REPORT OF THE AUDIT OF THE MCCREARY COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2015



MIKE HARMON AUDITOR OF PUBLIC ACCOUNTS

www.auditor.ky.gov

209 ST. CLAIR STREET FRANKFORT, KY 40601-1817 TELEPHONE (502) 564-5841 FACSIMILE (502) 564-2912

EXECUTIVE SUMMARY

AUDIT OF THE MCCREARY COUNTY FISCAL COURT

June 30, 2015

The Auditor of Public Accounts has completed the audit of the McCreary County Fiscal Court for fiscal year ended June 30, 2015.

We have issued an unmodified opinion, based on our audit, on the Statement of Receipts, Disbursements, and Changes in Fund Balances - Regulatory Basis of McCreary County Fiscal Court.

Financial Condition:

The McCreary County Fiscal Court had total receipts of \$7,565,152 and disbursements of \$7,337,870 in fiscal year 2015. This resulted in a total ending fund balance of \$1,530,775, which is an increase of \$295,339 from the prior year.

Report Comments:

2015-001	The Fiscal Court Did Not Have Proper Purchase And Procurement Procedures
2015-002	The Payroll Account Was Not Properly Reconciled
2015-003	The Fiscal Court Did Not Have Sufficient Controls Over Payroll
2015-004	The Fiscal Court Did Not Have Sufficient Internal Control Procedures Over Credit Card
	Disbursements
2015-005	Penalties And Interest Were Incurred Due To Not Paying Invoices Timely
2015-006	The Fiscal Court Did Not Comply With The United States Department Of Agriculture (USDA)
	Grant Agreement
2015-007	The Fiscal Court Did Not Maintain Accurate Capital Asset Records
2015-008	The Fiscal Court Lacks Segregation Of Duties Over All Accounting Functions
2015-009	The Fiscal Court Did Not Have Sufficient Controls Over The Loan Program

Deposits:

The fiscal court's deposits as of June 30, 2015, were exposed to custodial credit risk as follows:

• Uncollateralized and Uninsured \$342,006

The fiscal court's deposits were covered by FDIC insurance and a properly executed collateral security agreement, but the bank did not adequately collateralize the fiscal court's deposits in accordance with the security agreement.

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CERTIFICATION OF COMPLIANCE - LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM



MIKE HARMON AUDITOR OF PUBLIC ACCOUNTS

To the People of Kentucky
Honorable Matthew G. Bevin, Governor
William M. Landrum III, Secretary
Finance and Administration Cabinet
Honorable Douglas E. Stephens, McCreary County Judge/Executive
Members of the McCreary County Fiscal Court

Independent Auditor's Report

Report on the Financial Statement

We have audited the accompanying Statement of Receipts, Disbursements, and Changes in Fund Balances - Regulatory Basis of the McCreary County Fiscal Court, for the year ended June 30, 2015, and the related notes to the financial statement which collectively comprise the McCreary County Fiscal Court's financial statement as listed in the table of contents.

Management's Responsibility for the Financial Statement

Management is responsible for the preparation and fair presentation of this financial statement in accordance with accounting practices prescribed or permitted by the Department for Local Government to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws. This includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of a financial statement that is free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on this financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and the *Audit Guide for Fiscal Court Audits* issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement.



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Auditor's Responsibility (Continued)

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described more fully in Note 1 of the financial statement, the financial statement is prepared by the McCreary County Fiscal Court on the basis of the accounting practices prescribed or permitted by the Department for Local Government to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles paragraph, the financial statement referred to above does not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the McCreary County Fiscal Court as of June 30, 2015, or changes in financial position or cash flows thereof for the year then ended.

Opinion on Regulatory Basis of Accounting

In our opinion, the financial statement referred to above presents fairly, in all material respects, the fund balances of the McCreary County Fiscal Court as of June 30, 2015, and their respective cash receipts and disbursements, and budgetary results for the year then ended, in accordance with the basis of accounting practices prescribed or permitted by the Department for Local Government described in Note 1.

Other Matters

Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statement taken as a whole of the McCreary County Fiscal Court. The budgetary comparison schedules and the capital asset schedule are presented for purposes of additional analysis and are not a required part of the financial statement, however they are required to be presented in accordance with accounting practices prescribed or permitted by the Department for Local Government to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws.

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Other Matters (Continued)

Supplementary Information (Continued)

The accompanying budgetary comparison schedules and capital asset schedule are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statement. Such information has been subjected to the auditing procedures applied in the audit of the financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statement or to the financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the budgetary comparison schedules and capital asset schedule are fairly stated in all material respects in relation to the financial statement as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated July 25, 2016 on our consideration of the McCreary County Fiscal Court's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the McCreary County Fiscal Court's internal control over financial reporting and compliance.

Based on the results of our audit, we present the accompanying comments and recommendations included herein, which discusses the following report comments:

2015-001	The Fiscal Court Did Not Have Proper Purchase And Procurement Procedures							
2015-002	The Payroll Account Was Not Properly Reconciled							
2015-003	The Fiscal Court Did Not Have Sufficient Controls Over Payroll							
2015-004	The Fiscal Court Did Not Have Sufficient Internal Control Procedures Over Credit Card							
	Disbursements							
2015-005	Penalties And Interest Were Incurred Due To Not Paying Invoices Timely							
2015-006	The Fiscal Court Did Not Comply With The United States Department Of Agriculture (USDA)							
	Grant Agreement							
2015-007	The Fiscal Court Did Not Maintain Accurate Capital Asset Records							
2015-008	The Fiscal Court Lacks Segregation Of Duties Over All Accounting Functions							
2015-009	The Fiscal Court Did Not Have Sufficient Controls Over The Loan Program							

Respectfully submitted,

Auditor of Public Accounts

MCCREARY COUNTY OFFICIALS

For The Year Ended June 30, 2015

Fiscal Court Members:

Douglas Stephens County Judge/Executive

Oscar Perry Magistrate
Roger Phillips Magistrate
Jason Mann Magistrate
Dustin Baird Magistrate

Other Elected Officials:

Conley D. Chaney County Attorney

Jessie Hatfield Jailer

Eric Haynes County Clerk

Othel King Circuit Court Clerk

Randy Waters Sheriff

Bruce Lominac Property Valuation Administrator

Tim Corder Coroner

Appointed Personnel:

Mark Sewell County Treasurer

Randy Jones Chief Financial Officer\Deputy Judge Executive

MCCREARY COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS

For The Year Ended June 30, 2015

MCCREARY COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS

For The Year Ended June 30, 2015

	Budgeted Funds							
	General Fund		Road Fund		Jail Fund		E	Local evernment conomic essistance Fund
RECEIPTS								
Taxes	\$	558,417	\$		\$		\$	
In Lieu Tax Payments		279,706		361,914				
Excess Fees		17,054						
Licenses and Permits		103,799						
Intergovernmental		126,016		1,970,817		115,739		183,423
Charges for Services		1,140,415				30		
Miscellaneous		163,122		146,677		21,780		2,183
Interest		273		1,244		32		394
Total Receipts		2,388,802		2,480,652		137,581		186,000
DISBURSEMENTS								
General Government		787,200						
Protection to Persons and Property		947,447				739,287		
General Health and Sanitation		57,268						
Recreation and Culture		33,614						
Roads		,		1,580,750				149,121
Road Facilities				200,505				,
Debt Service		83,295		14,444		22,424		
Capital Projects		,		,		,		
Administration		802,506		295,202		58,414		
Total Disbursements		2,711,330		2,090,901		820,125		149,121
Excess (Deficiency) of Receipts Over Disbursements Before Other Adjustments to Cash (Uses)		(322,528)		389,751		(682,544)		36,879
Other Adjustments to Cash (Uses) Payroll Revolving Account Financing Obligation Proceeds		18,057						
Transfers From Other Funds		1,478,295		163,146		682,624		5,985
Transfers To Other Funds		(1,187,293)		(277,273)				
Total Other Adjustments to Cash (Uses)		309,059		(114,127)		682,624		5,985
Net Change in Fund Balance		(13,469)		275,624		80		42,864
Fund Balance - Beginning (Restated)		165,510		392,678		3,017		212,304
Fund Balance - Ending	\$	152,041	\$	668,302	\$	3,097	\$	255,168
Composition of Fund Balance Bank Balance Payroll Revolving Account Reconciled Balance Less: Outstanding Checks	\$	159,306 18,057	\$	682,924	\$	48,829	\$	255,168
<u> </u>		(25,322)		(14,622)		(45,732)		
Fund Balance - Ending	\$	152,041	\$	668,302	\$	3,097	\$	255,168

MCCREARY COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS For The Year Ended June 30, 2015 (Continued)

Budgeted Funds

Eq	Ambulance Equipment Fund		Solid Waste Fund		Park Fund		ccupational Tax Grant Fund Fund			Emergency Dispatch Fund		isaster sistance Fund	
\$		\$		\$		\$	1,123,320	\$		\$	125,855	\$	
			50,055										
			67,271						262,275		148,274		
			14.700		22,040						11 147		
	90		14,799		7,226		198		22		11,145 23		27
	90		132,125		29,266		1,123,518		262,297	-	285,297	-	27
							-,,						
	85,033		70.100						68,531		288,659		
			79,108		69,216				124,543				
					48,292						3,621		
	2		20.666		20.516						27,000		
	85,036		29,666 108,774		29,516 147,024				193,074		105,567 424,847		
	05,050	-	100,774		147,024				173,074	-	724,047	-	
	(84,946)		23,351		(117,758)		1,123,518		69,223		(139,550)		27
											50,000		
	70,000				119,874				115		92,096		
	,				(4,480)		(1,186,377)		(35,985)		(3,693)		(4,522)
	70,000				115,394		(1,186,377)		(35,870)		138,403		(4,522)
	(14,946)		23,351		(2,364)		(62,859)		33,353		(1,147)		(4,495)
	50,019		26,052		2,579		98,395		(10,048)		5,918		17,685
\$	35,073	\$	49,403	\$	215	\$	35,536	\$	23,305	\$	4,771	\$	13,190
\$	35,073	\$	54,037	\$	5,107	\$	35,536	\$	23,305	\$	8,846	\$	13,190
			(4,634)		(4,892)						(4,075)		
\$	35,073	\$	49,403	\$	215	\$	35,536	\$	23,305	\$	4,771	\$	13,190

MCCREARY COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS For The Year Ended June 30, 2015 (Continued)

	Budget	ed Fu	nds		Unbudgeted Fund		
	evolving Loan Fund	F	Cconomic velopment Fund	D	Park edicated Fund	Am S Te Inst	bulance ervice aching ructional Fund
RECEIPTS							
Taxes	\$	\$	15,644	\$		\$	
In Lieu Tax Payments							
Excess Fees							
Licenses and Permits							
Intergovernmental			15,016				
Charges for Services							12,975
Miscellaneous	66,833		3,221				
Interest	 76		22.001		407		10055
Total Receipts	 66,909		33,881		407		12,975
DISBURSEMENTS							
General Government			103,391				
Protection to Persons and Property							10,411
General Health and Sanitation							
Recreation and Culture							
Roads							
Road Facilities							
Debt Service			4,167				
Capital Projects							
Administration	 44,611		26,403				
Total Disbursements	 44,611		133,961				10,411
Excess (Deficiency) of Receipts Over Disbursements Before Other Adjustments to Cash (Uses)	 22,298		(100,080)		407		2,564
Other Adjustments to Cash (Uses) Payroll Revolving Account Financing Obligation Proceeds Transfers From Other Funds			93,918				
Transfers To Other Funds	 						
Total Other Adjustments to Cash (Uses)	 		93,918				
Net Change in Fund Balance	22,298		(6,162)		407		2,564
Fund Balance - Beginning (Restated)	32,692		7,162		230,212		
Fund Balance - Ending	\$ 54,990	\$	1,000	\$	230,619	\$	2,564
Composition of Fund Balance Bank Balance Payroll Revolving Account Reconciled Balance	\$ 54,990	\$	3,013	\$	230,619	\$	2,564
Less: Outstanding Checks	 		(2,013)				
Fund Balance - Ending	\$ 54,990	\$	1,000	\$	230,619	\$	2,564

MCCREARY COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS For The Year Ended June 30, 2015 (Continued)

Unbudg	geted Funds	
Ten Commandments Fund	McCreary County Courthouse And Public Square Corporation Fund	Total Funds
\$	\$	\$ 1,823,236 641,620 17,054
	418,755	153,854 3,307,586 1,175,460
6,570		443,556 2,786
6,570	418,755	7,565,152
		890,591 2,139,368 136,376 227,373
		1,729,871
	416,455	200,505 592,698 27,000
	2,200 418,655	1,394,088 7,337,870
6,570	100	227,282
		18,057 50,000 2,706,053
(6,430)		(2,706,053)
140	100	295,339
\$ 1,261 \$ 1,401	\$ 100	1,235,436 \$ 1,530,775
\$ 1,401	\$ 100	\$ 1,614,008 18,057 (101,290)
\$ 1,401	\$ 100	\$ 1,530,775

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MCCREARY COUNTY NOTES TO FINANCIAL STATEMENT

June 30, 2015

Note 1. Summary of Significant Accounting Policies

A. Reporting Entity

The financial statement of McCreary County includes all budgeted and unbudgeted funds under the control of the McCreary County Fiscal Court. Budgeted funds included within the reporting entity are those funds presented in the county's approved annual budget and reported on the quarterly reports submitted to the Department for Local Government. Unbudgeted funds may include non-fiduciary financial activities, private purpose trust funds and internal service funds that are within the county's control. Unbudgeted funds may also include any corporation to act as the fiscal court in the acquisition and financing of any public project which may be undertaken by the fiscal court pursuant to the provisions of Kentucky law and thus accomplish a public purpose of the fiscal court. The unbudgeted funds are not presented in the annual approved budget or in the quarterly reports submitted to the Department for Local Government.

The following entities: The McCreary County Park Board, McCreary County Airport Board, and the McCreary County Tourist Commission would have been included in the reporting entity under accounting principles generally accepted in the United State of America (GAAP) as established by the Government Accounting Standards Board. However under the regulatory basis they are no longer are required components of the reporting entity.

B. Basis of Accounting

The financial statement is presented on a regulatory basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as established by the Government Accounting Standards Board. This basis of accounting involves the reporting of fund balances and the changes therein resulting from cash inflows (cash receipts) and cash outflows (cash disbursements) to meet the financial reporting requirements of the Department for Local Government and the laws of the Commonwealth of Kentucky.

This regulatory basis of accounting differs from GAAP primarily because the financial statement format does not include the GAAP presentations of government-wide and fund financial statements, cash receipts are recognized when received in cash rather than when earned and susceptible to accrual, and cash disbursements are recognized when paid rather than when incurred or subject to accrual.

Generally and except as otherwise provided by law, property taxes are assessed as of January 1, levied (mailed) November 1, due at discount November 30, due at face value December 31, delinquent January 1 following the assessment, and subject to sale ninety days following April 15.

C. Basis of Presentation

Budgeted Funds

The fiscal court reports the following budgeted funds:

General Fund - This is the primary operating fund of the Fiscal Court. It accounts for all financial resources of the general government, except where the Department for Local Government requires a separate fund or where management requires that a separate fund be used for some function.

Note 1. Summary of Significant Accounting Policies (Continued)

C. Basis of Presentation (Continued)

Budgeted Funds (Continued)

Road Fund - This fund is for road and bridge construction and repair. The primary sources of receipts for this fund are state payments for truck license distribution, municipal road aid, and transportation grants. The Department for Local Government requires the fiscal court to maintain these receipts and disbursements separately from the General Fund.

Jail Fund - The primary purpose of this fund is to account for the jail expenses of the county. The primary sources of receipts for this fund are reimbursements from the state and federal government, payments from other counties for housing prisoners, and transfers from the General Fund. The Department for Local Government requires the fiscal court to maintain these receipts and disbursements separately from the General Fund.

Local Government Economic Assistance Fund - The primary purpose of this fund is to account for grants and related disbursements. The primary sources of receipts for this fund are grants from the state and federal governments.

Ambulance Equipment Fund - The primary purpose of this fund is to account for the purchase of new ambulance equipment. The primary source of receipts for this fund is state grants.

Solid Waste Fund - The primary purpose of this fund is to account for the county's solid waste programs including recycling, tire recycling, litter abatement, and general operation and enforcement of solid waste laws and programs in the county. The primary source of receipts for this fund is derived from franchise fees paid to the county and state grants.

Park Fund - The primary purpose of this fund is to account for the operation of the county park and the 4H Camp. The primary sources of receipts for this fund are transfers from the General Fund and facility rentals.

Occupational Tax Fund - The primary purpose of this fund is to account for the collection of occupational taxes. The primary sources of receipts for this fund are occupational employment tax and net profit tax.

Grant Fund - The primary purpose of this fund is to manage state and federal grants received by the county. The primary sources of receipts for this fund are state and federal grants.

Emergency Dispatch Fund - The primary purpose of this fund is to account for the county's emergency dispatch center operations within local office of emergency management. The primary sources of receipts for this fund are phone surcharges and wireless surcharges.

Disaster Assistance Fund - The primary purpose of this fund is to account for the expense of emergencies and disasters in the county. The primary source of receipts for this fund is transfers from the General Fund.

Revolving Loan Fund - The primary purpose of this fund is to account for the county small business revolving loan program. The primary source of receipts for this fund is the payment on the loans.

Economic Development Fund - The primary purpose of this fund is to account for economic development and tourism offices. The primary source of receipts for this fund is occupational tax.

Note 1. Summary of Significant Accounting Policies (Continued)

C. Basis of Presentation (Continued)

Unbudgeted Funds

The fiscal court reports the following unbudgeted funds:

Park Dedicated Fund - The primary purpose of this fund is to account for the activity as a result of an ongoing environmental issue that occurred during construction of the county park. The contractor performed outside his scope of work causing a sediment breach which resulted in the "take" of a habitat of an endangered fish. As a result, the Kentucky Division of Water and Fish and Wildlife Service became involved with the project causing fines and mitigation work on the site. The contractor was owed \$230,000 in order to complete his contract, so these funds were set aside until the project is given environmental clearance and costs of the contractor's action to the county determined.

Ambulance Service Teaching Instructional Fund - The primary purpose of this fund is to account for emergency services instructional classes taught by an employee of the county. The primary source of receipts for this fund is the collections of fees charged for these classes.

Ten Commandments Fund - The primary purpose of this fund is to account for the cost of legal defense regarding the Supreme Court case involving the county publicly posting the Ten Commandments. The primary source of receipts for this fund is the collection of private donations.

McCreary County Courthouse and Public Square Corporation Fund - The primary purpose of this fund is to account for the proceeds and debt service of revenue bonds that were issued to fund construction of public buildings.

D. Budgetary Information

Annual budgets are adopted on a regulatory basis of accounting which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as established by the Government Accounting Standards Board and according to the laws of Kentucky as required by the State Local Finance Officer.

The county judge/executive is required to submit estimated receipts and proposed disbursements to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the Fiscal Court may not increase the total budget without approval by the State Local Finance Officer. Disbursements may not exceed budgeted appropriations at the activity level.

The State Local Finance Officer does not require the McCreary County Courthouse and Public Square Corporation Fund to be budgeted. Bond indentures and other relevant contractual provisions require specific payments to and from this fund annually.

Note 1. Summary of Significant Accounting Policies (Continued)

E. McCreary County Elected Officials

Kentucky law provides for election of the officials below from the geographic area constituting McCreary County. Pursuant to state statute, these officials perform various services for the Commonwealth of Kentucky, its judicial courts, the Fiscal Court, various cities and special districts within the county, and the board of education. In exercising these responsibilities, however, they are required to comply with state laws. Audits of their financial statements are issued separately and individually and can be obtained from their respective administrative offices. These financial statements are not required to be included in the financial statement of McCreary County Fiscal Court.

- Circuit Court Clerk
- County Attorney
- Property Valuation Administrator
- County Clerk
- County Sheriff

F. Deposits and Investments

The government's fund balance is considered to be cash on hand, demand deposits, certificates of deposit, and short-term investments with original maturities of three months or less from the date of acquisition. The government's fund balance includes cash and cash equivalents and investments.

KRS 66.480 authorizes the county to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

G. Long-term Obligations

The fund financial statement recognizes bond interest, as well as bond issuance costs when received or when paid, during the current period. The principal amount of the debt and interest are reported as disbursements. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as disbursements. Debt proceeds are reported as other adjustments to cash.

Note 2. Deposits

The fiscal court maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240, the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the fiscal court and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. These requirements were met.

Note 2. Deposits (Continued)

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the fiscal court's deposits may not be returned. The fiscal court does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 66.480(1)(d) and KRS 41.240. On June 30, 2015, the fiscal court's bank balance was exposed to custodial credit risk because the bank did not adequately collateralize the fiscal court's deposits in accordance with the security agreement.

Uncollateralized and Uninsured \$342,006

Note 3. Transfers

The table below shows the interfund operating transfers for fiscal year 2015.

				Occupational		Emergency	Disaster	Ten	
	General	Road	Park	Tax	Grant	Dispatch	Assistance	Commandments	Total
	Fund	Fund	Fund	Fund	Fund	Fund	Fund	Fund	Transfers In
General Fund	\$	\$ 277,273	\$	\$1,186,377	\$	\$ 3,693	\$ 4,522	\$ 6,430	\$1,478,295
Road Fund	163,146								163,146
Jail Fund	682,624								682,624
LGEA Fund					5,985				5,985
Ambulance									
Equipment Fund	50,000				20,000				70,000
Park Fund	119,874								119,874
Grant Fund	115								115
Emergency									
Dispatch Fund	92,096								92,096
Economic									
Development Fund	79,438		4,480		10,000				93,918
			· ·					-	
Total Transfers Out	\$1,187,293	\$ 277,273	\$ 4,480	\$1,186,377	\$ 35,985	\$ 3,693	\$ 4,522	\$ 6,430	\$2,706,053

Reason for transfers:

To move resources from and to the General Fund and other funds, for budgetary purposes, to the funds that will expend them.

Note 4. Agency Trust Funds

Trust funds report only those resources held in a trust or custodial capacity for individuals, private organizations, or other governments.

The fiscal court has the following agency trust funds:

Jail Commissary Fund - This fund accounts for funds received from the inmates. The balance in the Jail Inmate fund as of June 30, 2015 was \$805. The fiscal court closed the Jail Commissary fund during fiscal year ending June 30, 2013. The remaining funds are amounts due to prior inmates.

FSA/HRA Fund - This fund accounts for employee and employer contributions to reimburse employees for health care expenses.

Note 5. Operating Leases

The fiscal court entered into various lease agreement for copying machines to be used by various county departments. In fiscal year 2015 the fiscal court re-negotiated those leases with one company buying out the balance of the contracts. The future minimum lease payments for that lease are as follows:

Fiscal Year Ended	
June 30	 mount
2016	\$ 9,661
2017	9,661
2018	9,661
2019	9,661
2020	 1,610
Total Minimum Lease Payments	\$ 40,254

Note 6. Notes Receivable

In 1994, McCreary County, in cooperation with Scott County, Tennessee, formed the Rural Enterprise Community known as the Scott-McCreary Area Revitalization Team (SMART) for the purpose of increasing economic development in these two counties. As a part of this effort, SMART-approved low interest rate loans were made available to eligible businesses from Enterprise Community Program funds, which were passed through to the county from the U.S. Department of Health and Human Services. In order to account for the loan repayments, McCreary County established the SMART Works Fund. In 1998, the county was also awarded Rural Business Enterprise Grants (RBEG) for Smart-approved low interest rate loans to eligible businesses, which were passed through the U.S. Department of Agriculture. The county combined the RBEG and SMART Works accounts during calendar year 2011. The county may use the loan repayments of the SMART Works Fund and the RBEG Revolving Loan Fund in accordance with each federal program's guidelines. The balance of the receivables due as of June 30, 2015 is \$956,753.

Note 7. Long-term Debt

A. First Mortgage Refunding Revenue Bonds (County Facilities Project), Series 2009

On November 1, 1999, the McCreary County Courthouse and Public Square Corporation, Administrative Office of the Courts (AOC), and the county entered into a lease agreement for the purpose of constructing the Justice Center, which is attached to the courthouse and obtaining rental space for the AOC at the Justice Center. In November of 1999, the McCreary County Courthouse and Public Square Corporation issued 1999A First Mortgage Revenue Bonds in the amount of \$5,205,000 in order to construct the McCreary County Justice Center.

The McCreary County Courthouse and Public Square Corporation designated the County to act as its agent in order to plan, design, construct, manage, and maintain the Justice Center. The McCreary County Courthouse and Public Square Corporation expect annual rentals from the AOC for use of the Justice Center to be in the full amount of the annual principal and interest requirements of the bonds. Under terms of the lease, the AOC has agreed to pay directly to the paying agent bank the use allowances payments as provided in the lease. The lease agreement is renewable each year. The McCreary County Courthouse and Public Square Corporation are dependent upon the use of allowance payment in order to meet the debt service for the bonds.

Note 7. Long-term Debt (Continued)

A. First Mortgage Refunding Revenue Bonds (County Facilities Project), Series 2009 (Continued)

The use allowance payment commences with occupancy of the Justice Center by the AOC. The AOC with the execution of the lease has expressed its intention to continue to pay the full use allowance payment in each successive biennial budget period until September 1, 2020, but the lease does not legally obligate the AOC to do so.

In July 2009, the McCreary County Fiscal Court retired the 1999A and 2001B series bonds by the issuance of Series 2009 refunding bonds in the amount of \$3,515,000. This refunding resulted in an average interest rate reduction of 1.77 percent and estimated present value savings amount of \$150,915. The principal balance as of June 30, 2015 is \$2,010,000. The future debt service requirements for the 2009 First Refunding Mortgage Revenue Bonds are presented as follows:

Fiscal Year Ended		 cheduled
June 30	Principal	 Interest
2016	\$ 365,000	\$ 59,527
2017	375,000	48,975
2018	385,000	37,575
2019	395,000	25,480
2020	415,000	12,105
2021-2022	75,000	4,575
Totals	\$ 2,010,000	\$ 188,237

B. Jail Facility Lease Participation Agreement

The Kentucky Local Correctional Facilities Authority (KLCFA), an independent corporate agency and instrumentality of the Commonwealth of Kentucky, issued revenue bonds for the purpose of construction and reconstruction of jail facilities. On October 15, 1984 McCreary County entered into a lease participation agreement and financial plan for jail construction costs with KLCFA, which was subsequently amended February 15, 1987, agreeing to pay KLCFA lease payments equal to \$316,534 principals plus a proportional share of interest on the KCLFA's Multi-County Correctional Refunding and Improvement Bonds, 1987 Series.

On February 1, 1994, KLCFA issued its Multi-County Correctional Facilities Refunding Bonds, 1994 Series refunding the 1987 Series.

On October 13, 2004, KLCFA issued it Multi-County Correctional Facilities Revenue Refunding Bonds, Series 2004, refunding the 1994 Series. As of October 13, 2004, McCreary County's outstanding principal balance on its lease participation agreement with KLCFA for the county's share of the 1994 Series was \$182,172. McCreary County's proportionate share of the October 13, 2004 refunding resulted in an additional principal reduction of \$18,907 and interest savings of \$7,852.

The second amended lease participation agreement dated October 1, 2004 between KLCFA and McCreary County requires an annual principal payment to be made by October 1 and semi-annual interest payments to be made on October 1 and April 1. Interest rates range from 6.92% to 6.94%. The outstanding principal was paid and the debt was retired during fiscal year June 30, 2015.

Note 7. Long-term Debt (Continued)

C. Courthouse Renovations

On June 26, 2012, the McCreary County Fiscal Court issued \$246,320 for the purpose of paying off McCreary Co, KY (ADA) KADDFT Lease Acquisition Program 2001 Series B 59517. The debt requires semi-annual interest payments due on October 1 and April 1. The debt will mature on October 1, 2021. The principal balance as of June 30, 2015 is \$200,056. Future principal and interest requirements are as follows:

Fiscal Year Ended June 30	I	Principal	I	nterest
2016	\$	25,689	\$	4,605
2017 2018		25,172 29,542		3,980 3,307
2019 2020		28,794 28,003		2,589 1,891
2021-2022		62,856		1,530
Totals	\$	200,056	\$	17,902

D. Asphalt Truck

On July 21, 2008, the McCreary County Fiscal Court entered into a 10-year financing obligation with KACo Leasing Trust for the purchase of an asphalt truck. Principal and interest payments are due monthly by the 20th day of the month. The principal balance as of June 30, 2015 is \$41,176. Future principal and interest requirements are as follows:

Fiscal Year Ended June 30	P	rincipal	I1	nterest
2016 2017 2018 2019	\$	12,802 13,325 13,868 1,181	\$	1,647 1,130 593 24
Totals	\$	41,176	\$	3,394

E. Ambulance

On January 25, 2010, the McCreary County Fiscal Court entered into a 5-year financing obligation with KACo Leasing Trust for the purchase of two ambulances at the total price of \$209,658. Interest payments at 4.355% are due monthly by the 20th, with annual principal payments due each January. The outstanding principal was paid and the debt was retired during fiscal year June 30, 2015.

Note 7. Long-term Debt (Continued)

F. Economic Development Loan

In September 2009, McCreary County Fiscal Court obtained a Rural Economic Development Finance Agreement for the construction of a multi-generational use building. The total amount financed was \$500,000 over a 10 year period. The agreement requires an annual service fee with a zero rate of interest and payments of \$4,167 due the 1st of each month. The principal balance as of June 30, 2015 is \$212,500. Future principal and service fee requirements are as follows:

Fiscal Year Ended June 30	F	Principal	 Fees
2016	\$	50,000	\$ 1,958
2017		50,000	1,458
2018		50,000	958
2019		50,000	458
2020		12,500	
Totals	\$	212,500	\$ 4,832

G. Ten Commandments Lawsuit General Obligation Notes Series 2011

In December 2011, McCreary County Fiscal Court entered a note agreement with the Bank of McCreary County to pay a settlement to the American Civil Liberties Union for posting the Ten Commandments in the McCreary County Courthouse. The total amount financed was \$236,907 at a fixed rate of 3.50% with payments to be made quarterly until December 2016. The principal balance as of June 30, 2015 is \$75,453. Future principal and interest requirements are as follows:

Fiscal Year Ended June 30	P	rincipal	Iı	nterest
2016 2017	\$	49,862 25,591	\$	1,997 338
Totals	\$	75,453	\$	2,335

H. 911 Remodel

On February 6, 2015, the McCreary County Fiscal Court entered into a financing obligation with KACo Leasing Trust for the purpose of remodeling part of the Emergency Medical Services building to house the 911 dispatch center. The principal was \$50,000 at an effective interest rate of 3.25% for a period of five years, with principal due annually and interest paid monthly. The principal balance as of June 30, 2015 was \$46,972. Future principal and interest requirements are as follows:

Note 7. Long-term Debt (Continued)

H. 911 Remodel (Continued)

Fiscal Year Ended June 30	P	rincipal	<u>I</u> 1	nterest
2016	\$	9,475	\$	1,386
2017		9,788		1,074
2018		10,111		751
2019		10,444		417
2020		7,154		87
Totals	\$	46,972	\$	3,715
1 Ottalis	Ψ	70,712	Ψ	3,713

I. Changes In Long Term Debt

Long-term Debt activity for the year ended June 30, 2015, was as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Revenue Bonds	\$ 2,360,000	\$	\$ 350,000	\$ 2,010,000	\$ 365,000
Capital Leases	258,333	,	45,833	212,500	50,000
Financing Obligations	469,666	50,000	156,009	363,657	97,828
Total Long-term Debt	\$ 3,087,999	\$ 50,000	\$ 551,842	\$ 2,586,157	\$ 512,828

Note 8. Employee Retirement System

A. Plan Description

The fiscal court has elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems (KRS). This is a cost sharing, multiple employer defined benefit pension plan that covers all eligible regular full-time members employed in non-hazardous positions in the county. The Plan provides for retirement, disability and death benefits to plan members. Retirement benefits may be extended to beneficiaries of the plan members under certain circumstances. Benefit contributions and provisions are established by statute.

Nonhazardous covered employees are required to contribute five percent of their salary to the plan. Nonhazardous covered employees who begin participation on or after September 1, 2008 are required to contribute six percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 17.67 percent.

Note 8. Employee Retirement System (Continued)

A. Plan Description (Continued)

In accordance with Senate Bill 2, signed by the Governor on April 4, 2013, plan members who began participating on, or after, January 1, 2014, were required to contribute to the Cash Balance Plan. The Cash Balance Plan is known as a hybrid plan because it has characteristics of both a defined benefit plan and a defined contribution plan. Members in the plan contribute a set percentage of their salary each month to their own account. Members contribute five percent (nonhazardous) of their annual creditable compensation and one percent to the health insurance fund which is not credited to the member's account and is not refundable. The employer contribution rate is set annually by the Board based on an actuarial valuation. The employer contributes a set percentage of the member's salary. Each month, when employer contributions are received, an employer pay credit is deposited to the member's account. A member's account is credited with a four percent (nonhazardous) employer pay credit. The employer pay credit represents a portion of the employer contribution.

The fiscal court's contribution for FY 2013 was \$235,701, FY 2014 was \$311,623, and FY 2015 was \$282,528.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Nonhazardous employees who begin participation on or after September 1, 2008 must meet the rule of 87 (members age plus years of service credit must equal 87, and the member must be a minimum of 57 years of age) or the member is age 65, with a minimum of 60 months service credit.

CERS also provides post-retirement health care coverage as follows:

For members participating prior to July 1, 2003, years of service and respective percentages of the maximum contribution are as follows:

		% Paid by Member through
Years of Service	% paid by Insurance Fund	Payroll Deduction
20 or more	100%	0%
15-19	75%	25%
10-14	50%	50%
4-9	25%	75%
Less than 4	0%	100%

As a result of House Bill 290 (2004 General Assembly), medical insurance benefits are calculated differently for members who began participation on or after July 1, 2003. Once members reach a minimum vesting period of ten years, non-hazardous employees whose participation began on or after July 1, 2003, earn ten dollars per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount. This dollar amount is subject to adjustment annually based on the retiree cost of living adjustment, which is updated annually due to changes in the Consumer Price Index.

Kentucky Retirement System issues a publicly available annual financial report that includes financial statements and required supplementary information on CERS. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, KY 40601-6124, or by telephone at (502) 564-4646.

Note 8. Employee Retirement System (Continued)

B. Net Pension Liability

As promulgated by GASB Statement No. 68 the total pension liability for CERS was determined by an actuarial valuation as of June 30, 2014. The total net pension liability for all employers participating in CERS was determined by an actuarial valuation as of June 30, 2014, measured as of the same date and is as follows: non-hazardous \$3,244,377,000 and hazardous \$1,201,825,000, for a total net pension liability of \$4,446,202,000 as of June 30, 2014. Based on these requirements, McCreary County's proportionate share of the net pension liability as of June 30, 2015 is:

	June 30, 2014		Jui	ne 30, 2015
Non-Hazardous	\$	3,074,000	\$	2,717,000
Total	\$	3,074,000	\$	2,717,000

The complete actuarial valuation report including all actuarial assumptions and methods is publically available on the website at www.kyret.ky.gov or can be obtained as described in the paragraph above.

Note 9. Flexible Spending Account

The McCreary County Fiscal Court established a flexible spending account in 2010 to provide employees an additional health benefit. The county has contracted with Febco, Inc., a third-party administrator, to administer the plan. The plan provides a debit card to each eligible employee providing \$2,150 each year to pay for qualified medical expenses. Employees may also contribute additional pre-tax funds through payroll deduction.

Note 10. Insurance

For the fiscal year ended June 30, 2015, McCreary County was a member of the Kentucky Association of Counties' All Lines Fund (KALF). KALF is a self-insurance fund and was organized to obtain lower cost coverage for general liability, property damage, public officials' errors and omissions, public liability, and other damages. The basic nature of a self-insurance program is that of a collectively shared risk by its members. If losses incurred for covered claims exceed the resources contributed by the members, the members are responsible for payment of the excess losses.

Note 11. Payroll Revolving Account

The reconciled balance of the payroll revolving account as of June 30, 2015, was added to the General Fund cash balance for financing reporting purposes.

Note 12. Prior Period Adjustments

The beginning balance of the Road Fund has been restated by a decrease of \$18,390 due to an incorrect adjustment in the prior year. The treasurer voided prior year outstanding checks for being outstanding for more than one year. This resulted in an increase to the beginning balance of the General Fund by \$17,035, the Jail Fund by \$9,493, the Solid Waste Fund by \$1,099, and the Park Fund by \$768. In addition, the beginning balance was adjusted by \$1,261 for the beginning balance of the Ten Commandments Fund which was not included in the prior year audit and the Jail Commissary Fund was not included, as it was an agency fund in the prior year.

Note 12. Prior Period Adjustments (Continued)

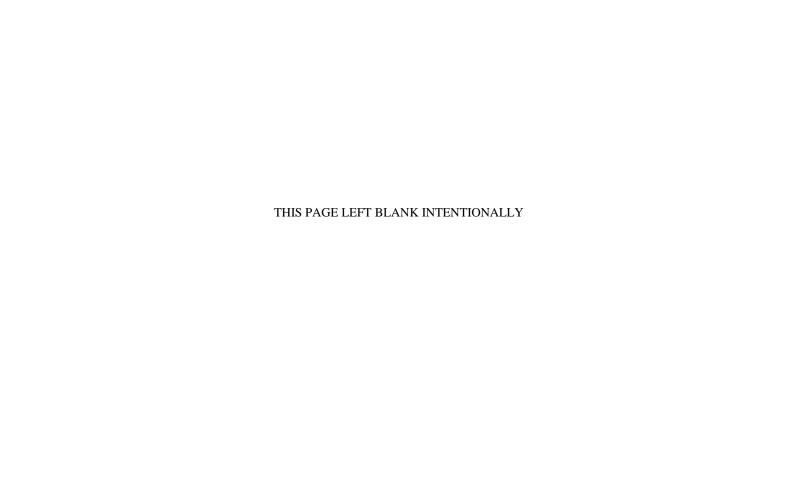
The fiscal court's contribution for 2013 and 2014 retirement withholdings has been restated by decreases of \$277,597 and \$170,575 respectively. These were due to incorrect calculations in the prior years.

Note 13. Related Party Transactions

In 1994, McCreary County, in cooperation with Scott County, Tennessee, formed the Rural Enterprise Community known as the Scott-McCreary Area Revitalization Team (SMART) for the purpose of increasing economic development in these two counties. As a part of this effort, SMART-approved low interest rate loans. These loans were made available to eligible businesses from Enterprise Community Program funds, which were passed through to McCreary County Fiscal Court from the U.S. Department of Health and Human Services. The program has awarded 34 loans totaling \$1,586,345 over the program's existence. During fiscal year 2015, four of the loans were to related parties as listed below:

Relationship	Loans to Related Parties	Disposition of Loan
Borrower was related to the President of the Loan Board	\$50,000 loan in November 2006	Filed bankruptcy January 20, 2010
* McCreary County Fiscal Court Deputy Judge and Wife	\$15,000 loan in January 2008	Inactive (last payment October 2010) Note interest rate 6%
President of the Loan Board	\$60,268 loan in November 2009	Nine payments in FY 2015 Note interest rate 1.25%
* Mother-In-Law to the County Deputy Judge	\$75,000 loan in September 2011	Two payments received in FCY 2015 Note interest rate 3%

^{*} These loans have been turned over to the McCreary County Attorney for collection.



MCCREARY COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis

For The Year Ended June 30, 2015

MCCREARY COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis

For The Year Ended June 30, 2015

GENERAL FUND

		Budgeted Original	ounts Final	Actual Amounts, (Budgetary Basis)		Variance with Final Budget Positive (Negative)			
RECEIPTS									
Taxes	\$	596,000	\$	596,000	\$	558,417	\$	(37,583)	
In Lieu Tax Payments		345,000		345,000		279,706		(65,294)	
Excess Fees		22,000		22,000		17,054		(4,946)	
Licenses and Permits		46,000		46,000		103,799		57,799	
Intergovernmental		122,250		122,250		126,016		3,766	
Charges for Services		1,000,000		1,000,000		1,140,415		140,415	
Miscellaneous		88,000		88,000		163,122		75,122	
Interest		500		500		273		(227)	
Total Receipts		2,219,750		2,219,750		2,388,802		169,052	
DISBURSEMENTS									
General Government		734,756		787,790		787,200		590	
Protection to Persons and Property		938,877		922,168		947,447		(25,279)	
General Health and Sanitation		61,628		57,365		57,268		97	
Recreation and Culture		41,975		33,658		33,614		44	
Debt Service		83,360		83,320		83,295		25	
Administration		821,439		802,534		802,506		28	
Total Disbursements		2,682,035		2,686,835		2,711,330		(24,495)	
Excess (Deficiency) of Receipts Over Disbursements Before Other Adjustments to Cash (Uses)		(462,285)		(467,085)		(322,528)		144,557	
Other Adjustments to Cash (Uses)									
Transfers From Other Funds		1,154,785		1,154,785		1,478,295		323,510	
Transfers To Other Funds		(842,500)		(842,500)		(1,187,293)		(344,793)	
Total Other Adjustments to Cash (Uses)		312,285		312,285	_	291,002		(21,283)	
Net Change in Fund Balance		(150,000)		(154,800)		(31,526)		123,274	
Fund Balance Beginning (Restated)		150,000		150,000		165,510		15,510	
Fund Balance - Ending	\$	0	\$	(4,800)	\$	133,984	\$	138,784	

MCCREARY COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis For The Year Ended June 30, 2015 (Continued)

	ROAD FUND							
		Budgeted Original	ounts Final	Actual Amounts, (Budgetary Basis)		Variance with Final Budget Positive (Negative)		
RECEIPTS								
In Lieu Tax Payments	\$	375,000	\$	375,000	\$	361,914	\$	(13,086)
Intergovernmental		1,739,770		1,739,770		1,970,817		231,047
Miscellaneous		64,500		64,500		146,677		82,177
Interest		1,000		1,000		1,244		244
Total Receipts		2,180,270		2,180,270		2,480,652		300,382
DISBURSEMENTS								
Roads		1,513,677		1,649,202		1,580,750		68,452
Road Facilities		337,250		293,194		200,505		92,689
Debt Service		15,000		15,000		14,444		556
Administration		610,058		367,530		295,202		72,328
Total Disbursements		2,475,985		2,324,926		2,090,901		234,025
Excess (Deficiency) of Receipts Over Disbursements Before Other		(205.715)		(144.656)		200 751		524 407
Adjustments to Cash (Uses)		(295,715)		(144,656)		389,751		534,407
Other Adjustments to Cash (Uses)								
Transfers From Other Funds						163,146		163,146
Transfers To Other Funds		(204,285)		(204,285)		(277,273)		(72,988)
Total Other Adjustments to Cash (Uses)		(204,285)		(204,285)		(114,127)		90,158
Net Change in Fund Balance		(500,000)		(348,941)		275,624		624,565
Fund Balance Beginning (Restated)		500,000		500,000		392,678		(107,322)
Fund Balance - Ending	\$	0	\$	151,059	\$	668,302	\$	517,243

MCCREARY COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis For The Year Ended June 30, 2015 (Continued)

	JAIL FUND							
	Budgeted Amounts Original Final			Actual Amounts, (Budgetary Basis)		Variance with Final Budget Positive (Negative)		
RECEIPTS		Originar		1 IIIGI		Dasisj		rvegauve)
Intergovernmental	\$	101,000	\$	101,000	\$	115,739	\$	14,739
Charges for Services		4,000		4,000		30		(3,970)
Miscellaneous		19,500		19,500		21,780		2,280
Interest		100		100		32		(68)
Total Receipts		124,600		124,600		137,581		12,981
DISBURSEMENTS								
Protection to Persons and Property		627,580		763,564		739,287		24,277
Debt Service		9,000		22,424		22,424		
Administration		63,020		59,871		58,414		1,457
Total Disbursements		699,600		845,859		820,125		25,734
Excess (Deficiency) of Receipts Over Disbursements Before Other								
Adjustments to Cash (Uses)		(575,000)		(721,259)		(682,544)		38,715
Other Adjustments to Cash (Uses)								
Transfers From Other Funds		565,000		565,000		682,624		117,624
Total Other Adjustments to Cash (Uses)		565,000		565,000		682,624		117,624
Net Change in Fund Balance		(10,000)		(156,259)		80		156,339
Fund Balance Beginning (Restated)		10,000		10,000		3,017		(6,983)
Fund Balance - Ending	\$	0	\$	(146,259)	\$	3,097	\$	149,356

MCCREARY COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis For The Year Ended June 30, 2015 (Continued)

	LGEA FUND								
	Budgeted Amounts Original Final			Actual Amounts, (Budgetary Basis)		Variance with Final Budget Positive (Negative)			
RECEIPTS									
Licenses and Permits	\$	250	\$	250	\$		\$	(250)	
Intergovernmental		122,500		122,500		183,423		60,923	
Miscellaneous		1,500		1,500		2,183		683	
Interest		100		100		394		294	
Total Receipts		124,350		124,350		186,000		61,650	
DISBURSEMENTS									
Roads		150,600		150,600		149,121		1,479	
Debt Service		57,500		57,500				57,500	
Administration		16,250		16,250				16,250	
Total Disbursements		224,350		224,350		149,121		75,229	
Excess (Deficiency) of Receipts Over Disbursements Before Other Adjustments to Cash (Uses)		(100,000)		(100,000)		36,879		136,879	
Other Adjustments to Cash (Uses)									
Transfers From Other Funds						5,985		5,985	
Total Other Adjustments to Cash (Uses)						5,985		5,985	
Net Change in Fund Balance		(100,000)		(100,000)		42,864		142,864	
Fund Balance Beginning		100,000		100,000		212,304		112,304	
Fund Balance - Ending	\$	0	\$	0	\$	255,168	\$	255,168	

35,073

35,073 \$

MCCREARY COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis For The Year Ended June 30, 2015 (Continued)

Fund Balance - Ending

	AMBULANCE EQUIPMENT FUND								
		Budgeted riginal	Amo	unts Final	An (Bu	actual nounts, dgetary Basis)	Fina P	ance with al Budget ositive egative)	
RECEIPTS		- ISHMI		T IIMI		asis)	(11)	egaare)	
Interest	\$	500	\$	500	\$	90	\$	(410)	
Total Receipts		500		500		90		(410)	
DISBURSEMENTS									
Protection to Persons and Property		55,000		85,033		85,033			
Administration		40,500		10,467		3		10,464	
Total Disbursements		95,500		95,500		85,036		10,464	
Excess (Deficiency) of Receipts Over Disbursements Before Other									
Adjustments to Cash (Uses)		(95,000)		(95,000)		(84,946)		10,054	
Other Adjustments to Cash (Uses)									
Transfers From Other Funds		50,000		50,000		70,000		20,000	
Total Other Adjustments to Cash (Uses)		50,000		50,000		70,000		20,000	
Net Change in Fund Balance		(45,000)		(45,000)		(14,946)		30,054	
Fund Balance Beginning		45,000		45,000		50,019		5,019	

0 \$ 0 \$

SOLID WASTE FUND

			BOLID W		71 0110		
	Budgeted Original	Amo	ounts Final	A	Actual amounts, Budgetary Basis)	Fir	iance with nal Budget Positive Vegative)
RECEIPTS							
Licenses and Permits	\$ 55,000	\$	55,000	\$	50,055	\$	(4,945)
Intergovernmental	52,000		52,000		67,271		15,271
Miscellaneous	13,000		13,000		14,799		1,799
Interest	100		100				(100)
Total Receipts	120,100		120,100		132,125		12,025
DISBURSEMENTS							
General Health and Sanitation	101,838		100,885		79,108		21,777
Administration	30,762		31,715		29,666		2,049
Total Disbursements	132,600		132,600		108,774		23,826
Excess (Deficiency) of Receipts Over							
Disbursements Before Other							
Adjustments to Cash (Uses)	 (12,500)		(12,500)		23,351		35,851
Net Change in Fund Balance	(12,500)		(12,500)		23,351		35,851
Fund Balance Beginning (Restated)	 12,500		12,500		26,052		13,552
Fund Balance - Ending	\$ 0	\$	0	\$	49,403	\$	49,403

	PARK FUND								
		Budgeted	Amo	ounts Final		Actual Amounts, Budgetary	Fi	riance with nal Budget Positive	
RECEIPTS		Original		ГШаі	-	Basis)		Negative)	
Charges For Services	\$	18,500	\$	18,500	\$	22,040	\$	3,540	
Miscellaneous	Ψ	7,500	Ψ	7,500	Ψ	7,226	Ψ	(274)	
Interest		500		500		7,220		(500)	
Total Receipts		26,500		26,500		29,266		2,766	
DISBURSEMENTS									
Recreation and Culture		69,000		70,879		69,216		1,663	
Debt Service		280,000		278,292		48,292		230,000	
Administration		30,000		29,829		29,516		313	
Total Disbursements		379,000		379,000		147,024		231,976	
Excess (Deficiency) of Receipts Over Disbursements Before Other									
Adjustments to Cash (Uses)		(352,500)		(352,500)		(117,758)		234,742	
Other Adjustments to Cash (Uses)									
Transfers From Other Funds		112,500		112,500		119,874		7,374	
Transfers To Other Funds		112.700		110.700		(4,480)		(4,480)	
Total Other Adjustments to Cash (Uses)		112,500		112,500		115,394		2,894	
Net Change in Fund Balance		(240,000)		(240,000)		(2,364)		237,636	
Fund Balance Beginning (Restated)		240,000		240,000		2,579		(237,421)	
Fund Balance - Ending	\$	0	\$	0	\$	215	\$	215	

	OCCUPATIONAL TAX FUND								
		Budgeted	Amo			Actual Amounts, Budgetary	F	ariance with Final Budget Positive	
D 27 (27 17 17 17 17 17 17 17 17 17 17 17 17 17		Original		Final		Basis)		(Negative)	
RECEIPTS			_		_		_		
Taxes	\$	950,000	\$	950,000	\$	1,123,320	\$	173,320	
Interest		500		500		198		(302)	
Total Receipts		950,500		950,500		1,123,518		173,018	
Excess (Deficiency) of Receipts Over Disbursements Before Other									
Adjustments to Cash (Uses)		950,500		950,500		1,123,518		173,018	
Other Adjustments to Cash (Uses)									
Transfers To Other Funds		(950,500)		(950,500)		(1,186,377)		(235,877)	
Total Other Adjustments to Cash (Uses)		(950,500)		(950,500)		(1,186,377)		(235,877)	
Net Change in Fund Balance Fund Balance Beginning						(62,859) 98,395		(62,859) 98,395	
Fund Balance - Ending	\$	0	\$	0	\$	35,536	\$	35,536	

	GRANT FUND								
		Budgeted Original	l Amo	ounts Final		Actual Amounts, Budgetary Basis)	Fi	riance with nal Budget Positive Negative)	
RECEIPTS		Original		Гшаг	-	Dasis)		(Negative)	
Intergovernmental	\$	285,500	\$	285,500	\$	262,275	\$	(23,225)	
Interest						22		22	
Total Receipts		285,500		285,500		262,297		(23,203)	
DISBURSEMENTS									
Protection to Persons and Property		85,500		85,500		68,531		16,969	
Recreation and Culture		200,000		200,000		124,543		75,457	
Total Disbursements		285,500		285,500		193,074		92,426	
Excess (Deficiency) of Receipts Over Disbursements Before Other						50.000			
Adjustments to Cash (Uses)						69,223		69,223	
Other Adjustments to Cash (Uses)									
Transfers From Other Funds						115		115	
Transfers To Other Funds						(35,985)		(35,985)	
Total Other Adjustments to Cash (Uses)						(35,870)		(35,870)	
Net Change in Fund Balance						33,353		33,353	
Fund Balance Beginning						(10,048)		(10,048)	
Fund Balance - Ending	\$	0	\$	0	\$	23,305	\$	23,305	

13,853

(9,082)

4,771

MCCREARY COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis For The Year Ended June 30, 2015 (Continued)

Net Change in Fund Balance

Fund Balance Beginning

Fund Balance - Ending

	EMERGENCY DISPATCH FUND								
		Budgeted Original	l Amo	ounts Final		Actual Amounts, Budgetary Basis)	Fir	iance with nal Budget Positive Vegative)	
RECEIPTS									
Taxes	\$	150,000	\$	150,000	\$	125,855	\$	(24,145)	
Intergovernmental		194,445		194,445		148,274		(46,171)	
Miscellaneous		6,000		6,000		11,145		5,145	
Interest		100		100		23		(77)	
Total Receipts		350,545		350,545		285,297		(65,248)	
DISBURSEMENTS									
Protection to Persons and Property		318,445		303,596		288,659		14,937	
Debt Service				3,621		3,621			
Capital Projects				50,000		27,000		23,000	
Administration		97,100		108,328		105,567		2,761	
Total Disbursements		415,545		465,545		424,847		40,698	
Excess (Deficiency) of Receipts Over									
Disbursements Before Other									
Adjustments to Cash (Uses)		(65,000)		(115,000)		(139,550)		(24,550)	
Other Adjustments to Cash (Uses)									
Financing Obligation Proceeds				50,000		50,000			
Transfers From Other Funds		50,000		50,000		92,096		42,096	
Transfers To Other Funds						(3,693)		(3,693)	
Total Other Adjustments to Cash (Uses)		50,000		100,000		138,403		38,403	

(15,000)

15,000

(15,000)

15,000

0 \$

(1,147)

5,918

4,771 \$

	DISASTER ASSISTANCE FUND								
		Budgeted Original	Amo	unts Final	A (B	Actual mounts, udgetary Basis)	Fin I	ance with al Budget Positive	
RECEIPTS		Juginai		Гшаг		Dasis)		legative)	
Interest	\$	250	\$	250	\$	27	\$	(223)	
Total Receipts		250		250		27		(223)	
DISBURSEMENTS									
Administration		17,750		17,210				17,210	
Total Disbursements		17,750		17,210				17,210	
Excess (Deficiency) of Receipts Over									
Disbursements Before Other									
Adjustments to Cash (Uses)		(17,500)		(16,960)		27		16,987	
Other Adjustments to Cash (Uses)									
Transfers To Other Funds						(4,522)		(4,522)	
Total Other Adjustments to Cash (Uses)						(4,522)		(4,522)	
Net Change in Fund Balance		(17,500)		(16,960)		(4,495)		12,465	
Fund Balance Beginning		17,500		17,500		17,685		185	
Fund Balance - Ending	\$	0	\$	540	\$	13,190	\$	12,650	

Fund Balance - Ending

		R	EVOLVIN	G LO	AN FUND		
	 Budgeted Original	Amo	unts Final	A (B	Actual mounts, sudgetary Basis)	Fir	iance with nal Budget Positive Vegative)
RECEIPTS					,		
Miscellaneous	\$ 25,000	\$	25,000	\$	66,833	\$	41,833
Interest	 500		500		76		(424)
Total Receipts	25,500		25,500		66,909		41,409
DISBURSEMENTS							
Administration	75,500		75,500		44,611		30,889
Total Disbursements	75,500		75,500		44,611		30,889
Excess (Deficiency) of Receipts Over Disbursements Before Other							
Adjustments to Cash (Uses)	 (50,000)		(50,000)		22,298		72,298
Net Change in Fund Balance	(50,000)		(50,000)		22,298		72,298
Fund Balance Beginning	 50,000		50,000		32,692		(17,308)

0 \$

54,990 \$

ECONOMIC DEVELOPMENT FUND

	Economic DE (EEO)									
		Budgeted Original	Amo	ounts Final		Actual Amounts, Budgetary Basis)	Fi	riance with nal Budget Positive Negative)		
RECEIPTS										
Taxes	\$	15,000	\$	15,000	\$	15,644	\$	644		
Intergovernmental		26,500		26,500		15,016		(11,484)		
Miscellaneous		2,000		2,000		3,221		1,221		
Interest		500		500				(500)		
Total Receipts		44,000		44,000		33,881		(10,119)		
DISBURSEMENTS										
General Government		102,797		103,631		103,391		240		
Debt Service		,		4,167		4,167				
Administration		31,203		26,742		26,403		339		
Total Disbursements		134,000		134,540		133,961		579		
Excess (Deficiency) of Receipts Over										
Disbursements Before Other										
Adjustments to Cash (Uses)		(90,000)		(90,540)		(100,080)		(9,540)		
Other Adjustments to Cash (Uses)										
Transfers From Other Funds		65,000		65,000		93,918		28,918		
Total Other Adjustments to Cash (Uses)		65,000		65,000		93,918		28,918		
Net Change in Fund Balance		(25,000)		(25,540)		(6,162)		19,378		
Fund Balance Beginning		25,000		25,000		7,162		(17,838)		
Fund Balance - Ending	\$	0	\$	(540)	\$	1,000	\$	1,540		

MCCREARY COUNTY NOTES TO REGULATORY SUPPLEMENTARY INFORMATION - BUDGETARY COMPARISON SCHEDULES

June 30, 2015

Note 1. Budgetary Information

Annual budgets are adopted on a regulatory basis of accounting which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as established by the Government Accounting Standards Board and according to the laws of Kentucky as required by the State Local Finance Officer.

The county judge/executive is required to submit estimated receipts and proposed disbursements to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Disbursements may not exceed budgeted appropriations at the activity level.

Note 2. Reconciliation of the General Fund

The Statement of Receipts, Disbursements, and Changes in Fund Balances - Regulatory Basis differs from the Budgetary Comparison Schedule for the General Fund's other adjustments to cash and ending balance by \$18,057 due to the inclusion of the Payroll Revolving account's unreconciled balance.

Note 3. Excess of Disbursements Over Appropriations

General Fund Protection to Persons and Property disbursements exceeded budgeted appropriations by \$25,279 resulting in total disbursements exceeding budget appropriations by \$24,495.

Note 4. Unbudgeted Funds

McCreary County Fiscal Court did not budget the funds of the Park Dedicated Fund, Ambulance Service Teaching Instructional Fund, or Ten Commandments Fund as required by the laws of Kentucky.

MCCREARY COUNTY SUPPLEMENTARY SCHEDULE Supplementary Information - Regulatory Basis

For The Year Ended June 30, 2015

MCCREARY COUNTY SCHEDULE OF CAPITAL ASSETS Supplementary Information - Regulatory Basis

For The Year Ended June 30, 2015

The fiscal court reports the following schedule of capital assets:

	Beginning			Ending
	Balance	Additions	Deletions	Balance
Land	\$ 2,173,083	\$	\$	\$ 2,173,083
Buildings	9,017,068			9,017,068
Construction In Progress - Buildings		27,000		27,000
Vehicles and Equipment	920,516	173,263		1,093,779
Other Equipment	1,421,658	54,258	234,917	1,240,999
Construction In Progress - Other Equipment		33,625		33,625
Infrastructure	5,501,604	667,862		6,169,466
Total Capital Assets	\$ 19,033,929	\$ 956,008	\$ 234,917	\$19,755,020

MCCREARY COUNTY NOTES TO REGULATORY SUPPLEMENTARY INFORMATION - SCHEDULE OF CAPITAL ASSETS

June 30, 2015

Note 1. Capital Assets

Capital assets, which include land, land improvements, buildings, furniture and office equipment, building improvements, machinery, equipment, and infrastructure assets (roads and bridges) that have a useful life of more than one reporting period based on the government's capitalization policy, are reported as other information. Such assets are recorded at historical cost or estimated historical cost when purchased or constructed.

	Cap	italization	Useful Life
	Th	reshold	(Years)
Land Improvements	\$	5,000	10-60
Buildings	\$	5,000	10-75
Other Equipment	\$	5,000	3-25
Vehicles and Equipment	\$	5,000	3-25
Infrastructure	\$	5,000	10-50

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND
ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL
STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



MIKE HARMON AUDITOR OF PUBLIC ACCOUNTS

The Honorable Douglas E. Stephens, McCreary County Judge/Executive Members of the McCreary County Fiscal Court

Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With *Government Auditing Standards*

<u>Independent Auditor's Report</u>

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the Statement of Receipts, Disbursements, and Changes in Fund Balances - Regulatory Basis of the McCreary County Fiscal Court for the fiscal year ended June 30, 2015, and the related notes to the financial statement which collectively comprise the McCreary County Fiscal Court's financial statement and have issued our report thereon dated July 25, 2016.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statement, we considered the McCreary County Fiscal Court's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the McCreary County Fiscal Court's internal control. Accordingly, we do not express an opinion on the effectiveness of the McCreary County Fiscal Court's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying comments and recommendations, we identified certain deficiencies in internal control that we consider to be material weaknesses.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statement will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying comments and recommendations as items 2015-001, 2015-002, 2015-003, 2015-004, 2015-005, 2015-007, 2015-008, and 2015-009 to be material weaknesses.



Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With *Government Auditing Standards* (Continued)

Compliance And Other Matters

As part of obtaining reasonable assurance about whether the McCreary County Fiscal Court's financial statement is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying comments and recommendations as items 2015-001, 2015-002, 2015-003, 2015-004, 2015-005, 2015-006, 2015-007, and 2015-009.

County Judge/Executive's Responses to Findings

The McCreary County Judge/Executive's responses to the findings identified in our audit are described in the accompanying comments and recommendations. The McCreary County Judge/Executive's responses were not subjected to the auditing procedures applied in the audit of the financial statement and, accordingly, we express no opinion on them.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

Mike Harmon

Auditor of Public Accounts

July 25, 2016

MCCREARY COUNTY COMMENTS AND RECOMMENDATIONS

For The Year Ended June 30, 2015

MCCREARY COUNTY COMMENTS AND RECOMMENDATIONS

Fiscal Year Ended June 30, 2015

FINANCIAL STATEMENT FINDINGS:

2015-001 The Fiscal Court Did Not Have Proper Purchase And Procurement Procedures

The fiscal court did not have proper purchase and procurement procedures. The findings below stem from a lack of adequate segregation of duties, improper accounting practices, and poor internal controls without oversight.

Of the 66 fiscal court disbursements that were tested for fiscal year 2015, the following deficiencies were noted:

- 11 expenditures were paid when budgeted funds were not available.
- Three purchase orders were not approved.
- One purchase order was approved after the disbursement had been made.
- Three checks issued did not clear within 45 days.
- 34 purchase orders were not issued for disbursements.
- One disbursement was not properly allocated.
- 12 disbursements did not have any supporting documentation.
- Three disbursements were paid using the statement amount without supporting documentation for those charges.
- 19 invoices were not paid within 30 days.
- One disbursement was overpaid \$27,499 and later refunded.
- Haul tickets do not have a signature of an individual receiving materials.
- Haul tickets are not maintained with the invoice. All road department invoices are reviewed by the supervisor then only the itemized statement is sent to the finance officer for payment.
- Haul tickets and road department invoices for paving cannot be traced to the fiscal court's approved
- Of all the invoices tested, none were cancelled or marked as paid.

The State Local Finance Officer, given the authority by KRS 68.210, requires in the *County Budget Preparation and State Local Finance Officer Policy Manual* all expenditures to be accompanied by a purchase order and sufficiently documented. Additionally, KRS 65.140(2) states "Unless the purchaser and vendor otherwise contract, all bills for goods or services shall be paid within thirty (30) working days of receipt of a vendor's invoice except when payment is delayed because the purchaser has made a written disapproval of improper performances or improper invoicing...." In addition, KRS 68.300 states "Any appropriation made or claim allowed by the fiscal court in excess of any budget fund, and any warrant or contract not within the budget appropriation, shall be void." Good internal controls dictate that proper supporting documentation is maintained to support disbursements.

We recommend the fiscal court maintain supporting documentation, such as haul tickets, with the original invoices and purchase orders, cancel actual invoices upon payment to prevent duplicate payments. Also we recommend all invoices be accompanied by the signed haul ticket or packing slip showing receipt of the item purchased. In addition, we recommend the fiscal court pay all expenditures within 30 working days in compliance with KRS 65.140.

FINANCIAL STATEMENT FINDINGS: (Continued)

2015-001 The Fiscal Court Did Not Have Proper Purchase And Procurement Procedures (Continued)

County Judge/Executive's Response: The new finance officer has reconciled many of these issues and has adjusted the procedures to enable us to move forward without these recurring problems. Efforts have been taken to strengthen purchase and procurement procedures to avoid similar issues in the future. Invoices submitted for payment are reviewed by at least two staff for accuracy. The purchase order system has been strengthened to ensure proper authorization by the department heads and judge executive office staff. All paid invoices are being marked paid once checks are written. The problems with the haul tickets for the Road Department have been fixed and are currently being processed correctly. We continue to have an issue with some invoices not being paid within 30 days. This problem will be minimized as much as possible but will not be able to be eliminated completely until additional revenue is secured.

2015-002 The Payroll Account Was Not Properly Reconciled

The payroll revolving account did not reconcile to a zero balance as of June 30, 2015, and the remaining balance could not be readily explained. The remaining balance as of June 30, 2015 was \$82,723. Of this balance the auditor determined the county had outstanding liabilities of \$64,229 and outstanding checks of \$437, leaving an unexplained balance of \$18,057 for fiscal year 2015. In addition, the bank reconciliations were not reviewed by another employee to ensure accuracy.

The payroll account has not been properly reconciled since fiscal year 2011. In addition, reconciliations are not being reviewed. Balances at the end of each fiscal year have carried forward to the next fiscal year without explanation. The unreconciled payroll account could cause the fiscal court to have insufficient funds to meet payroll requirements or it could cause the fiscal court's liabilities to not be properly paid or not to be paid in a timely manner.

Per KRS 68.210 the State Local Finance Officer has the authority to require a uniform system of accounts. The *County Budget Preparation and State Local Finance Officer Policy Manual* lists "monthly bank reconciliation" as a requirement for all county officials. Since the payroll account is a "sweep account," only the funds necessary to pay employees and government agencies are transferred from other county funds. Therefore, each month the account should reconcile to zero.

We recommend the fiscal court properly reconcile the payroll account. Additionally, we recommend those bank reconciliations be reviewed by an independent employee to verify accuracy and completeness.

County Judge/Executive's Response: Due to the number of years (10+) of not being able to reconcile the payroll account and the unlikely ability to find the discrepancy from several years ago, it is agreed that the best way to move forward would be to transfer the long-term irreconcilable amount to other funds and begin at a zero balance. With the finance officer and the treasurer both currently using the same fiscal accounting software and balancing each month, this problem should be eliminated.

FINANCIAL STATEMENT FINDINGS: (Continued)

2015-003 The Fiscal Court Did Not Have Sufficient Controls Over Payroll

The fiscal court did not have sufficient controls over payroll as shown by the following deficiencies:

- 13 of 18 employees had a timesheet, but no supervisor approval was evidenced. And, one of those timesheets not signed by employee or supervisor.
- No timesheet was found for the finance officer.
- One employee's time was coded incorrectly. Per fiscal court minutes, the employee was hired for two positions, and as such the time/pay should have been divided between the two codes.
- One employee timesheet showed overtime earned, but no evidence of payment was found.
- The magistrates are on two committees as required, but no timesheets were found to substantiate retirement.

Weak internal controls over payroll have allowed the errors to go unnoticed or corrected. The lack of properly designed controls creates the possibility that employees will receive wages or benefits not actually earned, such as health insurance. In addition, by not properly coding wages, the fiscal court may have exceeded its approved budget for one or more line items.

Internal control procedures that are properly designed and implemented allow employees to detect misstatements in a timely manner while preventing misappropriation of assets or inaccurate financial reporting. The county administrative code SECTION 5.9 Classification of Employees (A)(1) "Full-Time Employee: An employee who works 40 hours per week on a regular scheduled basis." SECTION 5.24 (b) "Included timesheets must be signed by employee and supervisor in order to be considered valid and compensation authorized." Additionally, KRS 61.510(21) states, in part, "'Regular full-time positions,'...shall mean all positions that average one hundred (100) or more hours per month determined by using the number of months actually worked within a calendar or fiscal year."

We recommend *all* employees maintain a timesheet and *all* time sheets be approved by a supervisor or by the county judge/executive. Although magistrates are elected officials and as such not required to maintain timesheets, they should maintain them to ensure they receive proper credit for retirement. Further we recommend all employee wages be properly coded.

County Judge/Executive's Response: All issues have been corrected relative to this comment. The magistrates are elected officials and do not require a timesheet. The suggestion of verifying retirement with the use of time sheets has been discussed with them.

2015-004 The Fiscal Court Did Not Have Sufficient Internal Control Procedures Over Credit Card Disbursements

The fiscal court has not implemented proper internal control procedures over credit card disbursements. The deficiencies noted below stem from a lack of adequate segregation of duties, improper accounting practices and poor internal controls without oversight. Credit card disbursements had the following deficiencies:

FINANCIAL STATEMENT FINDINGS: (Continued)

2015-004 The Fiscal Court Did Not Have Sufficient Internal Control Procedures Over Credit Card Disbursements (Continued)

- Two payments were paid without any supporting documentation.
- Finance charges of \$139 and other charges including late fees of \$234 were paid.
- An employee erroneously signed up for an online monthly service through checkfront.com, and the fiscal court made multiple payments totaling \$196.
- \$400 was overpaid by the emergency dispatch fund for conference registration fees.
- Four receipts for meals were not itemized.
- Two receipts were missing for a credit card payment.

The State Local Finance Officer, given the authority by KRS 68.210, requires in the *County Budget Preparation and State Local Finance Officer Policy Manual* that all disbursements to be accompanied by a purchase order, within budgeted amounts and sufficiently documented. KRS 65.140(2) states "Unless the purchaser and vendor otherwise contract, all bills for goods or services shall be paid within thirty (30) working days of receipt of a vendor's invoice except when payment is delayed because the purchaser has made a written disapproval of improper performances or improper invoicing...." Good internal controls dictate that proper supporting documentation is maintained to support disbursements.

We recommend the fiscal court ensure proper accounting practices by implementing additional internal controls in the area of credit card disbursements, such as assigning an individual other than the finance officer to review all transactions to ensure that they have proper documentation, purchase orders, etc. This could be evidenced by the reviewer's initials and date on the credit card statement.

County Judge/Executive's Response: Steps have been taken to properly account for all credit card uses with proper documentation as we move forward. The credit card is utilized primarily for travel purposes by my office and the fiscal court, or in times of emergency when no other purchase procedure is allowable. Use of the card is very limited, by a limited number of individuals. Every effort is being made as possible to avoid finance charges and late fees. The erroneous monthly service mentioned in this report was already discovered and discontinued prior to the time of the actual audit, howbeit it was after the audit period.

2015-005 Penalties And Interest Were Incurred Due To Not Paying Invoices Timely

The fiscal court incurred penalties and interest on disbursements, debt, and payroll as follows:

- Eight finance charges on credit card invoices totaled \$139.
- Six late payment fees on credit card invoices totaled \$234.
- Nine late payments on debt invoices incurred interest and penalties totaling \$692.
- Two miscalculations on 2015 fiscal year 941 payments to the IRS totaling \$1,225 were paid from 2016 fiscal year funds.
- The miscalculations noted above incurred interest and penalties totaling \$111.
- All insurance bills tested were paid late but did not incur penalties.
- For the Xerox copier lease, nine out of 12 payments were late but did not incur penalties or interest.
- The March 2015 payment to the Kentucky State Retirement System incurred penalties totaling \$2,000.

FINANCIAL STATEMENT FINDINGS: (Continued)

2015-005 Penalties And Interest Were Incurred Due To Not Paying Invoices Timely (Continued)

The payments of penalties and interest are due to invoices and payroll withholding not being remitted in a timely manner. The former finance officer did not ensure payments were made before the date due, and a total of \$3,065 of fiscal year 2015 funds and \$1,336 of fiscal year 2016 funds which could have been used for other purposes were instead used to pay penalties.

KRS 65.140(2) states "Unless the purchaser and vendor otherwise contract, all bills for goods or services shall be paid within thirty (30) working days of receipt of a vendor's invoice except when payment is delayed because the purchaser has made a written disapproval of improper performances or improper invoicing by the vendor or by the vendor's subcontractor." In addition, KRS 61.675(3)(b) states "If the agency fails to file all contributions and reports on or before the tenth day of the month following the period being reported, interest on the delinquent contributions at the actuarial rate adopted by the board compounded annually, but not less than one thousand dollars (\$1,000), shall be added to the amount due the system."

We recommend the fiscal court comply with KRS 65.140 and KRS 61.675 by ensuring all invoices are paid timely and ensuring all withholdings are paid to the proper agency in a timely manner to avoid unnecessary penalties and interest.

County Judge/Executive's Response: Sufficient cash flow remains an issue and payments are occasionally made later than 30 days. As mentioned in 2015-001, until additional revenue is secured, there will be times when payments made late. I believe the process implemented by this office and the staff, and internal changes that have been made, will minimize late payments and penalties.

2015-006 The Fiscal Court Did Not Comply With The United States Department Of Agriculture (USDA)
Grant Agreement

In June 2013, the McCreary County Fiscal Court was awarded a grant by the USDA through the Rural Business Enterprise Grant (RBEG) Program in the amount of \$75,000. In accordance with the grant agreement, the fiscal court is required to provide matching funds in the amount of \$20,000. The grant agreement further requires documentation of the commitment of the matching funds prior to any disbursement of the grant funds and stipulates that the matching funds will be applied to the project first or not less than prorata.

In June 2014, the fiscal court approved a loan for \$50,000 of which \$40,000 was obtained from this RBEG grant. The remaining \$10,000 was paid from the Revolving Loan Fund. The Revolving Loan Fund contains funds and repayments from previous RBEG grants and loans.

The fiscal court considered the funds obtained from repayments of the loans as unrestricted funds and used the funds as their matching portion. By using funds from the Revolving Loan Fund, the fiscal court has not actually put up any matching funds.

The grant agreement states, "It is clearly understood that matching Revolving Loan Funds (RLF) will remain in perpetuity along with Rural Business Enterprise Grant funds that are likewise designated and referred to as the fund. The fund will contain a permanent Federal Interest equivalent to the dollar amount invested." The agreement further states "Should you choose or are no longer able to operate the Fund in accordance with current regulation not less than the original amount of the grant funding (less any approved loss reductions) will be returned to the Federal Government."

FINANCIAL STATEMENT FINDINGS: (Continued)

2015-006 The Fiscal Court Did Not Comply With The United States Department Of Agriculture (USDA) Grant Agreement (Continued)

We recommend the fiscal court reimburse the Revolving Loan Fund for the matching funds from the Economic Development Fund previously expended and comply with the USDA grant agreement.

County Judge/Executive's Response: After discussions with USDA officials prior to utilizing the "revolved" monies as the match, we were informed that money loses it federal identity once it is received as payments from the original loan even though reporting should include that money to show the benefit and the multiplication value as it is loaned out to the other borrowers. We have not been able to obtain written documentation of this even though the USDA official restated what we were told before. Additionally, the money in the revolving loan fund comes from sources other than the USDA Rural Business Enterprise Grant. What was once separate loan accounts were combined into once account approximately four years ago. We therefore, still believe we were justified in utilizing money from those funds to provide our "match" but will pursue discussions with the USDA and will correct the issue if our action is determined to be improper.

2015-007 The Fiscal Court Did Not Maintain Accurate Capital Asset Records

The fiscal court is not maintaining accurate capital asset records. The audit adjustments to the fiscal court's beginning balances are a result of adjustments made in the prior year audit not being made in the fiscal court's capital asset records. These audit adjustments along with audit adjustments to current year additions are a result of a lack of oversight in this area.

By not maintaining an accurate list of capital assets, assets could be improperly stated, increasing the risk of material misstatement to the capital asset schedule, and assets can be insured that are no longer owned. The beginning balances in the fiscal court's capital asset records had to be adjusted to match prior year audited amounts. These adjustments resulted in total increases of the beginning balances to land by \$1,049,409, other equipment by \$149,193, and infrastructure by \$2,224. The adjustments also resulted in total decreases of the beginning balances to buildings by \$407,863 and vehicles by \$29,878. In addition, adjustments to current year additions resulted in total decreases to buildings by \$60,000, other equipment by \$216,911, and vehicles by \$61,637. Adjustments to additions to construction in progress for buildings and other equipment resulted in total increases of \$27,000 and \$33,625, respectively.

KRS 68.210 gives the State Local Finance Officer the authority to prescribe a uniform system of accounts. Per the *County Budget Preparation and State Local Finance Officer Policy Manual*, capital asset records are necessary for proper valuation.

We recommend the employee(s) in charge of capital assets maintain accurate records throughout the year of any purchases and retirements of assets and provide periodic updates to the fiscal court. Records should also be changed for any audit adjustments agreed to by management. Purchases should be approved and records should include the date the asset was acquired, a description of the asset, the vendor name, the amount, salvage value, and useful life. Invoices and supporting documentation for asset acquisition should be kept on file in a manner that allows retrieval of the original invoice for review and verification as needed by management and auditors. If possible, an inventory count at June 30 of each fiscal year should be conducted. We recommend the fiscal court provide the necessary oversight needed to insure accurate and complete records are maintained.

County Judge/Executive's Response: We will make every effort to provide the necessary oversight to insure accurate and complete capital asset records are maintained, as recommended in this report.

FINANCIAL STATEMENT FINDINGS: (Continued)

2015-008 The Fiscal Court Lacks Segregation Of Duties Over All Accounting Functions

A lack of segregation of duties exists over all accounting functions. The following issues were noted:

- The county treasurer prepares and deposits receipts, posts to the ledgers, prepares financial reports, and prepares the bank reconciliations.
- Items returned from the bank are handled by the county treasurer.
- The finance officer prepares a listing of bills for fiscal court's approval and prepares all checks.

A limited budget places restrictions on the number of employees the fiscal court can hire. When faced with a limited number of staff, strong compensating controls should have been in place to offset the lack of segregation of duties. Lack of oversight could result in the undetected misappropriation of assets and inaccurate financial reporting to external agencies such as the Department for Local Government.

A segregation of duties over various accounting functions, such as opening mail, collecting receipts, preparing bank deposits, preparing reports and reconciliations, or the implementation of compensating controls, when needed because the number of staff is limited, is essential for providing protection from asset misappropriation and inaccurate financial reporting. Additionally, proper segregation of duties protects employees in the normal course of performing their daily responsibilities.

To adequately protect against misappropriation of assets and inaccurate financial reporting, we recommend the fiscal court separate the duties involving the opening of mail, collecting and depositing of receipts, and preparation of reports and reconciliations. If that is not feasible due to a limited number of staff, strong oversight over these areas could occur and involve an employee who does not currently perform any of those functions. Additionally, we recommend the county judge/executive provide this oversight and document it on the appropriate source documents.

County Judge/Executive's Response: The limited number of employees responsible for the oversight of accounting in our office limits our ability to allow for best case scenario for the segregation of duties as the auditors would like. We have, however, taken steps to ensure that each accounting action is observed by at least two individuals at all times and by three most of the time. We continue to search for the best way possible to ensure compliance with state laws and auditing standards.

2015-009 The Fiscal Court Did Not Have Sufficient Controls Over The Loan Program

The McCreary County Fiscal Court has been involved in a program from the United Stated Department of Agriculture (USDA) called the Rural Business Enterprise Grants-Revolving Loan Fund since approximately 1994 to present date. During this time period, the fiscal court was approved for various grants to encourage new employment opportunities in McCreary County by providing low cost financing to new and existing businesses. In June 2013, the McCreary County Fiscal Court was awarded an additional Rural Business Enterprise Grant for \$75,000. The additional award brought the grant total to \$585,000. The Rural Business Enterprise Grant funding will be used to recapitalize an existing revolving loan fund called SMART Works Loan Fund, which will continue to serve the small and emerging businesses located in McCreary County.

FINANCIAL STATEMENT FINDINGS: (Continued)

2015-009 The Fiscal Court Did Not Have Sufficient Controls Over The Loan Program (Continued)

Per the grant application, the SMART Works Loan Fund will be directly administered by the Director and the Board of the McCreary County Office of Economic Development. The Director of Economic Development will be responsible for administering and marketing the SMART Works Loan Program and for the servicing of such loans to ensure proper management and timely payment of the interest and principal. Once the grant funds are re-paid from the borrower to the SMART Works Loan Fund, the re-paid principal and interest will be used to make additional loans.

Upon reviewing the grant program, it was noted that proper documentation such as loan documents, liens, and payment schedules had not been properly maintained, and loan files had to be reconstructed to comply with the reporting requirements set by the grant agreement. In addition, the following issues were noted:

- The financial reports reflected that payments were made prior to the loans being entered into the financial program.
- The amounts entered into the financial program included the principal and the interest amounts, which indicate that interest is not being properly calculated on the outstanding balances of the loan based on payment dates.
- Deposits traced to the bank statement did not coincide with the dates the checks were received. One check was dated for September 1, 2014 but not deposited until January 13, 2015.

Per the documentation relating to the 34 loans made since June 2000:

- The total loans documented were \$1,586,245.
- Total uncollected loans were \$956,753.
- Six loans have been paid in full. Total loan amounts paid for these six loans were \$427,980.
- Nine loan recipients have filed bankruptcy. Total loan amounts were \$384,015, with payment of \$45,952 received and a remaining balance due of \$338,023.
- One loan is in litigation. Total loan amount was \$50,000, with payments of \$34,518 received and a remaining balance of \$15,842.
- Seven loans are considered active. Total loan amounts were \$300,087, with payments of \$78,279 received and a remaining balance of \$225,508.
- 11 loans are considered inactive. Total loan amounts are \$423,563, with payments of \$46,183 received and a remaining balance of \$377,380.
- Estimated uncollectable loans are \$807,578 or 84% of the uncollected loan balances.
- Four of 34 loans made went to a board member, county employee, or relatives of board members or county employees. These loans totaled \$200,268 of which only:
 - One loan is actively being paid (loan total is \$60,268 with a remaining balance due of \$14,005).
 - One loan recipient has filed bankruptcy (loan totaled \$50,000 with amount outstanding at time of bankruptcy being \$50,000).
 - Two loans have been turned over to the county attorney for action (loans total \$90,000 with a remaining balance due of \$84,474).
- Loans and payments were not reported to the credit bureau, which could allow the borrower to obtain additional loans.
- Payments, late payments, and non-payments were not being reported to the credit bureau.

FINANCIAL STATEMENT FINDINGS: (Continued)

2015-009 The Fiscal Court Did Not Have Sufficient Controls Over The Loan Program (Continued)

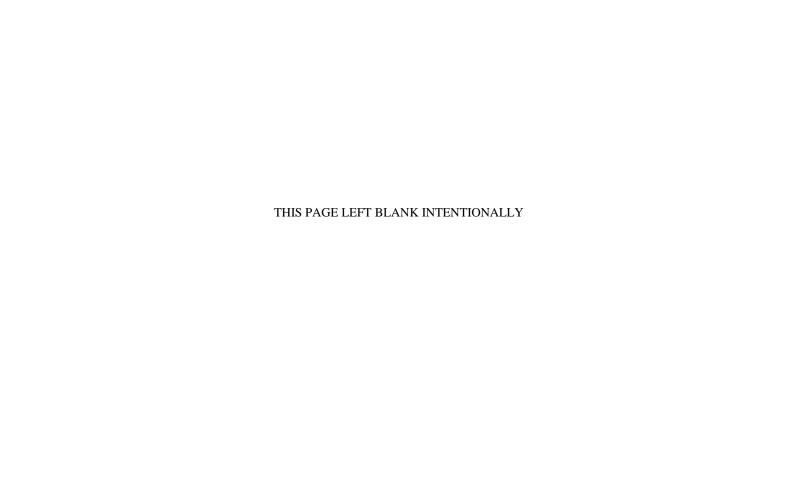
• 14 of the 34 loans have been submitted by the fiscal court to the county attorney for legal action. Of these 14 loans, 11 loans were considered inactive, including the two loans made to county employees or relatives, and two loans had payments in fiscal year 2016. These loans submitted to the county attorney represent \$563,379 in outstanding principal and interest.

The issues noted above reflect a lack of controls over the USDA loan program by the fiscal court and the Loan Board of Directors. Due to the weak controls and inadequate monitoring of the loan program, the fiscal court has foregone the ability to support viable business in the county that could have produced additional jobs and revenue for the fiscal court and the taxpayers.

The grant application states "Records will include an accurate accounting of any principal repayments, interest, or other proceeds generated by the loan fund and will document expenses paid for with interest, or other proceeds generated by the loan will be documented for the grant audits." In addition, the application states, "The SMART Works Loan Fund is administered by the McCreary County Fiscal Court and all funds and accounting functions are maintained by the county treasurer in accordance to Kentucky state law."

We recommend the McCreary County Fiscal Court comply with the requirements of the grant application and ensure that all loans are properly made, documented, collected and reported. Further, we recommend the fiscal court obtain an opinion from the county attorney regarding the legality of loans to related parties and board members and determine if any required disclosure is necessary. We also recommend the fiscal court ensure they meet the reporting requirements established by the USDA.

County Judge/Executive's Response: The problems with loan program have plagued my administration since the beginning. Prior to my administration, the program was not managed by the Fiscal Court and not properly audited, so many of these instances were not revealed until recent audits. Since I have taken over management of this program, my staff has worked closely with the USDA to ensure we are properly managing the program. Loans are being issued by their standards, all proper paperwork is being completed, and loan documentation is secured. By action of the Fiscal Court, in an attempt to adequately resolve the outstanding and delinquent loans, we are working with the County Attorney's Office to pursue resolution and/or enforcement of the collection of delinquent loans and are working with all amiable loan holders to renegotiate terms and ensure proper security documents are filed.



CERTIFICATION OF COMPLIANCE - LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

MCCREARY COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2015

CERTIFICATION OF COMPLIANCE

LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

MCCREARY COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2015

The McCreary County Fiscal Court hereby certifies that assistance received from the Local Government Economic Assistance Program was expended for the purpose intended as dictated by the applicable Kentucky Revised Statutes.

Day County Judge/Executive

County Treasurer