Financial Statement

Our objectives are to obtain reasonable assurance about whether the financial statement is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statement.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statement, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statement.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Boyd County Fiscal Court's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statement.
- Conclude whether, in our judgement, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Boyd County Fiscal Court's ability to continue as a going concern for a reasonable period of time.

To the People of Kentucky The Honorable Andy Beshear, Governor Holly M. Johnson, Secretary Finance and Administration Cabinet The Honorable Eric Chaney, Boyd County Judge/Executive Members of the Boyd County Fiscal Court

Auditor's Responsibilities for the Audit of the Financial Statement (Continued)

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Other Matters

Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statement taken as a whole of the Boyd County Fiscal Court. The Budgetary Comparison Schedules and the Schedule of Expenditures of Federal Awards, as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) are presented for purposes of additional analysis and are not a required part of the financial statement; however, they are required to be presented in accordance with accounting practices prescribed or permitted by the Department for Local Government to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws.

The accompanying Budgetary Comparison Schedules and Schedule of Expenditures of Federal Awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statement. Such information has been subjected to the auditing procedures applied in the audit of the financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Budgetary Comparison Schedules and the Schedule of Expenditures of Federal Awards are fairly stated in all material respects in relation to the financial statement as a whole.

Other Information

Management is responsible for the other information included in this report. The other information is comprised of the schedule of capital assets but does not include the financial statement and our auditor's report thereon. Our opinions on the financial statement do not cover the other information, and we do not express an opinion or any form of assurance thereon. In connection with our audit of the financial statement, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the financial statement, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report. To the People of Kentucky The Honorable Andy Beshear, Governor Holly M. Johnson, Secretary Finance and Administration Cabinet The Honorable Eric Chaney, Boyd County Judge/Executive Members of the Boyd County Fiscal Court

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 15, 2024, on our consideration of the Boyd County Fiscal Court's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Boyd County Fiscal Court's internal control over financial reporting and compliance.

Based on the results of our audit, we present the accompanying Schedule of Findings and Questioned Costs included herein, which discusses the following report findings:

2023-001 The Fiscal Court's Fourth Quarter Financial Report Was Materially Misstated2023-002 Several Fund Line-Item Disbursements Exceeded Approved Budget Appropriations

Respectfully submitted,

Killey Dollowary Smith Dodsby PSC

Ashland, Kentucky

February 15, 2024

BOYD COUNTY OFFICIALS

For The Year Ended June 30, 2023

Fiscal Court Members:

Eric Chaney	County Judge/Executive
David Salisbury	Commissioner
Randy Stapleton	Commissioner
Jeremy Holbrook	Commissioner

Other Elected Officials:

Curtis Dotson William Hensley Kevin Johnston Tracey Kelley Jamie Reihs Homer Jay Woods Mark Hammond

Appointed Personnel:

Patricia Ball

County Attorney Jailer County Clerk Circuit Court Clerk Sheriff Property Valuation Administrator Coroner

County Treasurer

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BOYD COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS

For The Year Ended June 30, 2023

BOYD COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS

For The Year Ended June 30, 2023

	Budgeted Funds							
	General Fund	Road Fund	Jail Fund	Local Government Economic Assistance Fund	Economic Development Fund			
RECEIPTS								
Taxes	\$ 14,708,389	\$	\$	\$	\$			
Excess Fees	3,482,033							
Licenses and Permits	108,828							
Intergovernmental	1,614,890	1,258,707	1,711,614	72,577				
Charges for Services	39,924	283,726	1,372					
Miscellaneous	972,869	31,342	97,915		188,083			
Interest	220,465	439	217	122	72			
Total Receipts	21,147,398	1,574,214	1,811,118	72,699	188,155			
DISBURSEMENTS								
General Government	7,343,908	1,546		868	58,527			
Protection to Persons and Property	485,828		4,007,117					
General Health and Sanitation	199,214							
Social Services								
Recreation and Culture	1,278,036							
Roads		2,320,159						
Debt Service	992,752							
Administration	6,560,753	1,174,411	1,669,863	3,352	120,378			
Total Disbursements	16,860,491	3,496,116	5,676,980	4,220	178,905			
Excess (Deficiency) of Receipts Over (Under) Disbursements Before Other				<i></i>				
Adjustments to Cash (Uses)	4,286,907	(1,921,902)	(3,865,862)	68,479	9,250			
Other Adjustments to Cash (Uses) Financing Obligation Proceeds Transfers From Other Funds Transfers To Other Funds	522,990 688,172 (9,216,100)	1,875,000	3,638,500					
Total Other Adjustments to Cash (Uses)	(8,004,938)	1,875,000	3,638,500					
Net Change in Fund Balance Fund Balance - Beginning (Restated)	(3,718,031) 12,239,131	(46,902) 96,301	(227,362) 286,609	68,479 13,129	9,250 15,683			
Fund Balance - Ending		\$ 49,399	\$ 59,247		\$ 24,933			
e e e e e e e e e e e e e e e e e e e	Ψ 0,521,100	Ψ Τ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	ψ 37,277	ψ 01,000	φ 2τ,735			
Composition of Fund Balance Bank Balance	\$ 8,708,315	\$ 98,040	\$ 112,638	\$ 81,608	\$ 25,717			
Less: Outstanding Checks	(187,215)	(48,641)	(53,391)		(784)			
Fund Balance - Ending	\$ 8,521,100	\$ 49,399	\$ 59,247	\$ 81,608	\$ 24,933			
I was Dublinoo Linalig	φ 0,521,100	Ψ Τ),577	φ 57,247	φ 01,000	φ 2π,755			

BOYD COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS For The Year Ended June 30, 2023 (Continued)

 Budgeted Funds									
Special Projects Fund		Es crow Fund	Er	nergency Fund		Senior Center Fund		Federal Grants Fund	 FEMA Fund
\$	\$		\$		\$		\$		\$
									4,640,151
4,128		5,867,051		17,649		4,355			
 226 4,354	_	8,640 5,875,691		620 18,269		4,355		7,285 7,285	 36 4,640,187
47,486 40,519		10,000				89			1,764,244 12,394
11,747						8,000			
91,905 1,529,390		761,261				702		623,414	1,816,630 1,793,305
 1,721,047	_	771,261				8,791	· <u> </u>	623,414	 5,386,573
 (1,716,693)		5,104,430		18,269		(4,436)		(616,129)	 (746,386)
1,760,000		2,668,600				5,000			1,298,133
 1,760,000		(950,000) 1,718,600				5,000		(1,266) (1,266)	 (467,906) 830,227
 43,307 91,802		6,823,030 336,984		18,269 304,053		564 1,024		(617,395) 4,027,491	 83,841 9,186
\$ 135,109	\$	7,160,014	\$	322,322	\$		\$	3,410,096	\$ 93,027
\$ 243,528 (108,419)	\$	7,160,014	\$	322,322	\$	1,588	\$	3,410,096	\$ 607,893 (514,866)
\$ 135,109	\$	7,160,014	\$	322,322	\$	1,588	\$	3,410,096	\$ 93,027

The accompanying notes are an integral part of the financial statement.

BOYD COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS For The Year Ended June 30, 2023 (Continued)

	Budgeted Funds		Unbudgeted Funds						
		ABC Fund		Clerk prage Fee Fund	Pr Co	Public operties rporation Fund	Co	Jail mmissary Fund	Total Funds
RECEIPTS Taxes	\$		\$		\$		\$		\$14,708,389
Excess Fees	φ		φ		φ		φ		3,482,033
Licenses and Permits									108,828
Intergovernmental						1,404,900			10,702,839
Charges for Services						1,404,900			325,022
Miscellaneous		192,490		65,450				439,363	7,880,695
Interest		264		63		219		233	238,901
Total Receipts		192,754		65,513		1,405,119	·	439,596	37,446,707
*		192,754		05,515		1,403,119		439,390	37,440,707
DISBURSEMENTS									
General Government		243,603							9,470,271
Protection to Persons and Property									4,545,858
General Health and Sanitation									199,214
Social Services									8,000
Recreation and Culture								467,845	1,757,628
Roads									2,412,064
Debt Service						1,402,400			4,211,782
Administration		23,181				2,500			14,262,510
Total Disbursements		266,784				1,404,900		467,845	36,867,327
Excess (Deficiency) of Receipts Over (Under) Disbursements Before Other Adjustments to Cash (Uses)		(74,030)		65,513		219		(28,249)	579,380
Adjustments to Cash (Oses)		(74,030)		05,515		219	·	(20,249)	579,580
Other Adjustments to Cash (Uses) Financing Obligation Proceeds Transfers From Other Funds Transfers To Other Funds Total Other Adjustments to Cash (Uses)									1,821,123 10,635,272 (10,635,272) 1,821,123
Net Change in Fund Balance Fund Balance - Beginning (Restated)		(74,030) 75,398		65,513		219 6,493		(28,249) 337,979	2,400,503 17,841,263
	¢		¢	(5.512	¢		¢		
Fund Balance - Ending	\$	1,368	\$	65,513	\$	6,712	\$	309,730	\$20,241,766
Composition of Fund Balance									
Bank Balance	\$	1,418	\$	65,513	\$	6,712	\$	311,120	\$21,156,522
Less: Outstanding Checks		(50)						(1,390)	(914,756)
Fund Balance - Ending	\$	1,368	\$	65,513	\$	6,712	\$	309,730	\$20,241,766
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BOYD COUNTY NOTES TO FINANCIAL STATEMENT

June 30, 2023

Note 1. Summary of Significant Accounting Policies

A. Reporting Entity

The financial statement of Boyd County includes all budgeted and unbudgeted funds under the control of the Boyd County Fiscal Court. Budgeted funds included within the reporting entity are those funds presented in the county's approved annual budget and reported on the quarterly reports submitted to the Department for Local Government. Unbudgeted funds may include non-fiduciary financial activities, private purpose trust funds, and internal service funds that are within the county's control. Unbudgeted funds may also include any corporation to act as the fiscal court in the acquisition and financing of any public project which may be undertaken by the fiscal court pursuant to the provisions of Kentucky law and thus accomplish a public purpose of the fiscal court. The unbudgeted funds are not presented in the annual approved budget or in the quarterly reports submitted to the Department for Local Government.

Sanitation District No. 4 would have been included in the reporting entity under accounting principles generally accepted in the United States of America (GAAP) as established by the Governmental Accounting Standards Board. However, under the regulatory basis, it is no longer a required component of the reporting entity.

B. Basis of Accounting

The financial statement is presented on a regulatory basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as established by the Governmental Accounting Standards Board. This basis of accounting involves the reporting of fund balances and the changes therein resulting from cash inflows (cash receipts) and cash outflows (cash disbursements) to meet the financial reporting requirements of the Department for Local Government and the laws of the Commonwealth of Kentucky.

This regulatory basis of accounting differs from GAAP primarily because the financial statement format does not include the GAAP presentations of government-wide and fund financial statements, cash receipts are recognized when received in cash rather than when earned and susceptible to accrual, and cash disbursements are recognized when paid rather than when incurred or subject to accrual.

Generally, except as otherwise provided by law, property taxes are assessed as of January 1, levied (mailed) November 1, due at discount November 30, due at face value December 31, delinquent January 1 following the assessment, and subject to sale ninety days following April 15.

C. Basis of Presentation

Budgeted Funds

The fiscal court reports the following budgeted funds:

General Fund - This is the primary operating fund of the fiscal court. It accounts for all financial resources of the general government, except where the Department for Local Government requires a separate fund or where management requires that a separate fund be used for some function.

Road Fund - This fund is for road and bridge construction and repair. The primary sources of receipts for this fund are state payments for truck license distribution, municipal road aid, and transportation grants. The Department for Local Government requires the fiscal court to maintain these receipts and disbursements separately from the general fund.

Note 1. Summary of Significant Accounting Policies (Continued)

C. Basis of Presentation (Continued)

Budgeted Funds (Continued)

Jail Fund - The primary purpose of this fund is to account for the jail expenses of the county. The primary sources of receipts for this fund are reimbursements from the state and federal governments, payments from other counties for housing prisoners, and transfers from the general fund. This fund also includes the home incarceration program. The Department for Local Government requires the fiscal court to maintain these receipts and disbursements separately from the general fund.

Local Government Economic Assistance Fund - The primary purpose of this fund is to account for grants for coal hauling roads and related disbursements such as county road maintenance, industrial and economic development, public safety, and environmental protection. The primary sources of receipts for this fund are grants from the state and federal governments.

Economic Development Fund - Grant money was received into this fund to purchase land to build and maintain a community center. The primary source of receipts for this fund are federal and state grants.

Special Projects Fund - The primary purpose of this fund is to account for major building projects around the county. The primary source of receipts for this fund are federal and state grants.

Escrow Fund - The primary purpose of this fund is to reserve funds from net profit tax payments received from large companies in the county in the event that a company estimated incorrectly and is due a refund. The primary sources of receipts for this fund are net profit tax proceeds transferred from the general fund.

Emergency Fund - The primary purpose of this fund is to account for special projects, emergency repairs, and COVID-19 related expenses. The primary sources of receipts for this fund are 5% of occupational tax, as well as federal, state, and local grants.

Senior Center Fund - The primary purpose of this fund is to maintain a community senior center that also houses the KY Northeastern Action Agency that provides services for the senior citizens. The primary sources of receipts for this fund are through the rental of the agency and rental of the recreation room and transfers from the general fund.

Federal Grants Fund - The primary purpose of this fund is to account for the American Rescue Program grant funds and related expenses. The primary sources of receipts for this fund are federal grants.

FEMA Fund - The primary purpose of this fund is to account for the county's FEMA related projects that they get reimbursed on. The primary sources of receipts for this fund are federal and state grants and temporary financing until the federal and state grants are received.

ABC Fund - The primary purpose of this fund is to account for the regulatory license fees collected and track its expenses in accordance with KRS 243.075. The primary sources of receipts for this fund are regulatory license fees collected.

Clerk Storage Fee Fund - The primary purpose of this fund is to account for the permanent storage fees collected and track its expenses in accordance with Senate Bill 135 passed during the General Assembly's 2022 session. The primary sources of receipts for this fund are storage fees collected by the county clerks.

Note 1. Summary of Significant Accounting Policies (Continued)

C. Basis of Presentation (Continued)

Unbudgeted Funds

The fiscal court reports the following unbudgeted funds:

Public Properties Corporation Fund - This fund is used to account for the activity of the Boyd County Public Properties Corporation (BCPPC). Receipts and disbursements of this fund are generally restricted for specific purposes, such as issuance of debt for construction projects. The Department for Local Government does not require the fiscal court to budget this fund.

Jail Commissary Fund - The canteen operations are authorized pursuant to KRS 441.135. The profits generated from the sale of items are to be used for the benefit and to enhance the well-being of the inmates, or to enhance safety and security within the jail. The jailer is required to maintain accounting records and report annually to the county treasurer the receipts and disbursements of the jail commissary fund.

D. Budgetary Information

Annual budgets are adopted on a regulatory basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as established by the Governmental Accounting Standards Board and according to the laws of Kentucky as required by the state local finance officer.

The county judge/executive is required to submit estimated receipts and proposed disbursements to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the state local finance officer. Disbursements may not exceed budgeted appropriations at the activity level.

The state local finance officer does not require the jail commissary fund to be budgeted because the fiscal court does not approve the expenses of this fund.

The state local finance officer does not require the public projects corporation fund to be budgeted. Bond indentures and other relevant contractual provisions require specific payments to and from this fund annually.

E. Boyd County Elected Officials

Kentucky law provides for election of the officials listed below from the geographic area constituting Boyd County. Pursuant to state statute, these officials perform various services for the Commonwealth of Kentucky, its judicial courts, the fiscal court, various cities and special districts within the county, and the board of education. In exercising these responsibilities, however, they are required to comply with state laws. Audits of their financial statements are issued separately and individually and can be obtained from their respective administrative offices. These financial statements are not required to be included in the financial statement of the Boyd County Fiscal Court.

- Circuit Court Clerk
- County Attorney
- Property Valuation Administrator
- County Clerk
- County Sheriff

Note 1. Summary of Significant Accounting Policies (Continued)

F. Deposits and Investments

The government's fund balance is considered to be cash on hand, demand deposits, certificates of deposit, and short-term investments with original maturities of three months or less from the date of acquisition. The government's fund balance includes cash and cash equivalents and investments.

KRS 66.480 authorizes the county to invest in obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

G. Long-term Obligations

The fund financial statement recognizes bond interest, as well as bond issuance costs when received or when paid, during the current period. The principal amount of the debt and interest are reported as disbursements. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as disbursements. Debt proceeds are reported as other adjustments to cash.

H. Joint Ventures

A legal entity or other organization that results from a contractual agreement and that is owned, operated, or governed by two or more participants as a separate activity subject to joint control, in which the participants retain (a) an ongoing financial interest or (b) an ongoing financial responsibility is a joint venture. Based on this criteria, the following are considered joint ventures of the Boyd County Fiscal Court:

- The East Park Industrial Park is disclosed as an organization jointly governed by the Kentucky counties of Boyd, Carter, Elliott, Greenup and Lawrence.
- The Greenup/Boyd Riverport Authority is disclosed as an organization jointly governed by the Kentucky counties of Greenup and Boyd.
- The 911 Board (Regional Public Safety Communication Center) is jointly governed by Boyd County, and the cities of Ashland and Catlettsburg.
- The Airport Board (Ashland Regional Airport) is jointly governed by Boyd County, Greenup County, and the City of Ashland.

Note 2. Deposits

The fiscal court maintained deposits of public funds with federally insured banking institutions as required by the Department for Local Government's (DLG) *County Budget Preparation and State Local Finance Officer Policy Manual*. The DLG Manual strongly recommends perfected pledges of securities covering all public funds except direct federal obligations and funds protected by federal insurance. In order to be perfected in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the fiscal court and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

Note 2. Deposits (Continued)

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the government's deposits may not be returned. The government does not have a deposit policy for custodial credit risk, but rather follows the requirements of the DLG *County Budget Preparation and State Local Finance Officer Policy Manual*. As of June 30, 2023, all deposits were covered by FDIC insurance or a properly executed collateral security agreement.

Note 3. Transfers

The table below shows the interfund operating transfers for fiscal year 2023.

	General			Federal	Total
	Fund	FEMA Fund	Escrow Fund	Grants Fund	Transfers In
General Fund	\$	\$ 186,906	\$ 500,000	\$ 1,266	\$ 688,172
Road Fund	1,875,000				1,875,000
Jail Fund	3,638,500				3,638,500
Escrow Fund	2,387,600	281,000			2,668,600
Special Projects Fund	1,310,000		450,000		1,760,000
Senior Center Fund	5,000				5,000
Capital Projects Fund	774,407				774,407
Total Transfers Out	\$ 9,990,507	\$ 467,906	\$ 950,000	\$ 1,266	\$ 11,409,679

Reason for transfers:

To move resources from and to the general fund and other funds, for budgetary purposes, to the funds that will expend them.

Note 4. Custodial Funds

Custodial funds report only those resources held in a trust or custodial capacity for individuals, private organizations, or other governments. In accordance with the regulatory basis of accounting, custodial funds are not presented on the financial statement.

The fiscal court has the following custodial funds:

Jail Inmate Fund - This fund accounts for funds received from the inmates. The balance in the jail inmate fund as of June 30, 2023, was \$114,517.

Inmate Bond Fund - This fund accounts for funds received from the inmates for bonds. The balance in the inmate bond fund as of June 30, 2023, was \$5,072.

Drug Court Funds - These funds account for Agency for Substance Abuse Policy (ASAP) funds that have been set aside for certain drug court programs by the KY-ASAP Tri-County Local Board. This funding is intended for residential treatment services to drug court participants. Boyd County Fiscal Court acts as fiscal agent by dispersing funds at the request of the Judge of the Boyd County Misdemeanor Drug Court to the residential treatment provider. Two bank accounts have been set up to account for these funds and the balances as of June 30, 2023 were \$12,147 and \$3,357.

BOYD COUNTY NOTES TO FINANCIAL STATEMENT June 30, 2023 (Continued)

Note 4. Custodial Funds (Continued)

Federal Prison Occupational Tax Fund - This fund accounts for the occupational tax withholdings of employees from the Ashland Federal Prison Institution. At the end of each month, the occupational tax coordinator issues a check to pay these withholdings to the general fund of the county. During the fiscal year, this account received from federal prison employees and paid to the general fund \$42,828 in occupational tax.

Note 5. Lease Agreement

On June 22, 2016, the Boyd County Fiscal Court entered into a lease agreement to lease several vehicles for use by the county. The vendor will, on or about the date of delivery of each vehicle to the county, include a schedule covering the vehicle, which will include a description of the vehicle, the lease term, and the monthly rental and other payments due with respect to the vehicle. The agreement is a lease with a buy option and the county will not have right title, or interest in or to the vehicles except for the use of the vehicles as described in the agreement. The lease term commences on the delivery date of the vehicle and ends 60 months after the first full month rental payment date with an option to continue month-to-month for an unlimited period of time. This lease payment can change each year depending on additions and deletions of vehicles. The annual lease payments required under the leasing agreement at June 30, 2023, are as follows:

Fiscal Year Ending	
June 30	Amount
2024	\$ 230,731
2025	226,422
2026	209,789
2027	148,742
2028	78,241
Totals	\$ 893,925

Note 6. Long-term Debt

A. Direct Borrowings and Direct Placements

1. Voting Machines

On October 21, 2021, the Boyd County Fiscal Court entered into a direct borrowing in the amount of \$393,806 to purchase voting machines. The agreement has an interest rate of 3.19 percent. Principal and interest payments are due each year on November 20th and will mature on November 20, 2026.

The loan is secured by the voting machines being purchased. Upon the occurrence of an event of default, the lessor may (a) by written notice to lessee declare an amount equal to all amounts then due be immediately due and payable, (b) enter and take immediate possession of the voting machines, (c) sell or lease the voting machines, or (d) exercise any other right, remedy or privilege which may be available to it under the applicable laws of the Commonwealth or any other applicable law or proceed by appropriate court action to enforce the terms of this lease or to recover damages for the breach of this lease or to rescind this lease as to any or all of the project.

The outstanding principal at June 30, 2023, was \$223,545. Payments for the remaining years are as follows:

A. Direct Borrowings and Direct Placements (Continued)

1. Voting Machines (Continued)

Fiscal Year Ended June 30	Scheduled Principal		~	cheduled Interest
2024 2025 2026	\$	77,056 78,926 67,563	\$	10,281 7,802 2,663
	\$	223,545	\$	20,746

2. Mack Trucks

On October 21, 2021, the Boyd County Fiscal Court entered into a direct borrowing in the amount of \$441,486 to purchase two Mack trucks. The agreement has an interest rate of 2.50 percent. Interest payments are due monthly beginning on December 20, 2021 and ending on May 20, 2023. One principal payment is due on May 20, 2023.

The loan is secured by the trucks being purchased. If an event of default has occurred, the lessor of this direct borrowing may: (a) terminate the lease term and give notice to the fiscal court to surrender the trucks within 60 days of notice, (b) sell or re-lease the trucks, (c) take whatever action at law or in equity may appear necessary or desirable to enforce its rights to the trucks. The outstanding principal at June 30, 2023 was paid in full.

3. Mack Trucks

On October 19, 2022, the Boyd County Fiscal Court entered into a direct borrowing in the amount of \$522,990 to purchase three Mack trucks. The agreement has an interest rate of 4.60 percent. Interest payments are due monthly beginning on December 19, 2022 and ending on May 19, 2024. One principal payment is due on May 19, 2024.

The loan is secured by the trucks being purchased. If an event of default has occurred, the lessor of this direct borrowing may: (a) terminate the lease term and give notice to the fiscal court to surrender the trucks within 60 days of notice, (b) sell or re-lease the trucks, (c) take whatever action at law or in equity may appear necessary or desirable to enforce its rights to the trucks.

The outstanding principal at June 30, 2023 was \$522,990. Payments for the remaining years are as follows:

Fiscal Year Ended June 30	Scheduled Principal		~	cheduled Interest
2024	\$	552,990	\$	24,058
	\$	552,990	\$	24,058

A. Direct Borrowings and Direct Placements (Continued)

4. KACO - FEMA

On August 31, 2021, the Boyd County Fiscal Court entered into a lease agreement not to exceed \$4,000,000. The purpose of this agreement is to carry cost in relation to construction and rehabilitation of Federal Emergency Management Agency (FEMA) properties until the county is reimbursed by FEMA of the United States Department of Homeland Security. The agreement is renewable annually. Interest payments are due monthly on the 20th based on a payment schedule that is attached to the monthly invoice. The amounts on the payment schedule vary from month to month as additional draws are incurred. The interest rate on the line of credit is 3.5%, and it has to be paid in full by September 20, 2024.

The lease agreement is secured by the project. If an event of default has occurred, the lessor of this direct borrowing may: (a) terminate the lease term and give notice to the fiscal court to vacate within 60 days of notice, (b) sell or re-lease the project, (c) recover from the fiscal court the lease rental payments which would otherwise have been payable, and (d) take whatever action at law or in equity may appear necessary or desirable to enforce its rights in the project and the right to sell or re-lease or otherwise dispose of the project in accordance with applicable law. The outstanding principal at June 30, 2023, was \$617,913. Payments for the remaining years are as follows:

Fiscal Year Ended June 30	Scheduled Principal		Scheduled Interest		
2024 2025	\$	617,913	\$	39,762 9,941	
	\$	617,913	\$	49,703	

5. Skid Steer

On November 12, 2020, the Boyd County Fiscal Court entered into a direct borrowing in the amount of \$60,500 to purchase a skid steer for the road department. The agreement has an interest rate of 3.95 percent. Principal and interest payments are due monthly beginning on November 12, 2020 and will mature on October 12, 2025. The skid steer, including the original title are the collateral given as security for the direct borrowing. In the event of default, the lessor may (a) make all or any part of the amount owed immediately due, (b) use any and all remedies under state or federal law, (c) make a claim for any insurance benefits that are available upon default, (d) require the return of the property (skid steer) to the nearest John Deere dealership. The outstanding principal at June 30, 2023 was \$29,628.

Fiscal Year Ended June 30	Scheduled Principal		Scheduled Interest		
2024 2025 2026	\$	12,364 12,862 4,402	\$	948 450 54	
	\$	29,628	\$	1,452	

A. Direct Borrowings and Direct Placements (Continued)

6. KBC, Series 2021D

On July 13, 2021, the Boyd County Fiscal Court entered into a general obligation lease agreement in the amount of \$13,095,000. The proceeds of this issue were to pay off the general obligation bonds, series 2010, which was for courthouse renovations, to purchase a building, various other capital projects, and upgrades to a county convention facility. The lease obligation has an interest rate of 2.78% with a retirement date of January 1, 2052. Monthly principal and interest payments are required.

The bonds are secured by a foreclosable mortgage lien on the project. In the event of default, the mortgage shall be enforced, which may include foreclosure of the liens created by the mortgage and sale of the project.

The outstanding principal at June 30, 2023 was \$12,992,917. Payments for the remaining years are as follows:

Fiscal Year Ended June 30	Scheduled Principal	Scheduled Interest	
2024	\$ 77,500	\$ 321,978	
2025	103,333	320,235	
2026	110,833	317,910	
2027	111,250	315,416	
2028	120,000	312,913	
2029-2033	777,500	1,522,562	
2034-2038	3,369,584	1,339,828	
2039-2043	3,232,499	914,400	
2044-2048	3,103,333	533,037	
2049-2052	1,987,085	184,479	
	\$ 12,992,917	\$ 6,082,758	

B. Other Debt

1. General Obligation Refunding And Improvement Bonds, Series 2011 – Courthouse Renovation

On March 31, 2011, the Boyd County Fiscal Court issued general obligation public improvement bonds, series 2011, in the amount of \$2,700,000. The proceeds of this issue were used to pay a previous lease agreement in the amount of \$2,000,000 in full, with the remaining funds to be used to complete the repairs and renovation of the courthouse. The bonds were issued with an average interest rate of 2.7% with a retirement date of March 1, 2025. Annual principal payments are due on March 1st of each year and semi-annual interest payments are due on March 1st of each year. The bonds are secured by the fiscal court's taxing authority (the ability to levy an annual tax to pay the interest on and principal of the bonds when they become due and payable). The outstanding bond principal at June 30, 2023 was \$115,000. Bond payments for the remaining years are as follows:

B. Other Debt (Continued)

1. General Obligation Refunding And Improvement Bonds, Series 2011 – Courthouse Renovation (Continued)

Fiscal Year Ended June 30	~	cheduled Principal	~ •	heduled nterest
2024 2025	\$	55,000 60,000	\$	4,463 2,250
	\$	115,000	\$	6,713

2. General Obligation Refunding And Improvement Bonds, Series 2011B – Paramount Arts Center

On November 1, 2011, the Boyd County Fiscal Court issued general obligation refunding and improvement bonds, series 2011B, in the amount of \$2,130,000 for the initial funding of the Paramount Arts Center. The agreement has a variable interest rate ranging from 1.00 to 4.25% and a maturity date of May 1, 2031. Annual principal payments are due on May 1st of each year and semi-annual interest payments are due on May 1st and November 1st of each year. The bonds are secured by the fiscal court's taxing authority (the ability to levy an annual tax to pay the interest on and principal of the bonds when they become due and payable). The outstanding principal as of June 30, 2023 was \$1,020,000. Payments for the remaining years are as follows:

Fiscal Year Ended June 30	Scheduled Principal		~	cheduled Interest
2024 2025	\$	110,000 115,000	\$	40,950 36,825
2026 2027 2028		120,000 125,000 130,000		32,513 27,713 22,713
2029-2031	\$	420,000 1,020,000	\$	35,788 196,502

3. General Obligation Refunding Bonds, Series 2014 – Jail, Road, Building & Courthouse

On April 1, 2014, the Boyd County Fiscal Court issued general obligation refunding bonds, series 2014, in the amount of \$4,055,000 for the refunding of general obligation public project refunding and improvement bonds, series 2004 and 2005, which were used to make improvements to the detention center and the road maintenance garage and to purchase a building adjacent to the courthouse for additional office space. The agreement has a variable interest rate ranging from 2.00% to 4.00% and a maturity date of March 1, 2035. Annual principal payments are due on March 1st of each year and semi-annual interest payments are due on March 1st and September 1st of each year. The bonds are secured by the fiscal court's taxing authority (the ability to levy an annual tax to pay the interest on and principal of the bonds when they become due and payable). The outstanding principal as of June 30, 2023 was \$2,070,000. Payments for the remaining years are as follows:

B. Other Debt (Continued)

3. General Obligation Refunding Bonds, Series 2014 – Jail, Road, Building & Courthouse (Continued)

Fiscal Year Ended June 30	Scheduled Principal		Scheduled Interest
2024	\$	255,000	\$ 78,850
2025		140,000	71,200
2026		140,000	66,300
2027		145,000	61,400
2028		150,000	55,600
2029-2033		850,000	182,600
2034-2035		390,000	23,600
	\$	2,070,000	\$ 539,550

4. General Obligation Refunding Bonds, Series 2015 – Jail Pedway

On March 11, 2015, the Boyd County Fiscal Court issued general obligation refunding bonds, series 2015, in the amount of \$1,890,000. The proceeds of this issue were used to pay off jail pedway debt in the amount of \$1,645,000. The bonds were issued with a variable interest rate ranging from 2.00% to 3.5%. The agreement has a term of 21 years with a maturity date of May 1, 2036. Annual principal payments are due on May 1st of each year and semi-annual interest payments are due on November 1st and May 1st of each year. The bonds are secured by the fiscal court's taxing authority (the ability to levy an annual tax to pay the interest on and principal of the bonds when they become due and payable). The outstanding principal at June 30, 2023, was \$1,245,000. Payments for the remaining years are as follows:

Fiscal Year Ended June 30	Scheduled Principal		Scheduled Interest	
2024 2025	\$	80,000 80,000	\$	40,458 38,058
2023 2026 2027		85,000 90,000		35,658
2028		90,000		33,108 30,408
2029-2033 2034-2036		485,000 335,000		107,677 23,844
	\$	1,245,000	\$	309,211

B. Other Debt (Continued)

5. General Obligation Bonds, Series 2020 - Improvements

On August 8, 2019, the Boyd County Fiscal Court issued general obligation bonds, series 2019 in the amount of \$2,100,000. The proceeds of this issue were used to finance the cost of acquiring, constructing, installing, and equipping: (a) improvements and energy improvements to the detention facility, (b) upgrades to the courthouse, and (c) upgrades to operational equipment. The bonds were issued with a variable interest rate ranging from 2.50% to 3.00% with a retirement date of December 1, 2044. Annual principal payments are due on December 1st of each year and semi-annual interest payments are due on June 1st and December 1st of each year. The bonds are secured by the fiscal court's taxing authority (the ability to levy an annual tax to pay the interest on and principal of the bonds when they become due and payable). The outstanding bond principal at June 30, 2023 was \$1,915,000. Bond payments for the remaining years are as follows:

Fiscal Year Ended June 30	Scheduled Principal		S	Scheduled Interest
2024	\$	65,000	\$	52,563
2025		65,000		50,938
2026		70,000		49,250
2027		70,000		47,500
2028		70,000		45,750
2029-2033		390,000		200,376
2034-2038		445,000		144,700
2039-2043		515,000		73,425
2044-2045		225,000		6,825
	\$	1,915,000	\$	671,327

6. First Mortgage Refunding Revenue Bonds, Series 2016

On February 25, 2016, the Boyd County Capital Projects Corporation issued first mortgage refunding revenue bonds, series 2016, in the amount of \$11,040,000. The proceeds of this issue were to pay off the first mortgage revenue bonds, series 2007, which was for the construction of the judicial center. The bonds have an interest rate of 3 percent with a retirement date of August 1, 2027. They require interest payments to be made February and August each year beginning on August 1, 2016. Annual principal payments begin August 1, 2020. The bonds are secured by a foreclosable mortgage lien on the project. In the event of default, the mortgage shall be enforced, which may include foreclosure of the liens created by the mortgage and sale of the project. The outstanding principal at June 30, 2023 was \$6,485,000. Payments for the remaining years are as follows:

Fiscal Year Ended June 30	Scheduled Principal	Scheduled Interest
2024	\$ 1,220,000	\$ 178,750
2025	1,260,000	141,550
2026	1,295,000	103,225
2027	1,335,000	63,775
2028	1,375,000	23,125
	\$ 6,485,000	\$ 510,425

C. Changes In Long-term Debt

Long-term Debt activity for the year ended June 30, 2023, was as follows:

	Beginning			Ending	Due Within
	Balance	Additions	Reductions	Balance	One Year
Direct Borrowings and					
Direct Placements	\$ 14,947,861	\$ 1,821,123	\$ 2,381,991	\$14,386,993	\$ 689,910
Other Debt	14,585,000		1,735,000	12,850,000	1,785,000
Total Long-term Debt	\$ 29,532,861	\$ 1,821,123	\$ 4,116,991	\$27,236,993	\$ 2,474,910

D. Aggregate Debt Schedule

The amounts of required principal and interest payments on long-term obligations at June 30, 2023, were as follows:

		Other Debt		vings and Direct
E'	Other	Debt	Place	ements
Fiscal Year Ended		-		
June 30	Principal	Interest	Principal	Interest
2024	\$ 1,785,000	\$ 396,034	\$ 689,910	\$ 395,022
2025	1,720,000	340,821	813,034	338,428
2026	1,710,000	286,946	182,798	320,627
2027	1,765,000	233,496	111,250	315,416
2028	1,815,000	177,596	120,000	312,913
2029-2033	2,145,000	526,441	777,500	1,522,562
2034-2038	1,170,000	192,144	3,369,584	1,339,828
2039-2043	515,000	73,425	3,232,499	914,400
2044-2048	225,000	6,825	3,103,333	533,037
2049-2052			1,987,085	184,479
Totals	\$ 12,850,000	\$ 2,233,728	\$14,386,993	\$ 6,176,712

Note 7. Employee Retirement System

The fiscal court has elected to participate, pursuant to KRS 78.530, in the County Employees Retirement System (CERS), which is administered by the Board of Trustees of the Kentucky Retirement Systems (Ky. Ret. Sys.). This is a cost-sharing, multiple-employer, defined benefit pension plan, which covers all eligible full-time employees and provides for retirement, disability, and death benefits to plan members. Benefit contributions and provisions are established by statute. Effective April 1, 2021, the Kentucky Public Pension Authority (KPPA) was created by KRS 61.505 to provide staffing and daily administrative needs for CERS and Ky. Ret. Sys. The CERS nine (9) member board of trustees is responsible for the governance of the CERS pension and insurance plans.

BOYD COUNTY NOTES TO FINANCIAL STATEMENT June 30, 2023 (Continued)

Note 7. Employee Retirement System (Continued)

The county's contribution for FY 2021 was \$1,879,979, FY 2022 was \$2,756,613, and FY 2023 was \$2,588,676.

Nonhazardous

Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. Nonhazardous covered employees who begin participation on or after September 1, 2008, are required to contribute 6 percent of their salary to be allocated as follows: 5 percent will go to the member's account and 1 percent will go to the KRS insurance fund.

In accordance with Senate Bill 2, signed by the Governor on April 4, 2013, plan members who began participating on or after January 1, 2014, were required to contribute to the Cash Balance Plan. The Cash Balance Plan is known as a hybrid plan because it has characteristics of both a defined benefit plan and a defined contribution plan. Members in the plan contribute a set percentage of their salary each month to their own accounts. Nonhazardous covered employees contribute 5 percent of their annual creditable compensation. Nonhazardous members also contribute 1 percent to the health insurance fund which is not credited to the member's account and is not refundable. The employer contribution rate is set annually by the Ky. Ret. Sys. Board of Directors based on an actuarial valuation. The employer contributes a set percentage of the member's salary. Each month, when employer contributions are received, an employer pay credit is deposited to the member's account. A member's account is credited with a 4 percent employer pay credit. The employer pay credit represents a portion of the employer contribution.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Nonhazardous employees who begin participation on or after September 1, 2008, must meet the rule of 87 (member's age plus years of service credit must equal 87, and the member must be a minimum of 57 years of age) or the member is age 65, with a minimum of 60 months service credit.

The county's contribution rate for nonhazardous employees was 26.79 percent for the year.

Other Post-Employment Benefits (OPEB)

A. <u>Health Insurance Coverage - Tier 1</u>

CERS provides post-retirement health care coverage as follows:

For members participating prior to July 1, 2003, years of service and respective percentages of the maximum contribution are as follows:

Years of Service	% Paid by Insurance Fund	% Paid by Member through Payroll Deduction
20 or more	100%	0%
15-19	75%	25%
10-14	50%	50%
4-9	25%	75%
Less than 4	0%	100%

BOYD COUNTY NOTES TO FINANCIAL STATEMENT June 30, 2023 (Continued)

Note 7. Employee Retirement System (Continued)

Other Post-Employment Benefits (OPEB) (Continued)

A. <u>Health Insurance Coverage - Tier 1</u> (Continued)

As a result of House Bill 290 (2004 General Assembly), medical insurance benefits are calculated differently for members who began participation on or after July 1, 2003. Once members reach a minimum vesting period of ten years, non-hazardous employees whose participation began on or after July 1, 2003, earn ten dollars per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount. This dollar amount is subject to adjustment annually based on the retiree cost of living adjustment, which is updated annually due to changes in the Consumer Price Index.

Benefits are covered under KRS 78.5536.

B. Health Insurance Coverage - Tier 2 and Tier 3 - Nonhazardous

Once members reach a minimum vesting period of 15 years, they earn ten dollars per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount. This dollar amount is subject to adjustment annually by 1.5 percent. This was established for Tier 2 members during the 2008 Special Legislative Session by House Bill 1. During the 2013 Legislative Session, Senate Bill 2 was enacted, creating Tier 3 benefits for members.

The monthly insurance benefit has been increased annually as a 1.5 percent cost of living adjustment (COLA) since July 2003 when the law changed. The annual increase is cumulative and continues to accrue after the member's retirement.

Tier 2 member benefits are covered by KRS 78.5536. Tier 3 members are not covered by the same provisions.

C. Cost of Living Adjustments - Tier 1

The 1996 General Assembly enacted an automatic cost of living adjustment (COLA) provision for all recipients of KRS benefits. During the 2008 Special Session, the General Assembly determined that each July beginning in 2009, retirees who have been receiving a retirement allowance for at least 12 months will receive an automatic COLA of 1.5 percent. The COLA is not a guaranteed benefit. If a retiree has been receiving a benefit for less than 12 months, and a COLA is provided, it will be prorated based on the number of months the recipient has been receiving a benefit.

D. Cost of Living Adjustments - Tier 2 and Tier 3

No COLA is given unless authorized by the legislature with specific criteria. To this point, no COLA has been authorized by the legislature for Tier 2 or Tier 3 members.

E. Death Benefit

If a retired member is receiving a monthly benefit based on at least 48 months of service credit, KRS will pay a \$5,000 death benefit payment to the beneficiary designated by the member specifically for this benefit. Members with multiple accounts are entitled to only one death benefit.

Note 7. Employee Retirement System (Continued)

Other Post-Employment Benefits (OPEB) (Continued)

F. Ky. Ret. Sys. Annual Financial Report and Proportionate Share Audit Report

Ky. Ret. Sys. issues a publicly available annual financial report that includes financial statements and required supplementary information on CERS. This report may be obtained by writing the Kentucky Public Pensions Authority, 1260 Louisville Road, Frankfort, KY 40601-6124, or by telephone at (502) 564-4646.

KPPA also issues proportionate share audit reports for both total pension liability and other post-employment benefits for CERS determined by actuarial valuation as well as each participating county's proportionate share. Both the Schedules of Employer Allocations and Pension Amounts by Employer and the Schedules of Employer Allocations and Pension Amounts by Employer and the Schedules of Employer Allocations and the related actuarial tables are available online at https://kyret.ky.gov. The complete actuarial valuation report, including all actuarial assumptions and methods, is also available on the website or can be obtained as described in the paragraph above.

Note 8. Deferred Compensation

The Boyd County Fiscal Court voted to allow all eligible employees to participate in deferred compensation plans administered by the Kentucky Public Employees' Deferred Compensation Authority. The Kentucky Public Employees' Deferred Compensation Authority is authorized under KRS 18A.230 to 18A.275 to provide administration of tax sheltered supplemental retirement plans for all state, public school and university employees, and employees of local political subdivisions that have elected to participate.

These deferred compensation plans permit all full time employees to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. Participation by eligible employees in the deferred compensation plans is voluntary.

Historical trend information showing the Kentucky Public Employees' Deferred Compensation Authority's progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Public Employees' Deferred Compensation Authority's annual financial report. This report may be obtained by writing the Kentucky Public Employees' Deferred Compensation Authority at 501 High Street, 2nd Floor, Frankfort, KY 40601, or by telephone at (502) 573-7925.

Note 9. Health Reimbursement Account

The fiscal court has set up a health reimbursement account (HRA) account for employees to participate in for their health care needs, such as paying for doctor visits and prescriptions up to their insurance deductible amount. It is handled by a third party administrator. The fiscal court contributes \$500 for each employee to offset their medical expenses.

Note 10. Insurance

For the fiscal year ended June 30, 2023, the Boyd County Fiscal Court was a member of the Kentucky Association of Counties' All Lines Fund (KALF). KALF is a self-insurance fund and was organized to obtain lower cost coverage for general liability, property damage, public officials' errors and omissions, public liability, and other damages. The basic nature of a self-insurance program is that of collectively shared risk by its members. If losses incurred for covered claims exceed the resources contributed by the members, the members are responsible for payment of the excess losses.

BOYD COUNTY NOTES TO FINANCIAL STATEMENT June 30, 2023 (Continued)

Note 11. Conduit Debt

From time to time, the county has issued bonds to provide financial assistance to for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest, in accordance with KRS 103.210. This debt may take the form of certain types of limited-obligation revenue bonds, certificates of participation, or similar debt instruments. Although conduit debt obligations bear the Boyd County Fiscal Court's name as issuer, the fiscal court has no obligation for such debt beyond the resources provided by a lease or loan with the third party on whose behalf it is issued. Neither the fiscal court nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statement. As of June 30, 2023, conduit debt has been issued but the amount currently outstanding is not reasonably determinable.

Note 12. Prior Period Adjustment

The beginning balance was restated and increased for prior year general obligation bond accounts added to the general fund for \$927,730. The capital projects fund was renamed the Public Properties Corporation fund since the general obligation bonds accounts were moved to the general fund where they should have been and as a result the beginning balance was restated and decreased by \$927,730.

BOYD COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis

For The Year Ended June 30, 2023

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BOYD COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis

For The Year Ended June 30, 2023

		GENER	AL FUND	
	Budgeted	Amounts	Actual Amounts, (Budgetary	Variance with Final Budget Positive
	Original	Final	Basis)	(Negative)
RECEIPTS				
Taxes	\$ 10,525,325	\$ 11,198,034	\$ 14,708,389	\$ 3,510,355
Excess Fees	3,668,229	3,668,229	3,482,033	(186,196)
Licenses and Permits	99,500	99,500	108,828	9,328
Intergovernmental	5,572,162	5,782,801	1,614,890	(4,167,911)
Charges for Services	35,000	35,000	39,924	4,924
Miscellaneous	593,180	593,180	972,869	379,689
Interest	1,500	1,500	220,465	218,965
Total Receipts	20,494,896	21,378,244	21,147,398	(230,846)
DISBURSEMENTS				
General Government	7,938,317	7,938,317	7,343,908	594,409
Protection to Persons and Property	681,781	681,781	485,828	195,953
General Health and Sanitation	270,746	270,746	199,214	71,532
Recreation and Culture	1,307,266	1,307,266	1,278,036	29,230
Debt Service	1,266,641	1,266,641	992,752	273,889
Administration	7,187,435	11,231,003	6,560,753	4,670,250
Total Disbursements	18,652,186	22,695,754	16,860,491	5,835,263
Excess (Deficiency) of Receipts Over				
(Under) Disbursements Before Other				
Adjustments to Cash (Uses)	1,842,710	(1,317,510)	4,286,907	5,604,417
Other Adjustments to Cash (Uses)				
Financing Obligation Proceeds	7,500,000	7,500,000	522,990	(6,977,010)
Transfers From Other Funds			688,172	688,172
Transfers To Other Funds	(9,842,710)	(9,842,710)	(9,216,100)	626,610
Total Other Adjustments to Cash (Uses)	(2,342,710)	(2,342,710)	(8,004,938)	(5,662,228)
Net Change in Fund Balance	(500,000)	(3,660,220)	(3,718,031)	(57,811)
Fund Balance - Beginning (Restated)	500,000	3,660,220	12,239,131	8,578,911
Fund Balance - Ending	\$ 0	\$ 0	\$ 8,521,100	\$ 8,521,100

	ROAD FUND									
		Budgeted Original	ounts Final		Actual Amounts, (Budgetary Basis)	Variance with Final Budget Positive (Negative)				
RECEIPTS										
Intergovernmental	\$	1,083,363	\$	1,114,638	\$	1,258,707	\$	144,069		
Charges for Services		70,000		70,000		283,726		213,726		
Miscellaneous		6,000		6,000		31,342		25,342		
Interest		300		300		439		139		
Total Receipts		1,159,663		1,190,938		1,574,214		383,276		
DISBURSEMENTS										
General Government		1,800		1,800		1,546		254		
Roads		2,388,625		2,388,625		2,320,159		68,466		
Administration		546,882		674,458		1,174,411		(499,953)		
Total Disbursements		2,937,307		3,064,883		3,496,116		(431,233)		
Excess (Deficiency) of Receipts Over										
(Under) Disbursements Before Other										
Adjustments to Cash (Uses)		(1,777,644)		(1,873,945)		(1,921,902)		(47,957)		
Other Adjustments to Cash (Uses)										
Transfers From Other Funds		1,777,644		1,777,644		1,875,000		97,356		
Total Other Adjustments to Cash (Uses)		1,777,644		1,777,644		1,875,000		97,356		
Net Change in Fund Balance				(96,301)		(46,902)		49,399		
Fund Balance - Beginning				96,301		96,301				
Fund Balance - Ending	\$	0	\$	0	\$	49,399	\$	49,399		

	JAIL FUND										
		Budgeted	Am	ounts Final	Actual Amounts, (Budgetary Basis)		Variance with Final Budget Positive (Negative)				
RECEIPTS											
Intergovernmental	\$	1,012,436	\$	1,041,811	\$	1,711,614	\$	669,803			
Charges for Services		525,000		525,000		1,372		(523,628)			
Miscellaneous		17,000		21,553		97,915		76,362			
Interest		110		110		217		107			
Total Receipts		1,554,546		1,588,474		1,811,118	. <u> </u>	222,644			
DISBURSEMENTS											
Protection to Persons and Property		4,035,330		4,035,330		4,007,117		28,213			
Administration		1,042,720		1,344,457		1,669,863		(325,406)			
Total Disbursements		5,078,050		5,379,787		5,676,980		(297,193)			
Excess (Deficiency) of Receipts Over (Under) Disbursements Before Other Adjustments to Cash (Uses)		(3,523,504)		(3,791,313)		(3,865,862)		(74,549)			
		(0,020,000)		(0,7)1,010)		(0,000,000)		(11,013)			
Other Adjustments to Cash (Uses)											
Transfers From Other Funds		3,523,504		3,523,504		3,638,500		114,996			
Total Other Adjustments to Cash (Uses)		3,523,504		3,523,504		3,638,500		114,996			
Net Change in Fund Balance				(267,809)		(227,362)		40,447			
Fund Balance - Beginning, as Restated				267,809		286,609		18,800			
Fund Balance - Ending	\$	0	\$	0	\$	59,247	\$	59,247			

	(Budgetec Driginal	l Amo	unts Final	A (B	Actual mounts, udgetary Basis)	Variance with Final Budget Positive (Negative)		
RECEIPTS									
Intergovernmental	\$	8,869	\$	71,097	\$	72,577	\$	1,480	
Interest		15		15		122		107	
Total Receipts		8,884		71,112		72,699		1,587	
DISBURSEMENTS									
General Government		1,900		1,900		868		1,032	
Administration		6,984		82,341		3,352		78,989	
Total Disbursements		8,884		84,241		4,220		80,021	
Excess (Deficiency) of Receipts Over (Under) Disbursements Before Other									
Adjustments to Cash (Uses)				(13,129)		68,479		81,608	
Net Change in Fund Balance Fund Balance - Beginning				(13,129) 13,129		68,479 13,129		81,608	
Fund Balance - Ending	\$	0	\$	0	\$	81,608	\$	81,608	

LOCAL GOVERNMENT ECONOMIC ASSISTANCE FUND

	ECONOMIC DEVELOPMENT FUND										
		Budgeted Original	Amo	ounts Final		Actual Amounts, Budgetary Basis)	Variance with Final Budget Positive (Negative)				
RECEIPTS											
Miscellaneous	\$	86,000	\$	109,863	\$	188,083	\$	78,220			
Interest		20		20		72		52			
Total Receipts		86,020		109,883		188,155		78,272			
DISBURSEMENTS											
General Government		54,500		54,500		58,527		(4,027)			
Administration		31,520		71,066		120,378		(49,312)			
Total Disbursements		86,020		125,566		178,905		(53,339)			
Excess (Deficiency) of Receipts Over (Under) Disbursements Before Other											
Adjustments to Cash (Uses)				(15,683)		9,250		24,933			
Net Change in Fund Balance				(15,683)		9,250		24,933			
Fund Balance - Beginning				15,683		15,683					
Fund Balance - Ending	\$	0	\$	0	\$	24,933	\$	24,933			

	SPECIAL PROJECTS FUND									
		Budgeted Amounts Original Final				Actual mounts, Budgetary	F	uriance with inal Budget Positive Negative)		
RECEIPTS		Original				Basis)	(Negative)		
Miscellaneous	\$	500,000	\$	500,000	\$	4,128	\$	(495,872)		
Interest	ψ	300	Ψ	300	Ψ	226	Ψ	(495,672) (74)		
Total Receipts		500,300		500,300		4,354		(495,946)		
*		500,500		500,500		1,551		(193,910)		
DISBURSEMENTS										
General Government		144,000		144,000		47,486		96,514		
Protection to Persons and Property		150,000		150,000		40,519		109,481		
General Health and Sanitation		45,000		45,000				45,000		
Recreation and Culture		90,000		90,000		11,747		78,253		
Roads		20,000		20,000		91,905		(71,905)		
Administration		51,300		143,102		1,529,390		(1,386,288)		
Total Disbursements		500,300		592,102		1,721,047		(1,128,945)		
Excess (Deficiency) of Receipts Over (Under) Disbursements Before Other Adjustments to Cash (Uses)				(91,802)	((1,716,693)		(1,624,891)		
Other Adjustments to Cash (Uses)										
Transfers From Other Funds						1,760,000		1,760,000		
Total Other Adjustments to Cash (Uses)						1,760,000		1,760,000		
Net Change in Fund Balance Fund Balance - Beginning				(91,802) 91,802		43,307 91,802		135,109		
Fund Balance - Ending	\$	0	\$	0	\$	135,109	\$	135,109		

	ESCROW FUND										
		Budgeted Original	Am	ounts Final		Actual Amounts, Budgetary Basis)	Variance with Final Budget Positive (Negative)				
RECEIPTS				1 11141		Dusby					
Miscellaneous	\$	75,000	\$	5,847,050	\$	5,867,051	\$	20,001			
Interest		50		50		8,640		8,590			
Total Receipts		75,050		5,847,100		5,875,691		28,591			
DISBURSEMENTS											
General Government		10,000		10,000		10,000					
Administration		65,050		6,174,084		761,261		5,412,823			
Total Disbursements		75,050		6,184,084		771,261		5,412,823			
Excess (Deficiency) of Receipts Over (Under) Disbursements Before Other Adjustments to Cash (Uses)				(336,984)		5,104,430		5,441,414			
Other Adjustments to Cash (Uses)											
Transfers From Other Funds						2,668,600		2,668,600			
Transfers To Other Funds						(950,000)		(950,000)			
Total Other Adjustments to Cash (Uses)						1,718,600		1,718,600			
Net Change in Fund Balance Fund Balance - Beginning				(336,984) 336,984		6,823,030 336,984		7,160,014			
Fund Balance - Ending	\$	0	\$	0	\$	7,160,014	\$	7,160,014			

	EMERGENCY FUND									
		Budgeted Original	Amo	ounts Final	A (B	Actual mounts, Budgetary Basis)	Variance with Final Budget Positive (Negative)			
RECEIPTS										
Miscellaneous	\$	100,000	\$	100,000	\$	17,649	\$	(82,351)		
Interest		120		120		620		500		
Total Receipts		100,120		100,120		18,269		(81,851)		
DISBURSEMENTS										
Protection to Persons and Property		100,120		100,120				100,120		
Administration		-		304,053				304,053		
Total Disbursements		100,120		404,173				404,173		
Excess (Deficiency) of Receipts Over (Under) Disbursements Before Other										
Adjustments to Cash (Uses)				(304,053)		18,269		322,322		
Net Change in Fund Balance Fund Balance - Beginning				(304,053) 304,053		18,269 304,053		322,322		
Fund Balance - Ending	\$	0	\$	0	\$	322,322	\$	322,322		

			S	ENIOR C	ENTEI	R FUND		
		Budgeted	Amou	ints	Ar	Actual nounts, idgetary	Variance with Final Budget Positive	
	(Driginal		Final	I	Basis)	(N	egative)
RECEIPTS								
Miscellaneous	\$	1,250	\$	1,250	\$	4,355	\$	3,105
Total Receipts		1,250		1,250		4,355		3,105
DISBURSEMENTS								
General Government		600		600		89		511
Social Services		5,000		5,000		8,000		(3,000)
Administration				1,024		702		322
Total Disbursements		5,600		6,624		8,791		(2,167)
Excess (Deficiency) of Receipts Over								
(Under) Disbursements Before Other								
Adjustments to Cash (Uses)		(4,350)		(5,374)		(4,436)		938
Other Adjustments to Cash (Uses)								
Transfers From Other Funds		4,350		4,350		5,000		650
Total Other Adjustments to Cash (Uses)		4,350		4,350		5,000		650
Net Change in Fund Balance				(1,024)		564		1,588
Fund Balance - Beginning				1,024		1,024		
Fund Balance - Ending	\$	0	\$	0	\$	1,588	\$	1,588

	FEDERAL GRANTS FUND										
	Budgeted	l Amounts Final	Actual Amounts, (Budgetary Basis)	Variance with Final Budget Positive (Negative)							
RECEIPTS											
Interest	\$	\$	\$ 7,285	\$ 7,285							
Total Receipts			7,285	7,285							
DISBURSEMENTS											
Administration	4,537,212	8,564,703	623,414	7,941,289							
Total Disbursements	4,537,212	8,564,703	623,414	7,941,289							
Excess (Deficiency) of Receipts Over											
(Under) Disbursements Before Other											
Adjustments to Cash (Uses)	(4,537,212)	(8,564,703)	(616,129)	7,948,574							
Other Adjustments to Cash (Uses)											
Transfer To Other Funds	4,537,212	4,537,212	(1,266)	(4,538,478)							
Total Other Adjustments to Cash (Uses)	4,537,212	4,537,212	(1,266)	(4,538,478)							
Net Change in Fund Balance		(4,027,491)	(617,395)	3,410,096							
Fund Balance - Beginning		4,027,491	4,027,491								
Fund Balance - Ending	\$ 0	\$ 0	\$ 3,410,096	\$ 3,410,096							

			CLERK ST	ORAGE	FEE FUNI)	
	Buc	lgeted	Amounts	А	Actual mounts, budgetary	Fin	iance with al Budget Positive
	Original Final				Basis)	(N	legative)
RECEIPTS							
Miscellaneous	\$		\$	\$	65,450	\$	65,450
Interest					63		63
Total Receipts					65,513		65,513
Excess (Deficiency) of Receipts Over (Under) Disbursements Before Other							
Adjustments to Cash (Uses)					65,513		65,513
Net Change in Fund Balance Fund Balance - Beginning					65,513		65,513
Fund Balance - Ending	\$	0	\$	0 \$	65,513	\$	65,513

	FEMA FUND										
		Budgeted Original	Am	ounts Final		Actual Amounts, Budgetary Basis)	F	ariance with inal Budget Positive (Negative)			
RECEIPTS											
Intergovernmental Interest	\$	500,000	\$	2,294,238	\$	4,640,151 36	\$	2,345,913 36			
Total Receipts		500,000		2,294,238		4,640,187		2,345,949			
DISBURSEMENTS											
General Government		300,000		300,000		1,764,244		(1,464,244)			
Protection to Persons and Property		200,000		200,000		12,394		187,606			
Debt Service						1,816,630		(1,816,630)			
Administration				1,803,106		1,793,305		9,801			
Total Disbursements		500,000		2,303,106		5,386,573		(3,083,467)			
Excess (Deficiency) of Receipts Over											
(Under) Disbursements Before Other Adjustments to Cash (Uses)				(8,868)		(746,386)		(737,518)			
Other Adjustments to Cash (Uses)											
Financing Obligation Proceeds						1,298,133		1,298,133			
Transfers To Other Funds						(467,906)		(467,906)			
Total Other Adjustments to Cash (Uses)						830,227		830,227			
Net Change in Fund Balance				(8,868)		83,841		92,709			
Fund Balance - Beginning, as Restated				8,868		9,186		318			
Fund Balance - Ending	\$	0	\$	0	\$	93,027	\$	93,027			

	ABC FUND							
		Budgeted Amounts Original Final		Actual Amounts, (Budgetary Basis)		Variance with Final Budget Positive (Negative)		
RECEIPTS								
Miscellaneous	\$	113,852	\$	113,852	\$	192,490	\$	78,638
Interest		50		50		264		214
Total Receipts		113,902		113,902		192,754		78,852
DISBURSEMENTS								
General Government		99,286		99,286		243,603		(144,317)
Administration		14,616		90,014		23,181		66,833
Total Disbursements		113,902		189,300		266,784		(77,484)
Excess (Deficiency) of Receipts Over (Under) Disbursements Before Other								
Adjustments to Cash (Uses)				(75,398)		(74,030)		1,368
Net Change in Fund Balance Fund Balance - Beginning				(75,398) 75,398		(74,030) 75,398		1,368
Fund Balance - Ending	\$	0	\$	0	\$	1,368	\$	1,368

BOYD COUNTY NOTES TO REGULATORY SUPPLEMENTARY INFORMATION - BUDGETARY COMPARISON SCHEDULES

June 30, 2023

Note 1. Budgetary Information

Annual budgets are adopted on a regulatory basis of accounting which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as established by the Governmental Accounting Standards Board and according to the laws of Kentucky as required by the state local finance officer.

The county judge/executive is required to submit estimated receipts and proposed disbursements to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the state local finance officer. Disbursements may not exceed budgeted appropriations at the activity level.

Note 2. Excess of Disbursements Over Appropriations

The Road Fund, administration line-item exceeded budgeted appropriations by \$499,953. The Jail Fund, administration line-item exceeded budgeted appropriations by \$325,406. The Economic Development Fund, general government line-item exceeded budgeted appropriations by \$4,027. The Economic Development Fund, administration line-item exceeded budgeted appropriations by \$49,312. The Special Projects Fund, roads line-item exceeded budgeted appropriations by \$71,905. The Special Projects Fund, administration line-item exceeded budgeted appropriations by \$1,386,288. The Senior Center Fund, social services line-item exceeded budgeted appropriations by \$3,000. The FEMA Fund, general government line-item exceeded budgeted appropriations by \$1,464,244. The FEMA Fund, debt service line-item exceeded budgeted appropriations by \$1,860,177. The ABC Fund, general government line-item exceeded budgeted appropriations by \$144,317.

BOYD COUNTY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

For The Year Ended June 30, 2023

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BOYD COUNTY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

For The Year Ended June 30, 2023

Federal Grantor/Pass-Through Grantor/ Program or Cluster Title	Federal AL Number	Pass-Through Entity's Identifying Number	Provided to Subrecipient	Total Federal Expenditures
U.S. Department of Homeland Security				
Passed-Through Kentucky Emergency Management -				
Disaster Grants - Public Assistance (Presidentially Declared Disasters)	97.036	FEMA DR 4428	\$	\$ 921,477 *
Disaster Grants - Public Assistance (Presidentially Declared Disasters)	97.036	FEMA DR 4361		10,808 *
Disaster Grants - Public Assistance (Presidentially Declared Disasters)	97.036	FEMA DR 4540		1,304,602 *
Disaster Grants - Public Assistance (Presidentially Declared Disasters)	97.036	FEMA DR 4592		9,728 *
Disaster Grants - Public Assistance (Presidentially Declared Disasters)	97.036	FEMA DR 4595		641,006 *
Disaster Grants - Public Assistance (Presidentially Declared Disasters)	97.036	FEMA DR 4643		134,315 *
Total U.S. Department of Homeland Security				3,021,936
<u>U. S. Department of Treasury</u>				
Direct Program -				
COVID-19 Coronavirus State and Local Fiscal Recovery Funds (American Rescue Plan)	21.027			2,642,617 *
Total U.S. Department of Treasury				2,642,617
Total Expenditures of Federal Awards			\$ 0	\$ 5,664,553

* Denotes a major program.

BOYD COUNTY NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

June 30, 2023

Note 1. Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards (Schedule) includes the federal award activity of Boyd County, Kentucky under programs of the federal government for the year ended June 30, 2023. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of Boyd County, Kentucky, it is not intended to and does not present the financial position, changes in net assets, or cash flows of Boyd County, Kentucky.

Note 2. Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the basis of the accounting practices prescribed or permitted by the Department for Local Government to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years.

Note 3. Indirect Cost Rate

Boyd County has not adopted an indirect cost rate and has not elected to use the 10 percent de minimis indirect cost rate allowed under the Uniform Guidance.

BOYD COUNTY SCHEDULE OF CAPITAL ASSETS Other Information - Regulatory Basis

For The Year Ended June 30, 2023

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BOYD COUNTY SCHEDULE OF CAPITAL ASSETS Other Information - Regulatory Basis

For The Year Ended June 30, 2023

The fiscal court reports the following Schedule of Capital Assets:

	Beginning Balance	Additions	Deletions	Ending Balance
Land Buildings and Improvements Vehicles and Equipment Infrastructure	\$ 6,892,998 32,163,467 7,363,723 15,101,115	\$ 1,018,684 784,104	\$ 2,681,377	\$ 6,892,998 30,500,774 8,147,827 15,101,115
Total Capital Assets	\$ 61,521,303	\$ 1,802,788	\$ 2,681,377	\$ 60,642,714

BOYD COUNTY NOTES TO OTHER INFORMATION - REGULATORY BASIS SCHEDULE OF CAPITAL ASSETS

June 30, 2023

Note 1. Capital Assets

Capital assets, which include land, land improvements, buildings, furniture and office equipment, building improvements, machinery, equipment, and infrastructure assets (roads and bridges) that have a useful life of more than one reporting period based on the government's capitalization policy, are reported as other information. Such assets are recorded at historical cost or estimated historical cost when purchased or constructed.

	Ca	pitalization	Useful Life
	T	hreshold	(Years)
Land	\$	125,000	10-60
Buildings and Improvements	\$	25,000	10-75
Vehicles and Equipment	\$	5,000	3-25
Transmission Lines and Equipment	\$	5,000	3-25
Infrastructure	\$	10,000	10-50

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

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Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With *Government Auditing Standards*

Independent Auditor's Report

The Honorable Eric Chaney, Boyd County Judge/Executive Members of the Boyd County Fiscal Court

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the Statement of Receipts, Disbursements, and Changes in Fund Balances - Regulatory Basis of the Boyd County Fiscal Court for the fiscal year ended June 30, 2023, and the related notes to the financial statement which collectively comprise the Boyd County Fiscal Court's financial statement and have issued our report thereon dated February 15, 2024.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statement, we considered the Boyd County Fiscal Court's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the Boyd County Fiscal Court's internal control. Accordingly, we do not express an opinion on the effectiveness of the Boyd County Fiscal Court's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies, and therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as described in the accompanying Schedule of Findings and Questioned Costs, we identified certain deficiencies in internal control that we consider to be material weaknesses.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statement will not be prevented or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying Schedule of Findings and Questioned Costs as items 2023-001 and 2023-002 be material weaknesses.

Independent Auditor's Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With *Government Auditing Standards* (Continued)

Report on Compliance And Other Matters

As part of obtaining reasonable assurance about whether the Boyd County Fiscal Court's financial statement is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statement. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying Schedule of Findings and Questioned Costs as items 2023-001 and 2023-002.

Views of Responsible Officials and Planned Corrective Action

Boyd County's views and planned corrective action for the findings identified in our audit are included in the accompanying Schedule of Findings and Questioned Costs. The county's responses were not subjected to the auditing procedures applied in the audit of the financial statement, and accordingly, we express no opinion on them.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

Killey Dallowary Smith Dodsby, PSC

Ashland, Kentucky

February 15, 2024

REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH THE UNIFORM GUIDANCE

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Report On Compliance For Each Major Federal Program And Report On Internal Control Over Compliance In Accordance With The Uniform Guidance

Independent Auditor's Report

The Honorable Eric Chaney, Boyd County Judge/Executive Members of the Boyd County Fiscal Court

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited the Boyd County Fiscal Court's compliance with the types of compliance requirements identified as subject to audit in the *Office of Management and Budget (OMB) Compliance Supplement* that could have a direct and material effect on each of the Boyd County Fiscal Court's major federal programs for the year ended June 30, 2023. The Boyd County Fiscal Court's major federal programs are identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs.

In our opinion, Boyd County Fiscal Court complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2023.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Boyd County Fiscal Court and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of Boyd County Fiscal Court's compliance with the compliance requirements referred to above.

Report On Compliance For Each Major Federal Program And Report On Internal Control Over Compliance In Accordance With Uniform Guidance (Continued)

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to Boyd County Fiscal Court's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Boyd County Fiscal Court's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Boyd County Fiscal Court's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Boyd County Fiscal Court's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of Boyd County Fiscal Court's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of Boyd County Fiscal Court's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control Over Compliance

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Report On Compliance For Each Major Federal Program And Report On Internal Control Over Compliance In Accordance With Uniform Guidance (Continued)

Report on Internal Control Over Compliance (Continued)

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,

Killey Dollowary Smith Dolsby, PSC

Ashland, Kentucky

February 15, 2024

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BOYD COUNTY SCHEDULE OF FINDINGS AND QUESTIONED COSTS

For The Year Ended June 30, 2023

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BOYD COUNTY SCHEDULE OF FINDINGS AND QUESTIONED COSTS

For The Year Ended June 30, 2023

Section I: Summary of Auditor's Results

Financial Statement

Type of report auditor issued: Adverse on GAAP and Unmodified on Regulatory Basis

Internal control over financial reporting:

Are any material weaknesses identified?	☑ Yes	□ No
Are any significant deficiencies identified?	□ Yes	☑ None Reported
Are any noncompliances material to financial statements noted?	☑ Yes	□ No

Federal Awards

Internal control over major programs:

Are any material weaknesses identified?	□ Yes	🗹 No
Are any significant deficiencies identified?	□ Yes	☑None Reported
Type of auditor's report issued on compliance for major		
federal programs : Unmodified		
Are any audit findings disclosed that are required to be		
reported in accordance with 2 CFR 200.516(a)?	\Box Yes	🗹 No

Identification of major programs:

AL Number	Name of Federal Program or Cluster
21.027	COVID-19 – Coronavirus State and Local Fiscal Recovery Funds
97.036	Disaster Grants - Public Assistance (Presidentially Declared Disasters)

Dollar threshold used to distinguish between Type A and		
Type B programs:	\$750,000	
Auditee qualified as a low-risk auditee?	\Box Yes	🗹 No

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BOYD COUNTY SCHEDULE OF FINDINGS AND QUESTIONED COSTS For The Year Ended June 30, 2023 (Continued)

Section II: Financial Statement Findings

2023-001 The Fiscal Court's Fourth Quarter Financial Report Was Materially Misstated

This is a repeat finding and was included in the prior year audit report as finding 2022-001. The fiscal court's fourth quarter financial report, which serves as the county's year-end financial statement, was materially misstated. Adjustments and reclassifications were necessary to record and classify transactions properly. In order for the county's financial statement to accurately reflect receipts, adjustments, and reclassifications net totaling \$8,233,873 were necessary. Likewise, adjustments and reclassifications net totaling \$1,562,255 were necessary for disbursements to be recorded and classified correctly on the financial statement. The largest portion of this was carryover bond proceeds not spent yet. According to the treasurer, she was not aware the way she recorded certain transactions was incorrect.

The county did not have adequate internal control, oversight, and review procedures in place to ensure financial activity was accurately recorded and reported in accordance with the uniform system of accounts as required. As a result, numerous errors and misstatements occurred and were undetected resulting in the financial statement being materially misstated. Inaccurate financial reporting is problematic because the commissioners and county judge/executive rely on financial data presented to them to be complete and accurate in order to make prudent financial decisions on behalf of the county and taxpayers. Furthermore, external organizations may use and rely on financial information reported by the county so accurate financial reporting should be a priority.

KRS 68.210 gives the state local finance officer the authority to prescribe a uniform system of accounts. The *County Budget Preparation and State Local Finance Officer Policy Manual* requires officials to submit quarterly reports to the Department for Local Government by the 20th day following the close of each quarter. The uniform system of accounts has specific requirements on how to record various types of transactions for different funds and fund types. The most basic requirement of the uniform system of accounts is that all transactions are recorded and classified correctly.

We recommend the county treasurer thoroughly examine each account line-item on the quarterly report to ensure items were posted properly. Each adjustment made by auditors has been presented to and reviewed with the county treasurer. We recommend the county treasurer use these adjustments as guidance when preparing future financial statements. In addition, we recommend the fiscal court establish adequate internal controls, oversight, and review procedures to ensure that all financial data is completely and accurately recorded and reported.

Views of Responsible Official and Planned Corrective Action:

County Judge/Executive's Response: County has a new financial system and the finance officer and treasurer have established internal controls to oversee the reports.

BOYD COUNTY SCHEDULE OF FINDINGS AND QUESTIONED COSTS For The Year Ended June 30, 2023 (Continued)

Section II: Financial Statement Findings (Continued)

2023-002 Several Fund Line-Item Disbursements Exceeded Approved Budget Appropriations

The total available budget for all funds was \$49,594,325 and the total disbursements for all funds was \$34,396,311. However, certain fund line-item disbursements exceeded approved budget appropriations as follows:

- The Road Fund, administration line-item exceeded budgeted appropriations by \$499,953.
- The Jail Fund, administration line-item exceeded budgeted appropriations by \$325,406.
- The Economic Development Fund, general government line-item exceeded budgeted appropriations by \$4,027.
- The Economic Development Fund, administration line-item exceeded budgeted appropriations by \$49,312.
- The Special Projects Fund, roads line-item exceeded budgeted appropriations by \$71,905.
- The Special Projects Fund, administration line-item exceeded budgeted appropriations by \$1,386,288.
- The Senior Center Fund, social services line-item exceeded budgeted appropriations by \$3,000.
- The FEMA Fund, general government line-item exceeded budgeted appropriations by \$1,464,244.
- The FEMA Fund, debt service line-item exceeded budgeted appropriations by \$1,860,177.
- The ABC Fund, general government line-item exceeded budgeted appropriations by \$144,317.

The fiscal court installed new accounting software during the year, and the treasurer was unable to do budget transfers in the new software without them showing up as amendments. They tried a couple different ways and none of them worked. Due to not having adequate training on the new system and/or the limitations of the new system, control procedures were not in place for the county to properly track budget to actual disbursements during the year.

KRS 68.300 states, "[a]ny appropriation made or claim allowed by the fiscal court in excess of any budget fund, and any warrant or contract not within the budget appropriation, shall be void."

We recommend the fiscal court and the county treasurer monitor the budget more closely and transfer necessary appropriations in order to prevent the county from exceeding the budget on individual line items. Further, we recommend the fiscal court make sure all transfers are accurately reflected on the quarterly report.

Views of Responsible Official and Planned Corrective Action:

County Judge/Executive's Response: Corrections have been made in our financial system for future budget amendments and how to enter them correctly.

Section III: Federal Award Findings And Questioned Costs

None.

Section IV: Summary Schedule of Prior Audit Findings

<u>Findings</u>	Findings/Noncompliance
2022-001	The Fiscal Court's Fourth Quarter Financial Report Was Materially Misstated.
	Status: This was repeated as 2023-001 in the current year.
2022-002	The Fiscal Court Did Not Properly Budget For And Record All Debt Related Disbursements.
	Status: This was corrected in the current year.
2022-003	Budget Amounts Were Misstated on Quarterly Report.
	Status: This was corrected in the current year.

CERTIFICATION OF COMPLIANCE -LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

BOYD COUNTY FISCAL COURT

For The Year Ended June 30, 2023

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CERTIFICATION OF COMPLIANCE

LOCAL GOVERNMENT ECONOMIC ASSISTANCE

COUNTY FISCAL COURT

For The Year Ended June 30, 2023

The Boyd County Fiscal Court hereby certifies that assistance received from the Local Government Economic Assistance Program was expended for the purpose intended as dictated by the applicable Kentucky Revised Statutes.

Eic Charey County Judge/Executive Dafinia a Ball la!

County Treasurer