# REPORT OF THE AUDIT OF THE HARDIN COUNTY SHERIFF

For The Year Ended December 31, 2018



# MIKE HARMON AUDITOR OF PUBLIC ACCOUNTS www.auditor.ky.gov

209 ST. CLAIR STREET FRANKFORT, KY 40601-1817 TELEPHONE 502.564.5841 FACSIMILE 502.564.2912

# **CONTENTS**

INDEPENDENT AUDITOR'S REPORT	1
STATEMENT OF RECEIPTS AND DISBURSEMENTS - REGULATORY BASIS	3
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND	
FUND BALANCES OF THE SHERIFF'S OPERATING FUND	
AND COUNTY FUND WITH THE STATE TREASURER - REGULATORY BASIS	5
NOTES TO THE FINANCIAL STATEMENTS	7
REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND	
ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL	
STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS	17
SCHEDULE OF FINDINGS AND RESPONSES	21

# PAGE

THIS PAGE LEFT BLANK INTENTIONALLY



# MIKE HARMON AUDITOR OF PUBLIC ACCOUNTS

The Honorable Harry L. Berry, Hardin County Judge/Executive The Honorable John Ward, Hardin County Sheriff Members of the Hardin County Fiscal Court

Independent Auditor's Report

### **Report on the Financial Statements**

We have audited the accompanying Statement of Receipts and Disbursements - Regulatory Basis of the Sheriff of Hardin County, Kentucky, and the Statement of Receipts, Disbursements, and Fund Balances of the Sheriff's Operating Fund and County Fund with the State Treasurer - Regulatory Basis for the year ended December 31, 2018, and the related notes to the financial statements.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting practices prescribed or permitted by the laws of Kentucky to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, and the *Audit Guide for County Fee Officials* issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

209 ST. CLAIR STREET FRANKFORT, KY 40601-1817 TELEPHONE 502.564.5841

FACSIMILE 502.564.2912

The Honorable Harry L. Berry, Hardin County Judge/Executive The Honorable John Ward, Hardin County Sheriff Members of the Hardin County Fiscal Court

# Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statements, the financial statements are prepared by the Hardin County Sheriff on the basis of the accounting practices prescribed or permitted by the laws of Kentucky to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

# Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Hardin County Sheriff, as of December 31, 2018, or changes in financial position or cash flows thereof for the year then ended.

# **Opinion on Regulatory Basis of Accounting**

In our opinion, the financial statements referred to above present fairly, in all material respects, the receipts and disbursements of the Hardin County Sheriff and the receipts, disbursements, and fund balances of the Hardin County Sheriff's operating fund and county fund with the state treasurer for the year ended December 31, 2018, in accordance with the basis of accounting practices prescribed or permitted by the Commonwealth of Kentucky as described in Note 1.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated August 22, 2019, on our consideration of the Hardin County Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control over financial reporting and compliance.

Based on the results of our audit, we have presented the accompanying Schedule of Findings and Responses, included herein, which discusses the following report comment:

2018-001 The Hardin County Sheriff's Office Lacks Adequate Segregation Of Duties Over Receipts And Bank Reconciliations

Respectfully submitted,

Mike Harmon Auditor of Public Accounts

## HARDIN COUNTY JOHN WARD, SHERIFF <u>STATEMENT OF RECEIPTS AND DISBURSEMENTS - REGULATORY BASIS</u>

#### For The Year Ended December 31, 2018

Receipts
receipto

Federal - High Intensity Drug Trafficking Area (HIDTA)		\$	22,864
State - Kentucky Law Enforcement Foundation Program Fund (K	LEFPF)		172,983
State Fees for Services:			
Finance and Administration Cabinet and HB 303	\$ 239,052		
Sheriff Security Service	77,215		
Transporting Prisoners	31,663		347,930
Fiscal Court			
25% Reimbursement	385,465		
Salary Supplement and Court Salaries	1,025,994		
Election Commissions	167	1,4	411,626
County Clerk - Delinquent Taxes			99,782
Commission on Taxes		1,	679,276
Fees Collected for Services:			
Auto Inspections	46,091		
Accident/Police Reports	2,190		
Serving Papers	288,549		
Carry Concealed Deadly Weapon Permits	48,320		
Conveying Prisoners	10,596		
Fingerprints	2,060		
Photos	6,830	4	404,636
Other:			
Add-On Fees	132,280		
Miscellaneous	12,431		
Extraditions	75,362		
Juror Meals	1,610		
City Drug Court Reimbursements	13,750		
GHC Narcotics Task Force Reimbursement	13,594		
School Resource Officers	89,069		
Insurance Claims	10,261		348,357
Interest Earned			12,346
Total Receipts		4,4	499,800

The accompanying notes are an integral part of the financial statements.

## HARDIN COUNTY JOHN WARD, SHERIFF STATEMENT OF RECEIPTS AND DISBURSEMENTS - REGULATORY BASIS For The Year Ended December 31, 2018 (Continued)

<u>Disbursements</u>		
Other Disbursements:		
Extraditions		\$ 75,362
Juror Meals		1,611
Total Disbursements		76,973
Net Receipts		4,422,827
•		
Payments to State Treasurer:		
75% Operating Fund *	\$4,009,816	
25% County Fund	413,011	4,422,827
Balance Due at Completion of Audit		\$ 0

\* Includes reimbursed expenses in the amount of \$2,770,781 for the audit period. See Note 1 of Notes to Financial Statements.

## HARDIN COUNTY JOHN WARD, SHERIFF STATEMENT OF RECEIPTS, DISBURSEMENTS, AND FUND BALANCES OF THE SHERIFF'S OPERATING FUND AND COUNTY FUND WITH THE STATE TREASURER - REGULATORY BASIS

## For The Year Ended December 31, 2018

	75% Operating Fund		Operating County		Totals	
Fund Balance - January 1, 2018	\$ (4	4,211)	\$		\$	(4,211)
Receipts						
Fees Paid to State - Operating Funds (75%) Fees Paid to State - County Funds (25%)	4,00	9,816	4	13,011	,	009,816 413,011
Total Funds Available	4,00	5,605	4	13,011	4,	418,616
Disbursements						
Hardin County Fiscal Court	21	8,962	4	13,011		631,973
Personal Services-						
Official's Statutory Maximum		7,908				117,908
Official's Training Incentive		4,137				4,137
Deputies' Salaries	1,984	4,031			1,	984,031
Employee Benefits-						
Employer's Share Social Security		8,038				158,038
Employer's Share Retirement		6,962				526,962
Employer's Share Health Insurance	33	2,576				332,576
Employer's Share Life Insurance		570				570
Workers' Compensation	10	0,329				10,329
Contracted Services-						
Advertising		1,603				1,603
Computer Services	10	0,395				10,395
Supplies and Materials-						10.425
Office Supplies		9,435				19,435
Uniforms		5,583				15,583
Law Enforcement Supplies	ľ	9,652				19,652

## HARDIN COUNTY JOHN WARD, SHERIFF STATEMENT OF RECEIPTS, DISBURSEMENTS, AND FUND BALANCES OF THE SHERIFF'S OPERATING FUND AND COUNTY FUND WITH THE STATE TREASURER - REGULATORY BASIS For The Year Ended December 31, 2018 (Continued)

	Operating Co			25% County Fund	Totals		
Disbursements (Continued)							
Other Charges-							
Memberships, Dues, and Bonds	\$	4,144	\$		\$	4,144	
Insurance - Liability Fiscal Court		125,761				125,761	
Firing Range		6,619				6,619	
Internet Services		3,030				3,030	
Postage		22,820				22,820	
Laundry and Dry Cleaning		7,760				7,760	
Telephone		9,397				9,397	
Training		7,762				7,762	
Video Arraignment		3,939				3,939	
Auto Expenses-							
Gasoline		97,060				97,060	
Radio Service and Maintenance		27,017				27,017	
Vehicle Maintenance		69,387				69,387	
Capital Outlay-							
Equipment		3,473				3,473	
Lease Payments		120,392				120,392	
New Vehicles		76,863				76,863	
Total Disbursements		4,005,605		413,011		4,418,616	
Fund Balance - December 31, 2018	\$	0	\$	0	\$	0	

#### HARDIN COUNTY NOTES TO THE FINANCIAL STATEMENTS

## December 31, 2018

### Note 1. Summary of Significant Accounting Policies

#### A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of receipts over disbursements to facilitate management control, accountability, and compliance with laws.

#### B. Basis of Accounting

KRS 64.820 directs the fiscal court to collect any amount due from the sheriff as determined by the audit.

KRS 64.350 establishes that a fee official in counties with a population over 70,000 has two funds with the state treasurer for the deposit of fees collected. Seventy-five percent (75%) of the fees collected are deposited in the sheriff's operating fund and used for office expenses of the fee official. The remaining twenty-five percent (25%) of fees collected are deposited to the county fiscal court fund and paid to the fiscal courts, urban-county governments, or consolidated local governments of the respective counties quarterly no later than April 15, July 15, October 15, and January 15. These funds are closed at the end of each official term by paying the balances to the respective county government.

Also, some revenues of the fee official offices could be considered reimbursed expenses. All reimbursed expenses are treated as revenue in the 75 percent fund.

The financial statements have been prepared on a regulatory basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. This basis demonstrates compliance with the laws of Kentucky and is a special purpose framework. Under this regulatory basis of accounting, receipts and disbursements are generally recognized when cash is received or disbursed with the exception of accrual of the following items (not all-inclusive), at December 31:

- Interest receivable
- Collection on accounts due from others for 2018 services
- Reimbursements for 2018 activities
- Payments due other governmental entities for December tax and fee collections
- Payroll expenditures incurred but not paid
- Payments due vendors for goods or services provided in 2018

#### C. Cash and Investments

KRS 66.480 authorizes the sheriff's office to invest in obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

The sheriff's office has elected to participate, pursuant to KRS 78.530, in the County Employees Retirement System (CERS), which is administered by the Board of Trustees of the Kentucky Retirement Systems (KRS). This is a cost-sharing, multiple-employer, defined benefit pension plan, which covers all eligible full-time employees and provides for retirement, disability, and death benefits to plan members. Benefit contributions and provisions are established by statute.

The sheriff's contribution for calendar year 2016 was \$485,775, calendar year 2017 was \$576,085, and calendar year 2018 was \$526,962.

#### Nonhazardous

Nonhazardous covered employees are required to contribute five percent of their salary to the plan. Nonhazardous covered employees who begin participation on or after September 1, 2008, are required to contribute six percent of their salary to be allocated as follows: five percent will go to the member's account and one percent will go to the KRS insurance fund.

In accordance with Senate Bill 2, signed by the Governor on April 4, 2013, plan members who began participating on or after January 1, 2014, were required to contribute to the Cash Balance Plan. The Cash Balance Plan is known as a hybrid plan because it has characteristics of both a defined benefit plan and a defined contribution plan. Members in the plan contribute a set percentage of their salary each month to their own accounts. Nonhazardous covered employees contribute five percent of their annual creditable compensation. Nonhazardous members also contribute one percent to the health insurance fund which is not credited to the member's account and is not refundable. The employer contributes a set percentage of the member's salary. Each month, when employer contributions are received, an employer pay credit is deposited to the member's account. A member's account is credited with a four percent employer pay credit. The employer pay credit represents a portion of the employer contribution.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Nonhazardous employees who begin participation on or after September 1, 2008, must meet the rule of 87 (member's age plus years of service credit must equal 87, and the member must be a minimum of 57 years of age) or the member is age 65, with a minimum of 60 months service credit.

The county's contribution rate for nonhazardous employees was 19.18 percent for the first six months and 21.48 percent for the last six months.

#### Hazardous

Hazardous covered employees are required to contribute 8 percent of their salary to the plan. Hazardous covered employees who begin participation on or after September 1, 2008, are required to contribute 9 percent of their salary to be allocated as follows: 8 percent will go to the member's account and 1 percent will go to the KRS insurance fund.

In accordance with Senate Bill 2, signed by the Governor on April 4, 2013, plan members who began participating on or after January 1, 2014, were required to contribute to the Cash Balance Plan. The Cash Balance Plan is known as a hybrid plan because it has characteristics of both a defined benefit plan and a defined contribution plan.

#### HARDIN COUNTY NOTES TO THE FINANCIAL STATEMENTS December 31, 2018 (Continued)

#### Note 2. Employee Retirement System and Other Post-Employment Benefits (Continued)

#### Hazardous (Continued)

Members in the plan contribute a set percentage of their salary each month to their own accounts. Hazardous members contribute eight percent of their annual creditable compensation and also contribute one percent to the health insurance fund which is not credited to the member's account and is not refundable. The employer contribution rate is set annually by the Board based on an actuarial valuation. The employer contributes a set percentage of the member's salary. Each month, when employer contributions are received, an employer pay credit is deposited to the member's account. A hazardous member's account is credited with a 7.5 percent employer pay credit. The employer pay credit represents a portion of the employer contribution.

Aspects of benefits for hazardous employees include retirement after 20 years of service or age 55. For hazardous employees who begin participation on or after September 1, 2008, aspects of benefits include retirement after 25 years of service or the member is age 60, with a minimum of 60 months of service credit.

The county's contribution rate for hazardous employees was 31.55 percent for the first six months and 35.34 percent for the last six months.

#### Other Post-Employment Benefits (OPEB)

#### A. <u>Health Insurance Coverage - Tier 1</u>

CERS provides post-retirement health care coverage as follows:

For members participating prior to July 1, 2003, years of service and respective percentages of the maximum contribution are as follows:

		% Paid by Member through
Years of Service	% paid by Insurance Fund	Payroll Deduction
20 or more	100%	0%
15-19	75%	25%
10-14	50%	50%
4-9	25%	75%
Less than 4	0%	100%

As a result of House Bill 290 (2004 General Assembly), medical insurance benefits are calculated differently for members who began participation on or after July 1, 2003. Once members reach a minimum vesting period of ten years, non-hazardous employees whose participation began on or after July 1, 2003, earn ten dollars per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount. This dollar amount is subject to adjustment annually based on the retiree cost of living adjustment, which is updated annually due to changes in the Consumer Price Index.

Hazardous employees whose participation began on or after July 1, 2003, earn 15 dollars per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount. Upon the death of a hazardous employee, the employee's spouse receives ten dollars per month for insurance benefits for each year of the deceased employee's hazardous service. This dollar amount is subject to adjustment annually based on the retiree cost of living adjustment, which is updated annually due to changes in the Consumer Price Index.

HARDIN COUNTY NOTES TO THE FINANCIAL STATEMENTS December 31, 2018 (Continued)

### Note 2. Employee Retirement System and Other Post-Employment Benefits (Continued)

#### Other Post-Employment Benefits (OPEB) (Continued)

#### A. <u>Health Insurance Coverage - Tier 1</u> (Continued)

Benefits are covered under KRS 161.714 with exception of COLA and retiree health benefits after July 2003.

### B. Health Insurance Coverage - Tier 2 and Tier 3 - Nonhazardous

Once members reach a minimum vesting period of 15 years, earn ten dollars per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount. This dollar amount is subject to adjustment annually by 1.5 percent. This was established for Tier 2 members during the 2008 Special Legislative Session by House Bill 1. During the 2013 Legislative Session, Senate Bill 2 was enacted, creating Tier 3 benefits for members.

The monthly insurance benefit has been increased annually as a 1.5 percent cost of living adjustment (COLA) since July 2003 when the law changed. The annual increase is cumulative and continues to accrue after the member's retirement.

Tier 2 member benefits are covered by KRS 161.714 with exception of COLA and retiree health benefits after July 2003. Tier 3 members are not covered by the same provisions.

#### C. <u>Health Insurance Coverage - Tier 2 and Tier 3 - Hazardous</u>

Once members reach a minimum vesting period of 15 years, earn fifteen dollars per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount. This dollar amount is subject to adjustment annually by 1.5 percent. Upon the death of a hazardous employee, the employee's spouse receives ten dollars per month for insurance benefits for each year of the deceased employee's hazardous service. This was established for Tier 2 members during the 2008 Special Legislative Session by House Bill 1. During the 2013 Legislative Session, Senate Bill 2 was enacted, creating Tier 3 benefits for members.

The monthly insurance benefit has been increased annually as a 1.5 percent COLA since July 2003 when the law changed. The annual increase is cumulative and continues to accrue after the member's retirement.

#### D. Cost of Living Adjustments - Tier 1

The 1996 General Assembly enacted an automatic cost of living adjustment (COLA) provision for all recipients of KRS benefits. During the 2008 Special Session, the General Assembly determined that each July beginning in 2009, retirees who have been receiving a retirement allowance for at least 12 months will receive an automatic COLA of 1.5 percent. The COLA is not a guaranteed benefit. If a retiree has been receiving a benefit for less than 12 months, and a COLA is provided, it will be prorated based on the number of months the recipient has been receiving a benefit.

#### E. Cost of Living Adjustments - Tier 2 and Tier 3

No COLA is given unless authorized by the legislature with specific criteria. To this point, no COLA has been authorized by the legislature for Tier 2 or Tier 3 members.

#### Note 2. Employee Retirement System and Other Post-Employment Benefits (Continued)

#### Other Post-Employment Benefits (OPEB) (Continued)

#### F. Death Benefit

If a retired member is receiving a monthly benefit based on at least 48 months of service credit, KRS will pay a \$5,000 death benefit payment to the beneficiary designated by the member specifically for this benefit. Members with multiple accounts are entitled to only one death benefit.

#### KRS Annual Financial Report and Proportionate Share Audit Report

KRS issues a publicly available annual financial report that includes financial statements and required supplementary information on CERS. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, KY 40601-6124, or by telephone at (502) 564-4646.

KRS also issues proportionate share audit reports for both total pension liability and other post-employment benefits for CERS determined by actuarial valuation as well as each participating county's proportionate share. Both the Schedules of Employer Allocations and Pension Amounts by Employer and the Schedules of Employer Allocations and Pension Amounts by Employer and the Schedules of Employer Allocations and the related actuarial tables are available online at <a href="https://kyret.ky.gov">https://kyret.ky.gov</a>. The complete actuarial valuation report, including all actuarial assumptions and methods, is also available on the website or can be obtained as described in the paragraph above.

#### Note 3. Deposits

The Hardin County Sheriff maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240, the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the sheriff and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

#### Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the sheriff's deposits may not be returned. The Hardin County Sheriff does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 66.480(1)(d) and KRS 41.240. As of December 31, 2018, all deposits were covered by FDIC insurance or a properly executed collateral security agreement.

#### Note 4. High Intensity Drug Trafficking Area (HIDTA) Grant

The Hardin County Sheriff's office was awarded a federal grant in the amount of \$22,864 for the period of January 1, 2018 through December 31, 2018 from the Appalachia High Intensity Drug Trafficking Area (HIDTA).

#### HARDIN COUNTY NOTES TO THE FINANCIAL STATEMENTS December 31, 2018 (Continued)

#### Note 5. Discretionary Account

The sheriff established a discretionary account as provided by KRS 64.345 by transferring \$2,500 from the 75% account. This fund is to cover additional expenses related to homeland security emergencies, academy graduations, retirements, state and national sheriff's conventions, and extraordinary office expenses in amounts authorized by the approving authority. This account had a beginning balance of \$1,322 and disbursements of \$1,322 during the year. The ending closeout term balance as of December 31, 2018 was \$0.

#### Note 6. Drug Forfeiture Account

The sheriff has a drug forfeiture account, which is used for receiving forfeited drug money. This money is used to purchase law enforcement equipment, for drug investigations, and other drug related activities. This account had a beginning balance of \$821, receipts of \$7,415, and disbursements of \$1,082. The ending balance as of December 31, 2018, was \$7,154.

#### Note 7. DARE Account

The sheriff maintains a Drug Awareness Resistance Education (DARE) account. This account had a beginning balance of \$773 and receipts of \$100. The ending balance as of December 31, 2018, was \$873.

#### Note 8. Special Account

The sheriff maintains a special account from weapons buy back funds that had a beginning balance of \$147. There was no activity in this account for calendar year ended December 31, 2018, and the ending balance was \$147.

#### Note 9. Escrow Account

The sheriff has an escrow account to account for accident report fees collected by a third party. Direct deposits are made to the escrow account from the third party. This account had a beginning balance of \$3 with disbursements of \$3. The ending balance as of December 31, 2018, was \$0.

#### Note 10. Extradition Account

The sheriff has an extradition account to account for transport of prisoners. Funds received from the state are deposited to the extradition account and then disbursed to the provider of the transport service and the fee account. This account had a beginning balance of \$137 with receipts and disbursement of \$76,586. Of the amounts disbursed, \$1,224 was paid to the fee account. The ending balance as of December 31, 2018, totaled \$137.

#### Note 11. Lease Agreements

The sheriff's office paid in full the following lease agreements as of December 31, 2018:

Item	A	nnual	Term of	Princ	ipal And	Balance	
Purchased	Payment		Agreement	Interest Paid		December 31, 2	018
Chevrolet Tahoes (3)	\$	17,370	61 months	\$	51,454	\$	
Chevrolet Tahoe (1)		5,742	62 months		16,836		
Chevrolet Impalas (4)		17,506	61 months		52,102		
	\$	40,618				\$	0
	\$	40,018				<u></u> Ф	0

#### HARDIN COUNTY NOTES TO THE FINANCIAL STATEMENTS December 31, 2018 (Continued)

### Note 12. Contingencies

The Hardin County Sheriff is involved in multiple lawsuits that arose from the normal course of doing business. While individually they may not be significant, in the aggregate they could negatively impact the sheriff's financial position. Due to the uncertainty of the litigation, a reasonable estimate of the financial impact on the county cannot be made at this time.

THIS PAGE LEFT BLANK INTENTIONALLY

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*  THIS PAGE LEFT BLANK INTENTIONALLY



# MIKE HARMON AUDITOR OF PUBLIC ACCOUNTS

The Honorable Harry L. Berry, Hardin County Judge/Executive The Honorable John Ward, Hardin County Sheriff Members of the Hardin County Fiscal Court

> Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statements Performed In Accordance With *Government Auditing Standards*

> > Independent Auditor's Report

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the Statement of Receipts and Disbursements - Regulatory Basis of the Sheriff of Hardin County, Kentucky, the Statement of Receipts, Disbursements, and Fund Balances of the Sheriff's Operating Fund and County Fund with the State Treasurer - Regulatory Basis for the year ended December 31, 2018, and the related notes to the financial statements, and have issued our report thereon dated August 22, 2019. The Hardin County Sheriff's financial statements are prepared on a regulatory basis of accounting, which demonstrates compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Hardin County Sheriff's control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Hardin County Sheriff's internal control. Accordingly, we do not express an opinion on the effectiveness of the Hardin County Sheriff's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified. We identified a certain deficiency in internal control described in the accompanying Schedule of Findings and Responses as item 2018-001 that we consider to be a significant deficiency.

209 ST. CLAIR STREET FRANKFORT, KY 40601-1817 TELEPHONE 502.564.5841

FACSIMILE 502.564.2912

WWW.AUDITOR.KY.GOV

Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statements Performed In Accordance With *Government Auditing Standards* (Continued)

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Hardin County Sheriff's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

Mike Harmon Auditor of Public Accounts

August 22, 2019

SCHEDULE OF FINDINGS AND RESPONSES

THIS PAGE LEFT BLANK INTENTIONALLY

#### HARDIN COUNTY JOHN WARD, SHERIFF SCHEDULE OF FINDINGS AND RESPONSES

## For The Year Ended December 31, 2018

### INTERNAL CONTROL - SIGNIFICANT DEFICIENCY:

#### 2018-001 The Hardin County Sheriff's Office Lacks Adequate Segregation Of Duties Over Receipts And Bank Reconciliations

This is a repeat finding and was included in the prior year audit report as finding 2017-001. The Hardin County Sheriff's office lacks adequate segregation of duties over receipts and bank reconciliations. The sheriff's bookkeeper collects payments from customers, issues receipts, posts transactions to the receipts ledger, and performs the monthly bank reconciliations and quarterly reports. Daily checkout sheets are prepared by a deputy clerk who also collects payments from customers and prepares the deposit tickets. The sheriff or another employee did not document oversight of any of these activities.

The sheriff indicated that this condition is a result of a limited budget, which restricts the number of employees the sheriff can hire or delegate duties to.

A lack of oversight could result in undetected misappropriation of assets and inaccurate financial reporting to external agencies such as the Department for Local Government.

The segregation of duties over various accounting functions such as opening mail, preparing deposits, recording receipts and disbursements, and preparing monthly reports, or the implementation of compensating controls is essential for providing protection from asset misappropriation and inaccurate financial reporting. Additionally, proper segregation of duties protects employees in the normal course of performing their daily responsibilities.

We recommend the sheriff separate the duties involved in receiving cash, preparing deposits, writing checks, posting to ledgers, preparing monthly bank reconciliations, and comparing financial reports to ledgers. If due to a limited budget, this is not feasible, cross checking procedures could be implemented and documented by the individual performing the procedure.

Sheriff's Response: The official did not provide a response.