REPORT OF THE AUDIT OF THE CLINTON COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2016



MIKE HARMON AUDITOR OF PUBLIC ACCOUNTS

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MIKE HARMON AUDITOR OF PUBLIC ACCOUNTS

To the People of Kentucky
Honorable Matthew G. Bevin, Governor
William M. Landrum III, Secretary
Finance and Administration Cabinet
Honorable Richard Armstrong, Clinton County Judge/Executive
Members of the Clinton County Fiscal Court

The enclosed report prepared by RFH, PLLC presents the financial statement of Clinton County, Kentucky, for the year ended June 30, 2016.

We engaged RFH, PLLC to perform the audit of this financial statement. We worked closely with the firm during our report review process; RFH, PLLC evaluated the Clinton County Fiscal Court's internal controls and compliance with applicable laws and regulations.

Respectfully submitted,

Mike Harmon

Auditor of Public Accounts

Enclosure



EXECUTIVE SUMMARY

AUDIT OF THE CLINTON COUNTY FISCAL COURT

June 30, 2016

RFH, PLLC has completed the audit of the Clinton County Fiscal Court for fiscal year ended June 30, 2016.

They have issued an unmodified opinion, based on our audit, on the Statement of Receipts, Disbursements, and Changes in Fund Balances - Regulatory Basis of the Clinton County Fiscal Court.

Financial Condition:

The Clinton County Fiscal Court had total receipts of \$4,961,804 and disbursements of \$4,927,879 in fiscal year 2016. This resulted in a total ending fund balance of \$815,623, which is an increase of \$43,347 from the prior year.

Report Comments:

The Fiscal Court Lacks Adequate Segregation Of Duties Over Receipts, Disbursements,								
Recordkeeping, Report Preparation, And Reconciliations								
The Fiscal Court Had Weak Internal Controls Over Purchase And Procurement Procedures								
The Fiscal Court Did Not Properly Reconcile All Bank Accounts Including The Revolving								
Payroll Account								
The County Treasurer Did Not Maintain Accurate Financial Records								
The Fiscal Court Lacks Internal Controls Over Payroll								
Fiscal Court Disbursements Exceeded Budgeted Appropriations								
The Jailer Lacks Adequate Segregation Of Duties Over The Jail Commissary Fund And The								
Inmate Account								
The Jailer Did Not Deposit Receipts Intact Daily								

Deposits:

The fiscal court deposits were insured and collateralized by bank securities or bonds.

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CERTIFICATION OF COMPLIANCE - LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM



To the People of Kentucky
Honorable Matthew G. Bevin, Governor
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Independent Auditor's Report

Report on the Financial Statement

We have audited the accompanying Statement of Receipts, Disbursements, and Changes in Fund Balances - Regulatory Basis of the Clinton County Fiscal Court, for the year ended June 30, 2016, and the related notes to the financial statement which collectively comprise the Clinton County Fiscal Court's financial statement as listed in the table of contents.

Management's Responsibility for the Financial Statement

Management is responsible for the preparation and fair presentation of this financial statement in accordance with accounting practices prescribed or permitted by the Department for Local Government to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws. This includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of a financial statement that is free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on this financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and the *Audit Guide for Fiscal Court Audits* issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

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Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described more fully in Note 1, the financial statement is prepared by the Clinton County Fiscal Court on the basis of the accounting practices prescribed or permitted by the Department for Local Government to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles paragraph, the financial statement referred to above does not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Clinton County Fiscal Court as of June 30, 2016, or changes in financial position or cash flows thereof for the year then ended.

Opinion on Regulatory Basis of Accounting

In our opinion, the financial statement referred to above presents fairly, in all material respects, the fund balances of the Clinton County Fiscal Court as of June 30, 2016, and its cash receipts and disbursements, and budgetary results for the year then ended, in accordance with the basis of accounting practices prescribed or permitted by the Department for Local Government described in Note 1.

Other Matters

Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statement taken as a whole of the Clinton County Fiscal Court. The Budgetary Comparison Schedules and Capital Asset Schedule are presented for purposes of additional analysis and are not a required part of the financial statement; however, they are required to be presented in accordance with accounting practices prescribed or permitted by the Department for Local Government to demonstrate compliance with the Commonwealth of Kentucky's regulatory basis of accounting and budget laws.

The accompanying Budgetary Comparison Schedules and Capital Asset Schedule are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statement. Such information has been subjected to the auditing procedures applied in the audit of the financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statement or to the financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Budgetary Comparison Schedules and Capital Asset Schedule are fairly stated in all material respects in relation to the financial statement as a whole.

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Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 27, 2017, on our consideration of Clinton County Fiscal Court's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Clinton County Fiscal Court's internal control over financial reporting and compliance.

Based on the results of our audit, we present the accompanying Schedule of Findings and Responses included herein, which discusses the following report comments:

2016-001	The Fiscal Court Lacks Adequate Segregation Of Duties Over Receipts, Disbursements,					
	Recordkeeping, Report Preparation, And Reconciliations					
2016-002	The Fiscal Court Had Weak Internal Controls Over Purchase And Procurement Procedures					
2016-003	The Fiscal Court Did Not Properly Reconcile All Bank Accounts Including The Revolving					
	Payroll Account					
2016-004	The County Treasurer Did Not Maintain Accurate Financial Records					
2016-005	The Fiscal Court Lacks Internal Controls Over Payroll					
2016-006	Fiscal Court Disbursements Exceeded Budgeted Appropriations					
2016-007	The Jailer Lacks Adequate Segregation Of Duties Over The Jail Commissary Fund And The					
	Inmate Account					
2016-008	The Jailer Did Not Deposit Receipts Intact Daily					

Respectfully submitted,

RFH, PLLC Lexington, Kentucky February 27, 2017

CLINTON COUNTY OFFICIALS

For The Year Ended June 30, 2016

Fiscal Court Members:

Richard Armstrong County Judge/Executive

Johnny Russell Magistrate
Patty Guinn Magistrate
Ricky Craig Magistrate
Mickey Riddle Magistrate
Terry Buster Magistrate
Hershel Key Magistrate

Other Elected Officials:

Michael A. Rains County Attorney

Johnny Thrasher Jailer

Sheila Booher County Clerk

Jake Staton Circuit Court Clerk

James Guffey Sheriff

Pat Campbell Property Valuation Administrator

Steve Talbott Coroner

Appointed Personnel:

Tuesday Davis County Treasurer
Joanna Armstrong Finance Officer

CLINTON COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS

For The Year Ended June 30, 2016

CLINTON COUNTY

STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS For The Year Ended June 30, 2016

Budg	eted	Funds

		General Road		Jail Fund		
	Fund					Fund
RECEIPTS						
Taxes	\$	391,989	\$		\$	
In Lieu Tax Payments	Ψ	34,414	Ψ		Ψ	
Excess Fees		35,865				
Licenses and Permits		27,257				
Intergovernmental		568,906		1,490,796		29,774
Charges for Services				, ,		27,965
Miscellaneous		56,340		20,075		3,916
Interest		133		411		28
Total Receipts		1,114,904		1,511,282		61,683
DISBURSEMENTS						
General Government		645,735		21,600		
Protection to Persons and Property		2,434				548,626
General Health and Sanitation		512,647				
Social Services						
Recreation and Culture						
Roads				943,295		
Administration		325,571		216,694		58,691
Total Disbursements		1,486,387		1,181,589		607,317
Excess (Deficiency) of Receipts Over						
Disbursements Before Other						
Adjustments to Cash (Uses)		(371,483)		329,693		(545,634)
Other Adjustments to Cash (Uses)						
Payroll Revolving Account		9,422				
Transfers From Other Funds		603,266		150,000		593,000
Transfers To Other Funds		(242,000)		(411,266)		(60,000)
Total Other Adjustments to Cash (Uses)		370,688		(261,266)		533,000
Net Change in Fund Balance		(795)		68,427		(12,634)
Fund Balance - Beginning (Restated)		153,088		430,126		19,204
Fund Balance - Ending	\$	152,293	\$	498,553	\$	6,570
Composition of Fund Balance						
Bank Balance	\$	156,288	\$	520,659	\$	20,790
Payroll Revolving Account Reconciled Balance		9,422				
Plus: Deposits In Transit						
Less: Outstanding Checks		(13,417)		(22,106)		(14,220)
Fund Balance - Ending	\$	152,293	\$	498,553	\$	6,570

CLINTON COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS For The Year Ended June 30, 2016 (Continued)

Budgeted Funds Local Government Disaster and **Economic** Federal **Emergency** Occupational Grants Services Tax 911 Assistance Ambulance Forestry **Fund Fund** Fund Fund Fund Fund Fund \$ \$ \$ \$ \$ 1,316,378 240,866 56,382 50,000 6,069 476,161 48,783 13,166 8,290 1,372 17 20,662 386 111 15 50,000 1,316,764 69,563 6,086 505,113 291,132 55,114 34,391 3,000 50,000 8,972 788,363 5 306,718 1,596 67,460 24,471 1,599 230,645 11,109 50,480 50,000 10,571 1,019,008 5 45,500 357,198 151,641 (82,078)(4,485)(513,895) (5) 1,271,264 (66,066)45,000 537,000 131,000 (1,276,000)(70,000) 537,000 45,000 (1,276,000)61,000 (37,078)(4,485)23,105 (5) (4,736)(5,066)35,197 25,139 50,615 22 13,405 38,965 \$ 17 8,669 (1,881)\$ 20,654 \$ 73,720 \$ 33,899 \$ \$ 2,700 20,782 \$ 72,814 \$ 17 \$ 8,669 \$ 33,789 906 110 (4,581)(128)

73,720

\$

17 \$

8,669

\$

33,899

(1,881)

\$

0 \$

20,654

\$

CLINTON COUNTY STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES - REGULATORY BASIS For The Year Ended June 30, 2016 (Continued)

	Budgeted Funds			Unbudgeted Fund						
	Se	meland ecurity Fund	C	pecial CDBG Fund	,	Fund	Con	Jail mmissary Fund		Total Funds
RECEIPTS										
Taxes	\$		\$		\$	7,752	\$		\$	1,956,985
In Lieu Tax Payments										34,414
Excess Fees										35,865
Licenses and Permits										27,257
Intergovernmental		1,464								2,203,391
Charges for Services										552,909
Miscellaneous								26,061		129,220
Interest										21,763
Total Receipts		1,464				7,752		26,061		4,961,804
DISBURSEMENTS										
General Government						1,289				758,129
Protection to Persons and Property		655								1,708,773
General Health and Sanitation										512,647
Social Services										1,596
Recreation and Culture								16,718		84,178
Roads										943,295
Administration				1						919,261
Total Disbursements		655		1		1,289		16,718		4,927,879
Excess (Deficiency) of Receipts Over										
Disbursements Before Other										
Adjustments to Cash (Uses)		809		(1)		6,463		9,343		33,925
Other Adjustments to Cash (Uses)										
Payroll Revolving Account										9,422
Transfers From Other Funds										2,059,266
Transfers To Other Funds										(2,059,266)
Total Other Adjustments to Cash (Uses)										9,422
Net Change in Fund Balance		809		(1)		6,463		9,343		43,347
Fund Balance - Beginning (Restated)		967		1				5,547		772,276
Fund Balance - Ending	\$	1,776	\$		\$	6,463	\$	14,890	\$	815,623
Composition of Fund Balance										
Bank Balance	\$	1,776	\$		\$	6,463	\$	13,479	\$	858,226
Payroll Revolving Account Reconciled Balance	•	,	•		•	,	٠	,		9,422
Plus: Deposits In Transit								2,025		3,041
Less: Outstanding Checks								(614)		(55,066)
Fund Balance - Ending	\$	1,776	\$	0	\$	6,463	\$	14,890	\$	815,623

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CLINTON COUNTY NOTES TO FINANCIAL STATEMENT

June 30, 2016

Note 1. Summary of Significant Accounting Policies

A. Reporting Entity

The financial statement of Clinton County includes all budgeted and unbudgeted funds under the control of the Clinton County Fiscal Court. Budgeted funds included within the reporting entity are those funds presented in the county's approved annual budget and reported on the quarterly reports submitted to the Department for Local Government. Unbudgeted funds may include non-fiduciary financial activities, private purpose trust funds, and internal service funds that are within the county's control. Unbudgeted funds may also include any corporation to act as the fiscal court in the acquisition and financing of any public project which may be undertaken by the fiscal court pursuant to the provisions of Kentucky law and thus accomplish a public purpose of the fiscal court. The unbudgeted funds are not presented in the annual approved budget or in the quarterly reports submitted to the Department for Local Government.

B. Basis of Accounting

The financial statement is presented on a regulatory basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as established by the Governmental Accounting Standards Board. This basis of accounting involves the reporting of fund balances and the changes therein resulting from cash inflows (cash receipts) and cash outflows (cash disbursements) to meet the financial reporting requirements of the Department for Local Government and the laws of the Commonwealth of Kentucky.

This regulatory basis of accounting differs from GAAP primarily because the financial statement format does not include the GAAP presentations of government-wide and fund financial statements, cash receipts are recognized when received in cash rather than when earned and susceptible to accrual, and cash disbursements are recognized when paid rather than when incurred or subject to accrual.

Generally, except as otherwise provided by law, property taxes are assessed as of January 1, levied (mailed) November 1, due at discount November 30, due at face value December 31, delinquent January 1 following the assessment, and subject to sale ninety days following April 15.

C. Basis of Presentation

Budgeted Funds

The fiscal court reports the following budgeted funds:

General Fund - This is the primary operating fund of the fiscal court. It accounts for all financial resources of the general government, except where the Department for Local Government requires a separate fund or where management requires that a separate fund be used for some function.

Road Fund - This fund is for road and bridge construction and repair. The primary sources of receipts for this fund are state payments for truck license distribution, municipal road aid, and transportation grants. The Department for Local Government requires the fiscal court to maintain these receipts and disbursements separately from the general fund.

Note 1. Summary of Significant Accounting Policies (Continued)

C. Basis of Presentation (Continued)

Budgeted Funds (Continued)

Jail Fund - The primary purpose of this fund is to account for the jail expenses of the county. The primary sources of receipts for this fund are reimbursements from the state and federal governments, payments from other counties for housing prisoners, and transfers from the general fund. The Department for Local Government requires the fiscal court to maintain these receipts and disbursements separately from the general fund.

Local Government Economic Assistance Fund - The primary purpose of this fund is to account for grants and related disbursements. The primary sources of receipts for this fund are grants from the state and federal governments.

State Grants Fund - The primary purpose of this fund is to account for state grants received by the county. The primary source of receipts for this fund is the Kentucky State Treasurer. There was no activity in this fund for fiscal year 2016.

Federal Grants Fund - The primary purpose of this fund is to account for federal grants received by the county.

Disaster and Emergency Service Fund - The primary purpose of this fund is to account for the disaster and emergency services expenses of the county. The primary source of receipts for this fund is the Kentucky State Treasurer.

Ambulance Fund - The primary purpose of this fund is to account for the ambulance activities of the county. The primary source of receipts for this fund is user fees paid by insurance companies.

Forestry Fund - The primary purpose of this fund is to account for the forestry expenses of the county. The primary source of receipts for this fund is the fire acres property tax.

Occupational Tax Fund - The primary purpose of this fund is to account for the occupational tax collections of the county.

911 Fund - The primary purpose of this fund is to account for the emergency dispatch activities of the county. The primary source of receipts for this fund is telephone 911 fees.

Homeland Security Fund - The primary purpose of this fund is to account for some emergency equipment expenses of the county. The primary sources of receipts for this fund are federal and state grants.

Special CDBG Fund - The primary purpose of this fund is to account for community development block grants received by the county. The primary source of receipts for this fund is the federal government.

Tourism Fund - The primary purpose of this fund is to account for tourism receipts and disbursements.

Unbudgeted Funds

The fiscal court reports the following unbudgeted funds:

Note 1. Summary of Significant Accounting Policies (Continued)

C. Basis of Presentation (Continued)

Jail Commissary Fund - The canteen operations are authorized pursuant to KRS 441.135(1). The profits generated from the sale of items are to be used for the benefit and to enhance the well-being of the inmates. KRS 441.135(2) requires the jailer to maintain accounting records and report annually to the county treasurer the receipts and disbursements of the jail commissary fund.

D. Budgetary Information

Annual budgets are adopted on a regulatory basis of accounting which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as established by the Governmental Accounting Standards Board and according to the laws of Kentucky as required by the State Local Finance Officer.

The county judge/executive is required to submit estimated receipts and proposed disbursements to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Disbursements may not exceed budgeted appropriations at the activity level.

The State Local Finance Officer does not require the jail commissary fund to be budgeted because the fiscal court does not approve the expenses of this fund.

E. Clinton County Elected Officials

Kentucky law provides for election of the officials listed below from the geographic area constituting Clinton County. Pursuant to state statute, these officials perform various services for the Commonwealth of Kentucky, its judicial courts, the fiscal court, various cities and special districts within the county, and the board of education. In exercising these responsibilities, however, they are required to comply with state laws. Audits of their financial statements are issued separately and individually and can be obtained from their respective administrative offices. These financial statements are not required to be included in the financial statement of Clinton County Fiscal Court.

- Circuit Court Clerk
- County Attorney
- Property Valuation Administrator
- County Clerk
- County Sheriff

F. Deposits and Investments

The government's fund balance is considered to be cash on hand, demand deposits, certificates of deposit, and short-term investments with original maturities of three months or less from the date of acquisition. The government's fund balance includes cash and cash equivalents and investments.

Note 1. Summary of Significant Accounting Policies (Continued)

F. Deposits and Investments (Continued)

KRS 66.480 authorizes the county to invest in obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

Note 2. Deposits

The fiscal court maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240, the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the fiscal court and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. These requirements were met.

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the government's deposits may not be returned. The government does not have a deposit policy for custodial credit risk, but rather follows the requirements of KRS 66.480(1)(d) and KRS 41.240. As of June 30, 2016, all deposits were covered by FDIC insurance or a properly executed collateral security agreement.

Note 3. Transfers

The table below shows the interfund operating transfers for fiscal year 2016.

	General	Road		pational	Total
	Fund	Fund	Jail Fund Tax	Fund 911 Fund	Transfers In
General Fund	\$	\$ 336,266	\$	267,000 \$	\$ 603,266
Road Fund	50,000			100,000	150,000
Jail Fund	90,000	50,000		453,000	593,000
LGEA Fund		25,000		20,000	45,000
Ambulance Fund	10,000		60,000	397,000 70,000	537,000
911 Fund	92,000			39,000	131,000
Total Transfers Out	\$ 242,000	\$ 411,266	\$ 60,000 \$ 1	,276,000 \$ 70,000	\$ 2,059,266

Reason for transfers: To move resources from and to the general fund and other funds, for budgetary purposes, to the funds that will expend them.

Note 4. Agency Trust Funds

Trust funds report only those resources held in a trust or custodial capacity for individuals, private organizations, or other governments.

The fiscal court has the following agency trust funds:

Jail Inmate Fund - This fund accounts for funds received from the inmates. The balance in the jail inmate fund as of June 30, 2016 was \$2,411.

Note 5. Employee Retirement System

Plan Description

The fiscal court has elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems (KRS). This is a cost sharing, multiple employer defined benefit pension plan that covers all eligible regular full-time members employed in non-hazardous positions in the county. The Plan provides for retirement, disability, and death benefits to plan members. Retirement benefits may be extended to beneficiaries of the plan members under certain circumstances. Benefit contributions and provisions are established by statute.

Nonhazardous covered employees are required to contribute five percent of their salary to the plan. Nonhazardous covered employees who begin participation on or after September 1, 2008, are required to contribute six percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 17.06 percent.

In accordance with Senate Bill 2, signed by the Governor on April 4, 2013, plan members who began participating on, or after, January 1, 2014, are required to contribute to the Cash Balance Plan. The Cash Balance Plan is known as a hybrid plan because it has characteristics of both a defined benefit plan and a defined contribution plan. Members in the plan contribute a set percentage of their salary each month to their own account. Members contribute five percent (nonhazardous) of their annual creditable compensation and one percent to the health insurance fund which is not credited to the member's account and is not refundable. The employer contribution rate is set annually by the Board based on an actuarial valuation. The employer contributes a set percentage of the member's salary. Each month, when employer contributions are received, an employer pay credit is deposited to the member's account. A member's account is credited with a four percent (nonhazardous) employer pay credit. The employer pay credit represents a portion of the employer contribution.

The county's contribution for FY 2013 was \$290,014, FY 2014 was \$280,186, FY 2015 was \$255,376, and FY 2016 was \$279,215.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Nonhazardous employees who begin participation on or after September 1, 2008, must meet the rule of 87 (member's age plus years of service credit must equal 87, and the member must be a minimum of 57 years of age) or the member is age 65, with a minimum of 60 months service credit.

CERS also provides post-retirement health care coverage as follows:

For members participating prior to July 1, 2003, years of service and respective percentages of the maximum contribution are as follows:

Note 5. Employee Retirement System (Continued)

Years of Service	% paid by Insurance Fund	% Paid by Member through Payroll Deduction
20 or more	100%	0%
15-19	75%	25%
10-14	50%	50%
4-9	25%	75%
Less than 4	0%	100%

As a result of House Bill 290 (2004 General Assembly), medical insurance benefits are calculated differently for members who began participation on or after July 1, 2003. Once members reach a minimum vesting period of ten years, non-hazardous employees whose participation began on or after July 1, 2003, earn ten dollars per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount. This dollar amount is subject to adjustment annually based on the retiree cost of living adjustment, which is updated annually due to changes in the Consumer Price Index.

Kentucky Retirement Systems issues a publicly available annual financial report that includes financial statements and required supplementary information on CERS. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, KY 40601-6124, or by telephone at (502) 564-4646.

KRS also issues a proportionate share audit report that includes the total pension liability for CERS determined by actuarial valuation as well as each participating county's proportionate share. The Schedules of Employer Allocations and Pension Amounts by Employer report and the related actuarial tables are available online at https://kyret.ky.gov/Employers/Resources/Pages/GASB.aspx. The complete actuarial valuation report, including all actuarial assumptions and methods, is also available on the website or can be obtained as described in the paragraph above.

Note 6. Insurance

For the fiscal year ended June 30, 2016, Clinton County was a member of the Kentucky Association of Counties' All Lines Fund (KALF). KALF is a self-insurance fund and was organized to obtain lower cost coverage for general liability, property damage, public officials' errors and omissions, public liability, and other damages. The basic nature of a self-insurance program is that of collectively shared risk by its members. If losses incurred for covered claims exceed the resources contributed by the members, the members are responsible for payment of the excess losses.

Note 7. Payroll Revolving Account

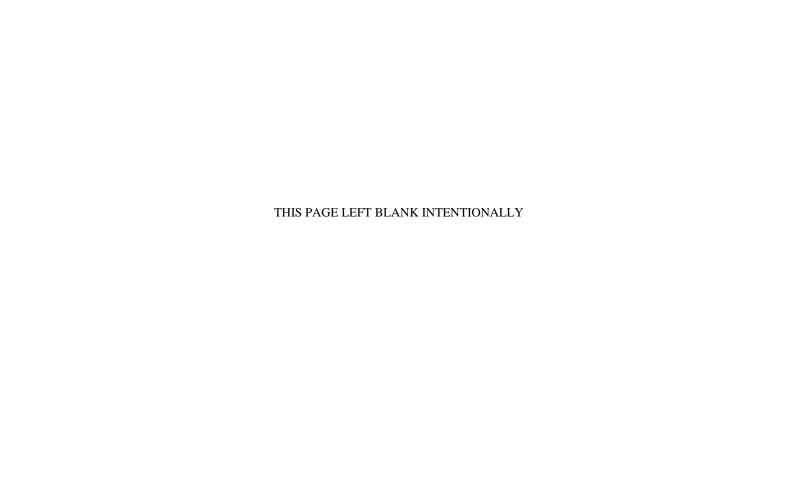
The reconciled balance of the payroll revolving account as of June 30, 2016, was added to the general fund cash balance for financial reporting purposes.

Note 8. Local Government Economic Assistance Fund Deficit

At June 30, 2016, the local government economic assistance fund had a deficit balance of \$(1,881).

Note 9. Beginning Balance Restatement

The beginning balance of the jail commissary fund balance was decreased by \$303 for unaccounted for outstanding checks.



CLINTON COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis

For The Year Ended June 30, 2016

CLINTON COUNTY BUDGETARY COMPARISON SCHEDULES Supplementary Information - Regulatory Basis

For The Year Ended June 30, 2016

			GENERALI CIO										
		Budgeted Original	ounts Final		Actual Amounts, Budgetary Basis)	Variance with Final Budget Positive (Negative)							
RECEIPTS													
Taxes	\$	399,000	\$	449,000	\$	391,989	\$	(57,011)					
In Lieu Tax Payments		163,000		163,000		34,414		(128,586)					
Excess Fees		8,996		8,996		35,865		26,869					
Licenses and Permits		31,100		31,100		27,257		(3,843)					
Intergovernmental		278,382		569,267		568,906		(361)					
Charges for Services		2,000		2,000				(2,000)					
Miscellaneous		64,000		64,000		56,340		(7,660)					
Interest		300		300		133		(167)					
Total Receipts		946,778		1,287,663		1,114,904		(172,759)					
DISBURSEMENTS													
General Government		587,019		729,619		645,735		83,884					
Protection to Persons and Property		2,200		2,000		2,434		(434)					
General Health and Sanitation		248,050		572,535		512,647		59,888					
Administration		294,866		326,466		325,571		895					
Total Disbursements		1,132,135		1,630,620		1,486,387		144,233					
Excess (Deficiency) of Receipts Over Disbursements Before Other													
Adjustments to Cash (Uses)		(185,357)		(342,957)		(371,483)		(28,526)					
Other Adjustments to Cash (Uses)													
Transfers From Other Funds		161,266		161,266		603,266		442,000					
Transfers To Other Funds						(242,000)		(242,000)					
Total Other Adjustments to Cash (Uses)		161,266		161,266		361,266		200,000					
Net Change in Fund Balance		(24,091)		(181,691)		(10,217)		171,474					
Fund Balance Beginning		24,191		24,191		153,088		128,897					
Fund Balance - Ending	\$	100	\$	(157,500)	\$	142,871	\$	300,371					

		ROA	D FUND		
	Budgete Original	ed Amounts Final	Actual Amounts, (Budgetary Basis)	Variance with Final Budget Positive (Negative)	
RECEIPTS					
Intergovernmental	\$ 916,641	\$ 916,641	\$ 1,490,796	\$ 574,155	
Miscellaneous	1,505	1,505	20,075	18,570	
Interest	500	500	411	(89)	
Total Receipts	918,646	918,646	1,511,282	592,636	
DISBURSEMENTS					
General Government	22,000	22,000	21,600	400	
Roads	892,822	941,822	943,295	(1,473)	
Capital Projects	5,000	5,000		5,000	
Administration	239,558	190,558	216,694	(26,136)	
Total Disbursements	1,159,380	1,159,380	1,181,589	(22,209)	
Excess (Deficiency) of Receipts Over Disbursements Before Other Adjustments to Cash (Uses)	(240,734) (240,734)	329,693	570,427	
Other Adjustments to Cash (Uses)					
Transfers From Other Funds			150,000	150,000	
Transfers To Other Funds	(161,266)		(411,266)	(250,000)	
Total Other Adjustments to Cash (Uses)	(161,266)	(161,266)	(261,266)	(100,000)	
Net Change in Fund Balance	(402,000)	(402,000)	68,427	470,427	
Fund Balance Beginning	402,000	402,000	430,126	28,126	
Fund Balance - Ending	\$ 0	\$ 0	\$ 498,553	\$ 498,553	

		JAIL FUND									
		Budgeted		Actual Amounts, (Budgetary		Variance with Final Budget Positive					
RECEIPTS		Original		Final		Basis)	(1	Vegative)			
Intergovernmental	\$	117,700	\$	117,700	\$	29,774	\$	(87,926)			
Charges for Services	-	32,000	-	32,000	_	27,965	T	(4,035)			
Miscellaneous		1,500		1,500		3,916		2,416			
Interest		100		100		28		(72)			
Total Receipts		151,300		151,300		61,683		(89,617)			
DISBURSEMENTS											
Protection to Persons and Property		401,300		515,900		548,626		(32,726)			
Capital Projects		1,000						, , ,			
Administration		155,000		113,300		58,691		54,609			
Total Disbursements		557,300		629,200		607,317		21,883			
Excess (Deficiency) of Receipts Over											
Disbursements Before Other											
Adjustments to Cash (Uses)		(406,000)		(477,900)		(545,634)		(67,734)			
Other Adjustments to Cash (Uses)											
Transfers From Other Funds		400,000		400,000		593,000		193,000			
Transfer To Other Funds						(60,000)		(60,000)			
Total Other Adjustments to Cash (Uses)		400,000		400,000		533,000		133,000			
Net Change in Fund Balance		(6,000)		(77,900)		(12,634)		65,266			
Fund Balance Beginning (Restated)		6,000		6,000		19,204		13,204			
Fund Balance - Ending	\$	0	\$	(71,900)	\$	6,570	\$	78,470			

	LOCAL GOVERNMENT ECONOMIC ASSISTANCE FUND									
	Budgeted Amounts Original Final			A (E	Actual amounts, Budgetary Basis)	Variance with Final Budget Positive (Negative)				
RECEIPTS		<u> </u>						iogair (o)		
Intergovernmental	\$	150,000	\$	150,000	\$	56,382	\$	(93,618)		
Miscellaneous		5,500		5,500		13,166		7,666		
Interest		100		100		15		(85)		
Total Receipts		155,600		155,600		69,563		(86,037)		
DISBURSEMENTS										
General Government		54,250		54,250		55,114		(864)		
Protection to Persons and Property		9,904		7,904		3,000		4,904		
Social Services		29,046		12,346		1,596		10,750		
Recreation and Culture		57,800		73,500		67,460		6,040		
Administration		27,700		30,700		24,471		6,229		
Total Disbursements		178,700		178,700		151,641		27,059		
Excess (Deficiency) of Receipts Over										
Disbursements Before Other										
Adjustments to Cash (Uses)		(23,100)		(23,100)		(82,078)		(58,978)		
Other Adjustments to Cash (Uses)										
Transfers From Other Funds						45,000		45,000		
Total Other Adjustments to Cash (Uses)						45,000		45,000		
Net Change in Fund Balance		(23,100)		(23,100)		(37,078)		(13,978)		
Fund Balance Beginning		23,000		23,000		35,197		12,197		
Fund Balance - Ending	\$	(100)	\$	(100)	\$	(1,881)	\$	(1,781)		

	STATE GRANTS FUND									
	(Budgeted Original	l Amoi	unts Final	Actual Amounts, (Budgetary Basis)	Variance with Final Budget Positive (Negative)				
RECEIPTS										
Intergovernmental	\$	50,000	\$	50,000	\$	_ \$	(50,000)			
Total Receipts		50,000		50,000			(50,000)			
DISBURSEMENTS										
Recreation and Culture		50,000		50,000			50,000			
Total Disbursements		50,000		50,000			50,000			
Excess (Deficiency) of Receipts Over Disbursements Before Other Adjustments to Cash (Uses)										
Other Adjustments to Cash (Uses)										
Transfers To Other Funds										
Total Other Adjustments to Cash (Uses)										
Net Change in Fund Balance Fund Balance Beginning (Restated)										
Fund Balance - Ending	\$	0	\$	0	\$ 0	\$	0			

	FEDERAL GRANTS FUND										
	Budgeted Amounts Original Final					Actual Amounts, (Budgetary Basis)		Variance with Final Budget Positive (Negative)			
RECEIPTS											
Intergovernmental	\$	33,000	\$	33,000	\$	50,000	\$	17,000			
Total Receipts		33,000		33,000		50,000		17,000			
DISBURSEMENTS											
Protection to Persons and Property		33,000		33,000		50,000		(17,000)			
Total Disbursements		33,000		33,000		50,000		(17,000)			
Net Change in Fund Balance Fund Balance Beginning											
Fund Balance - Ending	\$	0	\$	0	\$	0	\$	0			

DISASTER AND EMERGENCY SERVICES FUND

	 Budgeted Amounts Original Final		A (B	Actual mounts, sudgetary Basis)	Fir 1	iance with nal Budget Positive Negative)	
RECEIPTS	 <u> </u>		Tiller		<u>Dusis</u>)		veguii ve)
Intergovernmental	\$ 43,000	\$	43,000	\$	6,069	\$	(36,931)
Miscellaneous	500		500				(500)
Interest	25		25		17		(8)
Total Receipts	 43,525		43,525		6,086		(37,439)
DISBURSEMENTS							
Protection to Persons and Property	40,925		40,925		8,972		31,953
Administration	5,600		5,600		1,599		4,001
Total Disbursements	 46,525		46,525		10,571		35,954
Excess (Deficiency) of Receipts Over							
Disbursements Before Other							
Adjustments to Cash (Uses)	 (3,000)		(3,000)		(4,485)		(1,485)
Other Adjustments to Cash (Uses)							
Transfers From Other Funds							
Total Other Adjustments to Cash (Uses)							
Net Change in Fund Balance	(3,000)		(3,000)		(4,485)		(1,485)
Fund Balance Beginning	 3,000		3,000		25,139		22,139
Fund Balance - Ending	\$ 0	\$	0	\$	20,654	\$	20,654

				AMBULA	NCE	E FUND		
		Budgeted Amounts Original Final		Actual Amounts, (Budgetary Basis)		Fi	riance with nal Budget Positive Negative)	
RECEIPTS								
Intergovernmental	\$	60,000	\$	60,000	\$		\$	(60,000)
Charges for Services		605,000		605,000		476,161		(128,839)
Miscellaneous						8,290		8,290
Interest		2,000		2,000		20,662		18,662
Total Receipts		667,000		667,000		505,113		(161,887)
DISBURSEMENTS								
Protection to Persons and Property		774,900		774,119		788,363		(14,244)
Administration		229,350		255,131		230,645		24,486
Total Disbursements		1,004,250		1,029,250		1,019,008		10,242
Excess (Deficiency) of Receipts Over Disbursements Before Other								
Adjustments to Cash (Uses)		(337,250)		(362,250)		(513,895)		(151,645)
Other Adjustments to Cash (Uses) Transfers From Other Funds Transfers To Other Funds		324,400		324,400		537,000		212,600
Total Other Adjustments to Cash (Uses)	-	324,400		324,400		537,000		212,600
Total Calci Pagasimons to Cash (Oscis)		321,100		321,100		227,000		212,000
Net Change in Fund Balance		(12,850)		(37,850)		23,105		60,955
Fund Balance Beginning (Restated)		12,850		12,850		50,615		37,765
Fund Balance - Ending	\$	0	\$	(25,000)	\$	73,720	\$	98,720

				FORES	TRY FUND			
	O	nts Final	Actual Amounts, (Budgetary Basis)		Fina P	ance with al Budget ositive egative)		
RECEIPTS	 				,			
Licenses and Permits	\$	1,000	\$	1,000	\$		\$	(1,000)
Total Receipts		1,000		1,000				(1,000)
DISBURSEMENTS								
Protection to Persons and Property		1,600		1,600		5		1,595
Total Disbursements		1,600		1,600		5		1,595
Excess (Deficiency) of Receipts Over								
Disbursements Before Other								
Adjustments to Cash (Uses)		(600)		(600)		(5)		595
Other Adjustments to Cash (Uses)								
Transfers From Other Funds		600		600				(600)
Total Other Adjustments to Cash (Uses)		600		600				(600)
Net Change in Fund Balance						(5)		(5)
Fund Balance Beginning						22		22
Fund Balance - Ending	\$	0	\$	0	\$	17	\$	17

Fund Balance - Ending

	OCCUPATIONAL TAX FUND							
	Budgeted Amounts			unts Final	Actual Amounts, (Budgetary Basis)		Variance with Final Budget Positive (Negative)	
RECEIPTS		Original		FIIIai		Dasis)	(1	Negative)
Taxes	\$	860,200	\$	996,200	\$	1,316,378	\$	320,178
Miscellaneous		1,000	·	1,000	·	,,		(1,000)
Interest		300		300		386		86
Total Receipts		861,500		997,500		1,316,764		319,264
DISBURSEMENTS								
General Government		56,200		(13,200)		34,391		(47,591)
Administration		65,300		15,800		11,109		4,691
Total Disbursements		121,500		2,600		45,500		(42,900)
Excess (Deficiency) of Receipts Over Disbursements Before Other								
Adjustments to Cash (Uses)		740,000		994,900		1,271,264		276,364
Other Adjustments to Cash (Uses) Transfers From Other Funds								
Transfers To Other Funds		(750,000)		(750,000)		(1,276,000)		(526,000)
Total Other Adjustments to Cash (Uses)		(750,000)		(750,000)		(1,276,000)		(526,000)
Net Change in Fund Balance		(10,000)		244,900		(4,736)		(249,636)
Fund Balance Beginning		10,000		10,000		13,405		3,405

0 \$

254,900 \$

8,669 \$

(246,231)

	911 FUND							
		Budgeted Original	. Amo	unts Final		Actual Amounts, Budgetary Basis)	Fin I	iance with all Budget Positive Jegative)
RECEIPTS		Original		1 IIIdi		Dusis)		(cgairve)
Taxes	\$	200,000	\$	200,000	\$	240,866	\$	40,866
Charges for Services		30,000		30,000		48,783		18,783
Miscellaneous		700		700		1,372		672
Interest		25		25		111		86
Total Receipts		230,725		230,725		291,132		60,407
DISBURSEMENTS								
Protection to Persons and Property		190,625		294,325		306,718		(12,393)
Administration		70,100		47,400		50,480		(3,080)
Total Disbursements		260,725		341,725		357,198		(15,473)
Excess (Deficiency) of Receipts Over								
Disbursements Before Other								
Adjustments to Cash (Uses)		(30,000)		(111,000)		(66,066)		44,934
Other Adjustments to Cash (Uses)								
Transfers From Other Funds		25,000		25,000		131,000		106,000
Transfers To Other Funds						(70,000)		(70,000)
Total Other Adjustments to Cash (Uses)		25,000		25,000		61,000		36,000
Net Change in Fund Balance		(5,000)		(86,000)		(5,066)		80,934
Fund Balance Beginning		5,000		5,000		38,965		33,965
Fund Balance - Ending	\$	0	\$	(81,000)	\$	33,899	\$	114,899

	HOMELAND SECURITY FUND						
	Budge	ted Amounts		Act Amo (Budg	unts,	Fina	nnce with I Budget ositive
	Original	Fina	1	Bas	sis)	(Ne	egative)
RECEIPTS							
Intergovernmental	50	0	500		1,464		964
Total Receipts	50	0	500		1,464		964
DISBURSEMENTS							
Protection to Persons and Property	6,50	00	6,500		655		5,845
Total Disbursements	6,50	0	6,500		655		5,845
Excess (Deficiency) of Receipts Over Disbursements Before Other							
Adjustments to Cash (Uses)	(6,00	0) (0	6,000)		809		6,809
Net Change in Fund Balance	(6,00	0) (0	6,000)		809		6,809
Fund Balance Beginning	6,00	0	6,000		967		(5,033)
Fund Balance - Ending	\$	0 \$	0	\$	1,776	\$	1,776

	SPECIAL CDBG FUND							
		Budgetec Original	l Amo	unts Final	Actual Amount: (Budgeta Basis)	s, ry	Fi	iance with nal Budget Positive Negative)
RECEIPTS		Original		111141	Du 313)		(.	(toguil (to)
Intergovernmental	\$	216,600	\$	216,600	\$		\$	(216,600)
Total Receipts		216,600		216,600				(216,600)
DISBURSEMENTS								
Capital Projects		216,600		216,600		1		216,599
Total Disbursements		216,600		216,600		1		216,599
Excess (Deficiency) of Receipts Over Disbursements Before Other								
Adjustments to Cash (Uses)						(1)		(1)
Net Change in Fund Balance Fund Balance Beginning						(1)		(1)
Fund Balance - Ending	\$	0	\$	0	\$	0	\$	0

	TOURISM FUND							
		Budgeted riginal	l Amou	ınts Final	Aı (Bı	Actual mounts, udgetary Basis)	Fin P	ance with al Budget ositive (egative)
RECEIPTS								
Taxes	\$	7,000	\$	14,000	\$	7,752	\$	(6,248)
Total Receipts		7,000		14,000		7,752		(6,248)
DISBURSEMENTS								
Capital Projects		7,000		14,000		1,289		12,711
Total Disbursements		7,000		14,000		1,289		12,711
Excess (Deficiency) of Receipts Over Disbursements Before Other								
Adjustments to Cash (Uses)						6,463		6,463
Net Change in Fund Balance Fund Balance Beginning						6,463		6,463
Fund Balance - Ending	\$	0	\$	0	\$	6,463	\$	6,463

CLINTON COUNTY NOTES TO REGULATORY SUPPLEMENTARY INFORMATION - BUDGETARY COMPARISON SCHEDULES

June 30, 2016

Note 1. Budgetary Information

Annual budgets are adopted on a regulatory basis of accounting which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as established by the Governmental Accounting Standards Board and according to the laws of Kentucky as required by the State Local Finance Officer.

The county judge/executive is required to submit estimated receipts and proposed disbursements to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Disbursements may not exceed budgeted appropriations at the activity level.

Note 2. Reconciliation of the General Fund

The Statement of Receipts, Disbursements, and Changes in Fund Balances - Regulatory Basis differs from the Budgetary Comparison Schedule – for the General Fund's ending balance by \$9,422 due to the inclusion of the payroll revolving account's unreconciled balance.

Note 3. Excess of Disbursements over Appropriations

The following funds and line items had disbursements or transfers in excess of budgeted amounts:

General Fund - protection to persons and property (\$434)

Road Fund - roads (\$1,473); administration (\$26,136)

Jail Fund - protection to persons and property (\$32,726)

LGEA Fund - general government (\$864)

Federal Grants Fund - protection to persons and property (\$17,000)

Ambulance Fund - protection to persons and property (\$14,244)

Occupational Tax Fund - general government (\$47,591)

911 Fund - protection to persons and property (\$12,393); administration (\$3,080)



CLINTON COUNTY SUPPLEMENTARY SCHEDULE Supplementary Information - Regulatory Basis

For The Year Ended June 30, 2016

CLINTON COUNTY SCHEDULE OF CAPITAL ASSETS Supplementary Information - Regulatory Basis

For The Year Ended June 30, 2016

The fiscal court reports the following Schedule of Capital Assets:

		Beginning					Ending
	Balance		Additions		Deletions		Balance
Y 1 1Y 1Y	Ф	100.007	Ф		Ф	Φ	122 007
Land and Land Improvements	\$	123,907	\$		\$	\$	123,907
Buildings and Building Improvements		5,673,662					5,673,662
Vehicles		922,776		185,690			1,108,466
Equipment		1,034,406		89,673			1,124,079
Infrastructure		5,333,959		702,033			6,035,992
Total Capital Assets	\$	13,088,710	\$	977,396	\$ 0	\$	14,066,106

CLINTON COUNTY NOTES TO REGULATORY SUPPLEMENTARY INFORMATION - SCHEDULE OF CAPITAL ASSETS

June 30, 2016

Note 1. Capital Assets

Capital assets, which include land, land improvements, buildings, furniture and office equipment, building improvements, machinery, equipment, and infrastructure assets (roads and bridges) that have a useful life of more than one reporting period based on the government's capitalization policy, are reported as other information. Such assets are recorded at historical cost or estimated historical cost when purchased or constructed.

	Cap	italization	Useful Life
	Tł	nreshold	(Years)
Land and Land Improvements	\$	12,500	10-60
Buildings and Building Improvements	\$	25,000	10-75
Equipment	\$	5,000	3-25
Vehicles	\$	5,000	2-20
Infrastructure	\$	20,000	10-50

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



The Honorable Richard Armstrong, Clinton County Judge/Executive Members of the Clinton County Fiscal Court

Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With *Government Auditing Standards*

Independent Auditor's Report

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the Statement of Receipts, Disbursements, and Changes in Fund Balances - Regulatory Basis of the Clinton County Fiscal Court for the fiscal year ended June 30, 2016, and the related notes to the financial statement which collectively comprise the Clinton County Fiscal Court's financial statement and have issued our report thereon dated February 27, 2017.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statement, we considered the Clinton County Fiscal Court's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the Clinton County Fiscal Court's internal control. Accordingly, we do not express an opinion on the effectiveness of the Clinton County Fiscal Court's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying Schedule of Findings and Responses, we identified certain deficiencies in internal control that we consider to be material weaknesses.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statement will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies described in the Schedule of Findings and Responses as items 2016-001 through 2016-008 to be material weaknesses.

Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With *Government Auditing Standards* (Continued)

Compliance And Other Matters

As part of obtaining reasonable assurance about whether the Clinton County Fiscal Court's financial statement is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Views of Responsible Officials and Planned Corrective Action

Clinton County's views and planned corrective action for the findings identified in our audit are included in the accompanying Schedule of Findings and Responses. Clinton County's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,



RFH, PLLC Lexington, Kentucky February 27, 2017

CLINTON COUNTY SCHEDULE OF FINDINGS AND RESPONSES

For The Year Ended June 30, 2016

CLINTON COUNTY SCHEDULE OF FINDINGS AND RESPONSES

Fiscal Year Ended June 30, 2016

INTERNAL CONTROL - MATERIAL WEAKNESSES:

2016-001 The Fiscal Court Lacks Adequate Segregation Of Duties Over Receipts, Disbursements, Recordkeeping, Report Preparation, And Reconciliations

This is a repeat finding and was included in the prior year audit report as finding 2015-001. The fiscal court lacks segregation of duties over the following accounting functions: receipts, collections and processing, recordkeeping, disbursements processing, report preparation, and reconciliations.

The county treasurer prepares and deposits the receipts, posts to the ledgers, prepares reports from those ledgers for submission to the Department for Local Government (DLG), and performs the bank reconciliations. The occupational tax administrator receives and documents payments received for occupational tax and net profits tax. The finance officer prepares a listing of bills for the fiscal court's approval and prints the checks. The county judge/executive and county treasurer sign the checks without evidence of a comparison to the invoices.

The lack of segregation of duties could result in inaccurate financial reporting. Adequate segregation of duties would prevent the same person from having a significant role in these incompatible functions.

We recommend the fiscal court separate the duties in preparing and depositing receipts, recording transactions, preparing reports, and reconciling bank accounts. If any of these duties cannot be segregated due to limited staff or budget, strong oversight should be provided over the employee responsible. The employee providing oversight should document this. We also recommend the county treasurer and county judge/executive, prior to signing checks, compare them against the original invoices. This comparison could be documented by both the county judge/executive and county treasurer initialing cancelled invoices. Additionally, we recommend the ledgers maintained by the county treasurer and finance officer be reconciled monthly with documentation of the reconciliation noted.

Views of Responsible Official and Planned Corrective Action:

County Judge/Executive's Response: We have gone from one to three people involved in the process. Considering the size of the County, employees have to multitask.

2016-002 The Fiscal Court Had Weak Internal Controls Over Purchase And Procurement Procedures

This is a repeat finding and was included in the prior year audit report as finding 2015-002. The fiscal court lacks segregation of duties and has weak internal controls over purchasing and procurement procedures.

The deficiencies listed below occurred due to the weak controls over purchasing and procurement.

- One invoice was not paid within 30 days from receipt of invoice.
- Adequate documentation was not maintained to support credit card purchases.
- One purchase was not in compliance with the fiscal court's bid policy.

Good internal controls dictate that adequate original supporting documentation be maintained for all disbursements. All original vendor invoices and receipts should be maintained including any supporting documentation, agreed to the corresponding purchase order, and cancelled upon payment. All purchase orders should be approved and issued before the work or service is performed. KRS 65.140 also states "[u]nless the purchaser and vendor otherwise contract, all bills for goods and services shall be paid within thirty (30) working days of receipt of a vendor's invoice[.]"

<u>INTERNAL CONTROL - MATERIAL WEAKNESSES:</u> (Continued)

2016-002 The Fiscal Court Had Weak Internal Controls Over Purchase And Procurement Procedures (Continued)

We recommend the fiscal court maintain all original vendor invoices, including any supporting documentation, and comply with KRS 65.140 by paying vendors within 30 working days unless the purchaser and vendor otherwise contract. In addition, we recommend that the fiscal court review their bid policy, and comply with KRS 424.260 bid requirements.

Views of Responsible Official and Planned Corrective Action:

County Judge/Executive's Response: We have corrected this at this point.

2016-003 The Fiscal Court Did Not Properly Reconcile All Bank Accounts Including The Revolving Payroll Account

All of the bank reconciliations were incorrect or incomplete. The bank reconciliations included stale dated checks, deposits that did not exist, and erroneous balances due to misclassifications. Additionally, controls over transfers were inadequate.

The reconciliations are prepared and reviewed by the same individual. The bank reconciliations were improperly completed and went unnoticed by the county officials which could provide opportunity for inaccurate records or misappropriation of assets. Weak internal controls over reconciliations allowed most bank accounts to become out of balance with their associated fund and the revolving payroll account to accumulate an unexplained balance of \$9,422.

Improperly reconciled accounts could result in surplus or overdraft balances and unnecessary bank fees. Payroll revolving accounts are clearing accounts and should reconcile to a zero balance at the end of each month.

We recommend the county strengthen internal controls over all bank reconciliations, including the revolving payroll account bank reconciliations, to ensure ending reconciled bank balances are sufficient to cover all withdraws issued and the remaining balance is due to a current liability. Bank reconciliations should then be reviewed by the county judge/executive or a person independent of the reconciliation process to verify accuracy and completeness. This could be documented by initialing the reconciliation.

Views of Responsible Official and Planned Corrective Action:

County Judge/Executive's Response: We have corrected this at this point.

2016-004 The County Treasurer Did Not Maintain Accurate Financial Records

Numerous audit adjustments and reclassifications were made to the fiscal court's financial records in order to ensure their accuracy. The county treasurer's ledgers did not agree with amounts reflected on the fourth quarter financial report. The annual settlement prepared and submitted by the county treasurer to the fiscal court and the Department for Local Government as required by Kentucky Revised Statutes does not accurately reflect the county's financial position.

<u>INTERNAL CONTROL - MATERIAL WEAKNESSES:</u> (Continued)

2016-004 The County Treasurer Did Not Maintain Accurate Financial Records (Continued)

KRS 68.210 gives the State Local Finance Officer the authority to prescribe a uniform system of accounts. The *County Budget Preparation and State Local Finance Officer Policy Manual* lists the duties of the county treasurer based on KRS 68.020, 68.300, 68.360(1), and 441.235. This manual requires the county treasurer to maintain the financial records, to receive and disburse money, to invest funds, to prepare financial reports monthly, and to settle accounts within 30 days after the close of each fiscal year. In addition, the manual requires the county treasurer to countersign all checks for payment of funds from the county treasury only if the payment is approved by the fiscal court, sufficient funds are available, and an adequate free balance is available in the properly budgeted appropriation account.

We recommend the county treasurer maintain accurate ledgers and prepare the quarterly financial reports from those ledgers. Bank reconciliations should be accurately prepared, reconciled to the ledgers, and any variances promptly researched and resolved. The county treasurer should also prepare and submit an annual settlement to the fiscal court for approval.

Views of Responsible Official and Planned Corrective Action:

County Judge/Executive's Response: We feel we have corrected this at this point. We have implemented a new software system.

2016-005 The Fiscal Court Lacks Internal Controls Over Payroll

The fiscal court lacks internal controls over payroll and payroll related items. As a result, the following issues were noted:

- One employee was paid overtime when a portion of the total hours were vacation hours.
- Four timesheets were not signed by supervisors.
- One employee did not have complete personnel documentation, specifically an I-9 or signed KRS form.
- Two instances of lack of documentation for employee leave.

We also noted the following:

• Paid health insurance invoices reflect that Clinton County Fiscal Court has paid health insurance premiums for former employees and over withheld or under withheld the employee portion of premiums for current employees. In addition, the health insurance invoices were not canceled and the fiscal court may not be paying from the final invoice. Since the fiscal court is on a bi-weekly pay period, the employee's portion of the health insurance premiums may not always be withheld in advance of the payment being made to the health insurance company. The finance officer is not always paying from the final health insurance invoice for the month, and the health insurance invoice is not being compared to the employee withholding to ensure proper withholdings are being made. The fiscal court may be paying additional health insurance premiums for employees who no longer work for the county and some employees are not paying the proper portion.

INTERNAL CONTROL - MATERIAL WEAKNESSES: (Continued)

2016-005 The Fiscal Court Lacks Internal Controls Over Payroll (Continued)

• The fiscal court payments to the Kentucky Retirement System did not agree to the county's payroll report for the same period. The reports were not properly compared and corrections made in a timely manner. The fiscal court has overpaid on some employees and underpaid on others. This could also explain the problems associated with a proper reconciliation of the payroll account since the transfer of funds from each department is based on the payroll report, but the fiscal court pays the Kentucky Retirement System based on the calculations on the retirement report.

Weak internal controls have allowed inaccurate payments to employees that are not detected timely. KRS 337.320(1) requires "[e]very employer [to] keep a record of: (a) The amount paid each pay period of each employee; (b) The hours worked each day and each week by each employee; and (c) Such other information as the commissioner requires." KRS 337.285 states, "[n]o employer shall employ any of his employees for a work week longer than forty (40) hours, unless such employee receives compensation for his employment in excess of forty (40) hours in a work week at a rate of not less than one and one-half (1-1/2) times the hourly wage rate at which he is employed." KRS 337.355 states "[e]mployers, except those subject to the Federal Railway Labor Act, shall grant their employees a reasonable period for lunch, and such time shall be as close to the middle of the employee's scheduled work shift as possible. In no case shall an employee be required to take a lunch period sooner than three (3) hours after his work shift commences, nor more than five (5) hours from the time his work shift commences." The department of labor has stated that "[a] fixed salary for a regular workweek longer than 40 hours does not discharge FLSA statutory obligations."

Timesheets should be kept for payroll verification, as a record of leave time used, and to document employees are working at least the minimum number of hours to be eligible for full-time benefits such as retirement and health insurance. The county administrative code states "[n]on supervisory full time employees shall work forty (40) hours per week." It further states a full time employee is one who works 40 hours a week on a regularly scheduled basis and that the work week begins at on Monday at 6:00 am. The county's personnel ordinance states that "[t]ime off pay (such as vacation or sick leave) may not be considered as hours worked for overtime pay purposes."

Good internal controls require original supporting documentation for all payments, verifying endorsements, and dual signatures for all disbursements. In addition, the fiscal court should only pay expenditures they are responsible for.

The finance officer should verify that employee withholdings cover their required portion of health insurance premiums and should also ensure that only current employees are included on the health insurance invoice. This can be done by printing a deduction report and comparing it to the health insurance invoice prior to paying. The final invoices should be used to pay the health insurance premiums and it should be annotated paid.

The finance officer should verify that employee's withholdings are withheld at the correct rate, depending on the date the employee entered into the retirement system. In addition, the fiscal court's payroll report should be compared to the Kentucky Retirement Systems report and ensure that the wages, withholdings, and matching agree to what is due and what is paid. This can be documented by initialing the reports after comparison is completed.

We recommend the fiscal court strengthen internal controls over the payroll process to ensure timecards/timesheets are prepared each pay period for all employees, are submitted and signed by employees, and approved by supervisors.

INTERNAL CONTROL - MATERIAL WEAKNESSES: (Continued)

2016-005 The Fiscal Court Lacks Internal Controls Over Payroll (Continued)

We recommend the employees sign a request form that is approved by the supervisor and submitted with the timecard to the finance office. In addition, the employees' leave balances could be incorporated on their pay stub to ensure accuracy. We further recommend pay checks not be issued prior to paydays authorized by the county's policy. In addition, we recommend that employee's timesheets reflect actual hours worked and they annotate times in/out for lunch in order to ensure compliance with KRS 337.355. The fiscal court should also review their administrative code to ensure compliance with their code regarding payroll issues.

Also, all payroll and benefit returns such as health insurance and Kentucky Retirement Systems should be reconciled each pay period to employee withholdings.

Although magistrates are not required by the administrative code to maintain timesheets, timesheets provide a record of hours worked and ensure proper eligible for benefits. Therefore we recommend that magistrates prepare and submit timesheets.

Views of Responsible Official and Planned Corrective Action:

County Judge/Executive's Response: We moved payroll responsibilities to a different person and the new software system makes reconciliations easier.

2016-006 Fiscal Court Disbursements Exceeded Budgeted Appropriations

Certain expenditures in the budget exceeded budgeted amounts due to weak internal controls over expenditures and budgeting.

Purchase requests should not be approved in an amount that exceeds the available line item appropriation unless the necessary and appropriate budget transfers have been made. Each time the fiscal court overdraws on a line item, it may be violating KRS 68.300, which states "[a]ny appropriation made or claim allowed by the fiscal court in excess of any budget fund, and any warrant or contract not within the budget appropriation, shall be void."

We recommend the county treasurer present line item budget transfers to the fiscal court as necessary to ensure disbursements do not exceed budgeted appropriations.

Views of Responsible Official and Planned Corrective Action:

County Judge/Executive's Response: We will take steps to fix this.

2016-007 The Jailer Lacks Adequate Segregation Of Duties Over The Jail Commissary Fund And The Inmate Account

The jailer lacks segregation of duties over the jail commissary and the inmate accounts.

The jail bookkeeper collects money, issues receipts, prepares and deposits receipts, writes and signs checks, posts to the ledgers, and prepares bank reconciliations.

INTERNAL CONTROL - MATERIAL WEAKNESSES: (Continued)

2016-007 The Jailer Lacks Adequate Segregation Of Duties Over The Jail Commissary Fund And The Inmate Account (Continued)

As a result, the following deficiencies were noted:

- One invoice was not paid within 30 days from receipt of invoice, and incurred a late charge.
- One check copy only had one signature for approval.

Compensating controls were put in place and generally working effectively for receipts, disbursements, and bank reconciliation processes.

A compensating control does not eliminate the control deficiency, but potentially limits the severity. The jailer reviewed daily checkout sheets comparing to the daily deposit and documented those reviews with his initials. The jailer also reviewed all cancelled invoices, comparing to the checks written for payment and documented those reviews with his initials and signed checks for payment. There were two signatures on checks with one being the jailer. In addition, the jailer reviewed monthly reports, bank statements, and bank reconciliations for both accounts documenting his review with his initials.

We recommend that the jailer continue to implement compensating controls over all accounting functions of the jail commissary fund and inmate account to offset this lack of segregation of duties.

Views of Responsible Official and Planned Corrective Action:

County Jailer's Response: We will try to improve this process.

2016-008 The Jailer Did Not Deposit Receipts Intact Daily

Receipts and deposits for the jail commissary fund were not deposited timely. Due to limited staff, deposits are made whenever time allows. Untimely deposits can increase the risk of misappropriation of cash.

The Department for Local Government (DLG) was given the authority by KRS 68.210 to prescribe a uniform system of accounts. The minimum requirements for handling public funds as stated in the *County Budget Preparation and State Local Finance Officer Policy Manual* require that deposits be made daily. Additionally, the practice of making daily deposits reduces the risk of misappropriation of cash, which is the asset most susceptible to possible theft. We recommend the jailer require his bookkeeper to make daily deposits for the jail commissary fund and inmate account to ensure compliance with the Department for Local Government.

Views of Responsible Official and Planned Corrective Action:

County Jailer's Response: We will try to improve this process.

CERTIFICATION OF COMPLIANCE -LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

CLINTON COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2016

CERTIFICATION OF COMPLIANCE

LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM CLINTON COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2016

The Clinton County Fiscal Court hereby certifies that assistance received from the Local Government Economic Assistance Program was expended for the purpose intended as dictated by the applicable Kentucky Revised Statutes.

County Judge/Executive

County Treasurer