



Auditor of Public Accounts  
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### Harmon Releases Audit of Gallatin County Sheriff's Fee Account

**FRANKFORT, Ky.** – State Auditor Mike Harmon today released the audit of the 2017 financial statement of Gallatin County Sheriff Josh Neale. State law requires the auditor to annually audit the accounts of each county sheriff. In compliance with this law, the auditor issues two sheriff's reports each year: one reporting on the audit of the sheriff's tax account, and the other reporting on the audit of the fee account used to operate the office.

Auditing standards require the auditor's letter to communicate whether the financial statement presents fairly the receipts, disbursements and excess fees of the Gallatin County Sheriff in accordance with accounting principles generally accepted in the United States of America. The sheriff's financial statement did not follow this format. However, the sheriff's financial statement is fairly presented in conformity with the regulatory basis of accounting, which is an acceptable reporting methodology. This reporting methodology is followed for all 120 sheriff audits in Kentucky.

As part of the audit process, the auditor must comment on noncompliance with laws, regulations, contracts, and grants. The auditor must also comment on material weaknesses involving the internal control over financial operations and reporting.

The audit contains the following comments:

**The sheriff ran a charitable account through his office that did not serve a public purpose associated with a regular function of the sheriff's office:** This is a repeat finding and was included in the prior year audit report as Finding 2016-002. The sheriff deposits and expends donations for the Shop with a Cop program administered through the donations account managed in his office. The sheriff did not know the requirement that donation accounts have to further a public purpose of the sheriff's office and that the Shop with a Cop program did not qualify. Due to the nature of the program being handled by the sheriff's office, the lack of proper financial oversight could lead to greater opportunity for the misappropriation of funds.

Per KRS 61.310, sheriffs may accept donations to be used for the public purposes of the office. This program does not further a public purpose of the sheriff's office. We recommend the sheriff participate in the Shop with a Cop program on personal time, or the program may be operated completely externally and separate from the sheriff's office by a private or not for profit entity. In addition, we recommend the sheriff not manage charitable accounts through his office that do not serve a public purpose associated with a regular function of the sheriff's office.

*Sheriff's Response: I am working on a separate account for this account.*

**The sheriff's office lacks adequate segregation of duties over receipts, disbursements and bank reconciliations:** This is a repeat finding and was included in the prior year audit report as Finding 2016-001. The sheriff's office lacks adequate segregation of duties over the accounting and reporting functions of receipts, disbursements, and bank reconciliations. The sheriff's bookkeeper collects receipts, posts receipts to the ledger, takes deposits to the bank, prepares and signs checks, posts disbursements to the ledger, and completes the bank reconciliations. The sheriff reviews invoices and initials them for the bookkeeper to prepare checks, but he does not compare the invoices to the checks before he signs them, resulting in an ineffective review or approval of disbursements. The result is a lack of segregation of duties over receipts, disbursements, and bank reconciliations. This condition is a result of a limited budget, which restricts the number of employees the sheriff can hire or delegate duties to.

A lack of segregation of duties could result in undetected misappropriation of assets and inaccurate financial reporting to external agencies such as the Department for Local Government (DLG). The segregation of duties over various accounting functions such as opening mail, preparing deposits, recording receipts and disbursements, and preparing monthly reports, or the implementation of compensating controls is essential for providing protection from asset misappropriation and inaccurate financial reporting. Additionally, proper segregation of duties protects employees in the normal course of performing their daily responsibilities.

We recommend the sheriff separate the duties involved in receiving cash, preparing deposits, writing checks, posting to ledgers, preparing monthly bank reconciliations and comparing financial reports to ledgers. If this is not feasible due to a limited budget, cross checking procedures could be implemented and documented by the individual performing the procedure. Reviews should be evidenced with initials on the daily collection reports, deposit tickets, ledgers, and bank reconciliations.

*Sheriff's Response: Deposits are now being done by clerk in office. The bookkeeper goes over deposits and will initial daily checkout sheets.*

The sheriff's responsibilities include collecting property taxes, providing law enforcement and performing services for the county fiscal court and courts of justice. The sheriff's office is funded through statutory commissions and fees collected in conjunction with these duties.

The audit report can be found on the [auditor's website](#).

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