REPORT OF THE AUDIT OF THE WAYNE COUNTY FISCAL COURT

For The Year Ended June 30, 2019



MIKE HARMON AUDITOR OF PUBLIC ACCOUNTS www.auditor.ky.gov

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CONTENTS

PAGE

INDEPENDENT AUDITOR'S REPORT	1
WAYNE COUNTY OFFICIALS	4
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS	6
NOTES TO FINANCIAL STATEMENT	9
BUDGETARY COMPARISON SCHEDULES	21
Notes To Regulatory Supplementary Information - Budgetary Comparison Schedules	
SCHEDULE OF CAPITAL ASSETS	
NOTES TO OTHER INFORMATION - REGULATORY BASIS SCHEDULE OF CAPITAL ASSETS	
REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH <i>GOVERNMENT AUDITING STANDARDS</i>	
APPENDIX A:	

CERTIFICATION OF COMPLIANCE - LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

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MIKE HARMON AUDITOR OF PUBLIC ACCOUNTS

To the People of Kentucky

The Honorable Andy Beshear, Governor Holly M. Johnson, Secretary Finance and Administration Cabinet The Honorable Mike Anderson, Wayne County Judge/Executive Members of the Wayne County Fiscal Court

Independent Auditor's Report

Report on the Financial Statement

We have audited the accompanying Statement of Receipts, Disbursements, and Changes in Fund Balances - Regulatory Basis of the Wayne County Fiscal Court, for the year ended June 30, 2019, and the related notes to the financial statement which collectively comprise the Wayne County Fiscal Court's financial statement as listed in the table of contents.

Management's Responsibility for the Financial Statement

Management is responsible for the preparation and fair presentation of this financial statement in accordance with accounting practices prescribed or permitted by the Department for Local Government to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws. This includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of a financial statement that is free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on this financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and the *Audit Guide for Fiscal Court Audits* issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

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209 ST. CLAIR STREET FRANKFORT, KY 40601-1817 To the People of Kentucky The Honorable Andy Beshear, Governor Holly M. Johnson, Secretary Finance and Administration Cabinet The Honorable Mike Anderson, Wayne County Judge/Executive Members of the Wayne County Fiscal Court

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statement, the financial statement is prepared by the Wayne County Fiscal Court on the basis of the accounting practices prescribed or permitted by the Department for Local Government to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles paragraph, the financial statement referred to above does not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Wayne County Fiscal Court as of June 30, 2019, or changes in financial position or cash flows thereof for the year then ended.

Opinion on Regulatory Basis of Accounting

In our opinion, the financial statement referred to above presents fairly, in all material respects, the fund balances of the Wayne County Fiscal Court as of June 30, 2019, and their respective cash receipts and disbursements, and budgetary results for the year then ended, in accordance with the basis of accounting practices prescribed or permitted by the Department for Local Government described in Note 1.

Other Matters

Supplementary and Other Information

Our audit was conducted for the purpose of forming an opinion on the financial statement taken as a whole of the Wayne County Fiscal Court. The Budgetary Comparison Schedules (supplementary information) and Schedule of Capital Assets (other information) are presented for purposes of additional analysis and are not a required part of the financial statement; however, they are required to be presented in accordance with accounting practices prescribed or permitted by the Department for Local Government to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws.

The accompanying Budgetary Comparison Schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statement. Such information has been subjected to the auditing procedures applied in the audit of the financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Budgetary Comparison Schedules are fairly stated in all material respects in relation to the financial statement as a whole.

The Schedule of Capital Assets has not been subjected to the auditing procedures applied in the audit of the basic financial statement, and accordingly, we do not express an opinion or provide any assurance on it.

To the People of Kentucky The Honorable Andy Beshear, Governor Holly M. Johnson, Secretary Finance and Administration Cabinet The Honorable Mike Anderson, Wayne County Judge/Executive Members of the Wayne County Fiscal Court

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated April 2, 2020, on our consideration of the Wayne County Fiscal Court's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Wayne County Fiscal Court's internal control over financial reporting and compliance.

Respectfully submitted,

Mike Harmon Auditor of Public Accounts

April 2, 2020

WAYNE COUNTY OFFICIALS

For The Year Ended June 30, 2019

Fiscal Court Members:

Mike Anderson	County Judge/Executiv	
Ronnie Turner	Magistrate	
Jeffrey Dishman	Magistrate	
Dale Vaughn	Magistrate	
Jonathan Dobbs	Magistrate	

Other Elected Officials:

Thomas Simmons	County Attorney
Ronnie Ellis	Jailer
Heather Piercy	County Clerk
Patricia Lay	Circuit Court Clerk
Tim Catron	Sheriff
Bobby Upchurch	Property Valuation Administrator
Gordon Hicks	Coroner

Appointed Personnel:

Barbara Gehring	County Treasurer
Peggy Baker	Finance Officer
Nancy Allen	Occupational Tax Administrator

WAYNE COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS

For The Year Ended June 30, 2019

WAYNE COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS

For The Year Ended June 30, 2019

	Budgeted Funds			
	General Road	Jail		
	Fund Fund F	'und		
RECEIPTS				
Taxes	\$ 3,718,293 \$ \$			
In Lieu Tax Payments	456,137 2,312			
Excess Fees	136,334			
Licenses and Permits	34,462			
Intergovernmental	1,148,128 1,969,690 1	,604,008		
Charges for Services	978,516	30,418		
Miscellaneous	495,254 5,053	71,699		
Interest	24,467 15,556	13		
Total Receipts	6,991,591 1,992,611 1	,706,138		
DISBURSEMENTS				
General Government	1,421,965			
Protection to Persons and Property	1,696,672	,624,589		
General Health and Sanitation	738,836			
Social Services	87,576			
Recreation and Culture	146,974			
Transportation Facility and Services	35,158			
Roads	1,934,175			
Airports	50,010			
Debt Service	199,390			
Capital Projects		293,487		
Administration	2,038,284 206,634	358,985		
Total Disbursements		,277,061		
Excess (Deficiency) of Receipts Over				
Disbursements Before Other				
Adjustments to Cash (Uses)	611,884 (183,356) (570,923)		
Other Adjustments to Cash (Uses)				
Prior Year Adjustment	1,618 208			
Transfers From Other Funds	160,978	649,549		
Transfers To Other Funds	(1,307,971) (160,978)	019,519		
Total Other Adjustments to Cash (Uses)	$\begin{array}{c} (1,30,71) \\ (1,145,375) \\ (160,770) \\ \end{array}$	649,549		
Net Change in Fund Balance	(533,491) (344,126)	78,626		
Fund Balance - Beginning	1,966,789 855,435	161,955		
Fund Balance - Ending	\$ 1,433,298 \$ 511,309 \$	240,581		
Composition of Fund Balance		<u> </u>		
Bank Balance	\$ 1,525,278 \$ 519,953 \$	254,535		
Less: Outstanding Checks	(91,980) (8,644)			
Fund Balance - Ending	$\frac{(91,980)}{\$ 1,433,298} \frac{(8,044)}{\$ 511,309} {\$}$	(13,954) 240,581		
I and Dannie Linding	ψ 1,155,270 ψ 511,507 ψ	210,501		

The accompanying notes are an integral part of the financial statement.

WAYNE COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS For The Year Ended June 30, 2019 (Continued)

		Budgeted Funds	unds Unbudgeted Funds						
Gov Ea As	Local vernment conomic sistance Fund	Emergency Management Fund		berland Tax Fund		Justice nter Bond Fund	Co	Jail mmissary Fund	 Total Funds
\$		\$	\$	4,986	\$		\$		\$ 3,723,279
									458,449
									136,334
									34,462
	27,338	12,181							4,761,345
									1,008,934
	1,640							212,188	785,834
	1	1		25		76			40,139
	28,979	12,182		5,011		76		212,188	 10,948,776
	64,991	12,570		4,185				212,864	1,486,956 3,338,016 738,836 87,576 359,838 35,158 1,934,175 50,010
	26,346					584,638			784,028 293,487 2,630,249
	91,337	12,570		4,185		584,638		212,864	 11,738,329
	(62,358)	(388)	- <u> </u>	826		(584,562)		(676)	 (789,553)
	73,784					584,638		485	2,311 1,468,949 (1,468,949)
	73,784					584,638		485	 2,311
	11,426	(388)		826		76		(191)	 (787,242)
	303	12,166		3,736		3,144		183,056	3,186,584
\$	11,729	\$ 11,778	\$	4,562	\$	3,220	\$	182,865	\$ 2,399,342
\$	13,067 (1,338)	\$ 11,783 (5)	\$	4,562	\$	3,220	\$	190,305 (7,440)	\$ 2,522,703 (123,361)
\$	11,729	\$ 11,778	\$	4,562	\$	3,220	\$	182,865	\$ 2,399,342

The accompanying notes are an integral part of the financial statement.

INDEX FOR NOTES TO THE FINANCIAL STATEMENT

NOTE 1.	SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES	9
NOTE 2.	DEPOSITS	12
NOTE 3.	TRANSFERS	12
NOTE 4.	LONG-TERM DEBT	13
NOTE 5.	Employee Retirement System	15
NOTE 6.	DEFERRED COMPENSATION	18
NOTE 7.	INSURANCE	18
NOTE 8.	CONTINGENCIES	18

WAYNE COUNTY NOTES TO FINANCIAL STATEMENT

June 30, 2019

Note 1. Summary of Significant Accounting Policies

A. Reporting Entity

The financial statement of Wayne County includes all budgeted and unbudgeted funds under the control of the Wayne County Fiscal Court. Budgeted funds included within the reporting entity are those funds presented in the county's approved annual budget and reported on the quarterly reports submitted to the Department for Local Government. Unbudgeted funds may include non-fiduciary financial activities, private purpose trust funds, and internal service funds that are within the county's control. Unbudgeted funds may also include any corporation to act as the fiscal court in the acquisition and financing of any public project which may be undertaken by the fiscal court pursuant to the provisions of Kentucky law and thus accomplish a public purpose of the fiscal court. The unbudgeted funds are not presented in the annual approved budget or in the quarterly reports submitted to the Department for Local Government.

B. Basis of Accounting

The financial statement is presented on a regulatory basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as established by the Governmental Accounting Standards Board. This basis of accounting involves the reporting of fund balances and the changes therein resulting from cash inflows (cash receipts) and cash outflows (cash disbursements) to meet the financial reporting requirements of the Department for Local Government and the laws of the Commonwealth of Kentucky.

This regulatory basis of accounting differs from GAAP primarily because the financial statement format does not include the GAAP presentations of government-wide and fund financial statements, cash receipts are recognized when received in cash rather than when earned and susceptible to accrual, and cash disbursements are recognized when paid rather than when incurred or subject to accrual.

Generally, except as otherwise provided by law, property taxes are assessed as of January 1, levied (mailed) November 1, due at discount November 30, due at face value December 31, delinquent January 1 following the assessment, and subject to sale ninety days following April 15.

C. Basis of Presentation

Budgeted Funds

The fiscal court reports the following budgeted funds:

General Fund - This is the primary operating fund of the fiscal court. It accounts for all financial resources of the general government, except where the Department for Local Government requires a separate fund or where management requires that a separate fund be used for some function.

Road Fund - This fund is for road and bridge construction and repair. The primary sources of receipts for this fund are state payments for truck license distribution, municipal road aid, and transportation grants. The Department for Local Government requires the fiscal court to maintain these receipts and disbursements separately from the general fund.

Note 1. Summary of Significant Accounting Policies (Continued)

C. Basis of Presentation (Continued)

Budgeted Funds (Continued)

Jail Fund - The primary purpose of this fund is to account for the jail expenses of the county. The primary sources of receipts for this fund are reimbursements from the state and federal governments, payments from other counties for housing prisoners, and transfers from the general fund. The Department for Local Government requires the fiscal court to maintain these receipts and disbursements separately from the general fund.

Local Government Economic Assistance Fund - The primary purpose of this fund is to account for grants and related disbursements. The primary sources of receipts for this fund are grants from the state and federal governments.

Emergency Management Fund - The primary purpose of this fund is to account for emergency management personnel and expenses for the county. The primary source of receipts for this fund is a federal reimbursement grant. The Emergency Management (EMA) Program is a program with 50% federal reimbursement of local funds to support local emergency preparedness activities.

Timberland Tax Fund - This fund is used to account for taxes collected for protection of forest lands.

Unbudgeted Funds

Justice Center Bond Fund - This fund accounts for the funds used for construction of a new justice center and is part of the public properties corporation, a blended component unit of the county. The public properties corporation issued debt to build the justice center and has entered into a contract, lease, and option with the fiscal court and the Administrative Office of the Courts (AOC), Commonwealth of Kentucky. The Department for Local Government does not require the fiscal court to budget this fund.

Jail Commissary Fund - The canteen operations are authorized pursuant to KRS 441.135. The profits generated from the sale of items are to be used for the benefit and to enhance the well-being of the inmates, or to enhance safety and security within the jail. The jailer is required to maintain accounting records and report annually to the county treasurer the receipts and disbursements of the jail commissary fund.

D. Budgetary Information

Annual budgets are adopted on a regulatory basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as established by the Governmental Accounting Standards Board and according to the laws of Kentucky as required by the state local finance officer.

The county judge/executive is required to submit estimated receipts and proposed disbursements to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the state local finance officer. Disbursements may not exceed budgeted appropriations at the activity level.

Note 1. Summary of Significant Accounting Policies (Continued)

D. Budgetary Information (Continued)

The state local finance officer does not require the jail commissary fund to be budgeted because the fiscal court does not approve the expenses of this fund.

The state local finance officer does not require the justice center bond fund to be budgeted. Bond indentures and other relevant contractual provisions require specific payments to and from this fund annually.

E. Wayne County Elected Officials

Kentucky law provides for election of the officials listed below from the geographic area constituting Wayne County. Pursuant to state statute, these officials perform various services for the Commonwealth of Kentucky, its judicial courts, the fiscal court, various cities and special districts within the county, and the board of education. In exercising these responsibilities, however, they are required to comply with state laws. Audits of their financial statements are issued separately and individually and can be obtained from their respective administrative offices. These financial statements are not required to be included in the financial statement of the Wayne County Fiscal Court.

- Circuit Court Clerk
- County Attorney
- Property Valuation Administrator
- County Clerk
- County Sheriff

F. Deposits

The government's fund balance is considered to be cash on hand, demand deposits, certificates of deposit, and short-term investments with original maturities of three months or less from the date of acquisition. The government's fund balance includes cash and cash equivalents and investments.

KRS 66.480 authorizes the county to invest in obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

G. Long-term Obligations

The fund financial statement recognizes bond interest, as well as bond issuance costs when received or when paid, during the current period. The principal amount of the debt and interest are reported as disbursements. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as disbursements. Debt proceeds are reported as other adjustments to cash.

Note 1. Summary of Significant Accounting Policies (Continued)

H. Related Obligations and Joint Ventures

A related organization is an entity for which a primary government is not financially accountable. It does not impose will or have a financial benefit or burden relationship, even if the primary government appoints a voting majority of the related organizations governing board. Based on this criteria, the Wayne County Airport Board is considered a related organization of the Wayne County Fiscal Court.

Note 2. Deposits

The fiscal court maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240, the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the fiscal court and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. These requirements were met.

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the government's deposits may not be returned. The government does not have a deposit policy for custodial credit risk, but rather follows the requirements of KRS 66.480(1)(d) and KRS 41.240. As of June 30, 2019, all deposits were covered by FDIC insurance or a properly executed collateral security agreement.

Note 3. Transfers

The table below shows the interfund operating transfers for fiscal year 2019.

	General	Road		Total	
	Fund	Fund		Tr	ansfers In
General Fund	\$	\$	160,978	\$	160,978
Jail Fund	649,549				649,549
LGEA Fund	73,784				73,784
Justice Center Bond Fund	584,638				584,638
Total Transfers Out	\$ 1,307,971	\$	160,978	\$	1,468,949

Reason for transfers:

To move resources from and to the general fund and other funds, for budgetary purposes, to the funds that will expend them.

Note 4. Long-term Debt

A. Direct Borrowings and Direct Placements

1. Cable System Loan/Note Receivable

On August 12, 2004, the Wayne County Fiscal Court passed and adopted a resolution authorizing the county to enter into a joint venture with the City of Monticello for the purchase and improvement of a cable television system. Financing of the county's portion of the project is provided through a certain lease agreement between the Kentucky League of Cities Leasing Trust (the Lessor) and the county (the Lessee) at an aggregate principal amount not to exceed \$2,300,000. Terms of the agreement stipulate a 20-year repayment schedule beginning December 2004, with interest of 2.23 percent. The annual debt service is to be paid from the cable service fees collected. The principal balance as of June 30, 2019, is \$771,940. Future principal and interest service requirements are:

Fiscal Year Ended				
June 30	F	Principal	Inter	est & Fees
2020	\$	131,119	\$	23,621
2021		135,127		21,550
2022		139,168		16,623
2023		143,359		11,543
2024		147,669		6,312
2025		75,498		1,144
	\$	771,940	\$	80,793

The county has also recorded a note receivable due from the City of Monticello for the amount of the debt incurred by the county as of June 30, 2019, as follows:

Current Portion	\$ 131,119
Long-term Portion	 640,821
	\$ 771,940

2. Fire Truck

On February 12, 2013, the Wayne County Fiscal Court entered into a \$190,750 agreement with the Kentucky Association of Counties Leasing Trust Program to finance the purchase of a fire truck. Terms of the agreement stipulate an 84-month repayment schedule, with a fixed interest rate of 3.419 percent ending on February 20, 2020. The principal balance as of June 30, 2019, is \$19,735. Future principal and interest requirements are:

Fiscal Year Ended				
June 30	P	rincipal	Interes	st & Fees
2020	\$	19,735	\$	254
	\$	19,735	\$	254

Note 4. Long-term Debt (Continued)

A. Direct Borrowings and Direct Placements (Continued)

3. Recycling Center

On December 15, 2015, the Wayne County Fiscal Court entered into a \$225,000 agreement with a bank for the acquisition of a recycling center. Terms of the agreement stipulate a 15-year repayment schedule, with 1.16 percent fixed interest rate and monthly principal and interest payments ending November 15, 2030. The principal balance as of June 30, 2019, is \$160,167. Future principal and interest requirements are:

rincipal	Intere	st & Fees
13,215	\$	1,785
13,373		1,627
13,528		1,472
13,686		1,314
13,841		1,159
71,670		3,330
20,854		396
160,167	\$	11,083
	13,373 13,528 13,686 13,841 71,670 20,854	13,215 \$ 13,373 \$ 13,528 \$ 13,686 \$ 13,841 \$ 71,670 \$ 20,854 \$

B. Other Debt

1. Justice Center-Series 2012 First Mortgage Refunding Revenue Bonds

On March 6, 2012, the public properties corporation issued \$5,465,000 of first mortgage refunding revenue bonds to pay off the 2003 and 2005 series bonds which were originally issued for construction of the Wayne County Judicial Center. The bonds maturity serially through September 1, 2023, and require annual principal payments on September 1 and semi - annual interest payments at various interest rates on March 1 and September 1 each year. Bonds outstanding as of June 30, 2019, total \$2,715,000. Future principal and interest requirements are:

Fiscal Year Ended June 30	 Principal	Inter	rest & Fees
2020	\$ 510,000	\$	75,800
2021	525,000		60,275
2022	545,000		44,225
2023	560,000		27,650
2024	575,000		8,625
	\$ 2,715,000	\$	216,575

Note 4. Long-term Debt (Continued

B. Other Debt (Continued)

2. Detention Center-Series 2015 General Obligation Lease

On August 12, 2015, the Wayne County Fiscal Court entered into a \$2,615,000 general obligation lease for the purpose of financing the current general obligation refunding bonds, Series 2006 dated March 1, 2006, for the Wayne County Detention Center Project. The bonds mature serially through November 2024. Principal payments are due annually on November 1 and semi-annual interest payments at 2.5 percent are due on November 1 and May 1 each year. The principal balance as of June 30, 2019, is \$1,635,297. Future principal and interest service requirements are:

Fiscal Year Ended June 30	Principal	Inter	rest & Fees
	 k		
2020	\$ 255,802	\$	37,685
2021	262,279		31,209
2022	268,918		24,569
2023	275,727		17,761
2024	282,707		10,780
2025	 289,864		3,623
	\$ 1,635,297	\$	125,627

C. Changes in Long-Term Debt

Long-term Debt activity for the year ended June 30, 2019, was as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Revenue Bonds	\$ 3,210,000	\$	\$ 495,000	\$ 2,715,000	\$ 510,000
General Obligation Refunding Lease	1,884,783		249,486	1,635,297	255,802
Direct Borrowings and					
Direct Placements	1,121,195		169,353	951,842	164,069
Total Long-term Debt	\$ 6,215,978	\$	\$ 913,839	\$ 5,302,139	\$ 929,871

Note 5. Employee Retirement System

The fiscal court has elected to participate, pursuant to KRS 78.530, in the County Employees Retirement System (CERS), which is administered by the Board of Trustees of the Kentucky Retirement Systems (KRS). This is a cost-sharing, multiple-employer, defined benefit pension plan, which covers all eligible full-time employees and provides for retirement, disability, and death benefits to plan members. Benefit contributions and provisions are established by statute.

The county's contribution for FY 2017 was \$692,015, FY 2018 was \$726,885, and FY 2019 was \$846,774.

WAYNE COUNTY NOTES TO FINANCIAL STATEMENT June 30, 2019 (Continued)

Note 5. Employee Retirement System (Continued)

Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. Nonhazardous covered employees who begin participation on or after September 1, 2008, are required to contribute 6 percent of their salary to be allocated as follows: 5 percent will go to the member's account and 1 percent will go to the KRS insurance fund.

In accordance with Senate Bill 2, signed by the Governor on April 4, 2013, plan members who began participating on or after January 1, 2014, were required to contribute to the Cash Balance Plan. The Cash Balance Plan is known as a hybrid plan because it has characteristics of both a defined benefit plan and a defined contribution plan. Members in the plan contribute a set percentage of their salary each month to their own accounts. Nonhazardous covered employees contribute 5 percent of their annual creditable compensation. Nonhazardous members also contribute 1 percent to the health insurance fund which is not credited to the member's account and is not refundable. The employer contributes a set percentage of the member's salary. Each month, when employer contributions are received, an employer pay credit is deposited to the member's account. A member's account is credited with a 4 percent employer pay credit. The employer pay credit represents a portion of the employer contribution.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Nonhazardous employees who begin participation on or after September 1, 2008, must meet the rule of 87 (member's age plus years of service credit must equal 87, and the member must be a minimum of 57 years of age) or the member is age 65, with a minimum of 60 months service credit.

The county's contribution rate for nonhazardous employees was 21.48 percent.

Other Post-Employment Benefits (OPEB)

A. <u>Health Insurance Coverage - Tier 1</u>

CERS provides post-retirement health care coverage as follows:

For members participating prior to July 1, 2003, years of service and respective percentages of the maximum contribution are as follows:

Years of Service	% Paid by Insurance Fund	% Paid by Member through Payroll Deduction
20 or more	100%	0%
15-19	75%	25%
10-14	50%	50%
4-9	25%	75%
Less than 4	0%	100%

As a result of House Bill 290 (2004 General Assembly), medical insurance benefits are calculated differently for members who began participation on or after July 1, 2003. Once members reach a minimum vesting period of ten years, non-hazardous employees whose participation began on or after July 1, 2003, earn ten dollars per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount. This dollar amount is subject to adjustment annually based on the retiree cost of living adjustment, which is updated annually due to changes in the Consumer Price Index.

Note 5. Employee Retirement System (Continued)

Other Post-Employment Benefits (OPEB) (Continued)

A. <u>Health Insurance Coverage - Tier 1 (Continued)</u>

Benefits are covered under KRS 161.714 with exception of COLA and retiree health benefits after July 2003.

B. Health Insurance Coverage - Tier 2 and Tier 3 - Nonhazardous

Once members reach a minimum vesting period of 15 years, they earn ten dollars per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount. This dollar amount is subject to adjustment annually by 1.5 percent. This was established for Tier 2 members during the 2008 Special Legislative Session by House Bill 1. During the 2013 Legislative Session, Senate Bill 2 was enacted, creating Tier 3 benefits for members.

The monthly insurance benefit has been increased annually as a 1.5 percent cost of living adjustment (COLA) since July 2003 when the law changed. The annual increase is cumulative and continues to accrue after the member's retirement.

Tier 2 member benefits are covered by KRS 161.714 with exception of COLA and retiree health benefits after July 2003. Tier 3 members are not covered by the same provisions.

C. Cost of Living Adjustments - Tier 1

The 1996 General Assembly enacted an automatic cost of living adjustment (COLA) provision for all recipients of KRS benefits. During the 2008 Special Session, the General Assembly determined that each July beginning in 2009, retirees who have been receiving a retirement allowance for at least 12 months will receive an automatic COLA of 1.5 percent. The COLA is not a guaranteed benefit. If a retiree has been receiving a benefit for less than 12 months, and a COLA is provided, it will be prorated based on the number of months the recipient has been receiving a benefit.

D. Cost of Living Adjustments - Tier 2 and Tier 3

No COLA is given unless authorized by the legislature with specific criteria. To this point, no COLA has been authorized by the legislature for Tier 2 or Tier 3 members.

E. Death Benefit

If a retired member is receiving a monthly benefit based on at least 48 months of service credit, KRS will pay a \$5,000 death benefit payment to the beneficiary designated by the member specifically for this benefit. Members with multiple accounts are entitled to only one death benefit.

KRS Annual Financial Report and Proportionate Share Audit Report

KRS issues a publicly available annual financial report that includes financial statements and required supplementary information on CERS. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, KY 40601-6124, or by telephone at (502) 564-4646.

Note 5. Employee Retirement System (Continued)

KRS Annual Financial Report and Proportionate Share Audit Report (Continued)

KRS also issues proportionate share audit reports for both total pension liability and other post-employment benefits for CERS determined by actuarial valuation as well as each participating county's proportionate share. Both the Schedules of Employer Allocations and Pension Amounts by Employer and the Schedules of Employer Allocations and Pension Amounts by Employer are available online at https://kyret.ky.gov. The complete actuarial valuation report, including all actuarial assumptions and methods, is also available on the website or can be obtained as described in the paragraph above.

Note 6. Deferred Compensation

The Wayne County Fiscal Court voted to allow all eligible employees to participate in deferred compensation plans administered by the Kentucky Public Employees' Deferred Compensation Authority. The Kentucky Public Employees' Deferred Compensation Authority is authorized under KRS 18A.230 to 18A.275 to provide administration of tax sheltered supplemental retirement plans for all state, public school and university employees, and employees of local political subdivisions that have elected to participate.

These deferred compensation plans permit all full time employees to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. Participation by eligible employees in the deferred compensation plans is voluntary.

Historical trend information showing the Kentucky Public Employees' Deferred Compensation Authority's progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Public Employees' Deferred Compensation Authority's annual financial report. This report may be obtained by writing the Kentucky Public Employees' Deferred Compensation Authority at 501 High Street, 2nd Floor, Frankfort, KY 40601-8862, or by telephone at (502) 573-7925.

Note 7. Insurance

For the fiscal year ended June 30, 2019, the Wayne County Fiscal Court was a member of the Kentucky Association of Counties' All Lines Fund (KALF). KALF is a self-insurance fund and was organized to obtain lower cost coverage for general liability, property damage, public officials' errors and omissions, public liability, and other damages. The basic nature of a self-insurance program is that of collectively shared risk by its members. If losses incurred for covered claims exceed the resources contributed by the members, the members are responsible for payment of the excess losses.

Note 8. Contingencies

The county is involved in multiple lawsuits. While individually they may not be significant, in the aggregate they could negatively impact the county's financial position. Due to the uncertainty of the litigation, a reasonable estimate of the financial impact on the county cannot be made at this time.

WAYNE COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis

For The Year Ended June 30, 2019

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WAYNE COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis

For The Year Ended June 30, 2019

	GENERAL FUND						
	Budgete Original	d Amounts Final	Actual Amounts, (Budgetary Basis)	Variance with Final Budget Positive (Negative)			
RECEIPTS							
Taxes	\$ 3,635,350	\$ 3,662,362	\$ 3,718,293	\$ 55,931			
In Lieu Tax Payments	430,000	452,167	456,137	3,970			
Excess Fees	39,825	136,334	136,334				
Licenses and Permits	33,436	33,602	34,462	860			
Intergovernmental	344,307	1,196,192	1,148,128	(48,064)			
Charges for Services	931,000	941,150	978,516	37,366			
Miscellaneous	160,025	415,598	495,254	79,656			
Interest	11,390	11,390	24,467	13,077			
Total Receipts	5,585,333	6,848,795	6,991,591	142,796			
DISBURSEMENTS							
General Government	1,496,747	1,620,493	1,421,965	198,528			
Protection to Persons and Property	1,781,239	1,842,643	1,696,672	145,971			
General Health and Sanitation	355,866	855,416	738,836	116,580			
Social Services	78,183	94,533	87,576	6,957			
Recreation and Culture	162,500	163,150	146,974	16,176			
Airports	50,000	50,868	50,010	858			
Debt Service	45,180	788,227	199,390	588,837			
Administration	2,231,962	2,838,609	2,038,284	800,325			
Total Disbursements	6,201,677	8,253,939	6,379,707	1,874,232			
Excess (Deficiency) of Receipts Over Disbursements Before Other Adjustments to Cash (Uses)	(616,344)	(1,405,144)	611,884	2,017,028			
	(010,311)	(1,100,111)	011,001	2,017,020			
Other Adjustments to Cash (Uses)							
Prior Year Adjustment	100.00	710.00	1,618	908			
Transfers From Other Funds	160,978	160,978	160,978				
Transfers To Other Funds	(703,333)	(723,333)	(1,307,971)	(584,638)			
Total Other Adjustments to Cash (Uses)	(542,255)	(561,645)	(1,145,375)	(583,730)			
Net Change in Fund Balance	(1,158,599)	(1,966,789)	(533,491)	1,433,298			
Fund Balance - Beginning	1,158,599	1,966,789	1,966,789				
Fund Balance - Ending	\$ 0	\$ 0	\$ 1,433,298	\$ 1,433,298			

	ROAD FUND							
	Budgeted Original	Amounts Final	Actual Amounts, (Budgetary Basis)	Variance with Final Budget Positive (Negative)				
RECEIPTS								
In Lieu Tax Payments	\$ 650	\$ 2,172	\$ 2,312	\$ 140				
Intergovernmental	2,150,919	2,180,538	1,969,690	(210,848)				
Miscellaneous	4,100	4,259	5,053	794				
Interest	6,950	7,013	15,556	8,543				
Total Receipts	2,162,619	2,193,982	1,992,611	(201,371)				
DISBURSEMENTS								
Transportation Facilities and Services	31,863	39,463	35,158	4,305				
Roads	2,346,203	2,584,126	1,934,175	649,951				
Administration	279,366	264,864	206,634	58,230				
Total Disbursements	2,657,432	2,888,453	2,175,967	712,486				
Excess (Deficiency) of Receipts Over Disbursements Before Other								
Adjustments to Cash (Uses)	(494,813)	(694,471)	(183,356)	511,115				
Other Adjustments to Cash (Uses)								
Prior Year Adjustment	15	15	208	193				
Transfers To Other Funds	(160,978)	(160,978)	(160,978)					
Total Other Adjustments to Cash (Uses)	(160,963)	(160,963)	(160,770)	193				
Net Change in Fund Balance	(655,776)	(855,434)	(344,126)	511,308				
Fund Balance - Beginning	655,776	855,434	855,435	1				
Fund Balance - Ending	\$ 0	\$ 0	\$ 511,309	\$ 511,309				

	JAIL FUND							
		Budgeted Amounts Original Final				Actual Amounts, Budgetary Basis)	Fi	riance with nal Budget Positive Negative)
RECEIPTS							<u> </u>	
Intergovernmental	\$	1,597,832	\$	1,593,598	\$	1,604,008	\$	10,410
Charges for Services		29,140		29,140		30,418		1,278
Miscellaneous		67,890		68,541		71,699		3,158
Interest		16		12		13		1
Total Receipts		1,694,878		1,691,291		1,706,138		14,847
DISBURSEMENTS								
Protection to Persons and Property		1,730,371		1,743,234		1,624,589		118,645
Capital Projects		294,487		294,487		293,487		1,000
Administration		486,927		465,084		358,985		106,099
Total Disbursements		2,511,785		2,502,805		2,277,061		225,744
Excess (Deficiency) of Receipts Over								
Disbursements Before Other								
Adjustments to Cash (Uses)		(816,907)		(811,514)		(570,923)		240,591
Other Adjustments to Cash (Uses)								
Prior Year Adjustment		10		10				10
Transfers From Other Funds		649,549		649,549		649,549		
Total Other Adjustments to Cash (Uses)		649,559		649,559		649,549		10
Net Change in Fund Balance		(167,348)		(161,955)		78,626		240,581
Fund Balance - Beginning		167,348		161,955		161,955		·
Fund Balance - Ending	\$	0	\$	0	\$	240,581	\$	240,581

	 Budgeted Driginal	Amo	unts Final	A	Actual mounts, Budgetary Basis)	Fir	iance with al Budget Positive Vegative)
RECEIPTS	 Jigina		1 11.41		Dubb)	(1	(eguire)
Intergovernmental	\$ 25,000	\$	27,338	\$	27,338	\$	
Miscellaneous	1,000		1,513	·	1,640		127
Interest	1		1		1		
Total Receipts	 26,001		28,852	. <u> </u>	28,979		127
DISBURSEMENTS							
General Government	50,816		72,316		64,991		7,325
Administration	31,969		30,623		26,346		4,277
Total Disbursements	 82,785		102,939		91,337		11,602
Excess (Deficiency) of Receipts Over							
Disbursements Before Other							
Adjustments to Cash (Uses)	 (56,784)		(74,087)		(62,358)		11,729
Other Adjustments to Cash (Uses)							
Transfers From Other Funds	53,784		73,784		73,784		
Total Other Adjustments to Cash (Uses)	 53,784		73,784		73,784		
Net Change in Fund Balance	(3,000)		(303)		11,426		11,729
Fund Balance - Beginning	 3,000		303		303		
Fund Balance - Ending	\$ 0	\$	0	\$	11,729	\$	11,729

LOCAL GOVERNMENT ECONOMIC ASSISTANCE FUND

	EMERGENCY MANAGEMENT FUND								
		Budgeted Original	unts Final	A (B	Actual mounts, udgetary Basis)	Variance with Final Budget Positive (Negative)			
RECEIPTS									
Intergovernmental	\$	14,500	\$	14,500	\$	12,181	\$	(2,319)	
Interest		1		1		1			
Total Receipts		14,501		14,501		12,182		(2,319)	
DISBURSEMENTS									
Protection to Persons and Property		12,765		15,265		12,570		2,695	
Administration		14,692		11,402	_			11,402	
Total Disbursements		27,457		26,667		12,570		14,097	
Excess (Deficiency) of Receipts Over Disbursements Before Other									
Adjustments to Cash (Uses)		(12,956)		(12,166)		(388)		11,778	
Net Change in Fund Balance		(12,956)		(12,166)		(388)		11,778	
Fund Balance - Beginning		12,956		12,166		12,166		,	
Fund Balance - Ending	\$	0	\$	0	\$	11,778	\$	11,778	

	TIMBERLAND TAX FUND							
	(Budgeted Amounts Original Final			Ar (Bu	Actual nounts, udgetary Basis)	Fina P	ance with Il Budget ositive egative)
RECEIPTS								
Taxes	\$	4,800	\$	4,800	\$	4,986	\$	186
Interest		2		2		25		23
Total Receipts		4,802		4,802		5,011		209
DISBURSEMENTS								
Protection to Persons and Property		5,000		5,000		4,185		815
Administration		3,402		3,402				3,402
Total Disbursements		8,402		8,402		4,185		4,217
Excess (Deficiency) of Receipts Over								
Disbursements Before Other								
Adjustments to Cash (Uses)		(3,600)		(3,600)		826		4,426
Net Change in Fund Balance		(3,600)		(3,600)		826		4,426
Fund Balance - Beginning		3,600		3,600		3,736		136
Fund Balance - Ending	\$	0	\$	0	\$	4,562	\$	4,562

WAYNE COUNTY NOTES TO REGULATORY SUPPLEMENTARY INFORMATION - BUDGETARY COMPARISON SCHEDULES

June 30, 2019

Note 1. Budgetary Information

Annual budgets are adopted on a regulatory basis of accounting which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as established by the Governmental Accounting Standards Board and according to the laws of Kentucky as required by the state local finance officer.

The county judge/executive is required to submit estimated receipts and proposed disbursements to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the state local finance officer. Disbursements may not exceed budgeted appropriations at the activity level.

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WAYNE COUNTY SCHEDULE OF CAPITAL ASSETS Other Information - Regulatory Basis

For The Year Ended June 30, 2019

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WAYNE COUNTY SCHEDULE OF CAPITAL ASSETS Other Information - Regulatory Basis

For The Year Ended June 30, 2019

The fiscal court reports the following Schedule of Capital Assets:

	Beginning Balance	Additions	Deletions	Ending Balance
Land and Buildings	\$ 13,935,603	\$ 17,365		\$ 13,952,968
Vehicles	3,202,944	206,233	36,555	3,372,622
Equipment	2,610,908	40,295	9,700	2,641,503
Infrastructure	11,461,605	899,374		12,360,979
Total Capital Assets	\$ 31,211,060	\$ 1,163,267	\$ 46,255	\$ 32,328,072

WAYNE COUNTY NOTES TO OTHER INFORMATION - REGULATORY BASIS SCHEDULE OF CAPITAL ASSETS

June 30, 2019

Note 1. Capital Assets

Capital assets, which include land, land improvements, buildings, furniture and office equipment, building improvements, machinery, equipment, and infrastructure assets (roads and bridges) that have a useful life of more than one reporting period based on the government's capitalization policy, are reported as other information. Such assets are recorded at historical cost or estimated historical cost when purchased or constructed.

	Cap	italization	Useful Life
	T	nreshold	(Years)
Land Improvements	\$	12,500	10-60
Buildings and Building Improvements		25,000	10-75
Equipment		2,500	4-25
Vehicles		2,500	4.25
Infrastructure		20,000	10-50

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

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MIKE HARMON AUDITOR OF PUBLIC ACCOUNTS

The Honorable Mike Anderson, Wayne County Judge/Executive Members of the Wayne County Fiscal Court

Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With *Government Auditing Standards*

Independent Auditor's Report

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the Statement of Receipts, Disbursements, and Changes in Fund Balances - Regulatory Basis of the Wayne County Fiscal Court for the fiscal year ended June 30, 2019 and the related notes to the financial statement which collectively comprise the Wayne County Fiscal Court's financial statement and have issued our report thereon dated April 2, 2020.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statement, we considered the Wayne County Fiscal Court's internal control over financial reporting (internal control) to determine audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the Wayne County Fiscal Court's internal control. Accordingly, we do not express an opinion on the effectiveness of the Wayne County Fiscal Court's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statement will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

209 ST. CLAIR STREET FRANKFORT, KY 40601-1817 Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With *Government Auditing Standards* (Continued)

Compliance And Other Matters

As part of obtaining reasonable assurance about whether the Wayne County Fiscal Court's financial statement is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

Mike Harmon Auditor of Public Accounts

April 2, 2020

CERTIFICATION OF COMPLIANCE -LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

WAYNE COUNTY FISCAL COURT

For The Year Ended June 30, 2019

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CERTIFICATION OF COMPLIANCE

LOCAL GOVERNMENT ECONOMIC ASSISTANCE

COUNTY FISCAL COURT

For The Year Ended June 30, 2019

The Wayne County Fiscal Court hereby certifies that assistance received from the Local Government Economic Assistance Program was expended for the purpose intended as dictated by the applicable Kentucky Revised Statutes.

County Judge/Executive

County Treasurer